# Review article: Towards multi-hazard and multi-risk

# 2 indicators – a review and recommendations for development

3 and implementation

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### Abstract

The development of indicators in disaster risk management has only recently started to explicitly include a multi-hazard and multi-risk approach. However, undertaking a natural hazard or risk assessment from a single hazard approach can be considered incomplete where the interactions between, and impacts from, multiple hazards and risks are not considered. Indicators contain observable and measurable characteristics to simplify information to understand the state of a concept or phenomenon, and/or to monitor it over time. To understand how indicators are being used in this context, using a systematic review, we identified 192 publications that mention indicators within either multi-hazard or multi-risk contexts, including hazards, vulnerability, and risk/impact. We found that most studies exploring indicators focused on multi-layer single hazards and risks, where multiple single hazards or risks within a given location were analysed individually and their outcomes presented in an overlaid format. The results also demonstrate a predominance of studies on hazard indicators (88%) versus risk indicators, with a dominance of hydrometeorological indicators. Only 20% of the studies integrated hazard, vulnerability and risk/impact. Based on the findings, we propose a set of actionable recommendations to enable the development and uptake of multi-hazard and multi-risk indicators.

### 1. Introduction

Natural hazard events have the potential to impact areas over diverse temporal and spatial scales as well as influence each other (Gill and Malamud, 2014). These events also impact environments where there may be overlapping dynamic vulnerabilities and exposure from the socio-economic conditions of affected areas (Johnson et al., 2016). Undertaking a natural hazard or risk assessment using a single hazard approach can be considered incomplete as these approaches do not consider the possible interactions and impacts from multiple hazards on a specific location (Gill and Malamud, 2016; Sekhri et al., 2020). Despite this, natural hazards and their associated risks have largely been investigated from a single hazard perspective. However, in recent years there has been an increased focus on both multi-hazard and multi-risk approaches (e.g., Kappes et al., 2012; Duncan et al., 2016; Ward et al., 2022). Here multi-hazards are defined as "(1) the selection of multiple major hazards that the country faces, and (2) the specific contexts where hazardous events may occur simultaneously, cascadingly, or cumulatively over time, and taking into account the potential interrelated effects" (UNDRR, 2017a).

The international shift from single to multi-hazard and multi-risk thinking began in the 1990s, initially with the United Nations Agenda 21 where pre-disaster planning and settlement planning recommended the inclusion of "...complete multi-hazard research into risk and vulnerability" (United Nations, 1992). This was followed by the specification of "an integrated, multi-hazard, inclusive approach to address vulnerability, risk assessment and disaster management" (United Nations, 2002) from the World Summit on Sustainable Development. In 2005, the Hyogo Framework for Action—with the aim of reducing disaster losses by 2015—was adopted at the World Conference on Disaster Reduction. This framework called for the implementation of a multi-hazard approach to disaster risk reduction (UNISDR, 2005) and its incorporation into policies and planning for sustainable development. The Sendai Framework for Action (successor to the Hyogo Framework) inspires a multi-hazard approach to disaster risk reduction (DRR) practices (United Nations, 2015).

Aligned with the development and expansion of international DRR approaches, many indicators have been introduced to help assess the level of risk, monitor progress, and guide policies and interventions aimed at reducing disaster risk. Indicators are "...observable and measurable characteristics that can be used to simplify information to help understand the state of a concept or phenomenon, and/or to monitor it over time to show changes or progress towards achieving a specific change" (Gill et al., 2022 adapted from; Ivčević et al., 2019); see Box 1. They can be used as a standard, to assist with making decisions and for communications, and are capable of capturing a broad range of physical, social, and economic parameters. Indicators are used as a tool to define a baseline and track changes for monitoring and evaluation, allowing for the simplification of information, a situation, or an event, allowing them to be better understood, replicated, and monitored over time. Indicators have been used in a wide range of ways and applications, including as single variables representing an environmental or climatic parameter. For example, a precipitation indicator such as the Standardized Precipitation Index (SPI) may be used to represent meteorological drought (AghaKouchak et al., 2023), while cumulative rainfall thresholds or intense rainfall events (e.g., daily precipitation exceeding the 90th percentile) may be used as indicators of flood occurrence (Papagiannaki et al., 2022). Other studies use indices that integrate a combination of indicators to account for a relationship between them, such as the Multivariate Standardized Drought Index that uses a combination of precipitation and soil moisture (AghaKouchak et al., 2023).

### Box. 1: From single to multi-hazard and multi-risk indicators

Indicators use empirically derived variables to quantify and measure the state, trends and evolution of a system over time. Derived from observational data and modelling, indicators serve as diagnostic tools for detecting, monitoring, and attributing shifts in hazard frequency, intensity, duration, and spatial distribution, forming essential tools for scientists, policymakers, and the public to understand and respond to climate- and hazard-related risks. Within the context of climate change and natural hazard monitoring, adaptation and disaster risk management, indicators provide a reliable basis for tracking the progress of change and evaluating the effectiveness of mitigation and adaptation efforts. Crucially, they support evidence-based decision-making and are instrumental in communicating complex scientific information in accessible formats. Indicators are also fundamental to the development of national risk-informed adaptation strategies and early warning systems, often forming part of national and international climate assessments, such as those produced by the Intergovernmental Panel on Climate Change (IPCC) and national meteorological and hazard agencies, extending across climate services, infrastructure risk assessments, and intergovernmental policy instruments.

To date, indicators are primarily single variate, covering key environmental variables such as temperature, precipitation, sea level, ocean heat content, and atmospheric composition. The Sendai Framework for Disaster Risk Reduction (2015–2030), however, highlights the necessity of moving from single hazard and risk approaches to multi-hazards and multi-risks, encouraging countries to adopt indicators that account for the interactions between different hazards and risks. A more recent initiative for achieving the goals outlined in the Sendai Framework (specifically, Target G) is Early Warnings for All (EW4All), launched in 2022 and co-led by the WMO and UNDRR towards the development of Multi-Hazard Early Warning Systems (MHEWS) (UNDRR and WMO, 2023). However, the development of multi-hazard and multi-risk indicators—and the indices unpinning them—has not kept pace with these initiatives. Their development is challenging, requiring distinct methods and datasets. As such, to date, examples are limited and those that do exist have not been applied consistently. For example, Vitolo et al. (2019) use the Fire Weather Index (FWI) and the Universal Thermal Climate Index (UTCI) to assess the combination of extreme heat and wildfire, while Páscoa et al. (2022) apply the Standardized Precipitation Evapotranspiration Index (SPEI), Number of Hot Days (NHD), and Number of Hot Nights (NHN). For compounding flood events, Jalili Pirani and Najafi (2022) developed a Compound Hazard Ratio Index to characterise the interactions between different drivers of flooding (i.e., extreme precipitation, river flows and storm tides) and their effects on return level estimates of compound events, while Ganguli and Merz (2019) analysed spatio-temporal trends in compound flood events caused by the co-occurrence of fluvial floods and extreme coastal water levels using a Compound Hazard Ratio Index that links fluvial discharge with coastal water levels to understand historical trends in compound flooding.

The successful development of multi-hazard and multi-risk indicators will require consistency and the adoption of inherently interdisciplinary approaches and datasets involving a range of hazard types, their interactions, as well information on exposure, vulnerability, and risk/impact.

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The International Decade for Natural Disaster Risk Reduction (IDNDR), which was declared by the United Nations between 1990 and 1999 (United Nations Department of Humanitarian Affairs, 1994), saw the growth and use of single hazard and single risk indicators. Today, the use of single hazard and single risk indicators are commonplace (see Box 1). However, the development of indicators that specifically address multi-hazard and multi-risk scenarios has lagged behind the broader advancement of multi-hazard DRR strategies and the general growth of risk indicators. While indicator-based methods are commonly used to assess hazards and the vulnerability of elements at risk, these approaches are limited as they do not integrate analyses of different hazards or the interaction between them (Julià and Ferreira, 2021). Adopting multi-hazard and multi-risk approaches with indicators would allow for the identification of interactions and the subsequent impacts of various hazards that could be used to improve the understanding of both hazards and risk (Depietri et al., 2018). However, existing approaches largely remain insufficient to support a multi-hazard analysis that take account of the complex interactions between hazards (Lou et al., 2023a) and it remains a challenge to represent the dynamic nature of hazards, exposure, vulnerability, and multiple risks. Cardona (2005) is one of the earlier works in this field, presenting a framework for assessing and managing disaster risks by using indicators that account for various hazards and vulnerabilities in Latin America and the Caribbean—a region particularly prone to several natural hazards. However, the development of multi-hazard and multi-risk approaches was in its infancy at that time, limiting the adoption and uptake of the concepts presented. More recent approaches advocating for the development and use of multi-hazard and multi-risk indicators have been seen across a range of climate change adaptation and disaster risk-related studies focusing on hazards, vulnerability, or exposure, but also impact, coping capacity, and resilience. AghaKouchak et al. (2023) for example calls for drought monitoring and research to "move beyond individual drivers and indicators to include the evaluation of various potential cascading hazards" and to develop indicators that establish links between different hazards and the impact. In an assessment of coastal resilience frameworks that also investigated the use of resilience indicators, Almutairi et al. (2020) note that most of the frameworks evaluated consider single hazard types only, and that future frameworks should address the interrelationships between multiple hazards. Sebesvari et al. (2016) similarly calls for a multi-hazard assessment of vulnerability with the development of new indicators that would be able to capture the complexity and exposure of multi-hazards, particularly in delta socio-ecological systems and regions.

Terminology is a particular issue that has affected the development and uptake of multi-hazard and multi-risk indicators up to now. For example, there are different ways of describing the interaction between hazards. These include triggering or cascading relationships, where a primary hazard may cause an associated hazard; compound relationships, where multivariate events and unrelated hazards may overlap spatially and/or temporally; and (de)amplification, where one decreases or increases the probability of occurrence or the magnitude of another hazard (Ciurean et al., 2018; Gill et al., 2022). There are also alternative terms for what an indicator is, including index and metric. In some instances, these terms are used interchangeably even though there is a distinction between their definitions, i.e., an indicator is a single measurable variable or metric that provides information about a specific aspect of a system, condition, or outcome; whereas an index is a composite measure that combines multiple indicators into a single numerical value or score (OECD, 2008). To establish consistency, a set of definitions are provided in Table 1.

# Table 1. List of terms and definitions used in this study.

Terminology D	Definitions	Source
Multi-hazard "	1) the selection of multiple major hazards that the country	UNDRR (2017a)
fa	aces, and 2) the specific contexts where hazardous events	
m	nay occur simultaneously, cascadingly or cumulatively over	
ti	ime, and taking into account the potential interrelated	
et	effects."	
Multi-risk R	Risk generated from multiple hazards and the	Zschau (2017)
ir	nterrelationships between these hazards (and considering	
ir	nterrelationships on the vulnerability level).	
Compound "C	Compound weather and climate events are defined as a	Zscheischler et al.
hazards co	combination of multiple drivers and/or hazards that	(2020)
co	contribute to risk."	
Triggering/ "C	One hazard causes another hazard to occur, which can	Ciurean et al. (2018)
cascades re	esult in hazard chains, networks, or cascades."	
Amplifying "	The occurrence of one hazard can increase the likelihood	Ciurean et al. (2018)
aı	nd/or magnitude of additional hazards in the future."	
Indicator "6	Observable and measurable characteristics that can be used	Gill et al. (2022)
to	o simplify information to help understand the state of a	adapted from Ivčević et
CO	concept or phenomenon, and/or to monitor it over time to	al. (2019)
sł	how changes or progress towards achieving a specific	
cl	hange."	
Vulnerability "	The conditions determined by physical, social, economic	Sendai Framework
aı	and environmental factors or processes which increase the	Terminology on Disaster
sı	usceptibility of an individual, a community, assets or	Risk Reduction
sy	ystems to the impacts of hazards."	(UNDRR, 2015)
Impact T	The realised, or potential consequences on natural and	IPCC (2018)
h	numan systems, where consequences result from the	
ir	nteractions of hazards, exposure, and vulnerability. Impacts	
g	generally refer to effects on lives, livelihoods, health and	
w	vell-being, ecosystems and species, economic, social and	
cı	cultural assets, services (including ecosystem services), and	
ir	nfrastructure. Impacts may be referred to as consequences	
O!	or outcomes.	
Qualitative "0	Qualitative research methods aim to address societies'	Taherdoost (2022)
method approach so	cien-tific and practical issues and involve naturalistic and	
ir	n-terpretative approaches to different subject matters. These	
m	nethods utilize various empirical materials such as case	
<u> </u>	tudies, life experiences, and stories that show the routines	

	and problems that individuals are struggling with in their	
	lives through focusing on their in-depth meaning and	
	mo-tivations which cannot be defined by numbers.	
	Qualitative research aims to collect primary, first-hand,	
	textual data and analyse it using specific interpretive	
	methods."	
Quantitative	"Quantitative research methods aim to define a particular	Taherdoost (2022)
method approach	phenomenon by collecting numerical data to address specific	
	questions such as how many and what percentage in	
	different fields. It is the method of employing nu-merical	
	values derived from observations to explain and describe the	
	phenomena that the observations can reflect on them. This	
	method employs both empirical statements, as descriptive	
	statements about the meaning of the cases in real words not	
	about the ought of the cases, and methods. It also applies the	
	empirical evaluations intending to determine to which	
	degree a norm or standard is fulfilled in a particular policy	
	or program. Finally, the collected numerical data is analysed	
	using mathematical methods."	
Mixed-method	"Mixed-method methods simply employ a combination of	Taherdoost (2022)
approach	both qualitative and quantitative approaches based on the	
	purpose of the study and the nature of the research question	
	aiming to provide a better understanding of the subject."	

To date, there has been no concerted effort to collate and review existing multi-hazard and multi-risk indicators or attempt to unify these approaches, demonstrate their potential value in DRR activities or offer guidance for their development. This paper uses a systematic review process to document and explore the use of indicators within the multi-hazard and multi-risk contexts for the first time and sets out recommendations for their future development and use. The review paper is structured as follows: section 2 lays out the methodology for the systematic literature review and the analysis of the findings; section 33 provides a detailed overview of the use of indicators in hazard and risk assessments; section 4 provides a wider discussion and a suggested recommendations for the development of multi-hazard and multi-risk indicators; and section 5 provides some concluding remarks.

#### 2. Methods

This study employed a structured approach to identify peer-reviewed literature that either use indicators or analyse their applications in multi-hazard and multi-risk contexts. The process was guided by the Preferred Reporting Items for Systematic reviews and Meta-Analyses (PRISMA) protocol (Page et al., 2021). The methodology followed six steps: 1) definition of key search terms, 2) identification of records, 3) screening of results based on inclusion and exclusion criteria, 4) categorising the research papers into two broad categories of

multi-hazard and multi-risk studies, 5) selecting key works from each category that are the most significant and provide good examples of the assessment of multi-hazards and/or multi-risks with reference to indicator development and/or use, and 6) assessing the suitability of each record in more detail.

The Scopus, Web of Science and PubMed databases were used to extract literature related to indicators in multi-hazard and multi-risk studies, due to their comprehensive coverage of peer-reviewed articles. The search terms (Table S1) were stratified into two levels. The first level encompassed terminology associated with multi-hazard and multi-risk studies, including alternative spellings and descriptors such as "compound", "interacting", "cascading", and "interconnected" hazards and/or risks. A total of 22 Level 1 search terms were employed. The alternative terminologies were combined using an "OR" Boolean operator and then paired with Level 2 search terms using an "AND" Boolean operator. Level 2 comprised five search terms related to indicators and alternative or related terminology for indicators (i.e., "index", "indices", "metric", "disaster risk indicator"). The search terms were applied across title, abstract, and keywords. To ensure methodological rigor and minimise the omission of relevant studies, keywords were carefully selected to maximize coverage of pertinent literature while limiting the retrieval of irrelevant results, following best practices for systematic reviews (Pullin and Stewart, 2006). Although not exhaustive, this set of search terms effectively narrowed the research scope to multi-hazard and multi-risk studies, excluding single hazard or risk papers that fall outside the scope of this study. The search strings used across all three databases, together with relevant keywords and Boolean operators, are provided in Table S2.

The initial search returned 1,468 articles that met the search criteria. A publication date filter was then applied to include only studies published from 2015 onwards in alignment with the release of the Sendai Framework for Disaster Risk Reduction and its emphasis on multi-hazard approaches. After excluding the pre-2015 publications, non-English articles, and inaccessible records, 1,140 articles remained. A duplicate removal process, conducted using the R programming language, identified and eliminated 515 duplicates from this set. Figure 1 provides a flowchart detailing the screening process, including the number of articles at each stage of the review.

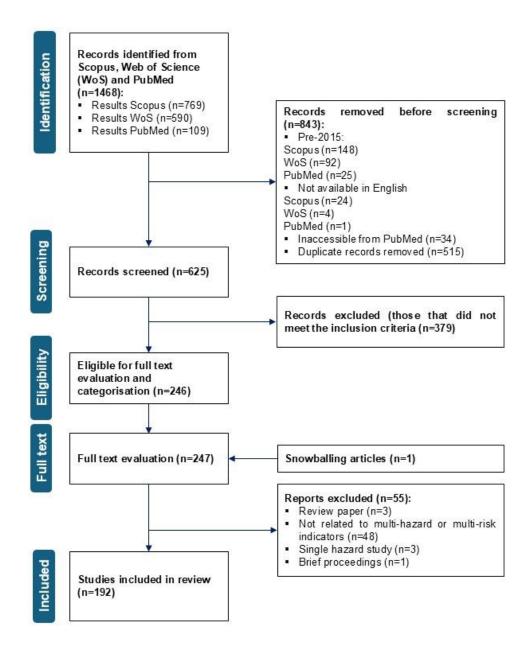


Figure 1. Flowchart of the systematic literature review used in this study, showing the identification, screening and inclusion process together with the numbers of articles at each stage.

After removing duplicates, a two-part screening process was applied to the remaining unique 625 articles. Initially, all articles were screened based on their titles and abstracts to create a database comprising papers considered relevant for further review, while irrelevant papers were excluded. Relevance was primarily assessed manually based on the use of multi-hazard and multi-risk indicators in evaluating natural hazards across diverse research domains, with detailed exclusion criteria outlined below. The first phase of the screening excluded 379 papers, leaving 246 that were relevant for further investigation. In the second screening phase, the full texts of these 246 articles were evaluated. An additional reference (i.e., snowballing article) was identified and included during the full text evaluation (n=247) stage. A database was established to collect the retrieved information (Pickering and Byrne, 2014) and to minimize the risk of bias in the selection process. A total of 53 articles were excluded at the full-text evaluation stage. The following exclusion criteria were applied during both screening phases:

- Articles that did not align with the study's objectives, as determined by the title, abstract, or keywords.
- Review articles.

- Studies focusing on risks related to animal, bird, plant species, marine habitats, human health, pollution, unmanned vehicles, workplace safety, finance and insurance, and nuclear risks.
  - Studies investigating structures, electrical grids, infrastructure resilience, and transport networks in terms of robustness, functionality, or performance based on structural integrity or design.
  - Articles that did not address or utilise multi-hazard or multi-risk indicators.
    - Brief conference proceedings.
- Following the screening process (i.e., full text evaluation), 192 papers were retained for analysis and critical assessment. These studies were used to extract information on single hazard types and their classification according to the UNDRR hazard information profiles (HIPs) (Murray et al., 2021). A total of 19 hazard types were identified, falling into four broad classes defined by HIPs: (1) meteorological and hydrological, (2) geohazards, (3) environmental, and (4) technological. Studies that did not address any specific hazard were categorised as 'no hazards'. Supplementary Table S3 presents these four classes alongside their corresponding specific hazards.
- Although this review primarily focused on multi-hazard and multi-risk studies that address interactions between hazards or risks, a number of included articles were found to adopt a multi-layer single hazard or risk approach. To distinguish between these different approaches, the 192 reviewed articles were classified into two broad categories:
  - Category 1: Multi-layer single hazard and risk—these studies individually analysed multiple single hazards or risks occurring within a given location, with outcomes presented in an overlaid format. Although often referred to by the authors as multi-hazard or multi-risk, these assessments did not consider interactions between hazards and thus do not meet the definition of multi-hazard as used in this review.
  - Category 2: Multi-hazard and multi-risk—these studies explicitly addressed interactions between hazards. They were further categorised into two broad classes based on the nature of these interactions: compound; and triggering and amplification relationships. Definitions of these interaction types are provided in Table 1.
  - The review also examined aspects of vulnerability, impact and risk assessment approaches, including quantitative, qualitative and mixed-method studies. The terms "risk" and "impact" were used to encompass both studies focusing on potential future consequences, typical of risk assessments, and those analysing past events. Exposure was not evaluated separately, as it was implicitly incorporated through the vulnerability typologies and the consequences evaluated within risk/impact assessments. Definitions of the various assessment approaches are also provided in Table 1.
  - Finally, the multi-hazard and multi-risk studies were further reviewed to extract information on the indicators used. Through an inductive analysis of the reviewed literature, indicators were grouped into four main categories based on their primary roles in the studies: (1) (UNDRR, 2017a) indicators used to describe hazard characteristics, (2) indicators representing exposure, vulnerability (sensitivity, or susceptibility), and adaptive capacity (or resilience), (3) indicators describing risk/impacts, and (4) composite indicators. Hazard indicators were further

subdivided into three types following the UNDRR (2017a) classification: intensity, frequency, and probability. Studies that did not include any form of indicator were grouped under a separate 'no indicator' category. Table 2 provides a summary of each indicator category along with corresponding definitions and representative examples.

### Table 2. Classification of indicators in multi-hazard and multi-risk studies.

Indicator category	Types	Description
Hazard	Intensity	Indicators measuring the strength or magnitude of a hazard event, such as flood extent, earthquake peak ground acceleration, wind speed, etc. (e.g., Paulik et al. (2023); Depietri et al. (2018)).
	Frequency	Indicators reflecting how often a hazard occurs over a given period. Examples include flood frequency, number of landslide events, etc. (e.g., Ramli et al. (2021); Rehman et al. (2022)).
	Probability	Indicators expressing the likelihood of a hazard event occurring, such as return period of extreme water level, probability of landslide occurrence (e.g., Mahendra et al. (2021); Bernal et al. (2017)).
Exposure/vulnerabi lity/resilience	Exposure	Indicators capturing the presence of people, assets, or systems in hazard-prone areas (e.g., Viavattene et al. (2018)).
	Vulnerability, sensitivity or susceptibility	Indicators reflecting the degree to which exposed elements are likely to be affected, such as vulnerable population number (e.g., Depietri et al. (2018); Cremin et al. (2023)).
	Adaptive capacity or resilience	Indicators reflecting the ability of a system or community to adjust and recover from hazards (e.g., Pal et al. (2023); Bernal et al. (2017)).
Risk/impact	N/A	Indicators quantifying observed or potential consequences of hazard events. Examples include, economic losses, number of fatalities, damaged infrastructure (e.g., Bernal et al. (2017)).
Composite indicator	N/A	Aggregated indicators combining multiple dimensions, such as storm severity index and flood severity index (e.g., Bloomfield et al. (2023)).
No indicator	N/A	Studies that did not employ explicit indicators in their methodology.

# **3. Results**

### 3.1 Overview of the articles reviewed

### 3.1.1 Distribution of articles with respect to risk components

This review analysed papers that assessed multi-hazards and/or multi-risks and included reference to or mention of indicators, focusing on four main categories: hazard, vulnerability, risk/impact, and composite indicators (see

Table 2). Figure 2 provides an overview of how the reviewed articles are distributed across the hazard, vulnerability, and risk/impact components. Among the 192 studies included in the review, the components of hazard, vulnerability, and risk/impact were addressed a total of 338 times, as many articles discussed more than one component. This reflects the overlapping and interconnected nature of these elements in multi-hazard and multi-risk studies. Hazard was the most frequently discussed component, appearing in 174 articles, followed by vulnerability (96 articles) and risk/impact (68 articles) (Figure 2a). Figure 2b illustrates how these components overlap within the literature. For example, only the 44% of the studies (n=84) focused solely on hazard, while the remaining 56% (n=108) also included discussions of vulnerability and/or risk/impact. In contrast, most articles addressing vulnerability or risk/impact were associated with overlapping concepts. Notably, only 54 articles (28%) examined all components. To better understand how hazard was conceptualised, the 174 hazard-related articles were further analysed to determine whether they considered interactive multi-hazard events. The results show that 51% (n=89) of these articles accounted for interactions between hazards, while 49% (n=85) analysed multiple single hazards separately, with outcomes presented in an overlaid format. These were classified as multi-layer single hazard studies (Figure 2c). For the articles related to vulnerability and risk/impact, the review also examined the methodological approach qualitative, quantitative, or mixed methods. As shown in Figure 2c, mixed methods were most commonly employed, whereas qualitative-only approaches were least frequent. This trend suggests that integrating multiple methodologies is considered important for capturing the complexity and potential consequences in risk/impact assessments.

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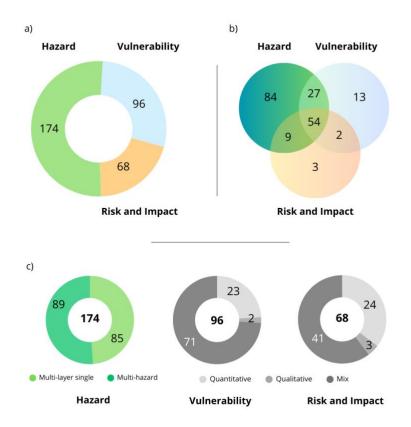


Figure 2. Distribution of articles reviewed in this study: a) Number of articles addressing hazard, vulnerability, and risk/impact components, b) Venn diagram illustrating the overlap between articles that considered different combinations of these components, and c) Number of articles categorized by assessment approaches: for hazards—multi-hazard vs. multi-layer single hazard; for vulnerability—quantitative, qualitative, or mixed methods; and for risk/impact—quantitative, qualitative, or mixed methods.

### 3.1.2 Distribution of articles according to hazard interactions

The hazard-related articles found in this study (see Section 3.1.1) addressed a total of 502 individual hazards. As detailed in the methods section, these hazards were grouped into 19 distinct types and classified into four broad categories based on the UNDRR's HIPs: meteorological and hydrological, geohazards, environmental, and technological hazards (Supplementary Table S3). Figure 3 illustrates the frequency of different hazards and their classification according to the type of interaction considered. Findings show that meteorological and hydrological hazards were the most frequently studied, accounting for 64% (n=319) of all hazards, followed by geohazards (21%), environmental hazards (10%), and technological hazards (2%). In 3% cases (n=15), no specific hazard type was identified. The review noted that although some articles discussed hazards in general, no specific hazard types according to the UNDRR's HIPs classification were addressed.

As highlighted in Section 3.1.1, 49% of the 174 hazard-related articles did not analyse interactions between hazards. These were classified as multi-layer single hazard studies, where multiple hazards were assessed

individually but without accounting for their interactions in time or space. This category includes 51% (n=257) of all 502 hazards analysed. Geohazards are very often represented as multi-layer single hazards, suggesting that they were often studied as isolated or recurring events rather than as part of a complex multi-hazard system. Similarly, all technological hazards fell under this category, indicating a consistent treatment of these hazards as isolated incidents, with minimal consideration of their potential interactions with other hazard types. Further details on multi-layer single hazard studies are provided in the supplementary document. Compound interactions were the second most common hazard interactions, representing 30% (n=149) of all hazards. These interactions involve hazards that occur simultaneously or in close succession. Most compound events stemmed from meteorological and hydrological hazards—particularly drought, extreme temperatures, floods, storms, and extreme precipitation—highlighting their tendency to co-occur and interact in across different temporal and spatial scales, which contributes to their complexity. A smaller portion of compound hazards originated from geohazards (e.g., earthquakes) and environmental hazards (e.g., wildfires) (Figure S1, Supplementary document). Triggering and amplification interactions accounted for 12% (n=59) of the hazards, where one hazard triggers or amplifies the effects of another. These were predominantly associated with meteorological and hydrological hazards (e.g., flooding), followed by geohazards (e.g., earthquakes) and environmental hazards (e.g., wildfires). Finally, 7% (n = 37) of the hazards did not fall into any of the above categories. These were labelled as 'no interaction' cases, either due to limited information or because they did not meet the criteria for multi-layer single hazard, compound, or triggering/amplification relationships (Figure S1, Supplementary document). This study only considered interactive multi-hazard events to identify multi-hazard and multi-risk indicators, as discussed in Section 3.2.

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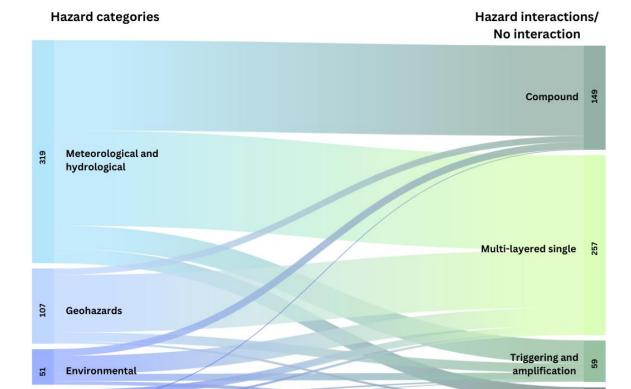


Figure 3. Sankey diagram illustrating the distribution categories and interactions of 502 hazards analysed across 174 research papers that discussed hazards. The numbers indicate the number of hazards associated with each node in the diagram, and the flow dimensions are proportional to the number of hazards transitioning between nodes.

### 3.2 Multi-hazard and multi-risk indicators

## 3.2.1 Compound hazard indicators

**Technological** 

No hazard

Among the 174 hazard-related articles identified (Figure 2a), 89 addressed multi-hazard events, including compound events and those involving triggering and amplification relationships, for a total of 208 hazards. In particular, 149 compound multi-hazard events were found, constituting the 30% of the 502 hazards identified in this study (Figure S1, Supplementary document).

Figure 4a presents a breakdown of the different types of indicators used to assess compound multi-hazard events in relation to their primary hazards. Composite indicators were the most frequently employed, comprising 47% of all compound hazards. These were followed by probability-based indicators (19%), frequency indicators (15%), and intensity indicators (4%). Notably, 14% of compound hazards studied were not explicitly associated with any specific indicators (Figure 4a).

The use of composite indicators was especially prominent in studies focused on meteorological hazards, such as droughts and extreme temperatures. Examples of such composite indicators include compound dry and hot events (CDHEs), the self-calibrating Palmer Drought Severity Index (scPDSI), Standardized Precipitation-Evapotranspiration Index (SPEI), Standardized Compound Event Indicator (SCEI), Compound Drought Heatwave Magnitude Index (CDHMI), Dry-Hot Magnitude Index (DHMI), and Compound Hazard Ratio (CHR)

No interaction

(Feng et al., 2021; Hao et al., 2019; Bian et al., 2022; Qian et al., 2023; Wu et al., 2019; Mitu et al., 2023). Studies 317 employing frequency-based indicators typically estimated the number of days in a given period (e.g., days per 318 319 year) during which compound events occurred (Bonekamp et al., 2021; Feng et al., 2021; Ganguli and Merz, 2019). In contrast, probabilistic indicators were used to assess statistical dependencies and joint probabilities 320 321 between multiple hazards (Argyroudis et al., 2019; Jalili Pirani and Najafi, 2022). 322 In summary, this section highlights that composite indicators dominate the assessment of compound hazards, 323 particularly for meteorological events, while frequency and probabilistic approaches provide complementary insights into event occurrence and interdependencies. However, a notable share of compound hazard studies lacks 324 explicit indicator application, underscoring gaps in standardised measurement. 325 326

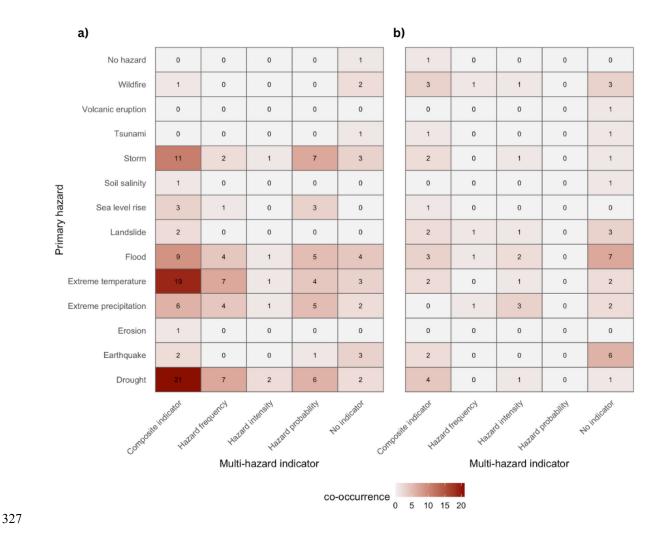


Figure 4. Matrix showing the relationships between primary hazards in multi-hazard sequences and multi-hazard indicators for (a) compound multi-hazard and (b) triggering and amplification events.

### 3.2.2 Triggering and amplification hazard indicators

Of the 502 hazards identified in this study—including multi-layer single hazards and multi-hazard events—12% (n=59) were classified as triggering and amplification types (Figure 3). Nearly half of these cases (n=11) were not associated with any specific hazard indicators. Among the remaining events, composite indicators were the most commonly used (n=8), followed by frequency and intensity measures. Notably, probability-based indicators were not applied within this category (Figure 4b).

Triggering and amplification events occurred across meteorological, hydrological, and geohazard types. A range of methodologies was employed to develop composite indicators for these events. For example, various hazard-specific indices—such as earthquake, cold wave, drought, and flood indices—were combined using weighted aggregation approaches to generate integrated indicators (Sekhri et al., 2020; Ramli et al., 2021; Mahendra et al., 2021). In some studies, triggering factors were explicitly used to develop multi-hazard indices, which supported multi-hazard susceptibility analyses (Piao et al., 2022).

Frequency-based indicators in this category typically measured how often certain hazard thresholds were exceeded—such as daily rainfall or temperature surpassing the 90<sup>th</sup> or 95<sup>th</sup> percentiles—which could subsequently trigger secondary events like landslides or wildfires (Coscarelli et al., 2021). Hazard intensity indicators were also employed to characterize triggering and amplification processes, often in conjunction with frequency measures. For example, the combination of prolonged extreme rainfall (measured in intensity) and high wind speeds during tropical cyclones could trigger compound flood events. These were quantified using intensity indicators such as flood depth, water velocity, and momentum (Thakur and Mohanty, 2023).

Overall, this section demonstrates that composite indicators remain the primary tool for capturing triggering and amplification hazard interactions, while frequency and intensity measures add valuable detail. The absence of probabilistic indicators in this category suggests potential areas for further methodological development.

#### 3.2.3 Multi-risk indicators

Among the 89 studies related to multi-hazards—including compound, triggering, and amplification hazards—28 (31%) analysed risks or impacts. Of these, 18 studies applied multi-risk indicators that combined various metrics such as exposure/vulnerability indicators, impact indicators, and composite indicators. The remaining 10 studies did not use any specific multi-risk indicators. Table 3 summarises different types of indicators used to explain risks and their components.

Table 3. Examples of indicators used in multi-risk studies.

Category	Types	Number	Do	escription	Sources
		of studies			
Exposure/Vul	Exposure	2	•	Coastal exposure index, an example	Mahendra et al.
nerability	index			of vulnerability indicator, is used to	(2021);
indicators				assess the exposure of coastal areas to	Viavattene et al.
				various hazards.	(2018)
			•	Exposure is defined using variables	
				such as population density, land use,	
				infrastructure, and utilities.	
	Vulnerability	4	•	Vulnerability index is typically	Thakur and
	index			calculated as a function of hazard,	Mohanty (2023);
				exposure, sensitivity or susceptibility,	Sekhri et al.
				and adaptive capacity or resilience.	(2020); Song et
			•	Social vulnerability indices are	al. (2020); Sahoo
				commonly used metric, which	and Bhaskaran
				generally includes different	(2018)
				combinations of factors related to	
				exposure (e.g., built environment	
				factors), sensitivity or susceptibility	

			•	(e.g., demographic characteristics of population, education level, income group), and adaptive capacity or resilience.  Physical coastal vulnerability indices are also used, which focus on environmental and structural attributes.	
Risk/impact	Impact	7	•	Impact metrics include indicators of	Bernal et al.
indicators	metrics			physical (e.g., building damage,	(2017); Cremen
				infrastructure disruption), economic	et al. (2023);
				(e.g., business losses, household	Viavattene et al.
				financial impacts), social (e.g.,	(2018); Ramli et
				casualties), and environmental (e.g.,	al. (2021); Lou et
				ecosystem disruption) impacts.	al. (2023b);
					Oliveira et al.
					(2018); Hillier
					and Dixon
					(2020)
Composite	Composite	1	•	Example: Physical Services Index, a	Gotangco and
indicators	hazard			composite indicator used to represent	Josol (2022)
	indicator			cumulative impacts of hazards on	
				services.	
	Composite	4	•	Examples: Global Delta Risk Index	Hagenlocher et
	risk indicator			(GDRI), multi-risk score, and risk	al. (2018);
				index.	Gallina et al.
			•	These composite risk indices combine	(2016); Depietri
				indicators hazard, exposure, and	et al. (2018);
				vulnerability, providing an integrated	Zhang et al.
				risk assessment framework.	(2023)

Most studies defined risk by overlaying multiple dimensions, including vulnerability, exposure, and coping capacity to produce composite vulnerability or risk indices (Beltramino et al., 2022). Among the different categories of multi-risk indicators, impact indicators were the most commonly used. Seven studies employed various impact metrics to assess physical impacts (e.g., building damage and infrastructure disruption), economic impacts (e.g., business losses and household income reduction), social impacts (e.g., casualties), and environmental impacts (e.g., ecosystem degradation). Vulnerability indicators followed in usage, often presented in the form of exposure indices or composite vulnerability indices. For example, the Vulnerability Index integrates hazard exposure, sensitivity, and adaptive capacity indicators into a single metric (Sekhri et al., 2020). Similarly,

Thakur and Mohanty (2023) estimated a coastal vulnerability index by combining parameters such as physical

371 coastal characteristics, environmental variables, and socio-economic factors.

A commonly used approach in multi-risk studies is the Social Vulnerability Index (SoVI), which combines various socioeconomic and built environment indicators to quantify vulnerability (Cutter et al., 2003). Although SoVI is frequently applied in multi-risk analysis (Song et al., 2020), it is generally hazard-agnostic and can be used across different hazard types. For instance, Yang et al. (2015) employed SoVI to map social vulnerability across regions in China without reference to a specific hazard or hazard impact. This hazard-agnostic approach is also evident in other composite vulnerability assessments, which aim to simplify complex systems by consolidating multiple variables into a single index (Marulanda-Fraume et al., 2022).

Composite risk indicators were also widely adopted across multi-risk studies. A notable example is the Global Delta Risk Index (GDRI), which provides a comprehensive framework for assessing risks in vulnerable delta regions exposed to multiple hazards such as cyclones, floods, storm surges, and droughts (Hagenlocher et al., 2018; Gallina et al., 2016; Depietri et al., 2018; Zhang et al., 2023). The GDRI is designed to evaluate social–ecological systems holistically, capturing the interplay between environmental hazards and human wellbeing. It enables spatial analysis of risk components (e.g., exposure, ecological and social susceptibility, and the robustness of ecological systems as coping mechanisms) at the sub-delta administrative scale, supporting both cross-delta and inter-delta comparisons (Cremin et al., 2023). Another application of composite indicators was observed in Gotangco and Josol (2022), which developed the Physical Service Index (PSI) framework to evaluate the combined effects of urban development, flooding hazards, and chronic deprivation at the regional scale in Manila, Philippines.

In addition to developing new multi-risk indicators, some researchers created libraries of multi-risk indicators, offering customizable options for practitioners and stakeholders. These databases typically include indicators related to social, ecological, and economic dimensions across various hazards and contexts (Shah et al., 2020; Sebesvari et al., 2016). For instance, Hagenlocher et al. (2018) developed a repository of hazard-dependent and hazard-independent vulnerability indicators, specifically designed for application in delta regions. However, of the papers reviewed, only 15 studies include some element of stakeholder engagement, of which 6 studies are within the multi-hazard category (i.e., Cremen et al., 2023; Gallina et al., 2020; Hagenlocher et al., 2018; Sekhri et al., 2020; Viavattene et al., 2018; Vitolo et al., 2019). The remaining 9 studies are either layered single hazard (n=8) or include no specific hazard (n=1). Of the 15 studies that include stakeholder engagement, 14 focus on multi-hazard risk assessment, which requires consideration of socio-economic vulnerabilities and impacts from multi-hazard events.

Despite the benefits of integrated risk assessments, combining multiple indicators can introduce uncertainties, particularly when equal weights are assigned to different risk components without considering their relative importance. To address this issue, several recent studies have introduced methods for assigning indicator weights more systematically. A common approach involves expert judgment, which is used to estimate the significance of different risk parameters (Mafi-Gholami et al., 2019; Arvin et al., 2023; Cotti et al., 2022). For example, Gallina et al. (2016) used weighted scores within a hazard matrix to evaluate multi-risk scenarios. However, while expert judgment-based weighting improves flexibility, it can also introduce systematic bias if not carefully managed (Jacome Polit et al., 2019).

### 4. Discussion and recommendations for indicator development

### 4.1 Key findings

- Our review has highlighted the broad use of indicators for risk assessment and management (i.e., Bernal et al., 2017; Sekhri et al., 2020), to identify interactions between hazards (i.e., Jalili Pirani and Najafi, 2022), and as stand-alone indicators for establishing warning thresholds (i.e., Vitolo et al., 2019; Li et al., 2021). However, this study finds that there are few studies that explicitly develop indicators for multi-hazards and/or multi-risks, even when this is presented as the context. Through our review and analysis of these indicators, we note the following:
  - While there are many useful examples of indicators being developed and used in layered single hazard studies, there are few studies that explicitly develop indicators for multi-hazards and/or multi-risks, highlighting a notable gap in the literature. However, the global hazard and risk literature analysed recognises that interrelationships exist between hazards and that multi-hazard and multi-risks should be incorporated in indicators, confirming the need and want for their development (Sections 3.1.1 and 3.1.2; Figures 2, 3 and 4).
  - Current work on indicators supporting multi-hazard and/or multi-risk management is dominated by a focus on compound event types, with less work on indicators for triggering and amplification effects (Sections 3.2.1 and 3.2.2; Figure 4).
  - Research on hazard indicators was found to be more common than studies on other components of risk (e.g., vulnerability) or broader characterisation of risk itself. There are limited examples of multi-risk indicators that embed understanding of multi-hazard relationships (Section 3.2.3; Table 3).
  - The selection and use of different terminology and definitions by different groups affects the development and use of indicators and remains a challenge for the advancement of multi-hazard and multi-risk work (e.g., early indicators developed following the IPCC (2007) versus the more recent UNDRR (2015) and UNDRR (2017b) definitions) (Table 1).
  - The findings of this study also reveal a lack of stakeholder engagement and prioritisation in developing multi-hazard multi-risk indicators; the extent to which these can therefore translate effectively into supporting multi-hazard disaster risk management is ambiguous (Section 3.2.3).

Aspects of these findings align with similar studies on the increase in the literature. For example, with respect to the impact of terminology and varying interpretations of multi-hazard concepts, Kappes et al. (2012) noted the diversity of terms used for hazard relationships, Gill and Malamud (2014) reflect on the impacts of different interpretations of the multi-hazard concept (the multi-layer single hazard perspective vs. a more holistic multi-hazard approach), and Ciurean et al. (2018) reviewed different classifications of hazards before synthesising these into a proposed taxonomy (subsequently adopted in Gill et al. (2022)). The impact of variations in terminology is evident in the development and application of indicators. Risk management would be strengthened by the creation of and adherence to guidance for the development and use of indicators in multi-hazard, multi-risk contexts, building on existing good practices and drawing on established and agreed terminology and definitions. The broader multi-hazard literature also demonstrates a wide array of new and developing methods for characterising hazard dependencies (e.g., Gill and Malamud, 2014; Tilloy et al., 2019; Zscheischler et al., 2020; De Angeli et al., 2022; Hochrainer-Stigler et al., 2023; Claassen et al., 2023; Lee et al., 2024) and dynamics of other

components of risk (e.g., De Ruiter and Van Loon, 2022). A breadth of approaches is likely necessary to support risk characterisation in different contexts (e.g., data poor vs. data rich), but variation in the approaches used to characterise multi-hazard relationships may make it challenging to develop generic indicators for monitoring the management of multiple hazards and multi-risks.

Many of the papers reviewed (e.g., Li et al., 2021; Lou et al., 2023b; Pal et al., 2023) imply that their results and the use of indicators may be of potential use to stakeholders who are responsible for disaster risk management or climate change adaptation. However, the extent to which stakeholders have been engaged in the process of creating and/or testing indicators to support decision-making in multi-hazard or multi-risk contexts is generally not clear. Stakeholder engagement and prioritisation varies from consulting with expert groups (e.g., Damian et al., 2023) to interactive co-development (e.g., Fleming et al., 2023). Understanding the priorities, interests, ambitions, and challenges of stakeholders is essential to developing and undertaking effective DRR research (Gill et al., 2021). When developing multi-hazard and multi-risk indicators for disaster risk management and climate change adaptation, it is therefore crucial to consider how and where to use multi-hazard information with stakeholders. For example, interactive stakeholder engagement in setting weighting, prioritisation and thresholds plays a critical role, as it guides sensitivity to certain impact areas, such as applying physical drought models to early warning systems for food security (Boult et al., 2022). This approach also enables stakeholders to issue early and timely warnings (Li et al., 2021). These results show that collaborative environments which integrate interdisciplinary expertise with relevant stakeholder engagement are essential for multi-hazard and multi-risk indicator development and implementation.

With the United Nations increasingly advocating for multi-hazard and multi-risk approaches, data, and governance (United Nations, 2023), this review provides evidence of a notable gap in the literature but also—crucially—growing demand and activity for the development and use of multi-hazard and multi-risk indicators that support the Sendai Framework. The increase in research activity demonstrated through the literature reviewed in this study has been supported by a succession of European Union-funded research projects focused on multi-hazards and multi-risks, including MEDiate <a href="https://mediate-project.eu/">https://mediate-project.eu/</a> and MYRIAD-EU <a href="https://www.myriadproject.eu/">https://www.myriadproject.eu/</a>, that are, in-part, addressing this policy demand. These and other ongoing projects have been established to investigate the challenges posed by multi-hazards and multi-risks, highlighting a clear momentum towards a shift from single to multi-hazard analysis and multi-risk assessment and management.

### 4.2 Recommendations for multi-hazard and multi-risk indicator development

Based on the insights gained on multi-hazard and multi-risk indicators from this review, and building on previously-established challenges associated with multi-hazard and multi-risk research, we suggest the following eight recommendations that collectively are designed to advance research and methodologies that allow robust indicators for multi-hazard and multi-risk contexts, improve uptake and use of indicators by providing actionable recommendations for their development, and create and strengthen an enabling and interdisciplinary collaborative environment for their development:

1. Indicator development should not solely focus on hazard characteristics but should also integrate risk-based dimensions (e.g., vulnerability, exposure, sensitivity, adaptive capacity) and impacts (physical, economic, environmental), reflecting the complexity of multi-hazards and multi-risks. This development can be extended beyond hazard and risk assessment to establish real-time monitoring systems and

- early warning mechanisms that provide up-to-date information on the emergence and propagation of multi-hazard events.
- 489 2. Given the current predominance of indicators for compound multi-hazard events evidenced in the literature, there is a need to develop indicators that capture triggering, amplification, and cascading relationships between hazards to represent the dynamic and interconnected nature of multi-hazard systems.
  - Composite indicators designed to capture multi-hazard and multi-risk dimensions should be adaptable to diverse regional contexts, account for socio-economic disparities, and align with the specific priorities of relevant stakeholders.
    - 4. Where feasible, mixed-method approaches are essential for developing robust multi-hazards and multi-risks indicators, integrating quantitative data (e.g., historical hazard frequencies, exposure metrics), qualitative insights (e.g., community perceptions), and expert judgement to comprehensively reflect the complexity and interdependencies of risk drivers.
  - 5. Multi-hazard and multi-risk indicators should be co-developed through interactive and participatory processes involving relevant stakeholders, ensuring that they are meaningful, practical, and tailored to decision-making needs in disaster risk management and climate adaptation.
    - 6. While not specific to indicators, the adoption of clear and consistent terminology in the definition and usage of terms such as 'multi-hazard', 'multi-risk', 'indicator' and 'index' is crucial as ambiguities in terminology currently hinder the comparability and integration of different approaches.
    - 7. Indicators should be designed considering the availability, resolution, and quality of underlying datasets, especially where data are scarce or uneven across hazards and/or risks. This can be supported through the use of online open-access collaborative repositories and libraries for sharing good practices and data (e.g., the open-access MYRIAD-EU Disaster Risk Gateway <a href="https://disasterriskgateway.net/">https://disasterriskgateway.net/</a>) together with the use of advanced visualisation tools (e.g., the DRMKC Risk Data Hub <a href="https://drmkc.jrc.ec.europa.eu/risk-data-hub#/atlas">https://drmkc.jrc.ec.europa.eu/risk-data-hub#/atlas</a>).
    - 8. Finally, the development of new multi-hazard and multi-risk indicators should align with international frameworks, such as the Sendai Framework for Disaster Risk Reduction, the UN SDGs, MHEWS and EW4All, to ensure these indicators support the measurement, reporting, and achievement of globally recognised targets and contribute effectively to international disaster risk reduction and resilience-building efforts.

#### 5. Conclusions

In this study we systematically reviewed existing multi-hazard and multi-risk indicators and present recommendations for their future development and use. While there is broad use of indicators for risk assessment and management, and for identifying interactions between hazards and warning thresholds, this study finds that there are few studies that explicitly develop indicators for either multi-hazard or multi-risk contexts, highlighting a notable gap in the literature. The majority of the studies described as multi-hazard or multi-risk were, on inspection, multi-layer single hazard and risk; in other words, these did not include the interactions between

524 hazards. The results also demonstrated a predominance of studies on hazard assessment (88% of publications), 525 and a dominance of meteorological and hydrological hazards, particularly in the context of compounding hazards. Only 20% of the papers included in the review integrated hazard, vulnerability and risk/impact—a reflection of 526 527 the complexity of multi-hazard risk. The methodologies used in the reviewed studies included quantitative, 528 qualitative and mixed methods approaches, with a predominance of mixed methods applied in risk assessment, 529 highlighting the interdisciplinarity and role of methods such as expert judgment in multi-hazard risk assessment. 530 The ongoing challenge related to the selection and use of different multi-hazard risk terminology within the literature was echoed in our findings. Based on the findings of the review, we set out eight actionable 531 532 recommendations to progress the development and enable the uptake of multi-hazard and multi-risk indicators. 533 This review is limited to the peer-reviewed literature; future work should build upon this review through the 534 exploration of grey literature and direct engagement with stakeholders involved in indicator relevant applications 535 of disaster risk reduction (e.g., through interviews).

#### **Author contribution**

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- 537 Conceptualization: CW; Data curation: CK; Formal analysis and visualization: MSGA, MA, EN, CK;
- Methodology and writing original draft preparation: all authors.

### Competing interests

At least one of the (co-)authors is a member of the editorial board of Natural Hazards and Earth System Sciences.

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