



1 Identifying Vulnerable Population in the Urban

2 Society: a Case Study of Wuhan, China

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12 Abstract. In the context of unprecedented extreme weather and climate events, the internal structural 13 factors of society play a decisive role in the extent to which human beings are affected by disasters and 14 their ability to respond to disasters. In the past few decades, the rapid urbanization process in 15 developing countries represented by China has also greatly increased social vulnerability. The process 16 has generated uneven living conditions and created many vulnerable groups, including urban poverty, 17 migrants, and socially and geographically marginalized groups, who face difficulties in living 18 conditions, education, livelihood stability, and so on. 19 This study sets up indicators from a micro perspective: three indicators of exposure, four of sensitivity, 20 and eight of adaptive capacity are involved. Based on this evaluation index system, this study conducts 21 a social vulnerability assessment of the populations in Hongshan District, Wuhan City, China through 22 individual questionnaire surveys. K-means cluster analysis was used to get the high, medium, and low 23 levels of social vulnerability, which has achieved the comparison of different community types and the 24 identification of vulnerable groups. 25 The results show the close interrelationships between different types of communities in terms of 26 physical and built environments, and different levels of social vulnerability to disasters, in particular 27 pointing to the massive cluster of rural-to-urban migrants living in inferior urban villages, informal 28 settlements in the city, and suffering especially from instability of livelihoods. The quantitative 29 understanding of the dissimilarity in the degree of social vulnerability between different communities 30 and populations is of great significance for the reduction of social vulnerability and disaster risk 31 specifically and pointedly. 32 33 Keywords: Social vulnerability; Vulnerability index; K-means cluster analysis; Vulnerable groups; 34 Urban mosaic

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- 1 1 Introduction
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1.1 Urbanization, Disaster risks and Social Vulnerability

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5 Extreme weather events have increased in frequency as a result of climate change in recent years. 6 Especially, warming has become a predominant feature of the Earth's climate system, which has 7 brought about changes in precipitation patterns and led to extreme weather such as heatwaves, droughts, 8 forest fires, heavy rains, and floods. China is currently one of the most disaster-plagued countries in the 9 world. There are many different kinds of disasters, and in recent years, their frequency, intensity, 10 spatial scope, and duration has further expanded. Furthermore, the research indicated that extreme 11 weather events would happen more frequently both in the world and in China, and human society's 12 vulnerability would consequently grow more acute in the future (IPCC 2012, Huang et al. 2020). 13 Vulnerability is a key concept for both disaster risk and climate change adaptation. By analyzing the 14 potential factors causing losses, it is possible to predict the extent to which the disaster will impact the 15 society in the future (Vincent 2004). In order to reduce disaster losses and to improve disaster

prevention capabilities, from the 1960s onward, vulnerability has formed an important research topic such as in the International Biological Program (IBP), the International Geosphere-Biosphere Programme (IGBP), the International Human Dimensions Programme on Global Environmental Change (IHDP), and the Intergovernmental Panel on Climate Change (IPCC) and so on (Zhang et al.

20 2008).

21 Socio-economic inequalities among the inhabitants are represented as a "mosaic" in space as a result of 22 urban transformation. In addition to social-spatial isolation, such "mosaic" also leads to a redistribution 23 of risk. Many studies on extreme events show that consequences of a disaster do not only depend on a 24 hazard risk itself, but also are closely related to physical environments, social structures, and 25 demographic characteristics of a geographic place (Perrow 2007; Bolin 2007). If one place is 26 physically exposed to hazard risk, it will impact the population who live here in uneven ways (Huang 27 et al. 2020). In urban areas, the emergence of social vulnerability is mainly determined by the 28 instability of the internal structure of local society. Especially in the context of rapid urbanization, the 29 continuous increase in population mobility poses severe challenges to local infrastructure, 30 environments, and social structures. Although urban population mobility itself does not lead to 31 vulnerability (Donner and Rodriguez 2008), the population are marginalized when the market and/or 32 the government cannot provide adequate employment, water and sanitation facilities, housing, and 33 medical services.

34 As the result of population dynamics and diverse demands for location, leading to the gradual decrease 35 in the availability of safer lands, it is almost inevitable for human endeavors to be located in potentially 36 dangerous places (Lavell 2003). For example, many migrants in Jakarta, Indonesia live in informal 37 settlements called "Kampung" that are prone to flooding (Alzamil 2018). Ghana's capital Accra has 92 38 percent of migrants living in Old Fadama, a slum without tap-water or sanitation facilities (Awumbila 39 2014). The push to commercialize urban housing in China throughout the past 40 years of urbanization 40 has widened disparities in living conditions. While existing old communities with poor living 41 environments have not much improved, the living quality of new gated communities has significantly 42 increased. This process has also created many marginal places, a combination of rural and urban 43 systems characterized by high building density, unclear management rights and duties, and insufficient 44 social infrastructure. The people who live there take the brunt of many urban disaster. Spatial and





1 social differentiations in the city, resulting in the formation of new socially vulnerable groups based on

- 2 various kinds of local community.
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1.2 Indicator-based Researches on Social Vulnerability

6 Social vulnerability is an important indicator for evaluating such uneven regional development. It can 7 be understood as the ability to withstand adverse effects, the possibility of damage, and the degree of 8 loss caused by disasters (Timmerman 1981; Tunner et al. 2003; Cutter 1996). Meanwhile, a disaster is 9 not brought about only by a hazardous event but its combination with social vulnerability, and this 10 argument is also widely accepted by disaster researchers (Alexander 2006; Cannon 2008). Although a 11 single definition of social vulnerability has not been universally approved by academics, in moving 12 forward with researches, vulnerability has gradually developed into a widely accepted concept, 13 including several dimensions such as exposure, sensitivity, and adaptive capacity (IPCC 2007; IPCC 14 2014; Adger 2006), or exposure, resistance, and resilience (Pelling 2003).

15 Currently, increasing attention is paid to vulnerability in the context of climate change and urbanization. 16 In quantitative terms, an important goal of vulnerability assessment is to create an index of overall 17 vulnerability from a suite of indicators (Rygel et al. 2006). According to Parris and Kates (2003), there 18 have been hundreds of attempts to develop such indicators. Among them, the research that has an 19 important guiding role is provided by Cutter et al. (2003) focusing on Georgetown County, South 20 Carolina. They used county-level socio-economic and geographic statistics, divided the Social 21 Vulnerability Index (SoVI) into multiple dimensions, such as gender, race, age, occupation, family 22 structure, educational level, and so on, and revealed the vulnerability of people living in risk areas. In 23 the following year, with the weighted average of five sub-indices, Vincent (2004) created an index 24 assessing the relative vulnerability of social systems to climate change-induced variations on a 25 cross-national scale.

26 With social and environmental changes in cities, there have been increasing developments in the 27 quantitative assessment of vulnerability more recently. Based on the diverse ecological environments 28 and sociopolitical structures, many researchers (such as Rygel et al. 2006; Flanagan et al. 2011; Zhang 29 and You 2014; Teng et al. 2018; Xu et al. 2019) evaluated social vulnerability from different 30 perspectives, areas, and scopes. In doing so, they figured out relationships between vulnerability and 31 disasters, and tested potential risk by exploring the impact of hazards on local populations. The recent 32 two decades have developed other vulnerability indicators such as Environmental Vulnerability Index 33 (EVI) (Sopac 2004), Coastal Vulnerability Index (CVI) (Hegde and Reju 2007), Oil Vulnerability 34 Index (OVI) (Gupta 2008), Flood Vulnerability Index (FVI) (Balica 2007; Balica et al. 2012), and so 35 on. Different from many previous studies focusing on disaster losses, these studies try to examine 36 social vulnerability before disaster in order to identify causes of loss. By constructing indicators to 37 quantify vulnerability, the efficiency of communication with non-expert decision-makers has been 38 improved. Their main findings are compatible with disaster reduction measures, which provide a more 39 solid foundation for policy recommendations for disaster mitigation and preparedness.

40 However, most of the current social vulnerability assessments are derived from official statistics 41 usually in the spatial units of administrative territory. Although such macroscopic indicators of 42 vulnerability are of significance for disaster risk reduction at the regional level, nevertheless, 43 macro-data usually tend to consider general conditions, hardly reflecting locally specific conditions of 44 communities or individuals (You and Zhang 2013). Barnett et al. (2008) argued that indexes of





1 vulnerability cannot be meaningful when applied to large-scale systems, and that they should focus on 2 smaller scales. Especially at present, Chinese society is still under the control of the household 3 registration (hukou) system, and the large-scale floating population cannot be contained in the 4 macro-data. Even if the existing macro-level findings are fruitful (Teng et al. 2018), future researches 5 should pay more attention to the micro-level indicators of urban vulnerability, breaking through the 6 traditional scope, in order to have more comprehensive and in-depth results (Mao et al. 2017). Based 7 on previous researches, therefore, this paper selects indicators from the micro perspective, in order to 8 identify characteristics of urban social vulnerability and to evaluate specific groups of social 9 vulnerability. 10 11 12 1.3 Purpose 13 14 As China is undergoing rapid urbanization, land expansion has created different types of community 15 within and around the cities; the population, economy, and society are experiencing structural changes, 16 making the society unstable. It is imperative to mitigate the impact of disasters on urban populations 17 and communities, and case studies are expected to provide the policy bases for disaster risk reduction. 18 The main purpose of this paper is to determine the degree of social vulnerability at the local level, and 19 to identify the most vulnerable groups by focusing on the characteristics of social vulnerability within 20 Chinese urban society from the micro perspective. 21 This paper mainly attempts to solve the following three questions: 22 23 · What differences are in the vulnerability collectively for different types of urban communities? 24 · What kinds of mosaic is seen in the urban areas? That is, how vulnerable populations are distributed 25 across communities, and what are underlying reasons for this distribution? 26 · Who are the most vulnerable groups in the city, and what characteristics do they have? 27 28 This paper is organized as follows. Part Two outlines the study area from the points of geographic 29 location, urban development, and historical disasters. It is followed by the methodology that constructs 30 social vulnerability indicators weighted by expert scoring method and Analytic Hierarchy Process (AHP). K-means cluster analysis is used to analyze the social vulnerability of target communities. The 31 32 results and discussions on the comparison of different communities and the identification of vulnerable 33 groups are then presented. Some findings are not exactly consistent with previous researches showing 34 that social vulnerability is rooted in specific social structural factors. This paper concludes with 35 suggestions for reducing social vulnerability and tackling inequality in urban China as a result of the 36 urbanization process. 37 38 39 2 Study area 40 41 Wuhan is a city in central China that serves as an important economic, scientific, and educational

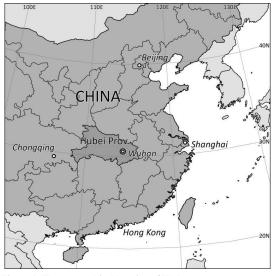
42 center as well as a national transportation hub for canals, trains, highways, and flights (Figure 1).
43 Originally, it was separated into three towns: Wuchang, Hankou, and Hanyang. After 1949, the three

44 towns were united into Wuhan City, which became the capital of Hubei Province in 1954. Later,





- 1 accommodating the city's growing development and population inflow, Wuhan was expanded into the
- 2 surrounding rural areas, and then divided into 13 districts (Figure 2).
- 3 Wuhan's urban population has risen steadily over the last 40 years, with the urbanization rate growing
- 4 from 47.4 percent in 1978 to 80.04 percent in 2017. The potential for population absorption continues
- 5 to rise. The city's permanent population has steadily increased in recent years, from 9.8 million in 2010
- 6 to 12.3 million in 2020, an average yearly increase of 250 thousand (Wuhan Municipal Bureau of
- 7 Statistics 2018).
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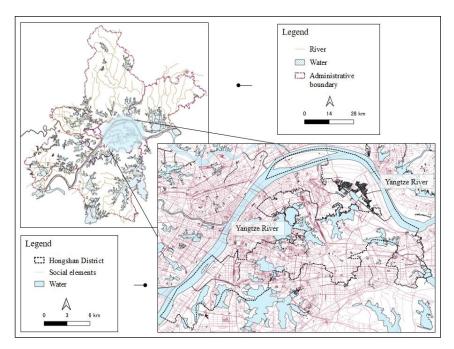
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- Figure 1: The geographical location of Wuhan
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In addition, Wuhan is also one of the most vulnerable cities to natural disasters. High temperatures and drought, heavy rains, waterlogging, freezing damage from cold temperatures, and strong winds are some of the most common natural catastrophes. Wuhan is especially prone to extreme rains and

- 15 flooding because it has a complex internal river network, a low and flat core region, and a subtropical
- 16 monsoon climate with lots of rain.









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Figure 2: Geographical features and administrative boundaries of Wuhan and Hongshan District

4 Hongshan District, the target area of this study, is one of the six districts that make up Wuhan's major 5 metropolitan area. The longest river of China, the Yangtze River, passes through Hongshan District to 6 the southwest, flowing 75 kilometers across the district, with a water level of 14.57-20.05 meters most 7 of the time. Floods caused by the Yangtze River's burst were common hazards to people's lives and 8 properties prior to the year 2000. Hongshan District had 114 severe rainstorms between 1951 and 1980. 9 The floods in 1931, 1949, 1954, 1983, 1998, and 1999 were among the most severe ever recorded 10 (Records of Hongshan Distrist 2009). On July 21, 1998, for example, this region was hit by 11 unprecedented and severe rains. The catastrophic flooding breach in the Hongshan district interrupted 12 the production, and caused home collapses. There were 526 households and 103,800 people affected, 13 and a direct economic loss of 182 million yuan for the district (Records of Hongshan Distrist 2009).

14 In addition to the Yangtze River, Hongshan District is surrounded by several lakes (Figure 2), with 14 15 lakes covering 113 square kilometers and accounting for 22.2 percent of the district's total area. In each 16 year, the number of rainy days grows gradually from March to August. The lake level increases quickly 17 when the rainy season begins in May, culminating in July and August. Changes in lake water levels 18 have had a less relationship with the Yangtze River since 2000 when the dam was completed, but the 19 main effects are from the precipitation, and the industrial, agricultural, and household water uses. As a 20 result, the flood induced by the rising water level of the inner lakes has been the primary hazard risk in 21 Hongshan District. 22 The targeted communities were chosen to represent geographically and socially local distinctions. In

terms of geographic location, all the target communities are close to lakes and rivers, exposed to

24 potential flood risks. Within China's metropolitan regions, furthermore, the housing reform policy has

25 brought about a spatial division of labor in terms of the community's socio-economic status. According





to the explanations for the district housing plan of Wuhan city, we divided the target communities into four categories (Table 1): the community with high-grade residences (Type I), the newly demolished and rebuilt community (Type II), the old demolished and reconstructed community (Type III), and the urban villages (Type IV). Additionally, due to urbanization and land expansion, many communities are at different stages of development, which results in spatial differentiation in scenery, public facilities, and administrative management levels.

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9 10 Table 1The types of communities

Туре	Communities	Number of respondents	Descriptions
Ι	G, K	86	Communities with high-grade residences, well-developed infrastructure, pleasant living environment, and high housing prices and rentals
Π	А, Н	108	Newly demolished and rebuilt communities, with the overall reasonable community planning, and highe housing prices and rents
Ш	B, C, J, I	235	Old demolished and reconstructed communities, with, fo the most part, low-rise buildings, inadequat infrastructure, lower house prices and rents, and highe population mobility
IV	D, E, F	170	Urban villages, with poor environmental facilities, chear rent, and a large number of migrants

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12 Sources: Records of Wuhan 1980-2000; Records of Hongshan Distrist 2009.

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16 3 Methodology

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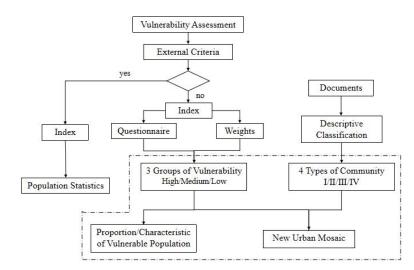
For the quantitative analysis of vulnerability, identifying indicators is the first step. For many previous researches, as mentioned above, it is usual to select indicators based on external criteria such as regional economic level, infrastructure supplies level, and so on. However, there is a certain limitation that it is quite difficult if not impossible for such external criteria to grasp all aspects of the individual characteristics in any given groups. Therefore, this study rather focuses primarily on the individual ability and/or capacity that can withstand and recover from disaster in order to create a more accurate analysis of the whole spectrum of characteristics of the community.

After identifying the indicators, the next step is to weight the indicators while to analyze the vulnerable population using the data acquired from the questionnaire survey with sampled households, calculating the proportion of the high, medium, and low vulnerable populations in each type of communities. The vulnerable population often interacts with dangerousness of their living place. Thus, finally, we discuss the relationships between the vulnerabilities at the community level that are induced through the calculated 3-group proportions in each of the community types, and their social characteristics that are





- 1 provided by the explanations of the community typology, in order to get the distribution characteristics
- 2 of the vulnerable population, and to examine the new urban mosaic in Wuhan (see Figure 3).



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Figure 3: The framework for vulnerability assessment

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3.1 Selection and description of indicators

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9 This study selects indicators based on the concept of vulnerability, partly following the historical 10 disaster cases and the specific conditions of China's urban development. It adopts the IPCC's 11 "exposure - sensitivity - adaptive capacity" conceptual framework (IPCC 2007) as exemplified by 12 Füssel and Klein (2006), Füssel (2007), O'Brien et al. (2008), Coulibaly et al. (2015), Weis et al. 13 (2016), Fischer and Frazier (2018), to construct an evaluation index system (Table 2) and to design the 14 questionnaire. Although the recent vulnerability assessments following IPCC 2014 framework have 15 adopted the new paradigm of vulnerability that excludes exposure, this paper argues that some factors 16 of exposure are related to the internal state of the social system. 17 According to previous studies, social vulnerability is regarded as a status that exists in a certain area

Prior to the disaster (Adger 2006; Bolin 2007). This status is closely related to lack of resources, poverty, and marginalization (Hewitt 1983), and also to the adaptability of human beings to cope with immediate or anticipated disaster pressures (Cutter 2003). As such, vulnerability index parameters are varied depending on the objects and regions of evaluation.

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Exposure is primarily determined by the physical location as well as the characteristics of the surrounding built and natural environments (Pelling 2003; Perrow 2007). This research discards some factors when choosing exposure indicators, such as the frequency of natural disasters and disaster losses, and instead, concentrates on the location of houses, buildings, and infrastructure. Because the locations and the built environments are interconnected to the social attributes such as social class, income, and so forth.

29 Previous studies have shown that the poor may be driven to reside in hazardous regions owing to a lack





1 of options for location and construction since such places are less expensive (McEntire 2011). For 2 example, tens of thousands of largely low-income African Americans who had lived near Lake 3 Pontchartrain were forced to fend for themselves when Hurricane Katrina attacked the Gulf Coast of 4 the United States in 2005 and flooded the city of New Orleans due to breached levees (Bolin 2007). 5 The experts indicated that strengthening dike and flood control systems could have lessened economic 6 losses and saved many lives, as mentioned later. It can be seen that living in unsafe geographical 7 locations and buildings, and lacks of complete public facility will increase the potential exposure. 8 9 Sensitivity is the degree to which a system or species is affected, either adversely or beneficially by 10 climate variability or change, according to IPCC 2014. In a nutshell, sensitivity refers to the degree to 11 which the evaluated item or human is sensitive to risk, and indicates the likelihood of harm. It is 12 dependent on the inherent characteristics of targets (Huang et al. 2014), particularly related to 13 livelihood and health (Pelling 2003). Hence, to illustrate the sensitivity of the urban population, we 14 primarily employ population structure and economic characteristics. Previous case studies (Adger 1999; 15 Xu and Takahashi 2021) also showed that unstable livelihood and poor health is more sensitive to

16 external disturbances or changes.

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18 Adaptive capacity is the ability of systems, institutions, humans to anticipate or reduce risk, to adjust to 19 potential damage, to take advantage of opportunities, or to respond to consequences (McCarthy et al. 20 2001). It is the result of the amount of intentional preparation done in light of prospective danger, as 21 well as spontaneous or premeditated adjustments performed in response to perceived threat (Pelling 22 2003). It also represents the social system through continuous adjustment of coping strategies and 23 measures to adapt to the surrounding environment (Klein et al. 2003). It is often influenced by 24 education attainment, social capital and social network (Hahn et al, 2009; Huang et al. 2014; Aldrich 25 2019). Individuals or groups with poorer adaptability are more likely to suffer damage and difficult to 26 recover from it.

In the current Chinese urban society, due to the influx of large numbers of migrants, social integration, including social identity and self-identification, has become a key indication of rights, opportunities, and participation. It determines individual opportunities access to resources and information. At the same time, disaster awareness and education are required to build disaster resilience, as evidenced by past disasters.

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Table 2 The Evaluation Index of Social Vulnerability

Index	Indicator	Description	Source	Positive correlation (+) or negative correlation (-) to vulnerability
	Geographical	Proximity to dangerous areas such as	Pelling 2003,	Geographical
Exposure	location	steep slope, riverbank, sea-shore, etc.	Moss et al. 2001.	location (+)
	Building	Flimsy constructions unable to	Wisner et al.	Building fragility
		withstand hazard impacts.	2004	(+)





	Public infrastructure	Unavailability of critical public infrastructure.	Moss et al. 2001, Cutter et al. 2003, Vincent 2004	Access to public facilities (-)
Sensitivit y	Health/physical ability	Physical ability of an individual or a group of people to withstand hazard impacts.	McCarthy et al. 2001, Pelling 2003, Moss et al. 2001, Hahn et al. 2009	Physical health (+/-)
	Livelihood stability	Unstable livelihoods not conducive to increasing income, easily leading to poverty.	Marshall et al. 2007	Unstable livelihood (+)
	Debt	Ways of life beyond mere subsistence level and lacks of long-term investment in disaster reduction.	Ramprasad 2019	Debt (+)
	Renters	Lacks of access to costly housings and of sufficient shelter options.	Cutter et al. 2003	Renters (+)
	Social inclusion	No participation in local decision-making leading to social marginalization concerning social identity, self-identification, rights, opportunities, participation, etc.	Yang 2015	Social inclusion (-)
	Education	Ability to understand warning information and access to recovery information.	Cutter et al. 2003, Coulibaly et al. 2015	Low education (+) High education (-)
	Family structure	A large number of people under the age of 18 and over 65 depending on more energy and resources to adapt to disasters.	Vincent 2004 Hahn et al. 2009, Coulibaly et al. 2015	Family structure (+/-)
Adaptive capacity	Social capital	Access to information and resources, building trust and cohesion to reduce vulnerability.	Mpanje et al. 2018, Hahn et al. 2009	Social capital (-)
	Social insurance	Normal hedge against losses caused by risks, lacking the ability to overcome adverse effects.	Burton et al. 1993, McCarthy et al. 2001, IPCC 2014	Social security (-)
	Social security	Sufficient social welfare to improve living conditions, thereby enhancing disaster resilience, for example pensions or allowance increasing future expectations for the younger and guarantee subsistence of the elderly.	Vincent 2004, Wisner et al. 2004, Adger and Vincent 2005	Social welfare (-)
	Disaster awareness	Lack of disaster awareness and	Wisner et al.	Awareness of





	experience which may impair the	2004	disaster (-)
	basic skills needed to protect oneself.		
Disaster	Inadequate disaster preparedness, for	Wisner et al.	Disaster
preparedness	example food, water, rope etc., to	2004	preparedness (-)
	reduce the ability to respond to		
	disasters.		

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3 3.2 Determination of weight

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5 Weight is the relative importance of each indicator in the overall evaluation. Currently, the 6 methodologies of determining weight can be roughly divided into subjective methods including expert 7 scoring method, analytic hierarchy process (AHP), fuzzy comprehensive evaluation (FCE), and 8 objective methods including entropy method, principal component analysis (PCA), factor analysis. 9 Given the uncertainty about system dynamics (Villa and McLeod 2002; Vincent 2004), vulnerability 10 indexes cannot be genuinely tested because they aim to provide information about the risk of future 11 events. To be credible, the vulnerability index must either match what people actually observe in some 12 way or at least have some intuitive resonance with experts (Sagar and Najam 1998). Therefore, this 13 study adopts a combination of the expert scoring method and AHP to determine the weight of each 14 indicator. 15 To be specific, we firstly invited ten experts from three countries, including local people with disaster

16 experience, local scholars with disaster experience, and/or researchers on related issues in sociology 17 and geographers, to score 15 variables related to social vulnerability according to the degree of 18 importance. Then, we compute the weight using the AHP with the following steps:

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20 (1) Use the judgment matrix to calculate the weight of each indicator (including the first-level index 21 and the second-level index), and check the consistency of the judgment matrix.

In the consistency test¹, the random consistency ratio in the judgment matrix is: $CR = \frac{CI}{RI}$ 22

23 And the results of CR in all the matrices are less than 0.10.

24 (2) Calculate the final weight of each indicator.

25 (3) To get a more scientific result, we take the Arithmetic average, Geometric average, and Eigenvalue

- 26 to calculate the weights, and then regard the average as the final weight of each indicator (Table 3).
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Table 3 T	he weight	of Indicators
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Table 3	The weig	ght of	Indicato
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Index	Weight	Indicator	Weight	Final weight
		Geographical location	0.3334	0.179836
Exposure	0.5394	Building	0.5689	0.306865

¹ Consistency ratio (CR); Consistency index (CI); Random consistency index (RI)





		Critical infrastructure	0.0977	0.052699
		Health/physical ability	0.491	0.080279
		Livelihood stability	0.3056	0.049966
Sensitivity	0.1635	Debt	0.1254	0.020503
		Renters	0.078	0.012753
		Social inclusion	0.0454	0.013488
		Education	0.0454	0.013488
Adaptive		Family structure	0.0454	0.013488
1	0.0051	Social capital	0.1887	0.056063
capacity	0.2971	Social insurance	0.075	0.022283
		Social security	0.1189	0.035325
		Disaster awareness	0.2925	0.086902
		Disaster preparedness	0.1887	0.056063

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3 3.3 Data collection and analysis

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5 The preliminary interviews and the questionnaire surveys were conducted in June and July of 2021, 6 respectively. First, we designed the questionnaires using the social vulnerability index and the 7 preliminary interviews with local residents. In addition, when selecting the sampling method, it was 8 taken into account that many urban migrants, especially low-skilled and low-secured representatives of 9 migrant workers, were not fully included in the urban population list. Therefore, we adopted the 10 method of quota sampling to determine the sample size of each community, and the questionnaires of 11 each community were obtained by random survey. A total of 620 questionnaires (including 599 valid 12 responses, an effective rate of 96.6%) were collected from 11 communities (from A to K) in 8 streets of 13 Hongshan District, Wuhan City (see Table 1).

15 In order to eliminate the influence of different dimensions and orders of magnitude, we adopt 16 normalization to deal with each index. Min-max normalization is used to make the numerical value of 17 all indexes between 0 and 1.

18

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19 Normalization for positive indicators:

$$x'_{ij} = \frac{x_{ij} - \min\{x_j\}}{\max\{x_i\} - \min\{x_i\}}$$

20 Normalization for negative indicators:

$$x_{ij}^{'} = \frac{max\{x_{j}\} - x_{ij}}{max\{x_{j}\} - min\{x_{j}\}}$$

21

22 x_{ij} represents the value of the *j*th index of the *i*th surveyed object and min $\{x_i\}$ and max $\{x_i\}$

23 represent the minimum and maximum value of the *j*th index of all the surveyed objects respectively.





1 The vulnerability value can be calculated after the normalization process.

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Table 4 The normalized variables

Serial number	Variable	Maximum	Minimum	Mean value	SD
1	Geographical location	1	0	0.4372	0.1982
2	Building	1	0	0.4265	0.2103
3	Critical infrastructure	1	0	0.5245	0.2063
4	Health/ Physical ability	1	0	0.2872	0.2594
5	Livelihood stability	1	0	0.3863	0.2852
6	Debt	1	0	0.1957	0.5076
7	Renters	1	0	0.4599	0.5402
8	Social inclusion	1	0	0.2772	0.1788
9	Education	1	0	0.6064	0.2819
10	Family structure	1	0	0.3871	0.2877
11	Social capital	1	0	0.4526	0.2078
12	Social insurance	1	0	0.6614	0.3023
13	Social security	1	0	0.4603	0.2578
14	Disaster awareness	1	0	0.5004	0.1647
15	Disaster preparedness	1	0	0.7051	0.2973

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9 In order to compare the social vulnerability of target communities and identify the characteristics of 10 vulnerable groups, in this paper, K-means cluster analysis was adopted to divide the vulnerability 11 values into three categories of high, medium, and low. Cluster analysis is a statistical method that 12 divides research objects into reasonably homogeneous groups. The same cluster of levels of social 13 vulnerability is a reflection of the similar ability of individuals and communities to withstand risks, and 14 its level directly means the possibility of individuals or communities succumbing to disasters. 15 Quantitative (discrete and continuous) variables reveal the current vulnerability of the Wuhan 16 communities as well as the probability that they may be affected by disasters in the future.

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20 4 Results and Discussion

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22 4.1 Comparison of Different Communities' Social Vulnerability

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24 Eleven communities from A to K are divided into four categories of Types I to IV based on their states

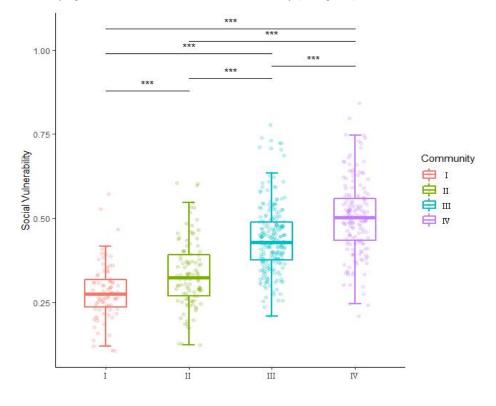
25 of development, in terms of their built environments, demographic compositions, housing prices, and

26 other features (Table 1). The social vulnerability of these four types of communities is each calculated,





- 1 and it is shown that there are significant disparities in vulnerability between them (Figure 4).
- 2 Type I communities have the lowest social vulnerability, followed by Types II and III, while that of
- 3 Type IV communities with the highest value. Moreover, the four types of communities have
- 4 statistically significant differences in their levels of vulnerability (see Figure 4).





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Figure 4: Social Vulnerability Box Plot of 4 type communities Note: p < .01*** (= .000)

9 Figure 4 also shows that Type I communities have the most concentrated distribution of vulnerability,
10 implying that the vulnerability gap among individuals in each community of Type I is the smallest.
11 According to the survey data, their residents are homogeneous in socioeconomic traits such as
12 educational attainment and income stability.

13 The most dispersal data of Type IV communities indicates that the disparity of individuals' 14 vulnerabilities in Type IV communities is relatively large, and the fact is related to the high rate of 15 floating population in urban villages as well as the heterogeneity of population attributes and social 16 characteristics. Types II and III communities are rebuilt after demolition and relocation, referred to as 17 Huanjianfang in Chinese. The so-called Huanjianfang refers to the government demolition of the 18 original houses of farmers in the suburban areas for the purpose of municipal construction, then 19 accommodating the new houses. New dwellings are reallocated to residents who have demolished their 20 original houses in the form of compensation. It is in a unique process of dwelling in China's 21 urbanization process, and subject to some restrictions related to the circulation. Furthermore, in order to 22 save costs, developers frequently utilize inferior building materials. The main difference between two





- 1 is that the communities of Type II are superior to those of Type III in terms of housing density,
- 2 construction quality, infrastructure and greening. As a result, despite the fact that both types are rebuilt
- 3 following the renewal of former villages in the rural-urban fringes, there is still a significant disparity
- 4 in the characteristics and vulnerabilities of the people between the two types.5
 - 0.15 0 Community ar Ι Π 0.10 III IV Sensibility Adaptive Capacity 0.05 0 0.10 0.05 0 0.15 0 0.20 0.25 1 15 CS. 0.00 00 (10) 68 6 60 0 0.0 0.1 0.2 0.3 0.4 0.5 Exposure
- 6 7

8

Figure 5: Bubble chart of exposure, sensitivity, and adaptive capacity

9 In comparison to sensitivity and adaptability as dimensions of vulnerability, exposure fluctuates the 10 most. Types I and II of communities are significantly less exposed than Types III and IV, with the 11 fourth type seeing the most exposure, namely in dangerous geographical and physical conditions. The 12 difference in sensitivity across four types is minor, with most of the people in Types I and II being 13 somewhat less sensitive than those in Types III and IV; but individuals within each group, on the other 14 hand, differ significantly. A previous study (Turner et al. 2003) found that not only do social 15 vulnerabilities vary between societies, communities, and groups, but also among residents in the same 16 area/community. We have verified that using quantitative analysis receives similar findings (see Figure 17 5).

18 Although the majority of highly exposed and highly sensitive individuals are also showing poor 19 adaptive capacity, the four types of communities have very little variation in individual adaptability, 20 and the aggregate values are not all that high, according to the bubble chart. Furthermore, Figure 5 21 demonstrates that overall sensitivity and adaptability have a negative relationship. More sensitive 22 people are less adaptive. Adaptability, on the other hand, improves when sensitivity decreases.

- 23
- 24
- 25
- 26
- 27 4.2 Social vulnerability and residential segregation





As the result of the cluster analysis gaining three categories of high, medium, and low groups for the individual vulnerabilities, the group of high vulnerability accounts for 12.9 percent of the 599 samples investigated, the group of medium vulnerability for 48.4 percent, and the group of low vulnerability for 38.7 percent, respectively. Eventually, the social vulnerability in the study area is moderate for almost the half, with a much lower proportion of high vulnerability.

8

1

9 10
 Table 5
 The distribution of individuals social vulnerability

		Percentage	of individuals	s in 4 type		
Level of vulnerability	communities				Numerical range	
	Ι	П	Ш	IV	Total	
Uich yn horchility	1 (11)	3 (14)	26 (30)	47 (22)	77	[0 5 4 9 9 0 9 4 1 6]
High-vulnerability -	1.3%	3.9%	33.8%	61.0%	100%	- [0.5488, 0.8416]
Medium-vulnerability -	10 (42)	28 (52)	150 (114)	102 (82)	290	- [0.3772, 0.5478]
	3.4%	9.7%	51.7%	35.2%	100%	- [0.3772, 0.3478]
Less and such that	75 (33)	77 (42)	59 (91)	21 (66)	232	[0 1055 0 2767]
Low-vulnerability	32.3%	33.2%	25.4%	9.1%	100%	- [0.1055, 0.3767]
T-4-1	86	108	235	170	599	
Total -	14.4%	18.0%	39.2%	28.4%	100%	

 X^2 (6, N =599) =222, p < .01*** (= .000); the figures in () are expected values.

11 12

From Table 5, it can be found that there are a few individuals classified into high-vulnerability and medium-vulnerability groups in the communities of Types I and II. More than 90 percent of the highly vulnerable groups and more than 85 percent of the moderately vulnerable groups are concentrated in the communities of Types III or IV. Almost half of the moderately vulnerable groups are in Type III; the communities of Type IV, thought of as an urban village, are mainly composed of individuals classified into high vulnerability group; a few individuals of low-vulnerability group.

20 it is not difficult to see that, while communities of Type III have fewer scores than those of Type IV 21 in terms of exposure and adaptive capacity, higher in sensitivity. The communities of Type III are 22 thought of as transitioning from urban village to urban community. The population here is confronted 23 with many unpredictable circumstances, and changes in expectations for the future may have an impact 24 on their ability and stability, leading to an increase in sensitivity and a loss of potential for adaptation 25 (Figure 6). Moreover, when such a twilight district as an urban village is demolished, its communities 26 quickly lose their relative geographical and environmental advantages and the people are compelled to 27 relocate. Their low income will provide not many options for where to reside, thus being forced into 28 more exposed neighborhoods, with a high likelihood of becoming a high-vulnerability population.





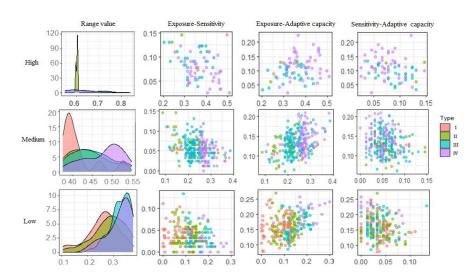


Figure 6: The distribution and characteristics of high, medium and low-level vulnerability

3 4

1 2

5 The disparity in social vulnerability among inhabitants in various neighborhoods implies "residential 6 segregation" in the metropolitan environments. An urban community is more than just a "geographic 7 location," but also a physical and social environment. Urban residents' occupations, incomes, 8 household registrations (*hukou*), and educational backgrounds differ accordingly, as does the 9 affordability and need for living space and supporting public service facilities among them.

10 The rapid urbanization of Chinese cities over the past four decades has generated a new socio-spatial 11 disparity. This socio-spatial disparity has shattered the initial social homogeneity that had existed 12 before the reform and opening up of the 1980s. There is a growing tendency to polarize urban districts 13 as well as to increase degrees of intra and inter-neighborhood segregation. Low-income groups and 14 floating populations frequently relocate within cities in order to find better jobs and more affordable 15 housing. Only when they can gain access to economically favorable environments with lower rent by 16 moving to dangerous places, they relocate to such places regardless of disaster risks (Hardoy and 17 Satterthwaite 1989). Households or individuals without any financial capacity to afford 18 minimum-standard housing are forced to make some compromises, often with preference for food for 19 the family and education for children (Hardoy and Satterthwaite 1987).

20 Even though the communities of Types I II are geographically close to lakes and rivers, these types of 21 communities outperform other communities in terms of the built environment which also influences the 22 vulnerability (Pelling 2003). On the one hand, a high-quality building environment, comprising solid 23 housing, appropriate provisions for waste collection and sanitary disposal, a full fire protection system, 24 and so on results in expensive housing prices, which excludes the majority of low-income groups. The 25 increase in rents caused by the successive demolition and reconstruction of twilight urban districts in 26 the municipal planning has forced them to find affordable housing elsewhere. This is the reason why high-vulnerability and medium-vulnerability residents are concentrated in the communities of Types III 27 28 and/or IV. On the other hand, the unfavorable conditions in housing, medical care, job opportunities, 29 and public services, which may hinder or limit the residents' access to high-quality resources and





- 1 opportunities, exacerbate their precarious situations, and weaken their abilities to withstand disasters.
- 2 This is why the overall social vulnerability of residents in the third and fourth types is higher than that3 of other type communities.
- In this sense, such social segregation is projected onto space (Cassiers and Kesteloot 2012) and implies an overlap of dual marginalization in the spatial and social terms. Social vulnerability develops through a process of socio-spatial and intraurban heterogeneity. Many factors, such as poverty, and poor housing and infrastructure, lead to disparities in the social vulnerability of diverse communities and
- 8 groups. They may suffer differentiation of shocks and losses, in the case of a future calamity.
- 9 10
 - 4.3 Identification of vulnerable populations
- 11

The difference in the social vulnerability of different communities is an indirect reflection of socio-spatial divergence and a manifestation of the polarization between urban affluent and poor groups. Differentiated groups' social vulnerabilities are caused by structural factors in the society, which are derived from the features of the system (Clark et al. 2000). Residents in cities have different groups due to their different economic statuses, cultural backgrounds, living conditions, and other comprehensive factors. The relevant factors of social vulnerability are helpful in the identification of vulnerable groups and the implementation of particular attention and protective strategies for them.

- 20
- 20 21
- Table 6
 Social characteristics of individuals with different vulnerabilities
- 22
- 23

	Trait	Description	Mean value	Low	Medium	High
	Age	-	45.2037	43.4353	46.5828	45.3377
		1 Elementary school and below				
		2 Junior high school				
	Education	3 Senior high school	2.9666	3.3276	2.7586	2.6623
D 1		4 Junior college				
Personal		5 Undergraduate				
factors		6 Postgraduate and above				
		1 Very poor				
		2 Poor				
	Health	3 General	3.8531	4.2500	3.7621	3.0779
		4 Well				
		5 Very well				
		1 Under 25000				
	Personal	2 25000-50000				
Economic	annual	3 50000-75000	2.2337	2.4483	2.1276	1.9870
factors	income	4 75000-100000				
		5 Over 100000				
	Livelihood	1 Very low stable	3.4558	3.8060	3.3586	2.7662





	stability	2 Low stable				
	2	3 Stable				
		4 High stable				
		5 Very high stable				
		1 Be excluded completely				
	Social	2 Be excluded				
	inclusion	3 General	3.8932	4.0862	3.8483	3.4675
		4 Be involved				
		5 Be fully involved				
	Social	1 None				
Social		2 Insufficient				
factors	Social	3 General	3.1569	3.4871	3.0207	2.6364
lacions	Security	4 Sufficient				
		5 High sufficient				
		1 None				
	Social	2 Insufficient				
	insurance	3 General	2.3539	2.9224	2.0724	1.8182
	insulance	4 Sufficient				
		5 High sufficient				

1

2 Judging from the mean value of the characteristics in Table 6, individuals with high-vulnerability have

3 traits such as a low level of education and health, a low level of annual income, and unstable work.

Especially there are substantial discrepancies between high- and low-vulnerable groups of individuals
in terms of health status, job stability, and social insurance.

6 There is a little gap between medium- and high-vulnerable groups of individuals in terms of education,

7 annual income, and social insurance, but a large discrepancy in health status and employment stability.

8 This indicates relative high sensitivity of the populations of medium-vulnerability. They are more

9 prone to slip into high-vulnerability if their physical health and livelihood security is jeopardized by 10 external pressure.

11 The average age of the low-vulnerability group is lower than the sample average, but it is somewhat 12 higher than that of the medium-vulnerability group, showing their not clear interrelationships. Despite 13 the disadvantages of the elderly in terms of their physical conditions, we can argue that they often have 14 a relatively high level of social security, as well as other aspects such as wealth accumulation, income 15 stability, and living conditions that are superior to most of younger people in urban China, the 16 situations of which may be different from rural China. As a consequence, even if previous researches 17 have pointed out that higher vulnerability is seen in older groups, the findings of this study differ from 18 it. It is indispensable to judge based on social backdrop and development level, when developing 19 indices of vulnerability assessment.

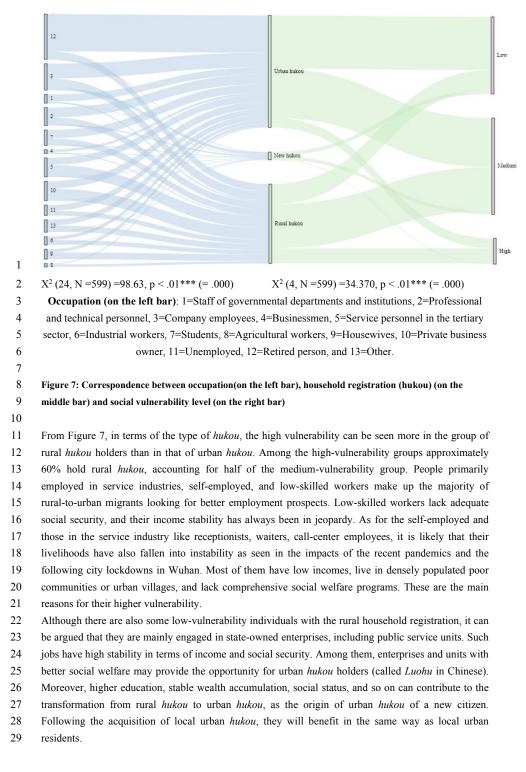
20 There are also other categorical factors, such as occupation, household registration, gender, and debt, in

21 addition to the continuous variables listed above. Because the value of these variables cannot reflect the

22 variations in individual social vulnerability, they must be examined independently.











1 China's household registration system, hukou, which is an institution controlling population movement, 2 to a certain extent represents social and economic outcomes at the individual level (Liu 2005). 3 Entitlements to state-supplied social benefits and opportunities including education and medical service, 4 and social security benefits including unemployment insurance, endowment insurance, and housing 5 security are still rationed based on household registration. Therefore, migrants without local urban 6 hukou usually face difficulty to access local public services and social security benefits in a city. 7 Megacities are particularly challenged in this regard. But the decline in hukou's influence on career 8 choices can also be seen from Figure 7. Indeed, not a few rural-to-urban migrants with rural hukou are 9 no longer engaged in low-end labor and temporary jobs as they came approximately 20 years ago (see 10 Chan and Zhang 1999), and now they have more choices in careers. However, there remains a problem 11 that they are still unable to enter high-paying and stable industries, and the impact of hukou on 12 individual social vulnerability cannot be ignored. 13 At the same time, the results also show that about 50% of urban registration holders are also at high 14 and medium levels of social vulnerability. Many studies have so far argued that China has the problem 15 of unequal distribution of resources between urban and rural areas at the national level, and that urban 16 residents have advantages in the acquisition and utilization of various resources (Sicular et al. 2007; 17 Liu et al. 2019). Relatively speaking, the inequality within the urban population has not received much 18 attention. In fact, a large part of the urban population, due to various reasons resulting in poverty and 19 lack of opportunity, exhibits insufficient resilience and resistance to disasters in facing dangers, shocks, 20 and pressures. Although social vulnerability cannot be read directly off from poverty (Chambers and 21 Conway1992), the former is often very highly interrelated to the latter (Wisner et al. 2004), causing 22 such inequality. 23 At present, most of the urban poor in China are not absolutely but relatively poor, and the gap between 24 the rich and the poor is constantly widening. China's Gini Coefficient² from 2003 to 2017 was 25 between 0.462 and 0.491 (National Bureau of Statistics 2018), indicating increasingly inequality of 26 income. In addition to the income gap, differences in assets are creating much more inequality. With 27 the development of urbanization, the poor will be poorer in urban areas, and the rich will be richer. 28 There is no opportunity for upward mobility in the lower classes of the city, and the mobility between 29 various strata of Chinese society has been significantly reduced, implying social hierarchical 30 consolidation. With the widening income gap, poverty may be spreading rapidly throughout the cities, 31 as is vulnerability within the cities as well. Some systems of society have inherent forces creating 32 inequalities (Mehretu et al. 2002), the macro data may hide these inequalities, making the scale and 33 depth of urban vulnerability underestimated.

34 35

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37

38 5 Conclusion

39

40 Through the development of micro-individual social vulnerability indicators and the use of cluster 41 analysis, this research has assessed the level of social vulnerability of 599 residents in 11 communities

 $^{^2}$ It is generally believed that the income of residents is very average when the Gini coefficient is less than 0.2, It is generally believed that the income of residents is very average when the Gini coefficient is less than 0.2, average between 0.2 and 0.3, more reasonable between 0.3 and 0.4, and the gap between 0.4 and 0.5 is too large, and when the gap is greater than 0.5, the gap is huge.





1 in Hongshan District of Wuhan. The findings show three levels of social vulnerability: high, medium, 2 and low. Quantitative assessments offer comparisons specifically between distinct units and, the results 3 indicate that different types of communities have great differences in social vulnerability. Residents of 4 favorable communities have more resources and opportunities, and because of this, they have an option 5 of living in areas with comparably superior conditions. Therefore, they have lower exposure and 6 sensitivity, and higher adaptability to disaster risks. But inhabitants in urban villages are in a different 7 scenario. Residential segregation is an important consideration from the results of assessing social 8 vulnerability. Another main finding is that higher vulnerability groups have the characteristics of low 9 education, poor health, low annual income, unstable work, and insufficient social security. Improving 10 the stability of livelihoods, wealth accumulation, social security, and so on contributes positively to 11 reducing individual social vulnerability. 12 The aforementioned socio-spatial differences are not confined to Wuhan or Chinese cities, but also

13 exist in other parts of the world, in developed cities like New York or emerging cities like Jakarta. 14 When inequality reaches a certain level, it will trigger social crises. Whether we live in nations with 15 robust or weak economies, structural inequality will reveal itself during crises, harming those who are 16 already impaired and defenseless (Kalpana Sharma 2020). Despite the fact that climate change and 17 urbanization are worldwide phenomena, impoverished people and disadvantaged groups are 18 disproportionately affected due to factors such as poverty, excessive reliance on natural resources, and 19 inadequate infrastructure. Returning to the case of China, to minimize the social vulnerability generated 20 by the urbanization process, underlying inequalities within the city must be addressed. First, measures 21 should be implemented to ensure housing and social security that might be reduced for example by 22 controlling housing prices and constructing public housing. Solving the *hukou* problem, which causes a 23 disparity in benefit between residents with and without urban hukou, could achieve social security 24 justice. Second, in order to effectively manage hazard risks and decrease disaster losses, we must take 25 into account different groups when developing climate adaptation and urban development policies, 26 particularly disadvantaged individuals at the bottom of society who have no voice.

The importance of this research in terms of practical application is twofold: first, it constructs individual-scale indexes and analyzes vulnerability using existing indicators for different spatial scales and groups, which contributes to the research on micro-vulnerability indicators in China's cities lacking basic micro-level statistics. The second quantitative analysis properly assesses and comprehends the most vulnerable groups, allowing for community comparisons. This helps policies be undertaken to support the most vulnerable communities and the most vulnerable population.

33 Nonetheless, we must acknowledge that social vulnerability in the context of urbanization is a complex 34 issue that is the result of numerous variables interacting and impacting one another. It is also a major 35 development issue that affects economic and social progress, as well as human security and well-being. 36 More microscopic social vulnerability indicators that can represent reality might need to be explored in 37 future studies. It is equally important to investigate how social vulnerability is (re)produced. The most 38 essential humanistic care is to focus on poor neighborhoods and vulnerable populations. Passive 39 avoidance is not an option for both regular people and especially the government. Action must be taken 40 to safeguard them in order to reduce their vulnerabilities.

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1	Appendix A:	Detaneu	Calculation	101	correspondence	Detween	occupation,	nousenoia

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- 5

 Table A1
 Hukou and Social Vulnerability

Hukou and Social Vulnerability

		High	Medium	Low	Total
	Urban hukou	160 (131)	148 (163)	29 (43)	337
Hukou	Rural hukou	61 (93)	132 (116)	46 (31)	239
	New hukou	11 (9)	10 (11)	2 (3)	23
]	Fotal	232	290	77	599



Table A2 Occupation and Hukou

Occupation and	Hukou

		Urban hukou	Rural hukou	New hukou	Total
	1	21 (15)	4 (10)	1 (1)	26
	2	29 (30)	21 (22)	4 (2)	54
	3	44 (44)	27 (32)	8 (3)	79
	4	7 (6)	3 (4)	1 (0)	11
	5	21 (32)	35 (23)	1 (2)	57
	6	10 (14)	13 (10)	2 (1)	25
Occupation	7	25 (26)	19 (18)	2 (2)	46
	8	3 (6)	7 (4)	0 (0)	10
	9	9 (16)	20 (12)	0(1)	29
	10	22 (33)	35 (23)	1 (2)	58
	11	17 (17)	14 (12)	0(1)	31
	12	112 (77)	23 (54)	1 (5)	136
	13	17 (21)	18 (15)	2 (1)	37

² registration (hukou), and social vulnerability level (See Figure 7)





	23 599	239	337	Total	
X^2 (24, N =599) =98.63, p < .01*** (= .000)					
	kers 7=Students 8=Agricultural		l in the tertiary sector	Notes: 1=Staff of governmental departments 4=Businessmen 5=Service personne 9=Housewives 10=Private business o	1 2 3 4 5 6 7
					8
hor.	tacting the corresponding authority	available by conta	l analysis code are	Data availability: The data and	9
					10
				Author Contributions: JX an	11
				WFL, JX organized the quest administration and funding acc	12 13
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		eu ine uutu.	in addiois visuali	reviewed and earled the paper.	15
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