

1 **Spatial accessibility of emergency medical services under inclement**
2 **weather: A case study in Beijing, China**

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16

17 **Abstract**

18 The accessibility of emergency medical services (EMSs) is not only determined by
19 the distribution of emergency medical facilities but is also influenced by weather
20 conditions. Inclement weather could affect the efficiency of the city's traffic network
21 and further affect the response time of EMSs, which could therefore be an essential
22 impact factor on the safety of human lives. This study proposes an EMS-accessibility
23 quantification method based on selected indicators, explores the influence of inclement
24 weather on EMSs accessibility, and identifies the hotspots that have difficulty accessing

25 timely EMSs. A case study was implemented in Beijing, which is a typical megacity in
26 China, based on the ground-truth traffic data of the whole city in 2019. The results show
27 that inclement weather has a general negative impact on EMSs accessibility. Under
28 inclement weather scenario, the area in the city that could get EMSs within 15 minutes
29 would decrease by 13% compared to normal scenario (the average state of weekdays
30 without precipitation), while in some suburban townships, the population that could get
31 15-min EMSs would decrease by 40%. We found that snowfall has a greater impact on
32 the accessibility of EMSs than rainfall. Although on the whole, the urban area would
33 have more traffic speed reduction, towns in suburban with lower baseline EMSs
34 accessibility are more vulnerable to inclement weather. Under the worst scenario in
35 2019, 12.6% of population (about 3.5 million) could not get EMSs within 15 minutes,
36 compared to 7.5% with the normal condition. This study could provide a scientific
37 reference for city planning departments to optimize traffic under inclement weather and
38 the site selection of emergency medical facilities.

39

40 **Keywords**

41 Emergency medical services (EMSs), spatial accessibility, inclement weather, service
42 area coverage

43 **1 Introduction**

44 Emergency medical services (EMSs) are a pivotal part of the public health system,
45 and the response time of EMSs is a vital factor in decreasing morbidity and improving
46 survival (Blackwell and Kaufman, 2002). In China, the EMS system is mainly
47 composed of prehospital emergency services and in-hospital emergency services.
48 Prehospital emergency service refers to on-site emergency treatment, guardianship in
49 transit, and handover with in-hospital emergency institutions. The efficiency of
50 emergency services is highly vulnerable to inclement weather conditions such as rain,
51 snow, fog, etc. The reason why inclement weather conditions would reduce the
52 efficiency of emergency services is that inclement weather conditions would reduce
53 road capacity, increase transfer time, and sometimes block roads completely (Agarwal
54 et al., 2006; Chang et al., 2013; Cools et al., 2010; Suarez et al., 2005; Zhang and Chen,
55 2019), which leads to the reduction of spatial accessibility and delay of response time.
56 In addition, accidents such as traffic accidents and lightning accidents are more prone
57 to occur in inclement weather, which increases the demand for EMSs (Edwards, 1996;
58 Ramgopal et al., 2021). For example, on July 21, 2012, Beijing was hit by a rainstorm,
59 with the average cumulative rainfall reaching 170 mm, caused 63 roads to be seriously
60 flooded. This rainfall event led to a one-third increase in the number of calls to the
61 emergency center, and the transfer time of ambulances was significantly prolonged,
62 taking approximately 1.5~2 hours for each evacuation during the rainstorm. Usually,
63 the transfer time wouldn't be more than 1 hour. (Wang et al., 2013; Beijing
64 Evening,2012) On February 6, 2022, in Cleveland, US, an ambulance got stuck in the
65 snow causing a long delay getting the patient to the hospital (Fox 8 News, 2022). On
66 August 3, 2021, in Chattogram, Bangladesh, a daily rainfall of 190.6 mm caused many

67 ambulances with patients stuck in different areas of the city (Business Standard, 2021).
68 In the context of global climate change and rapid urbanization, extreme inclement
69 weather events strike cities more frequently (Huber and Gullede, 2011; Stott, 2016;
70 Stott et al., 2016), the problem of urban rainstorms and waterlogging (the phenomenon
71 of a stagnant water disaster in an urban area due to heavy rainfall or continuous
72 precipitation) has become increasingly prominent. It is therefore of great importance to
73 investigate the influence of inclement weather on the spatial accessibility of EMSs.

74 The spatial accessibility of EMSs is defined by the travel impedance (distance or
75 time) between service locations and the scene (Guagliardo, 2004). A large body of
76 research on spatial accessibility is concerned with access to hospitals (Luo and Wang,
77 2003; Mao and Nekorchuk, 2013; Pan et al., 2018; Yang et al., 2020; Yin et al., 2021)
78 and first-aid stations (Hashtarkhani et al., 2020; Jones and Bentham, 1995; Shin and
79 Lee, 2018). To measure the EMSs accessibility, the two-step floating catchment area
80 (2SFCA) method is one of the common methods (Chen and Jia, 2019; Kanuganti et al.,
81 2016; Li et al., 2021; Luo and Qi, 2009). The 2SFCA method considers accessibility to
82 be mediated by not only the distance decay but also the interactions between supply
83 and demand (Chen and Jia, 2019), which is more suitable for normal scenarios. While
84 in the studies focusing on the influence of inclement weather on EMSs, people are more
85 concerned about the transportation situation, instead of the interaction between supply
86 and demand. The coverage analysis method (Coles et al., 2017; Green et al., 2017; Yu
87 et al., 2020) or shortest path analysis method (Albano et al., 2014; Andersson and
88 Stålhult, 2014) are more widely used. These methods could better characterize the
89 reduction of accessibility caused by the road service degradation. For example, Yu et
90 al. (2020) analyzed the accessibility of emergency service in England and identified
91 vulnerability hotspots by quantifying the EMSs coverage of area and population within

92 different time radii under different flood scenarios; Coles et al. (2017) measured the
93 travel time and service area coverage of EMSs in York, UK under flood scenarios by
94 using FloodMap-HydroInundation2D to model flood inundation; Yin et al. (2021)
95 assessed the vulnerability of EMSs to surface water flooding in Shanghai, China by
96 quantifying accessibility in terms of service area, population coverage and response
97 time. They simulated urban waterlogging scenarios under different rainfall intensities
98 and set traffic speed based on recorded average traffic speed under normal conditions,
99 which didn't consider the traffic speed variations induced by precipitation. Andersson
100 and Stålhult (2014) used network analysis methods to generate the shortest paths from
101 hospitals to various administrative areas in Manila, Philippines, and evaluated the
102 impact of different flood events on these paths. Most of these studies assumed that roads
103 are impassable or traffic speed has a certain degree of reduction when the flooded water
104 depth reaches a specific depth, and further evaluated the impact of rainstorm on EMSs
105 accessibility. Due to insufficient recorded traffic data, relatively few studies have been
106 performed to analyze the impact of road access capacity on EMSs accessibility
107 according to actual traffic speed variation.

108 In this study, we explore the impact of inclement weather on traffic and EMS
109 accessibility based on ground-truth traffic data. Beijing which is the capital of China is
110 used as a case study. The reductions in EMSs accessibility of Beijing under inclement
111 weathers in 2019 are quantified, and the urban-rural disparities in the distribution of
112 emergency medical facilities are further analyzed. Our study provides an approach for
113 evaluating the effectiveness and fairness of EMSs based on ground-truth traffic data,
114 and the results can not only provide reference for the optimization of EMSs in Beijing,
115 but also provide reference cases for other cities, which has a great practical significance.

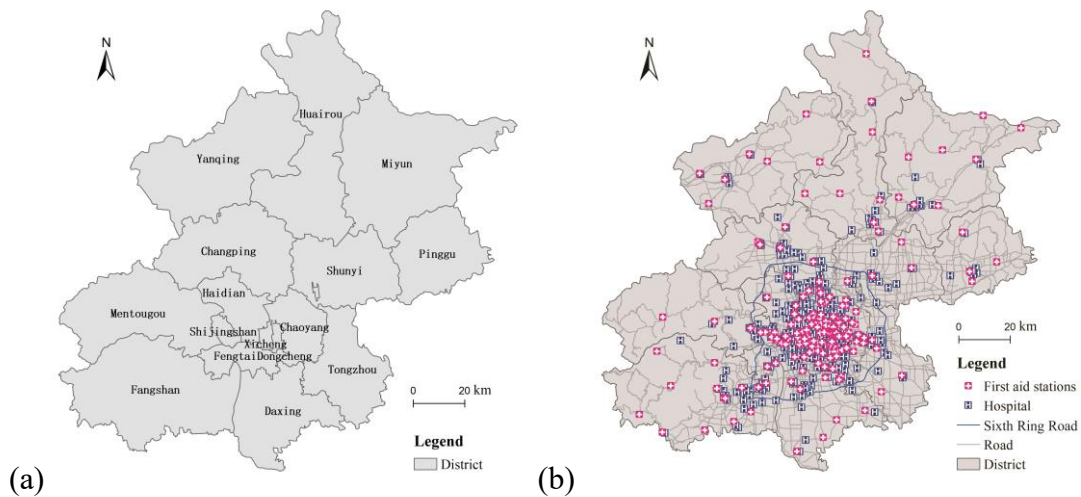
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117 **2 Study area and dataset**

118 **2.1 Study area**

119 Beijing, the capital of China, is located in the northern part of the North China Plain,
120 with a total area of 16,410.54 square kilometers (Figure 1a). According to the seventh
121 national census (National Bureau of Statistics, 2021), Beijing has a population of 21.89
122 million. As one of the largest metropolises in the world, Beijing has a monsoon-driven
123 humid continental climate, with an average annual precipitation of approximately 600
124 mm, 80% of which is concentrated from June to September (Song et al., 2014). The
125 terrain of Beijing is high in the northwest and low in the southeast, which is conducive
126 to the formation of heavy rain and triggers strong convective weather. Beijing has a
127 typical monocentric urban structure, and the area within the Sixth Ring Road is generally
128 recognized as the urban core area. It is obvious that the density of transportation
129 network and medical facilities in the urban area of Beijing are much higher than those
130 in the suburbs (Figure 1b).

131



133 **Figure 1.** (a) Administrative division of Beijing and (b) EMS facility locations in Beijing, produced
134 in ArcGIS 10.8.

135 **2.2 Dataset**

136 The data involved in this paper mainly include traffic data, meteorological data,
137 EMSs data, and demographic data. Based on traffic data and meteorological data, we
138 could build a topology road network (using node and edge primitives to describe
139 interconnected linear features (roads) and points (roads junctions) on a map) with
140 transfer time as impedance under inclement weather conditions and corresponding
141 normal weather conditions. Combining the topology road network with medical facility
142 locations and the distribution of the population by ArcGIS 10.8, we could further
143 analyze the spatial accessibility of EMSs.

144

145 **2.2.1 Traffic and road network data**

146 The traffic data of Beijing are obtained from the Beijing Municipal Commission of
147 Transport. The data span is from January 1, 2019, to December 31, 2019, including the
148 average traffic speed (m/s) of each road section, updated every 2 min. The road network
149 data contain 71,188 nodes and 81,523 edges, which can basically cover all the main
150 roads in the whole Beijing area.

151

152 **2.2.2 Meteorological data**

153 The meteorological data utilized in this paper are TRMM (Tropical Rainfall
154 Measuring Mission) precipitation data obtained from NASA, with a spatial resolution
155 of $0.1^\circ \times 0.1^\circ$ (approximately $10 \text{ km} \times 10 \text{ km}$) and a temporal resolution of 30 minutes.
156 The whole city of Beijing is covered by 175 grids.

157 According to the classification of precipitation, moderate rain is defined as the
158 rainfall is 5.0~14.9 mm per 12 hours (China Meteorological Administration, 2012). We
159 chose intermediate value of the interval and average it to each hour. In this study, we

160 set a rule that if the precipitation of more than 10 grids (over 5% area of the city) in
161 Beijing is greater than 1.5 mm in 2 hours, it is considered a precipitation event. This
162 amount of precipitation may not high enough to cause the rainfall-runoff exceed the
163 drainage capacity of the sewer network in Beijing (DB11/ 685—2021, DB 11/T 1575—
164 2018). But the precipitation would cause slippery roads and decrease in drivers’
165 visibility, which would lead to a reduction of traffic efficiency and accessibility (Chu
166 and Fwa, 2018; Katz et al., 2012). The average precipitation of the whole city on each
167 date is averaged by the precipitation of all grids. In 2019, 19 working days of rainfall
168 and 3 working days of snowfall were selected.

169

170 **2.2.3 Medical facilities data**

171 The medical facilities mentioned in this paper mainly refer to two categories. One is
172 the first-aid stations, and the other is hospitals, as shown in Figure 1b. The locations of
173 these first-aid stations were obtained from the distribution map of first-aid stations
174 (Beijing Emergency Medical Center, 2021), including 72 stations in the downtown area
175 and 98 stations in the suburbs. The hospital point data were extracted from the online
176 map point of interest (POI) data of Beijing in 2019 (Gaode Maps, 2021). After
177 coordinate correction and deduplication, it contains a total of 630 general hospitals, 76
178 of which are third-level grade-A hospitals (the highest level in the evaluation system of
179 hospitals in mainland China).

180

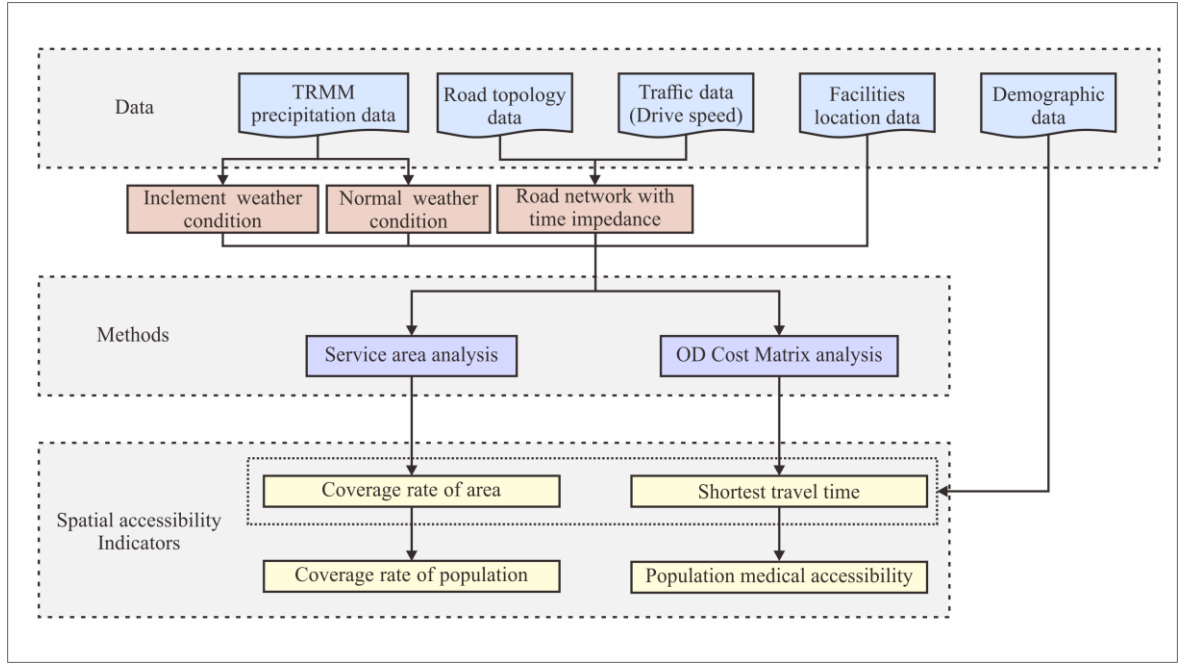
181 **2.2.4 Demographic data**

182 The demographic data of 2019 were obtained from WorldPop (2018) with a spatial
183 resolution of 100 m×100 m. The data records present the population size.

184

185 **3 Methodology**

186 Figure 2 illustrates the methodology of this study. We first divide the weather
187 conditions into two categories, inclement weather conditions and normal weather
188 conditions, according to precipitation data. Second, the time impedance of each road
189 section is analyzed based on the road network and traffic speed for both inclement and
190 normal weather conditions, and the respective coverage rate of first-aid stations and the
191 shortest transfer time to hospitals are calculated. Finally, the spatial accessibility to the
192 population is calculated, and hotspots are identified. Both the service area analysis and
193 the OD Cost Matrix analysis are GIS-based, and were done in ArcGIS 10.8. In this
194 study, we made the following assumptions: (1) The ambulances move at the average
195 speed all the time and would always take the shortest path in space; (2) In network
196 analysis, the location of facilities is approximately considered to be on the nearest road
197 point vertically; (3) In OD analysis, we use the centroid as the origin point to represent
198 the whole grid, and the shortest path to hospital of all points within the grid is the same;
199 (4) The prehospital EMSs is divided into two parts: the ambulances depart from the
200 first-aid station to the scene and from the scene to the nearest hospital; (5) The proper
201 limitation of EMS response time is 15 minutes. The case where patients transfer directly
202 from the scene to an EMS facility via private transportation will not be considered in
203 this study. (6) The hospitals' carrying capacity is not been considered in this study, and
204 we assume that the demand of EMSs would not exceed the first aid stations' and
205 hospitals' carrying capacity.



206

207

Figure 2. Methodology of this study, produced in CorelDraw 2019.

208

3.1 Fluctuation of traffic speed under inclement weather

209

For each weekday with precipitation, the traffic speed data of the selected period are extracted and averaged. To avoid the inherent temporal variations of traffic speed resulting from the day-of-week effects, holiday effects (Cools et al., 2007), season, and other non-meteorological related factors, we introduce baseline days for inclement weather days in this study to calculate the traffic speed fluctuation. For a given precipitation day, we search for the same day of week in the two weeks forward and backward to obtain the corresponding baseline days without precipitation. Only nonholidays without precipitation events are selected as baseline days; otherwise, we would continue to look forward or backward until four baseline days are found. The average speed data of the four baseline days in the selected period were then averaged as the baseline speed for the given precipitation day, and the traffic speed reduction rate was calculated by eq. (1) and eq.(2):

221

$$r_c = \frac{v_p - v_b}{v_b} \quad (1)$$

222 where r_c is the traffic speed reduction rate in the selected period of the
223 precipitation day to its corresponding baseline day; v_p is the traffic speed in the
224 selected period of the given precipitation day, and it is the average of the real-time
225 traffic speed in every 2 minutes during the selected time period in that day; v_b is the
226 traffic speed in the selected period of the baseline precipitation days, which is calculated
227 by eq.(2):

$$228 \quad v_b = \frac{\sum_{j=0}^m v_{d_j}}{m} \quad (2)$$

229 where v_{d_j} is the traffic speed in the selected period of a baseline day, and it is the
230 average of the real-time traffic speed in every 2 minutes during the selected time period
231 in that day; m is the number of baseline days. In this case, m equals 4. The average
232 traffic speed reduction rate is obtained by averaging the reduction rates of all roads with
233 reduced speed in the city.

234

235 **3.2 Analysis of coverage rate**

236 **3.2.1 The coverage rate of area**

237 A service area is a region that encompasses all roads that are accessible within a
238 specified impedance. Either distance or time can be used as impedance. In this study,
239 the time needed to pass through the road is calculated by the length of each road divided
240 by its corresponding traffic speed, and the service area analysis is carried out with time
241 as the impedance. In different scenarios, the time impedance varies, since the traffic
242 speed of each road is set according to the real-time traffic speed record of the chosen
243 date and chosen period. The core idea of the service area analysis function is to generate
244 service area polygons by setting each first-aid station as the starting point and the
245 traveling time as the driving radius. Under the inclement weather conditions and their

246 corresponding baseline conditions, the service area analysis of the 15-minute (Yin et
247 al., 2021) arrival time was carried out. The total area of the obtained service area
248 polygon is calculated to obtain the EMS coverage. The coverage rate of area is
249 calculated by eq. (3):

$$250 \quad r_a = \frac{\sum A_s}{A} \times 100\% \quad (3)$$

251 In eq. (3), r_a is the coverage rate of the area; A is the total area of the city, and A_s is
252 the area of the service area.

253 **3.2.2 The coverage rate of population**

254 To analyze the matching degree between the EMS coverage and the population
255 distribution and identify the hotspots whose EMS coverage of the population is most
256 affected in inclement weather, we downscaled the calculation to the township scale.
257 Based on the grid population data of WorldPop and the coverage areas of EMSs under
258 different scenarios analyzed by service areas, we calculated the coverage rates of EMSs
259 of the population for each township. In each scenario, the polygon of service area
260 obtained from the result of service area analysis is used to mask the population grid,
261 and the covered population divided by the total population is the population coverage
262 of the township (eq. (4)).

$$263 \quad r_p = \frac{\sum P_s}{P} \times 100\% \quad (4)$$

264 In eq. (4), r_p is the coverage rate of the population; P is the total population of the
265 township, and P_s is the population that is covered by the service area.

266

267 **3.3 The spatial accessibility to hospitals**

268 The spatial accessibility to hospitals is quantified by two indicators: the shortest
269 transfer time and the total transfer time. The shortest transfer time is calculated by the

270 OD (Origin-destination) cost matrix analysis method, which can find and measure the
271 minimum cost path from multiple starting points to single or multiple destinations in
272 the network. In this study, we calculate the minimum transfer time od_i required for
273 each population grid centroid to reach the nearest hospital. To reduce the calculation
274 cost, the population grid data with 100 m resolution are aggregated and converted into
275 1000 m resolution. This could be interpreted as a sampling method, because we use the
276 centroid point of the grid to represent the other possible starting points in the grid, and
277 we ignored the tolerance caused by the travel time inside the grids.

278 The total transfer time is introduced to quantify the cumulative transfer time for each
279 population grid based on its population size, which is the number of potential users of
280 EMSs. The total transfer time is defined in this study by the shortest transfer time of
281 each population grid to the nearest hospital multiplied by its population. The numerical
282 value has no practical significance, and is only used for comparing the spatial
283 differences among regions. For each population grid centroid i , its total transfer time
284 (T) is calculated by eq.(5):

$$285 \quad T = od_i \times P_i \quad (5)$$

286 In eq. (5), od_i is the minimum transfer time, P_i is the population of the grid.

287

288 **4 Results**

289 Based on the characteristics of morning and evening rush traffic flow on weekdays,
290 the diurnal variation in traffic can be divided into four periods: morning rush hours
291 (7:00-9:00), daily regular hours (9:00-17:00), evening rush hours (17:00-19:00), and
292 evening regular hours (19:00-22:00). We compared EMS coverage at different periods
293 of the day, and the results show that the period of morning rush hours has the most

294 significant negative impact on the accessibility of EMSs. We divided the city into the
295 inner city and suburban areas along the Sixth Ring Road. Taking the average 15-minute
296 coverage of the area of all Mondays in November as an example: (1) in the whole city
297 (both inner city and suburban), the coverage rate of EMSs is 38.72% in morning rush
298 hours, compared with 40% ($\pm 0.3\%$) in the remaining periods; (2) in the inner city, the
299 coverage rate is 77.37% in morning rush hours, compared with 83% ($\pm 0.6\%$) in the
300 remaining periods. Therefore, the accessibility of EMSs during the morning rush period
301 deserves more attention. Hence, our subsequent analysis is mainly concentrated on the
302 morning rush period.

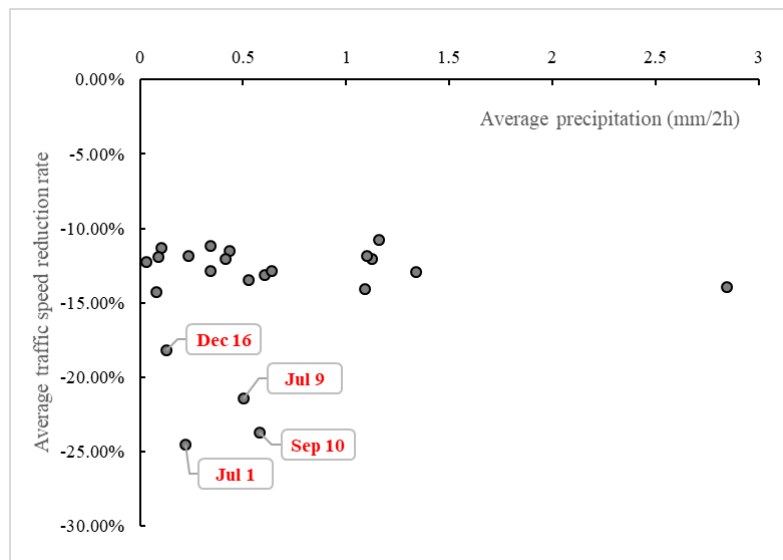
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304 **4.1 Impact of inclement weather on the traffic and EMSs coverage**

305 **4.1.1 The correlation between precipitation and traffic speed**

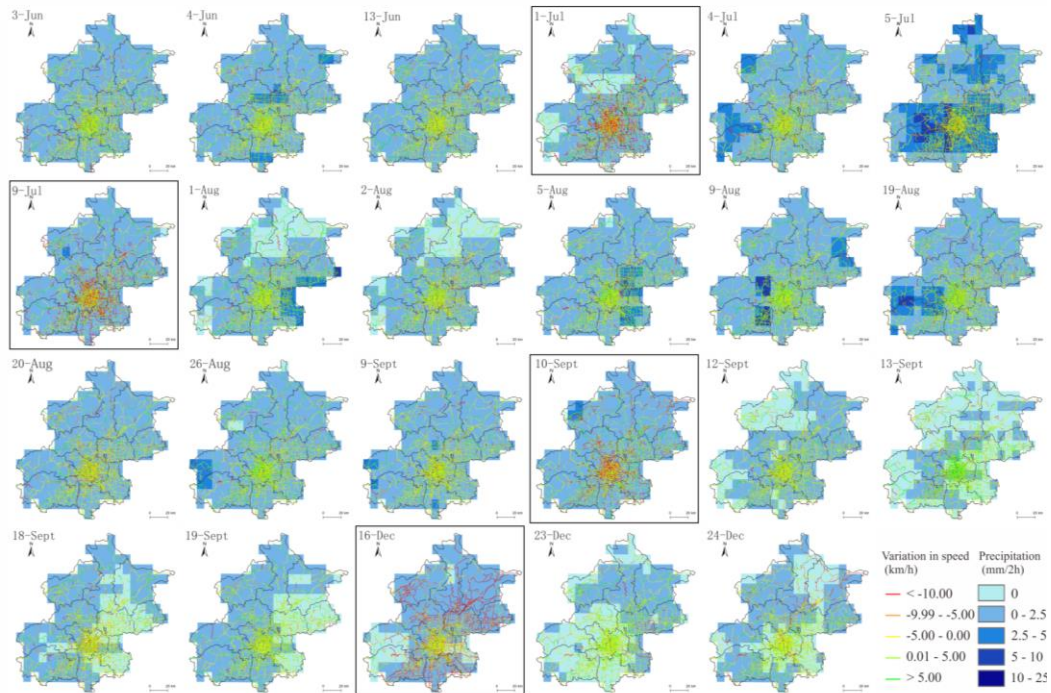
306 Figure 3 shows the relationship between average precipitation during morning rush
307 hours in the city and the average traffic speed reduction rate of all roads that have speed
308 loss in the city on weekdays. The unit of precipitation data is mm/2h, which indicates
309 the total precipitation in the 2 hours of morning rush hours. The negative values indicate
310 that the traffic speed decreases in inclement weather conditions. We could see that the
311 average traffic speed would decrease 10%~15% on most precipitation days. The
312 average speed decreases most on July 1st, July 9th, September 10th and December 16th,
313 reached 18%~25%. July 1st (Party's Day) and September 10th (Teachers Day) are special
314 days in China and the traffic speed is affected by both the inclement weather and traffic
315 control. December 16th was a snowy day with a precipitation of 0.13 mm/2h, and
316 snowfall has a greater impact on traffic than a rainfall with the same precipitation
317 (Agarwal et al., 2005). Figure 4 illustrates the spatial difference of traffic speed
318 reduction and distribution of precipitation on precipitation days. A large number of red

319 roads (with traffic speed reduction over 10 km/h) can be observed in the 4 days
320 mentioned above. By comparing the distribution of precipitation and traffic speed
321 reduction on different dates in Figure 4, it can be found that the precipitation in the four
322 days with the most severe speed reduction was moderate, and the precipitation
323 distribution of the whole city was relatively uniform. Compared with other rain days,
324 although the precipitation on July 5, August 9 and September 19 was larger and
325 concentrated in the inner city, the traffic speed reduction of the whole city was not as
326 serious as the four days mentioned above, which may be caused by the decrease of
327 people's willingness to travel with the increase of rain.



328

329 **Figure 3.** The correlation between average precipitation and average traffic speed reduction rate,
330 produced in Excel 2016.



331

332 **Figure 4.** Variation in drive speed and distribution of precipitation on selected precipitation days

333 (the 4 subfigures with black borders shows the 4 most affected scenarios), produced in ArcGIS 10.8

334 and CorelDraw 2019.

335 4.1.2 The correlation between precipitation and EMSs coverage rate

336 The change in the coverage rate of EMSs was calculated by subtracting the coverage

337 rate under the inclement weather condition from that under the corresponding baseline

338 condition. Figure 5 shows the correlation between the average precipitation during

339 morning rush hours and the relative change values of the EMS coverage rate of the area.

340 The negative values indicate that the coverage of EMSs decreases in inclement weather

341 conditions. Consistent with the pattern of the traffic speed reduction, the worst loss of

342 coverage rate also occurred on three rainy days: 1st July (Mon), 9th July (Tue), and 10th

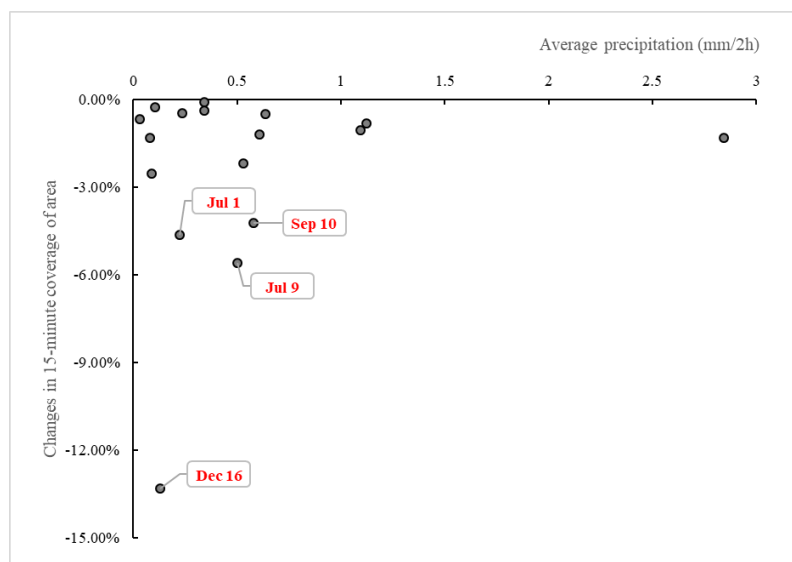
343 September (Tue), and one snowy day: 16th December (Mon), in which the 15-minute

344 EMS coverage rate reduced by 4.6%, 5.6%, 4.2% and 13.3%. Combined with the spatial

345 distribution of precipitation and traffic variation (Figure 4), the snowfall on December

346 16th caused a large traffic speed reduction of the suburban roads, which led to a

347 significant reduction in overall EMS coverage. Therefore, we chose these four days as
348 the worst weather scenario of the year and analyzed the spatial differences of medical
349 accessibility in the whole city.



350

351 **Figure 5.** The correlation between the average precipitation and the relative change of the EMS
352 coverage rate of the area, produced in Excel 2016.

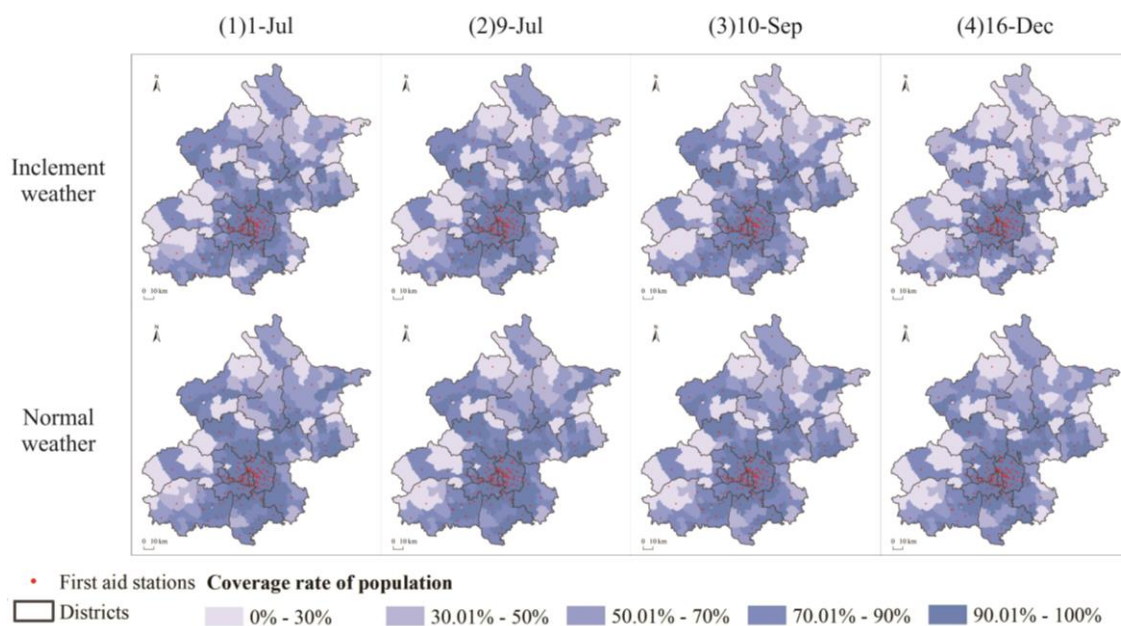
353

354 4.2 The spatial distribution of EMS accessibility under the worst scenario

355 4.2.1 EMSs coverage rate of population

356 We calculated the 15-minute EMS coverage rate of the population under the four
357 most severely affected inclement weather conditions of 1st July, 9th July, 10th September,
358 and 16th December and their corresponding baseline conditions at the township scale in
359 Beijing. Figure 6 shows the 15-minute EMSs coverage rate of population under four
360 most severely affected inclement weather conditions of 1st July, 9th July, 10th
361 September and 16th December and their corresponding baseline conditions at the
362 township scale in Beijing. The results demonstrate that most parts of downtown areas,
363 including Dongcheng District, Xicheng District, Haidian District, and Chaoyang
364 District, could have 90%–100% population coverage of EMSs, regardless of the

365 weather conditions. In the large area of suburbs, the coverage rate of the population
 366 varied from lower than 30% to 90%. Under inclement weather conditions, the coverage
 367 rate in some towns in the suburbs would drop sharply, with the worst townships having
 368 a 40% reduction. The reason behind this difference is that the distribution of first-aid
 369 stations in Beijing is similar to the distribution of the road network, which is dense in
 370 the central urban area and sparse in the suburbs.



371
 372 **Figure 6.** The EMSs coverage rate of population in townships under the inclement weather condition
 373 and normal weather condition on 1st July, 9th July, 10th September and 16th December, produced in
 374 ArcGIS 10.8 and CorelDraw 2019.

376 To illustrate the impact of inclement weather on the EMS coverage rate of the
 377 population more clearly, Figure 7 shows the change in the EMS coverage rate of the
 378 population in townships in inclement weather relative to normal weather on the four
 379 days. The results identify several townships in the outer suburbs (Miyun, Huairou,
 380 Pinggu and Yanqing districts) that would experience the most severe decrease in
 381 population coverage under inclement weather conditions, with a maximum reduction
 382 of more than 40%. These areas are hotspots that need to draw attention in EMS

383 construction planning. The suburb areas, such as Shunyi, Daxing, and Tongzhou, are
 384 more vulnerable to inclement weather as they have less distribution of medical facilities
 385 and sparser road networks, as well have a relatively higher proportion of the elderly
 386 population over the age of 80. The average proportion of the elderly is 1.88% in the
 387 whole city, 1.37% in the inner suburbs and 2.04% in the outer suburbs. On December
 388 16th, 12.6% of population (3.5 million) could not get EMS within 15 minutes, compared
 389 to 7.5% with the baseline condition.

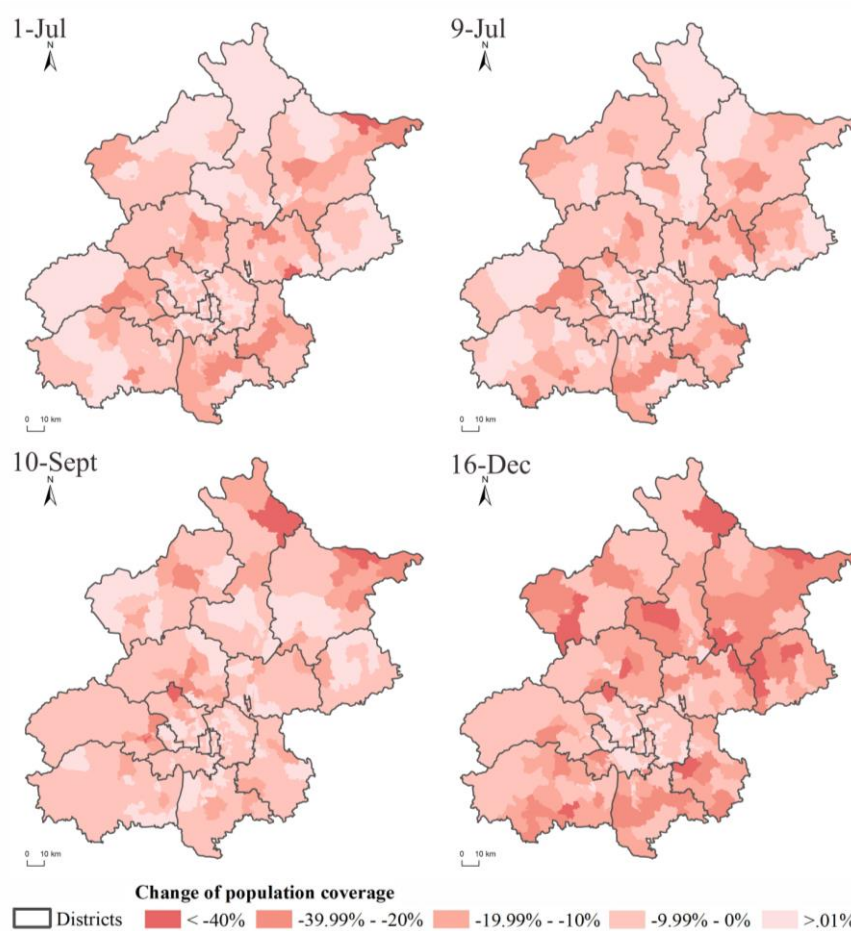


Figure 7. The change in EMS coverage rate of the population in townships in inclement weather relative to normal weather on 1st July, 9th July, 10th September, and 16th December, produced in ArcGIS 10.8 and CorelDraw 2019.

Figure S1 shows the correlation between the baseline EMS coverage rate of the population of each township and its reduction under inclement weather. The results

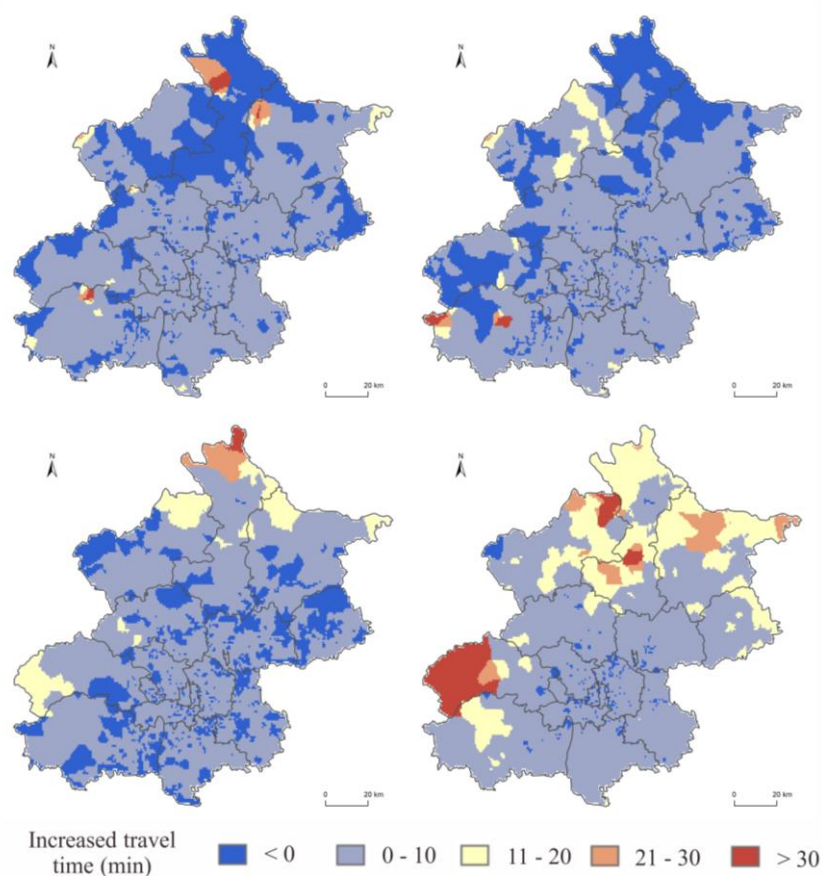
396 reveal that the population of the towns with low baseline EMS coverage rate would lose
397 more EMS coverage under inclement weather, especially on snowy day. The average
398 traffic speed reduction in the urban area (within the Sixth Ring road) was -26.64%, -
399 23.27%, -25.20% and -15.77% on 1st July, 9th July, 10th September, and 16th
400 December, while that in the suburban area (outside the Sixth Ring Road) was -19.59%,
401 -19.08%, -17.27% and -23.21%. Based on the results, we analyzed the reasons why that
402 suburban area would become more vulnerable under inclement weather. Combined
403 with the traffic speed reduction and the EMS coverage reduction, on rainy days,
404 although the urban area has more traffic speed loss, the suburban area still experiences
405 more EMS coverage loss. Once the inclement weather affects the traffic on some road,
406 the urban areas still have many other roads than can bypass, but not in suburbs. On
407 snowy days, the suburban area has more traffic speed reduction, and with the sparser
408 road network, the EMS coverage in the suburban area would shrink much more than
409 rainy days.

410

411 **4.2.2 The accessibility to hospitals**

412 Figure 9 shows the increased transfer time from each population grid to the nearest
413 hospital under the four inclement weather conditions of 1st July, 9th July, 10th September,
414 and 16th December relative to the baseline condition. The value indicates the impact of
415 inclement weather on accessibility to hospitals. The situation is slightly different on
416 rainy days and snowy days. On rainy days, the shortest time to reach the nearest hospital
417 generally could increase by 0–10 minutes in most parts of Beijing due to slower traffic
418 speed on the roads caused by rain. Although in some small parts of suburban areas, the
419 shortest time to the nearest hospital would be slightly shortened on indicating that the
420 traffic will be smoother in some areas when it rains, which may be due to the reduction

421 of traffic demand (Maze et al., 2006). While on 16th December, affected by snow, the
 422 whole city's road traffic generally slowed down, and the transfer time to the nearest
 423 hospital increased by 10–40 minutes. The western part of Mentougou District and a
 424 small part of the northern Yanqing District were the most affected, with the time needed
 425 to reach the nearest hospital prolonged by more than 30 minutes, up to 45 minutes. In
 426 Huairou district, the eastern part of Yanqing district, and the northern part of Miyun
 427 district, the transfer time was also prolonged by 11–30 minutes.



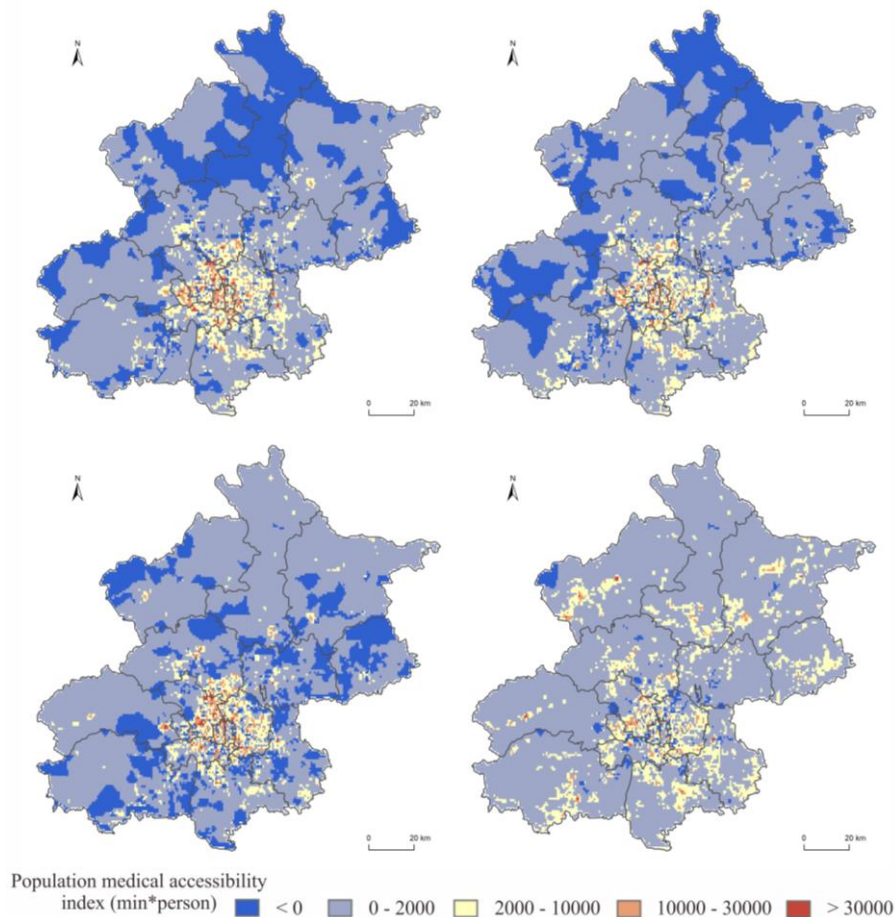
428
 429 **Figure 9.** Increased transfer time to hospitals on 1st July, 9th July, 10th September, and 16th
 430 December, produced in ArcGIS 10.8 and CorelDraw 2019.

431 We did a zonal statistic of the average baseline transfer time to hospital and the
 432 average increased transfer time to hospitals to each town, and the correlation between
 433 the two indicators shown in Figure S2 indicate the similar pattern with the EMS

434 coverage, which is the towns with low baseline accessibility to hospitals would also
435 more affected by inclement weather.

436 Overlaying the demographic grid data, the size of the population affected by a
437 delay of over 10 minutes would be 0.02 million on 1st July, 0.03 million on 9th July,
438 0.05 million on 10th September, and 0.3 million on 16th December.

439 Figure 11 shows the change in the total transfer time under inclement weather
440 conditions on 1st July, 9th July, 10th September, and 16th December, relative to the
441 baseline conditions. The results show that on three rainy days, 1st July, 9th July, and 10th
442 September, within the Sixth Ring Road extent, the total transfer time increased
443 significantly under inclement weather, which means that, although the transfer time
444 would not increase much in urban areas, due to the high population density, the
445 cumulative delay time for total potential demand would be significant. In the suburbs,
446 the total transfer time would increase slightly or even decrease, especially in some areas
447 of Huairou, Yanqing, and Miyun districts, which means that, although the transfer time
448 would increase greatly, due to its low population density, the cumulative delay time for
449 total potential demand would not be serious. However, due to the influence of snowfall
450 on 16th December, the total transfer time in the whole city was slightly or moderately
451 increased, and there were almost no regions where the total transfer time decreased,
452 which means snowfall would cause an even cumulation of delay time for total potential
453 demand across the whole city, both urban and suburban.



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Figure 11. The change in the total transfer time on 1st July, 9th July, 10th September, and 16th December, produced in ArcGIS 10.8 and CorelDraw 2019.

458 **5 Conclusions and discussion**

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Our study evaluates the spatial accessibility of EMSs in Beijing under different weather conditions in 2019 based on city-scale ground-truth traffic data updated every 2 minutes. The spatial accessibility of EMSs was quantified by the coverage rate of the first-aid stations' service area, the coverage rate of first-aid stations' service population, and the shortest transfer time to the nearest hospital. Our study reveals the influence of precipitation on the accessibility and equity of EMSs, which could help guide EMS construction planning in cities, get prepared for extreme weather conditions, and finally assist the decision-making of the corresponding government departments. The main

467 conclusions are as follows:

468 First, the results show that inclement weather, such as rainfall and snowfall, could
469 have a negative impact on the accessibility of EMSs overall. Precipitation reduces the
470 driving speed of vehicles on the road, thus reducing EMS coverage. In severe cases, the
471 EMS coverage rate of the area can be reduced by more than 10%. Besides, snowfall has
472 a greater impact on EMSs accessibility than rainfall.

473 Second, the EMSs accessibility is more affected by inclement weather in places with
474 low baseline accessibility to EMSs. And the results reveal a serious rural-urban
475 disparity in emergency medical facilities distribution in Beijing: The EMSs
476 accessibility of population in some townships of the outer suburbs is very low and
477 would also greatly reduce under inclement weather.

478 Third, some specific days may affect the traffic flow, which has an amplification
479 effect on the traffic congestion caused by inclement weather. When they encounter the
480 inclement weather, there are potential risks of decrease of traffic efficiency and EMSs
481 accessibility, which should be given sufficient attention.

482 To the best of our knowledge, there was no studies have been performed to analyze
483 the impact of road access capacity on EMSs accessibility under inclement weather
484 according to actual traffic speed variation. Our study provides an attempt to analyze the
485 spatial accessibility of EMSs under inclement weather based on city-scale ground truth
486 traffic data and meteorological data, where the former is usually difficult to obtain. In
487 previous literatures (Yin et al., 2021; Coles et al., 2017; Albano et al., 2014), simulation
488 methods were widely used on the research on EMSs accessibility or traffic capacity
489 under inclement weather; however, the ground-truth traffic data that covers every road
490 in the whole city under precipitation scenarios, was hardly used in the previous studies
491 of the impact of weather on traffic and accessibility. Our study could be a good

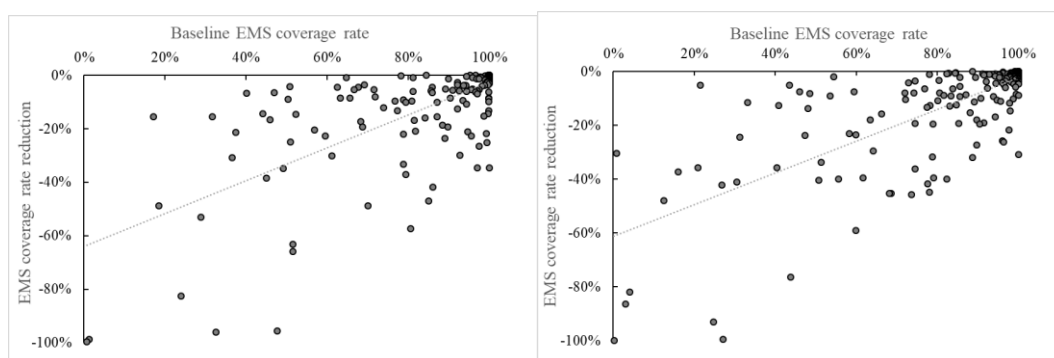
492 empirical verification in this field of study. We also found that snowfall may have a
493 greater impact, which is hard to find out using flood simulation methods. The results
494 from this study provide a scientific reference for city planning departments in Beijing
495 to optimize the site selection of emergency service facilities and get prepared for traffic
496 dispersion on inclement weather. The relevant methods mentioned in this paper are also
497 suitable for both holidays and workdays and can be easily applied to other cities once
498 traffic data or empirical formulas regarding the impact of inclement weather on road
499 traffic can be obtained.

500 There are also some parts in our research that can be improved in future research.
501 First, we averaged the traffic speed reduction rate of all the roads in the city, as well as
502 the precipitation data, which could conceal congestion hotspots. Besides, all the
503 calculation was done by the 2-hour selected period, which may neglect the delayed
504 responses of rainfall runoff and temporal variation of rainfall. In further studies, with
505 higher resolution precipitation, along with corresponding traffic data, we could narrow
506 the scale to blocks, pay more attention to local congestions, and analyze the correlation
507 of precipitation and traffic speed on a finer scale. Second, due to the data limitation, we
508 could only analyze the EMSs accessibility in 2019, and the precipitation intensity in
509 this year was not quite high. If had longer time series precipitation and traffic data, we
510 could analyze the impact of precipitation magnitude to the traffic and accessibility,
511 instead of simply dividing the days in a binary manner into inclement and non-
512 inclement weather days. Under such precipitation conditions, the EMSs accessibility
513 has been affected to a certain extent, and it would be much more difficult to get timely
514 EMSs under even more extreme inclement weather condition. In previous studies, Yin
515 et al. (2021) found that surface water flooding could result in nonlinear impacts on EMS
516 spatial coverage in Shanghai: 5- and 20-year pluvial flooding both exerted very minor

517 and the effect of 100-year surface water flooding appears to be more pronounced.
518 Future studies should take extreme precipitation events into account. Third, due to the
519 lack of high-resolution DSM (Digital Surface Model) data, we did not run a
520 hydrological flood simulation in Beijing, which could reveal the relationship of
521 precipitation and the actual amount of water on the streets. This could be improved in
522 the future studies with more high-resolution topographic data. Fourth, we used the “15-
523 minutes arrival time” as a main boundary in this study, however, the proper response
524 time would vary in different countries or cities. So, the setting of response time
525 boundary should be adjusted considering the actual situation of the city when the
526 method in this paper is applied to other cities. Fifth, we aggregated the population grid
527 evenly in the city. If a varying resolution could have been applied with a finer grid in
528 the heavily populated center, and a coarser grid towards the outskirts, it may capture
529 more of the dynamics in a metropolis with varying population and infrastructure
530 densities.

531 **Appendices**

532 **Supplementary figures**

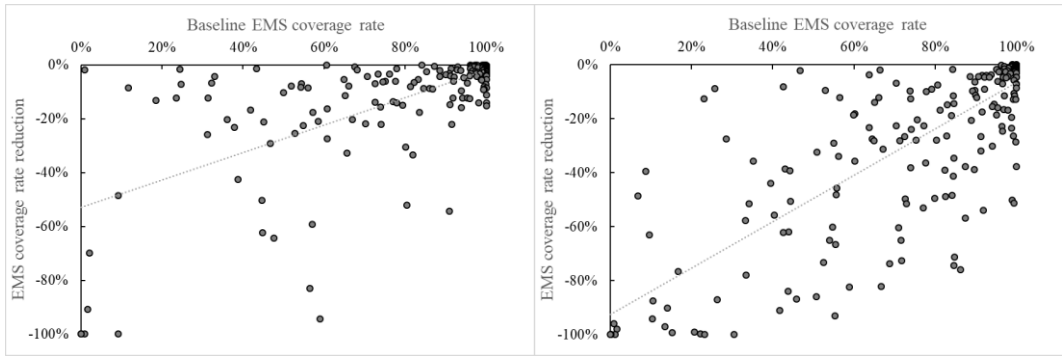


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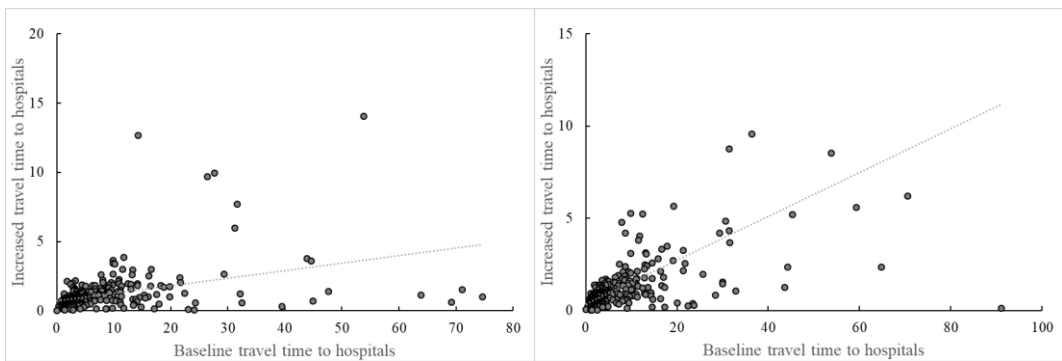
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Figure S1. The correlation between the baseline EMS coverage rate of population and its reduction percentage in inclement weather. (a) 1st July, (b) 9th July, (c) 10th September, and (d) 16th December, produced in Excel 2016.

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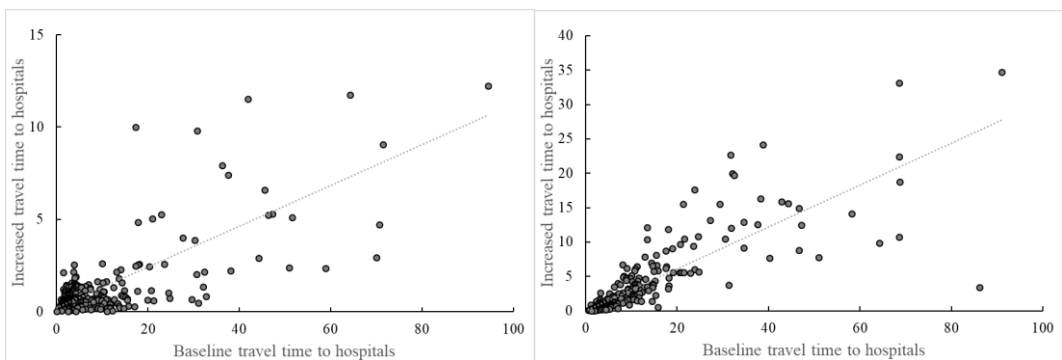


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(c)

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Figure S2. The correlation between the baseline transfer time to hospitals and the increased transfer time in inclement weather. (a) 1st July, (b) 9th July, (c) 10th September, and (d) 16th December, produced in Excel 2016.

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549 **Data availability**

550 All raw data can be provided by the corresponding authors upon request.

551 **Author contributions**

552 KL planned the research; JZ, ML provided the traffic data; YZ and KL analyzed the
553 data, YZ wrote the manuscript draft; KL, XN, MW, and DY reviewed and edited the
554 manuscript.

555 **Competing interests**

556 The authors declare that they have no conflict of interest.

557 **Acknowledgments**

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