

1 **Spatial accessibility of emergency medical services under inclement**
2 **weather: A case study in Beijing, China**

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16

17 **Abstract**

18 The accessibility of emergency medical services (EMSs) is not only determined by
19 the distribution of emergency medical facilities but is also very vulnerable to weather
20 conditions. Inclement weather could affect the efficiency of the city's traffic network
21 and further affect the response time of EMSs, which could therefore be an essential
22 impact factor on the safety of human lives. This study proposes an EMS-accessibility
23 quantification method based on selected indicators, explores the influence of inclement
24 weather on EMSs accessibility, and identifies the hotspots that have difficulty in

25 accessing timely EMSs. A case study was implemented in Beijing, which is a typical
26 megacity in China, based on the ground-truth traffic data of the whole city in 2019. The
27 results show that inclement weather has a general negative impact on EMSs
28 accessibility. Under inclement weather scenario, the area in the city that could get EMSs
29 within 15 minutes would decrease by 13% compared to normal scenario (the average
30 state of weekdays without precipitation), while in some suburban townships, the
31 population that could get 15-min EMSs would decrease by 40%. We found that snowfall
32 has a greater impact on the accessibility of EMSs than rainfall. Although on the whole,
33 the urban area would have more traffic speed reduction, towns in suburban with lower
34 baseline EMSs accessibility are more vulnerable to inclement weather. Under the worst
35 scenario in 2019, 12.6% of population (about 3.5 million) could not get EMSs within
36 15 minutes, compared to 7.5% with the normal condition. This study could provide a
37 scientific reference for city planning departments to optimize traffic under inclement
38 weather and the site selection of emergency medical facilities.

39

40 **Keywords**

41 Emergency medical services (EMSs), spatial accessibility, inclement weather, service
42 area coverage

43 **1 Introduction**

44 Emergency medical services (EMSs) are a pivotal part of the public health system,
45 and the response time of EMSs is a vital factor in decreasing morbidity and improving
46 survival (Blackwell and Kaufman, 2002). In China, the EMS system is mainly
47 composed of prehospital emergency services and in-hospital emergency services.
48 Prehospital emergency service refers to on-site emergency treatment, guardianship in
49 transit, and handover with in-hospital emergency institutions. The efficiency of
50 emergency services is highly vulnerable to inclement weather conditions such as rain,
51 snow, fog, etc. The reason why inclement weather conditions would reduce the
52 efficiency of emergency services is that inclement weather conditions would reduce
53 road capacity, increase transfer time, and sometimes block roads completely (Agarwal
54 et al., 2006; Chang et al., 2013; Cools et al., 2010; Suarez et al., 2005; Zhang and Chen,
55 2019), which leads to the reduction of spatial accessibility and delay of response time.
56 In addition, accidents such as traffic accidents and lightning accidents are more prone
57 to occur in inclement weather, which increases the demand for EMSs (Edwards, 1996;
58 Ramgopal et al., 2021). For example, on July 21, 2012, Beijing was hit by a rainstorm,
59 with the average cumulative rainfall reaching 170.0 mm, caused 63 roads to be seriously
60 flooded. This rainfall event led to a one-third increase in the number of calls to the
61 emergency center, and the transfer time of ambulances was significantly prolonged,
62 taking approximately 1.5~2 hours for each evacuation during the rainstorm. Usually,
63 the transfer time would not be more than 1 hour. (Wang et al., 2013; Beijing
64 Evening,2012) On February 6, 2022, in Cleveland, US, an ambulance got stuck in the
65 snow causing a long delay getting the patient to the hospital (Fox 8 News, 2022). On
66 August 3, 2021, in Chattogram, Bangladesh, a daily rainfall of 190.6 mm caused many

67 ambulances with patients stuck in different areas of the city (Business Standard, 2021).
68 In the context of global climate change and rapid urbanization, extreme inclement
69 weather events strike cities more frequently (Huber and Gullede, 2011; Stott, 2016;
70 Stott et al., 2016), the problem of urban rainstorms and waterlogging (the phenomenon
71 of a stagnant water disaster in an urban area due to heavy rainfall or continuous
72 precipitation) has become increasingly prominent. It is therefore of great importance to
73 investigate the influence of inclement weather on the spatial accessibility of EMSs.

74 The spatial accessibility of EMSs is defined by the travel impedance (distance or
75 time) between service locations and the scene (Guagliardo, 2004). A large body of
76 research on spatial accessibility is concerned with access to hospitals (Luo and Wang,
77 2003; Mao and Nekorchuk, 2013; Pan et al., 2018; Yang et al., 2020; Yin et al., 2021)
78 and first-aid stations (Hashtarkhani et al., 2020; Jones and Bentham, 1995; Shin and
79 Lee, 2018). To measure the EMSs accessibility, the two-step floating catchment area
80 (2SFCA) method is one of the common methods (Chen and Jia, 2019; Kanuganti et al.,
81 2016; Li et al., 2021; Luo and Qi, 2009). The 2SFCA method considers accessibility to
82 be mediated by not only the distance decay but also the interactions between supply
83 and demand (Chen and Jia, 2019), which is more suitable for normal scenarios. While
84 in the studies focusing on the influence of inclement weather on EMSs, people are more
85 concerned about the transportation situation, instead of the interaction between supply
86 and demand. The coverage analysis method (Coles et al., 2017; Green et al., 2017; Yu
87 et al., 2020) or shortest path analysis method (Albano et al., 2014; Andersson and
88 Stålhult, 2014) are more widely used. These methods could better characterize the
89 reduction of accessibility caused by the road service degradation. For example, Yu et
90 al. (2020) analyzed the accessibility of emergency service in England and identified
91 vulnerability hotspots by quantifying the EMSs coverage of area and population within

92 different time radii under different flood scenarios; Coles et al. (2017) measured the
93 travel time and service area coverage of EMSs in York, UK under flood scenarios by
94 using FloodMap-HydroInundation2D to model flood inundation; Yin et al. (2021)
95 assessed the vulnerability of EMSs to surface water flooding in Shanghai, China by
96 quantifying accessibility in terms of service area, population coverage and response
97 time, and the results show that EMS coverage could decrease up to 13% under 100-
98 year surface water flooding; Andersson and Stålhult (2014) used network analysis
99 methods to generate the shortest paths from hospitals to various administrative areas in
100 Manila, Philippines, and evaluated the impact of different flood events on these paths.
101 Most of these studies assumed that roads are impassable or traffic speed has a certain
102 degree of reduction when the flooded water depth reaches a specific depth, and further
103 evaluated the impact of rainstorm on EMSs accessibility. Due to insufficient recorded
104 traffic data, relatively few studies have been performed to analyze the impact of road
105 access capacity on EMSs accessibility according to actual traffic speed variation.

106 In this study, we explore the impact of inclement weather on traffic and EMS
107 accessibility based on ground-truth traffic data. Beijing which is the capital of China is
108 used as a case study. The reductions in EMSs accessibility of Beijing under inclement
109 weathers in 2019 are quantified, and the urban-rural disparities in the distribution of
110 emergency medical facilities are further analyzed. Our study provides an approach for
111 evaluating the effectiveness and fairness of EMSs based on ground-truth traffic data,
112 and the results can not only provide reference for the optimization of EMSs in Beijing,
113 but also provide reference cases for other cities, which has a great practical significance.

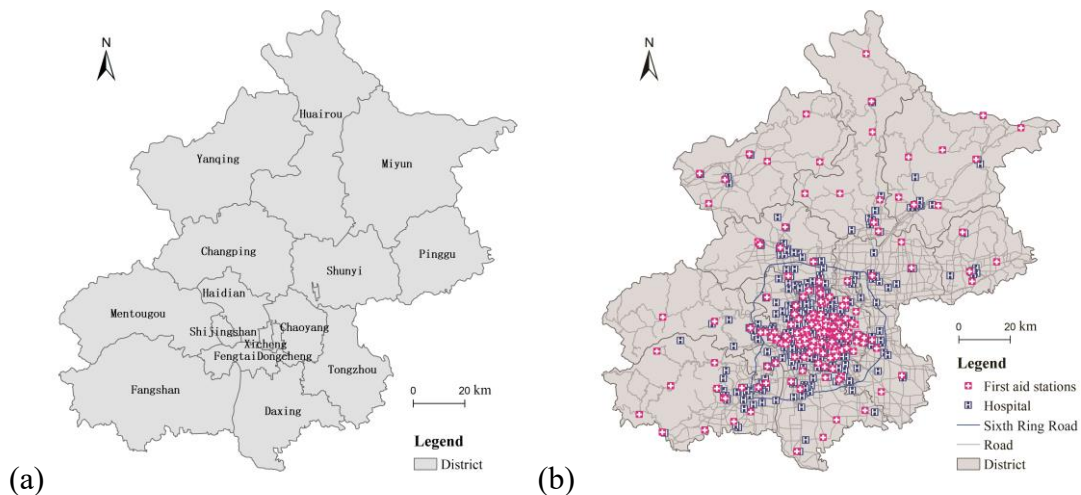
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115 **2 Study area and dataset**

116 **2.1 Study area**

117 Beijing, the capital of China, is located in the northern part of the North China Plain,
118 with a total area of 16,410.54 square kilometers (Figure 1a). According to **the seventh**
119 **national census (National Bureau of Statistics, 2021)**, Beijing has a population of 21.89
120 million. As one of the largest metropolises in the world, Beijing has a monsoon-driven
121 humid continental climate, with an average annual precipitation of approximately 600
122 mm, 80% of which is concentrated from June to September (Song et al., 2014). The
123 terrain of Beijing is high in the northwest and low in the southeast, which is conducive
124 to the formation of heavy rain and triggers strong convective weather. Beijing has a
125 typical monocentric urban structure, and the area within the Six Ring Road is generally
126 recognized as the urban core area. It is obvious that the density of transportation
127 network and medical facilities in the urban area of Beijing are much higher than those
128 in the suburbs (Figure 1b).

129



131 **Figure 1.** (a) Administrative division of Beijing and (b) EMS facility locations in Beijing, **produced**
132 **in ArcGIS 10.8.**

133

134 **2.2 Dataset**

135 The data involved in this paper mainly include traffic data, meteorological data,
136 EMSs data, and demographic data. Based on traffic data and meteorological data, we
137 could build a topology road network (using node and edge primitives to describe
138 interconnected linear features (roads) and points (roads junctions) on a map) with
139 transfer time as impedance under inclement weather conditions and corresponding
140 normal weather conditions. Combining the topology road network with medical facility
141 locations and the distribution of the population by ArcGIS 10.8, we could further
142 analyze the spatial accessibility of EMSs.

143

144 **2.2.1 Traffic and road network data**

145 The traffic data of Beijing are obtained from the Beijing Municipal Commission of
146 Transport. The data span is from January 1, 2019, to December 31, 2019, including the
147 average traffic speed (m/s) of each road section, updated every 2 min. The road network
148 data contain 71,188 nodes and 81,523 edges, which can basically cover all the main
149 roads in the whole Beijing area.

150

151 **2.2.2 Meteorological data**

152 The meteorological data utilized in this paper are TRMM (Tropical Rainfall
153 Measuring Mission) precipitation data obtained from NASA, with a spatial resolution
154 of $0.1^{\circ} \times 0.1^{\circ}$ (approximately $10 \text{ km} \times 10 \text{ km}$) and a temporal resolution of 30 minutes.
155 The whole city of Beijing is covered by 175 grids.

156 According to the classification of precipitation, moderate rain is defined as the
157 rainfall is 5.0~14.9 mm per 12 hours (China Meteorological Administration, 2012). We

158 chose intermediate value of the interval and average it to each hour. In this study, we
159 set a rule that if the precipitation of more than 10 grids (over 5% area of the city) in
160 Beijing is greater than 1.5 mm in 2 hours, it is considered a precipitation event. The
161 average precipitation of the whole city on each date is averaged by the precipitation of
162 all grids. In 2019, 19 working days of rainfall and 3 working days of snowfall were
163 selected.

164

165 **2.2.3 Medical facilities data**

166 The medical facilities mentioned in this paper mainly refer to two categories. One is
167 the first-aid stations, and the other is hospitals, as shown in Figure 1b. The locations of
168 these first-aid stations were obtained from the distribution map of first-aid stations
169 (Beijing Emergency Medical Center, 2021), including 72 stations in the downtown area
170 and 98 stations in the suburbs. The hospital point data were extracted from the online
171 map point of interest (POI) data of Beijing in 2019 (Gaode Maps, 2021). After
172 coordinate correction and deduplication, it contains a total of 630 general hospitals, 76
173 of which are third-level grade-A hospitals (the highest level in the evaluation system of
174 hospitals in mainland China).

175

176 **2.2.4 Demographic data**

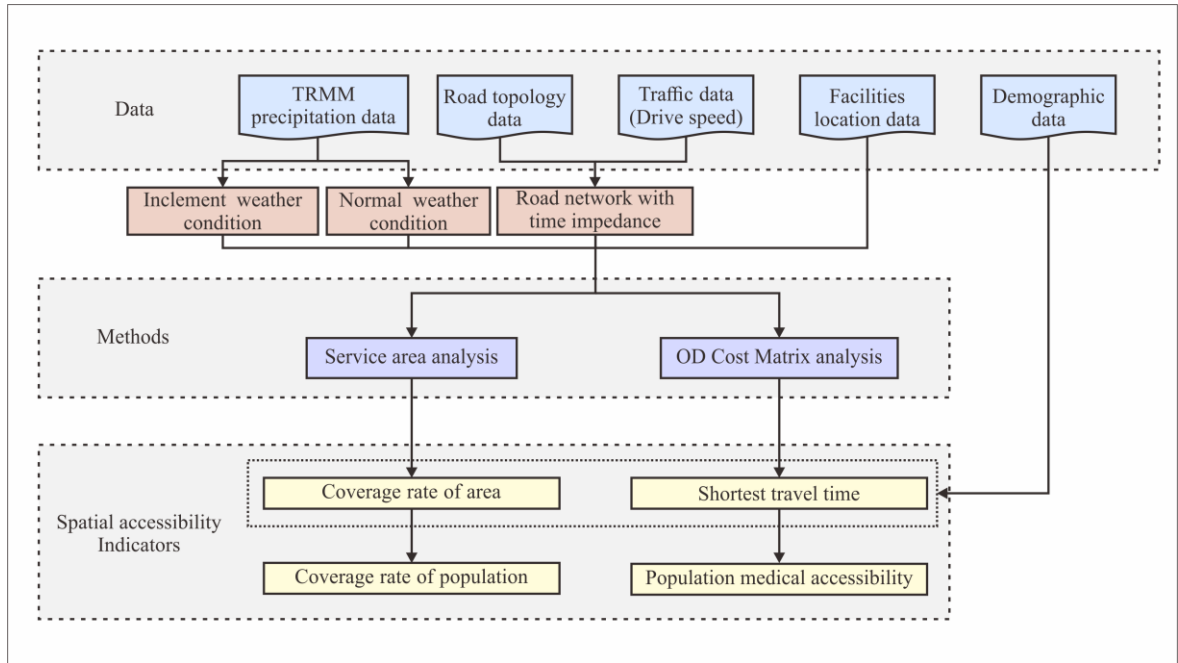
177 The demographic data of 2019 were obtained from WorldPop (2018) with a spatial
178 resolution of 100 m×100 m. The data records present the population size.

179

180 **3 Methodology**

181 Figure 2 illustrates the methodology of this study. We first divide the weather

182 conditions into two categories, inclement weather conditions and normal weather
183 conditions, according to precipitation data. Second, the time impedance of each road
184 section is analyzed based on the road network and traffic speed for both inclement and
185 normal weather conditions, and the respective coverage rate of first-aid stations and the
186 shortest transfer time to hospitals are calculated. Finally, the spatial accessibility to the
187 population is calculated, and hotspots are identified. Both the service area analysis and
188 the OD Cost Matrix analysis are GIS-based, and were done in ArcGIS 10.8. In this
189 study, we made the following assumptions: (1) The ambulances move at the average
190 speed all the time and would always take the shortest path in space; (2) In network
191 analysis, the location of facilities is approximately considered to be on the nearest road
192 point vertically; (3) In OD analysis, we use the centroid as the origin point to represent
193 the whole grid, and the shortest path to hospital of all points within the grid is the same;
194 (4) The prehospital EMSs is divided into two parts: the ambulances depart from the
195 first-aid station to the scene and from the scene to the nearest hospital; (5) According
196 to the report by Beijing Municipal Health Commission, the average response time of
197 pre-hospital emergency treatment in Beijing is about 15 minutes for the year of 2022.
198 We therefore chose 15-min as the boundary of EMSs response time in our study.
199 (Beijing Youth, 2022). The case where patients transfer directly from the scene to an
200 EMS facility via private transportation will not be considered in this study.



201

202

Figure 2. Methodology of this study, produced in CorelDraw 2019.

203

3.1 Fluctuation of traffic speed under inclement weather

204

For each weekday with precipitation, the traffic speed data of the selected period are extracted and averaged. To avoid the inherent temporal variations of traffic speed resulting from the day-of-week effects, holiday effects (Cools et al., 2007), season, and other non-meteorological related factors, we introduce baseline days for inclement weather days in this study to calculate the traffic speed fluctuation. For a given precipitation day, we search for the same day of week in the two weeks forward and backward to obtain the corresponding baseline days without precipitation. Only nonholidays without precipitation events are selected as baseline days; otherwise, we would continue to look forward or backward until four baseline days are found. The average speed data of the four baseline days in the selected period were then averaged as the baseline speed for the given precipitation day, and the traffic speed reduction rate was calculated by eq. (1):

215

216
$$r_c = \frac{v_p - \frac{\sum_{j=0}^m v_{d_j}}{m}}{\frac{\sum_{j=0}^m v_{d_j}}{m}} \quad (1)$$

217 where r_c is the traffic speed reduction rate in the selected period of the precipitation
 218 day to its corresponding baseline days; v_p is the traffic speed in the selected period of
 219 the given precipitation day; v_{d_j} is the traffic speed in the selected period of a baseline
 220 day, and m is the number of baseline days. In this case, m equals 4. The average traffic
 221 speed reduction rate is obtained by averaging the reduction rates of all roads with
 222 reduced speed in the city.

223 3.2 Analysis of coverage rate

224 3.2.1 The coverage rate of area

225 A service area is a region that encompasses all roads that are accessible within a
 226 specified impedance. Either distance or time can be used as impedance. In this study,
 227 the time needed to pass through the road is calculated by the length of each road divided
 228 by its corresponding traffic speed, and the service area analysis is carried out with time
 229 as the impedance. The core idea of the service area analysis function is to generate
 230 service area polygons by setting each first-aid station as the starting point and the
 231 traveling time as the driving radius. Under the inclement weather conditions and their
 232 corresponding baseline conditions, the service area analysis of the 15-minute arrival
 233 time was carried out. The total area of the obtained service area polygon is calculated
 234 to obtain the EMS coverage. The coverage rate of area is calculated by eq. (2):

235
$$r_a = \frac{\sum A_s}{A} \times 100\% \quad (2)$$

236 In eq. (2), r_a is the coverage rate of the area; A is the total area of the city, and A_s is
 237 the area of the service area.

238 3.2.2 The coverage rate of population

239 To analyze the matching degree between the EMS coverage and the population
240 distribution and identify the hotspots whose EMS coverage of the population is most
241 affected in inclement weather, we downscaled the calculation to the township scale.
242 Based on the grid population data of WorldPop and the coverage areas of EMSs under
243 different scenarios analyzed by service areas, we calculated the coverage rates of EMSs
244 of the population for each township. In each scenario, the polygon of service area
245 obtained from the result of service area analysis is used to mask the population grid,
246 and the covered population divided by the total population is the population coverage
247 of the township (eq. (3)).

$$248 \quad r_p = \frac{\sum P_s}{P} \times 100\% \quad (3)$$

249 In eq. (3), r_p is the coverage rate of the population; P is the total population of the
250 township, and P_s is the population that is covered by the service area.

251

252 3.3 The spatial accessibility to hospitals

253 The spatial accessibility to hospitals is quantified by two indicators: the shortest
254 transfer time and the total transfer time. The shortest transfer time is calculated by the
255 OD (Origin-destination) cost matrix analysis method, which can find and measure the
256 minimum cost path from multiple starting points to single or multiple destinations in
257 the network. In this study, we calculate the minimum transfer time od_i required for
258 each population grid centroid to reach the nearest hospital. To reduce the calculation
259 cost, the population grid data with 100 m resolution are aggregated and converted into
260 1000 m resolution. This could be interpreted as a sampling method, because we use the
261 centroid point of the grid to represent the other possible starting points in the grid, and

262 we ignored the tolerance caused by the travel time inside the grids.

263 The total transfer time is introduced to quantify the cumulative transfer time for each
264 population grid based on its population size, which is the number of potential users of
265 EMSs. It is defined in this study by the shortest transfer time of each population grid to
266 the nearest hospital multiplied by its population. For each population grid centroid i , its
267 total transfer time (T) is calculated by eq.(4):

$$268 \quad T = od_i \times P_i \quad (4)$$

269 In eq. (4), od_i is the minimum transfer time, P_i is the population of the grid.

270

271 **4 Results**

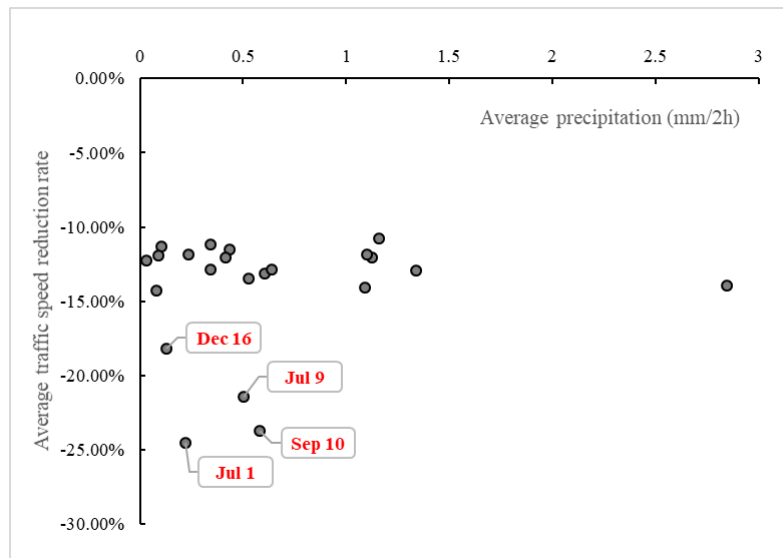
272 Based on the characteristics of morning and evening rush traffic flow on weekdays,
273 the diurnal variation in traffic can be divided into four periods: morning rush hours
274 (7:00-9:00), daily regular hours (9:00-17:00), evening rush hours (17:00-19:00), and
275 evening regular hours (19:00-22:00). We compared EMS coverage at different periods
276 of the day, and the results show that the period of morning rush hours has the most
277 significant negative impact on the accessibility of EMSs. We divided the city into the
278 inner city and suburban areas along the Sixth Ring Road. Taking the average 15-minute
279 coverage of the area of all Mondays in November as an example: (1) in the whole city
280 (both inner city and suburban), the coverage rate of EMSs is 38.72% in morning rush
281 hours, compared with 40% ($\pm 0.3\%$) in the remaining periods; (2) in the inner city, the
282 coverage rate is 77.37% in morning rush hours, compared with 83% ($\pm 0.6\%$) in the
283 remaining periods. Therefore, the accessibility of EMSs during the morning rush period
284 deserves more attention. Hence, our subsequent analysis is mainly concentrated on the
285 morning rush period.

286

287 **4.1 Impact of inclement weather on the traffic and EMSs coverage**

288 **4.1.1 The correlation between precipitation and traffic speed**

289 Figure 3 shows the relationship between average precipitation during morning rush
290 hours in the city and the average traffic speed reduction rate of all roads that have speed
291 loss in the city on weekdays. The unit of precipitation data is mm/2h, which indicates
292 the total precipitation in the 2 hours of morning rush hours. The negative values indicate
293 that the traffic speed decreases in inclement weather conditions. We could see that the
294 average traffic speed would decrease 10%~15% on most precipitation days. The
295 average speed decreases most on July 1st, July 9th, September 10th and December 16th,
296 reached 18%~25%. July 1st (Party's Day) and September 10th (Teachers Day) are special
297 days in China and the traffic speed is affected by both the inclement weather and traffic
298 control. December 16th was a snowy day with a precipitation of 0.13 mm/2h, and
299 snowfall has a greater impact on traffic than a rainfall with the same precipitation
300 (Agarwal et al., 2005). Figure 4 illustrates the spatial difference of traffic speed
301 reduction and distribution of precipitation on precipitation days. A large number of red
302 roads (with traffic speed reduction over 10 km/h) can be observed in the 4 days
303 mentioned above. By comparing the distribution of precipitation and traffic speed
304 reduction on different dates in Figure 4, it can be found that the precipitation in the four
305 days with the most severe speed reduction was moderate, and the precipitation
306 distribution of the whole city was relatively uniform. Compared with other rain days,
307 although the precipitation on July 5, August 9 and September 19 was larger and
308 concentrated in the inner city, the traffic speed reduction of the whole city was not as
309 serious as the four days mentioned above, which may be caused by the decrease of
310 people's willingness to travel with the increase of rain.



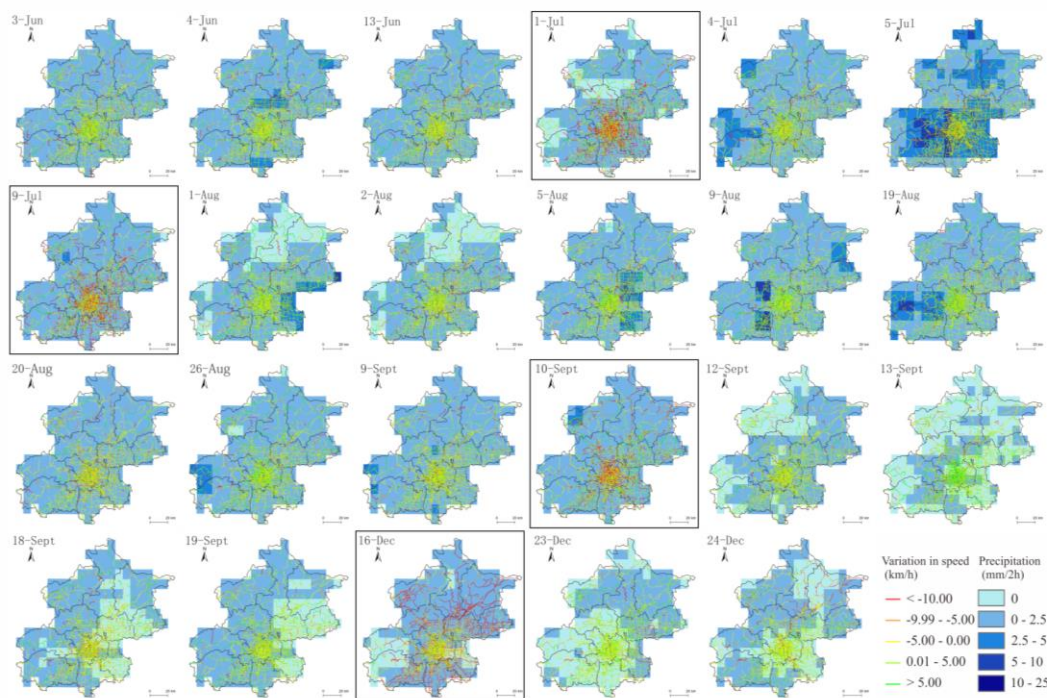
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312

Figure 3. The correlation between average precipitation and average traffic speed reduction rate,

313

produced in Excel 2016.



314

315

Figure 4. Variation in drive speed and distribution of precipitation on selected precipitation days

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(the 4 subfigures with black borders shows the 4 most affected scenarios), produced in ArcGIS 10.8

317

and CorelDraw 2019.

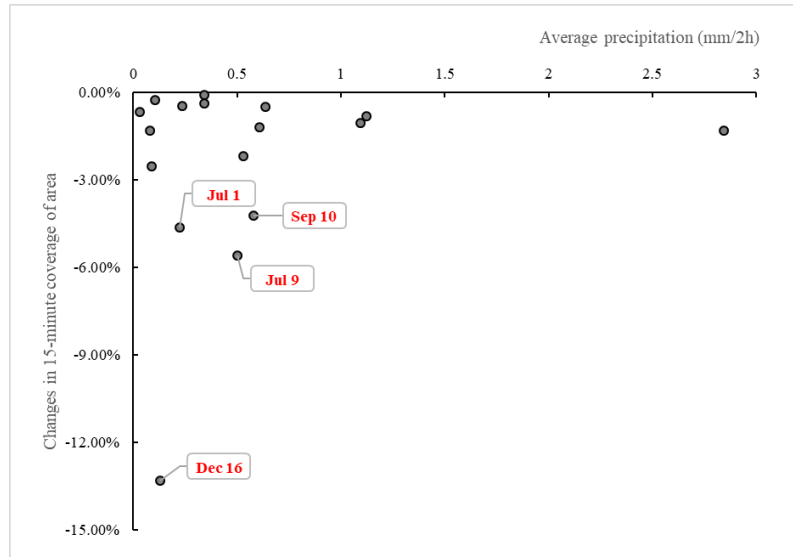
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4.1.2 The correlation between precipitation and EMSs coverage rate

319

The change in the coverage rate of EMSs was calculated by subtracting the coverage

320 rate under the inclement weather condition from that under the corresponding baseline
321 condition. Figure 5 shows the correlation between the average precipitation during
322 morning rush hours and the relative change values of the EMS coverage rate of the area.
323 The negative values indicate that the coverage of EMSs decreases in inclement weather
324 conditions. Consistent with the pattern of the traffic speed reduction, the worst loss of
325 coverage rate also occurred on three rainy days: 1st July (Mon), 9th July (Tue), and 10th
326 September (Tue), and one snowy day: 16th December (Mon), in which the 15-minute
327 EMS coverage rate reduced by 4.6%, 5.6%, 4.2% and 13.3%. Combined with the spatial
328 distribution of precipitation and traffic variation (Figure 4), the snowfall on December
329 16th caused a large traffic speed reduction of the suburban roads, which led to a
330 significant reduction in overall EMS coverage. In previous studies, Yin et al. (2021)
331 found that 5- and 20-year pluvial flooding both exerted less than 1% reduction in EMSs
332 coverage rate of Shanghai, China; Coles et al. (2017) found that the coverage of Fire
333 and Rescue Stations services showed a 6% reduction overall under their modelled
334 floods events in York, UK. In our study, the precipitation was less than 3mm/2h, and
335 the corresponding coverage reduction was less than 3%, except for the special four days.
336 The results are comparable to previous findings. In the following, we chose these four
337 days as the worst weather scenario of the year and analyzed the spatial differences of
338 medical accessibility in the whole city.



339

340

Figure 5. The correlation between the average precipitation and the relative change of the EMS

341

coverage rate of the area, produced in Excel 2016.

342

343

4.2 The spatial distribution of EMS accessibility under the worst scenario

344

4.2.1 EMSs coverage rate of population

345

We calculated the 15-minute EMS coverage rate of the population under the four

346

most severely affected inclement weather conditions of 1st July, 9th July, 10th September,

347

and 16th December and their corresponding baseline conditions at the township scale in

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Beijing. Figure 6 shows the 15-minute EMSs coverage rate of population under four

349

most severely affected inclement weather conditions of 1st July, 9th July, 10th

350

September and 16th December and their corresponding baseline conditions at the

351

township scale in Beijing. The results demonstrate that most parts of downtown areas,

352

including Dongcheng District, Xicheng District, Haidian District, and Chaoyang

353

District, could have 90%–100% population coverage of EMSs, regardless of the

354

weather conditions. In the large area of suburbs, the coverage rate of the population

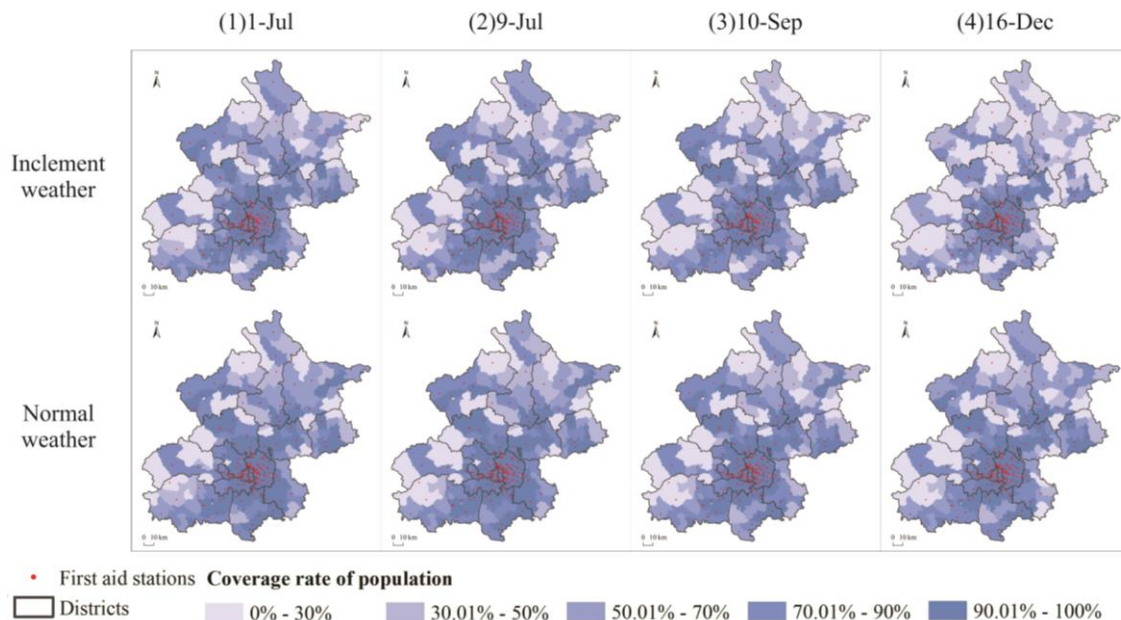
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varied from lower than 30% to 90%. Under inclement weather conditions, the coverage

356

rate in some towns in the suburbs would drop sharply, with the worst townships having

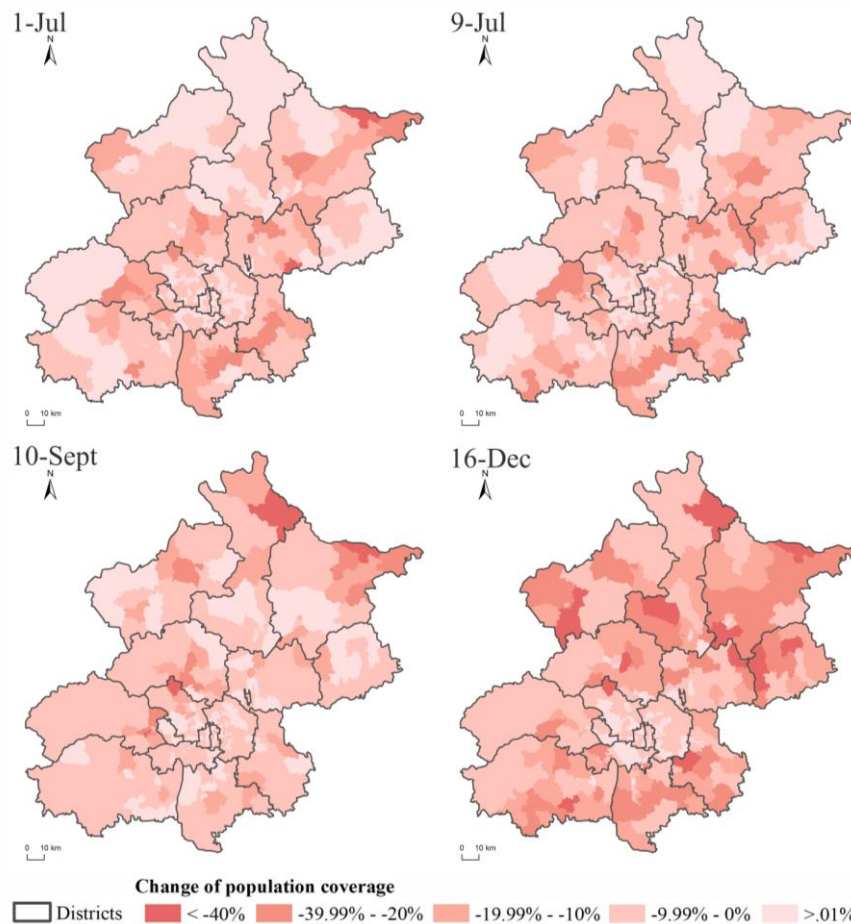
357 a 40% reduction. The reason behind this difference is that the distribution of first-aid
 358 stations in Beijing is similar to the distribution of the road network, which is dense in
 359 the central urban area and sparse in the suburbs.



360
 361 **Figure 6.** The EMSs coverage rate of population in townships under the inclement weather condition
 362 and normal weather condition on 1st July, 9th July, 10th September and 16th December, produced in
 363 ArcGIS 10.8 and CorelDraw 2019.
 364

365 To illustrate the impact of inclement weather on the EMS coverage rate of the
 366 population more clearly, Figure 7 shows the change in the EMS coverage rate of the
 367 population in townships in inclement weather relative to normal weather on the four
 368 days. The results identify several townships in the outer suburbs (Miyun, Huairou,
 369 Pinggu and Yanqing districts) that would experience the most severe decrease in
 370 population coverage under inclement weather conditions, with a maximum reduction
 371 of more than 40%. These areas are hotspots that need to draw attention in EMS
 372 construction planning. The suburb areas, such as Shunyi, Daxing, and Tongzhou, are
 373 more vulnerable to inclement weather as they have less distribution of medical facilities
 374 and sparser road networks, as well have a relatively higher proportion of the elderly

375 **population over the age of 80.** The average proportion of the elderly is 1.88% in the
 376 whole city, 1.37% in the inner suburbs and 2.04% in the outer suburbs. On December
 377 16th, 12.6% of population (3.5 million) could not get EMS within 15 minutes, compared
 378 to 7.5% with the baseline condition.



379
 380 **Figure 7.** The change in EMS coverage rate of the population in townships in inclement weather
 381 relative to normal weather on 1st July, 9th July, 10th September, and 16th December, **produced in ArcGIS**
 382 **10.8 and CorelDraw 2019.**

383 **Figure S1** shows the correlation between the baseline EMS coverage rate of the
 384 population of each township and its reduction under inclement weather. The results
 385 reveal that the population of the towns with low baseline EMS coverage rate would lose
 386 more EMS coverage under inclement weather, especially on snowy day. The average
 387 traffic speed reduction in the urban area (within the Sixth Ring road) was -26.64%, -

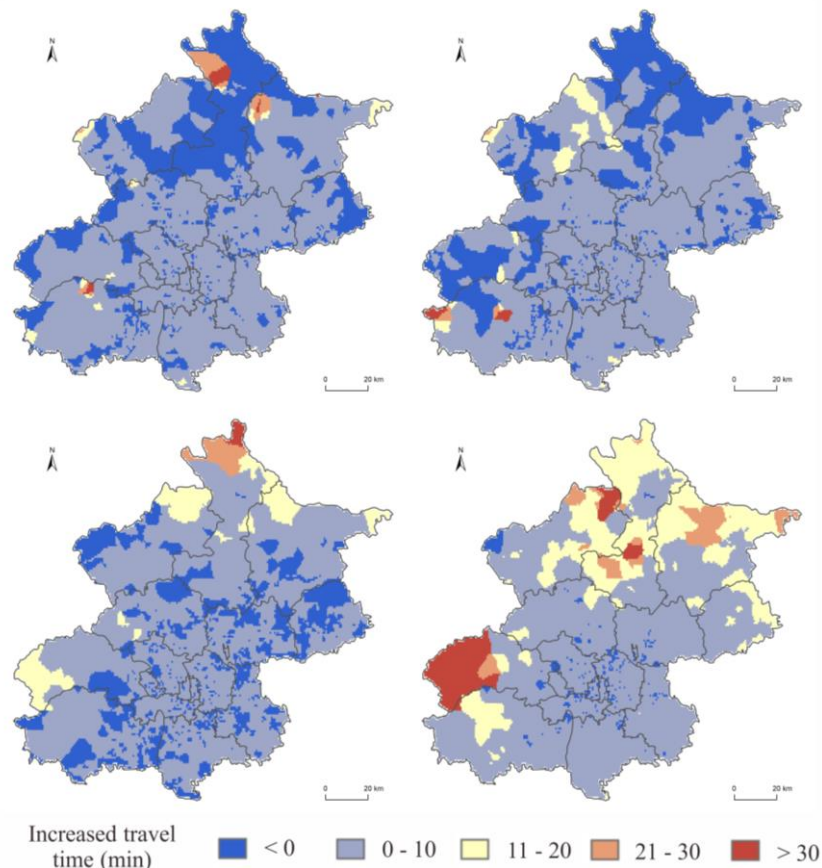
388 23.27%, -25.20% and -15.77% on 1st July, 9th July, 10th September, and 16th
389 December, while that in the suburban area (outside the Sixth Ring Road) was -19.59%,
390 -19.08%, -17.27% and -23.21%. Based on the results, we analyzed the reasons why that
391 suburban area would become more vulnerable under inclement weather. Combined
392 with the traffic speed reduction and the EMS coverage reduction, on rainy days,
393 although the urban area has more traffic speed loss, the suburban area still experiences
394 more EMS coverage loss. Once the inclement weather affects the traffic on some road,
395 the urban areas still have many other roads than can bypass, but not in suburbs. On
396 snowy days, the suburban area has more traffic speed reduction, and with the sparser
397 road network, the EMS coverage in the suburban area would shrink much more than
398 rainy days.

399

400 **4.2.2 The accessibility to hospitals**

401 **Figure 8** shows the increased transfer time from each population grid to the nearest
402 hospital under the four inclement weather conditions of 1st July, 9th July, 10th September,
403 and 16th December relative to the baseline condition. The value indicates the impact of
404 inclement weather on accessibility to hospitals. The situation is slightly different on
405 rainy days and snowy days. On rainy days, the shortest time to reach the nearest hospital
406 generally could increase by 0–10 minutes in most parts of Beijing due to slower traffic
407 speed on the roads caused by rain. Although in some small parts of suburban areas, the
408 shortest time to the nearest hospital would be slightly shortened on indicating that the
409 traffic will be smoother in some areas when it rains, which may be due to the reduction
410 of traffic demand (Maze et al., 2006). While on 16th December, affected by snow, the
411 whole city's road traffic generally slowed down, and the transfer time to the nearest
412 hospital increased by 10–40 minutes. The western part of Mentougou District and a

413 small part of the northern Yanqing District were the most affected, with the time needed
414 to reach the nearest hospital prolonged by more than 30 minutes, up to 45 minutes. In
415 Huairou district, the eastern part of Yanqing district, and the northern part of Miyun
416 district, the transfer time was also prolonged by 11–30 minutes.



417

418 **Figure 8.** Increased transfer time to hospitals on 1st July, 9th July, 10th September, and 16th

419

December, produced in ArcGIS 10.8 and CorelDraw 2019.

420

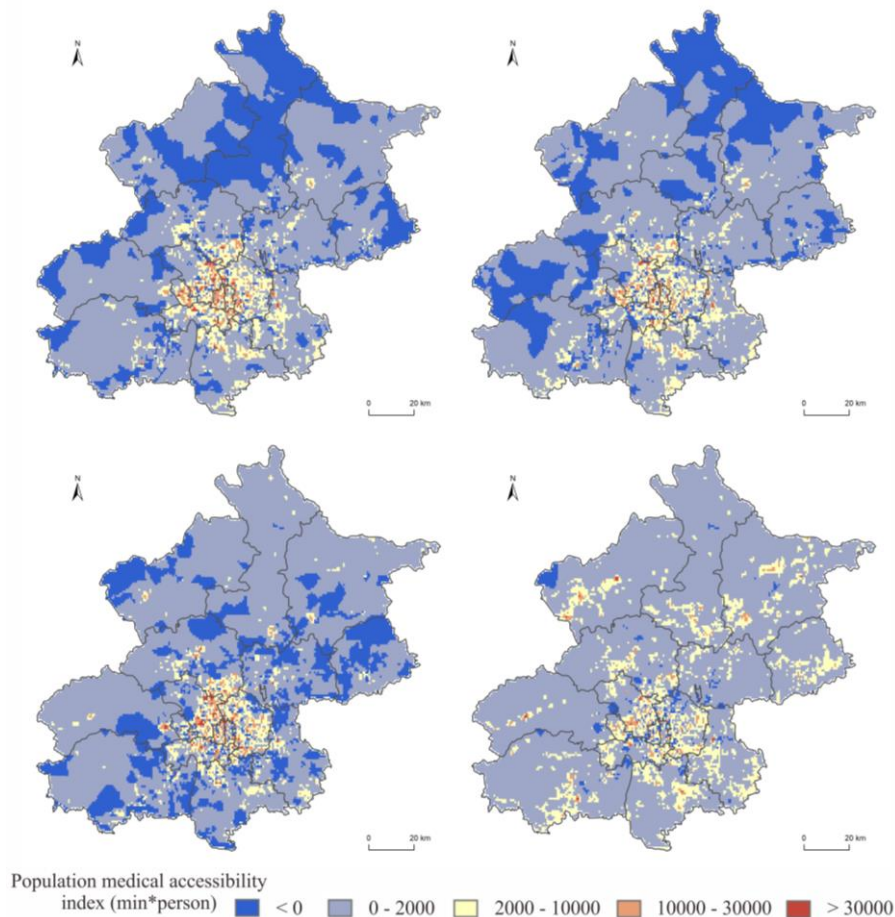
421 We did a zonal statistic of the average baseline transfer time to hospital and the
422 average increased transfer time to hospitals to each town, and the correlation between
423 the two indicators shown in **Figure S2** indicate the similar pattern with the EMS
424 coverage, which is the towns with low baseline accessibility to hospitals would also
425 more affected by inclement weather.

425

Overlaying the demographic grid data, the size of the population affected by a

426 delay of over 10 minutes would be 0.02 million on 1st July, 0.03 million on 9th July,
427 0.05 million on 10th September, and 0.3 million on 16th December.

428 **Figure 9** shows the change in the total transfer time under inclement weather
429 conditions on 1st July, 9th July, 10th September, and 16th December, relative to the
430 baseline conditions. The results show that on three rainy days, 1st July, 9th July, and 10th
431 September, within the Sixth Ring Road extent, the total transfer time increased
432 significantly under inclement weather, which means that, although the transfer time
433 would not increase much in urban areas, due to the high population density, the
434 cumulative delay time for total potential demand would be significant. In the suburbs,
435 the total transfer time would increase slightly or even decrease, especially in some areas
436 of Huairou, Yanqing, and Miyun districts, which means that, although the transfer time
437 would increase greatly, due to its low population density, the cumulative delay time for
438 total potential demand would not be serious. However, due to the influence of snowfall
439 on 16th December, the total transfer time in the whole city was slightly or moderately
440 increased, and there were almost no regions where the total transfer time decreased,
441 which means snowfall would cause an even cumulation of delay time for total potential
442 demand across the whole city, both urban and suburban.



443

444 **Figure 9.** The change in the total transfer time on 1st July, 9th July, 10th September, and 16th
 445 December, produced in ArcGIS 10.8 and CorelDraw 2019.

446

447 5 Conclusions and discussion

448 Our study evaluates the spatial accessibility of EMSs in Beijing under different
 449 weather conditions in 2019 based on city-scale ground-truth traffic data updated every
 450 2 minutes. The spatial accessibility of EMSs was quantified by the coverage rate of the
 451 first-aid stations' service area, the coverage rate of first-aid stations' service population,
 452 and the shortest transfer time to the nearest hospital. Our study reveals the influence of
 453 precipitation on the accessibility and equity of EMSs, which could help guide EMS
 454 construction planning in cities, get prepared for extreme weather conditions, and finally
 455 assist the decision-making of the corresponding government departments. The main

456 conclusions are as follows:

457 First, the results show that inclement weather, such as rainfall and snowfall, could
458 have a negative impact on the accessibility of EMSs overall. Precipitation reduces the
459 driving speed of vehicles on the road, thus reducing EMS coverage. In severe cases, the
460 EMS coverage rate of the area can be reduced by more than 10%. Besides, snowfall has
461 a greater impact on EMSs accessibility than rainfall.

462 Second, the EMSs accessibility is more affected by inclement weather in places with
463 low baseline accessibility to EMSs. And the results reveal a serious rural-urban
464 disparity in emergency medical facilities distribution in Beijing: The EMSs
465 accessibility of population in some townships of the outer suburbs is very low and
466 would also greatly reduce under inclement weather.

467 Third, some specific days may affect the traffic flow, which has an amplification
468 effect on the traffic congestion caused by inclement weather. When they encounter the
469 inclement weather, there are potential risks of decrease of traffic efficiency and EMSs
470 accessibility, which should be given sufficient attention.

471 To the best of the authors' knowledge, this study provides a first attempt to analyze
472 the spatial accessibility of EMSs under inclement weather based on city-scale ground-
473 truth traffic data and meteorological data, where the former is usually difficult to obtain.
474 In previous literature, simulation methods were widely used on the research on EMSs
475 accessibility or traffic capacity under inclement weather. The ground-truth traffic data
476 that covers every road in the whole city, was hardly used in the previous studies of the
477 impact of weather on traffic and accessibility. Our study could be a good empirical
478 verification in this field of study. The reduction extent of EMSs accessibility was
479 comparable to previous studies (Yin et al., 2021; Coles et al., 2017). We also found that
480 snowfall may have a greater impact, which is hard to find out using flood simulation

481 methods. The results from this study provide a scientific reference for city planning
482 departments in Beijing to optimize the site selection of emergency service facilities and
483 get prepared for traffic dispersion on inclement weather. The relevant methods
484 mentioned in this paper are also suitable for both holidays and workdays and can be
485 easily applied to other cities once traffic data or empirical formulas regarding the impact
486 of inclement weather on road traffic can be obtained.

487 There are also some parts in our research that can be improved in future research.
488 First, we averaged the traffic speed reduction rate of all the roads in the city, as well as
489 the precipitation data, which could conceal congestion hotspots. In further studies, with
490 higher resolution precipitation, along with corresponding traffic data, we could narrow
491 the scale to blocks, pay more attention to local congestions, and analyze the correlation
492 of precipitation and traffic speed on a finer scale. Second, due to the data limitation, we
493 could only analyze the EMSs accessibility in 2019, and the precipitation intensity in
494 this year was not quite high. If we had longer time series precipitation and traffic data,
495 we could analyze the impact of precipitation magnitude to the traffic and accessibility,
496 instead of simply dividing the days in a binary manner into inclement and non-
497 inclement weather days. Under such precipitation conditions, the EMSs accessibility
498 has been affected to a certain extent, and it would be much more difficult to get timely
499 EMSs under even more extreme inclement weather condition. Future studies should
500 take extreme precipitation events into account. Third, due to the lack of high-resolution
501 DSM (Digital Surface Model) data, we did not run a hydrological flood simulation in
502 Beijing, which could reveal the relationship of precipitation and the actual amount of
503 water on the streets. This could be improved in the future studies with more high-
504 resolution topographic data. Fourth, we used the “15-minutes arrival time” as a main
505 boundary in this study, however, the proper response time would vary in different

506 countries or cities. The setting of response time boundary should be adjusted
507 considering the actual situation of the city when the method in this paper is applied to
508 other cities. Fifth, we aggregated the population grid evenly in the city. If a varying
509 resolution could have been applied with a finer grid in the heavily populated center, and
510 a coarser grid towards the outskirts, it may capture more of the dynamics in a metropolis
511 with varying population and infrastructure densities.

512 **Data availability**

513 All raw data can be provided by the corresponding authors upon request.

514 **Author contributions**

515 KL planned the research; JZ, ML provided the traffic data; YZ and KL analyzed the
516 data, YZ wrote the manuscript draft; KL, XN, MW, and DY reviewed and edited the
517 manuscript.

518 **Competing interests**

519 The authors declare that they have no conflict of interest.

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