

1 ~~Brief communication: Appropriate messaging is critical for~~  
2 ~~effective~~Effective earthquake early warning systems: Appropriate  
3 messaging and public awareness roles

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11 **Abstract.** The earthquake early warning systems (EEWSs) in China have achieved great progress, with warning alerts being  
12 successfully delivered to the public in some regions. We examined the performance of the EEWS in China's Sichuan  
13 Province during the 2019 Changning Earthquake. Although its technical effectiveness was tested with the first alert released  
14 10 s after the earthquake, we found that a big gap existed between the EEWS's message and the public's response. We  
15 highlight the importance of EEWS alert effectiveness and public participation for long-term resiliency, such as delivering  
16 useful alert messages through appropriate communication channels and training people to understand and properly respond.

## 17 **1 Why are earthquake early warnings important?**

18 An earthquake is an intense shaking of the Earth's surface, caused by the sudden movement of a plate in the Earth's crust.  
19 Destructive earthquakes, such as the 2008 Wenchuan Earthquake ( $M_w$  7.9) in China, the 2010 Haiti Earthquake ( $M_w$  7.0), and  
20 the 2011 Tohoku-Oki Earthquake ( $M_w$  9.0) in Japan, trigger multiple secondary hazards (e.g., landslides, tsunamis, and  
21 Natech disasters). These earthquakes cause millions of deaths, widespread property damage to buildings and infrastructure,  
22 and severe regional economic fallout. Earthquakes are impossible to avoid, and predicting their occurrence remains difficult,  
23 so more and more countries have focused on developing earthquake early warning (EEW) and emergency management  
24 systems.

25 An EEW is the detection and characterization of earthquakes as they occur with rapid delivery of alerts to areas potentially  
26 affected before the strongest shaking begins (Allen and Melgar, 2019). Because most of an earthquake's energy is carried by  
27 the damaging S- and surface waves, which arrive after the faster and lower amplitude P-waves, EEW ~~are~~is possible because  
28 both waves travel far slower than the electromagnetic waves used to transfer information (Cremen and Galasso, 2020).  
29 Although the potential warning time may only be seconds to minutes, this time is precious so that individuals and institutions  
30 (e.g., airports, trains, manufacturing, and energy facilities) can take action to save lives and mitigate the potential damage  
31 from earthquakes (Strauss and Allen, 2016).

## 32 **2 EEW systems and their applications**

33 Generally, EEW systems (EEWSs) are real-time information systems that consist of three modules, including: 1) monitoring  
34 and detecting earthquakes based on seismic networks; 2) EEW processes, e.g., estimation of location, magnitude, maximum  
35 seismic intensity, and earliest arrival time, as well as alert notification decisions; and 3) information delivery (Cremen and  
36 Galasso, 2020). The importance of EEWSs for disaster mitigation has been widely studied. Many jurisdictions have  
37 operational systems to deliver alerts to the general public (e.g., Mexico, Japan, and South Korea), or target specific  
38 stakeholders in limited areas (e.g., United States, Turkey, Romania, and India) (Allen and Melgar, 2019, and references  
39 therein). There are also some EEWSs in the preparation and testing stages, including in Switzerland, Italy, China Mainland  
40 China, Nicaragua, and Chile (Allen and Melgar, 2019, and references therein).

41 Although the theory of EEWSs is simple, the implementation is much more complicated (Allen and Melgar, 2019). An  
42 effective EEWS must accurately provide estimated earthquake parameters with long enough warning time to be of practical  
43 use for recipients- where possible damages may occur. Therefore, most research over the last three decades has focused on  
44 evaluating the systems and optimizing their algorithms with the goal of enhancing the quality and accuracy of EEWs.  
45 However, several technical challenges are revealed by reviewing the EEWS development (Allen et al., 2009; Allen and

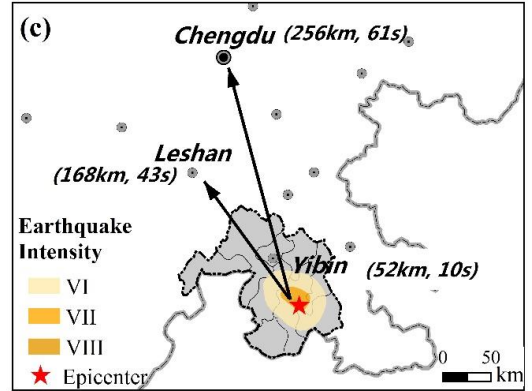
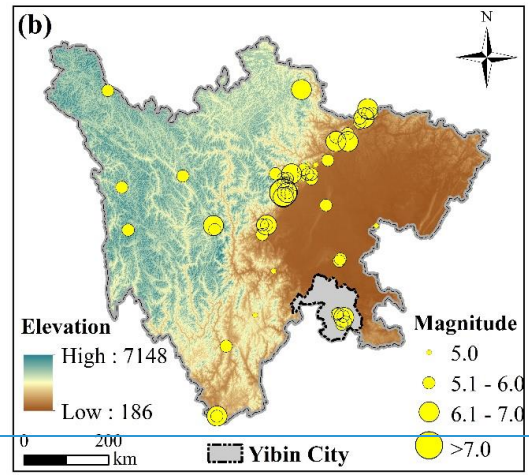
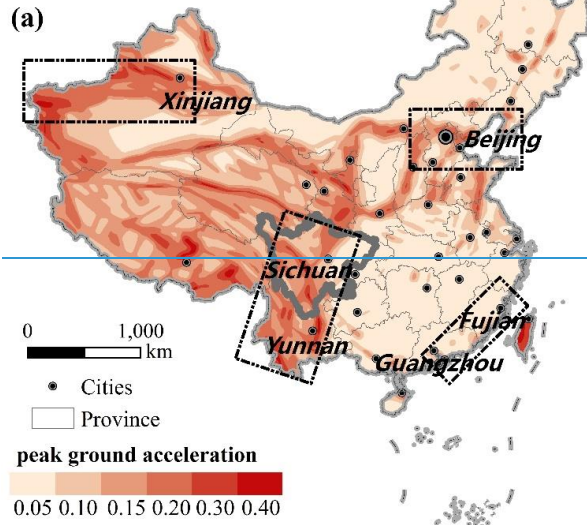
46 Melgar, 2019; Cremen and Galasso, 2020; Hoshiha and Ozaki, 2014; Kamigaichi et al., 2009). For example, 1) it is hard to  
47 provide timely warnings in areas closest to epicentres (e.g., the blind zones); 2) when more than two earthquakes occur in  
48 close temporal or spatial proximity, the estimation parameters become hard to process and the error substantially increases; 3)  
49 ~~The~~the unsaturated magnitude and seismic intensity of large earthquakes ( $M>8$ ) may be underestimated, such as the Tohoku-  
50 Oki Earthquake (Hoshiha and Ozaki, 2014); and 4) ~~The~~the EEWSs may not work properly due to power failures, wiring  
51 disconnects, and high background noise caused by large earthquakes and their aftershocks.

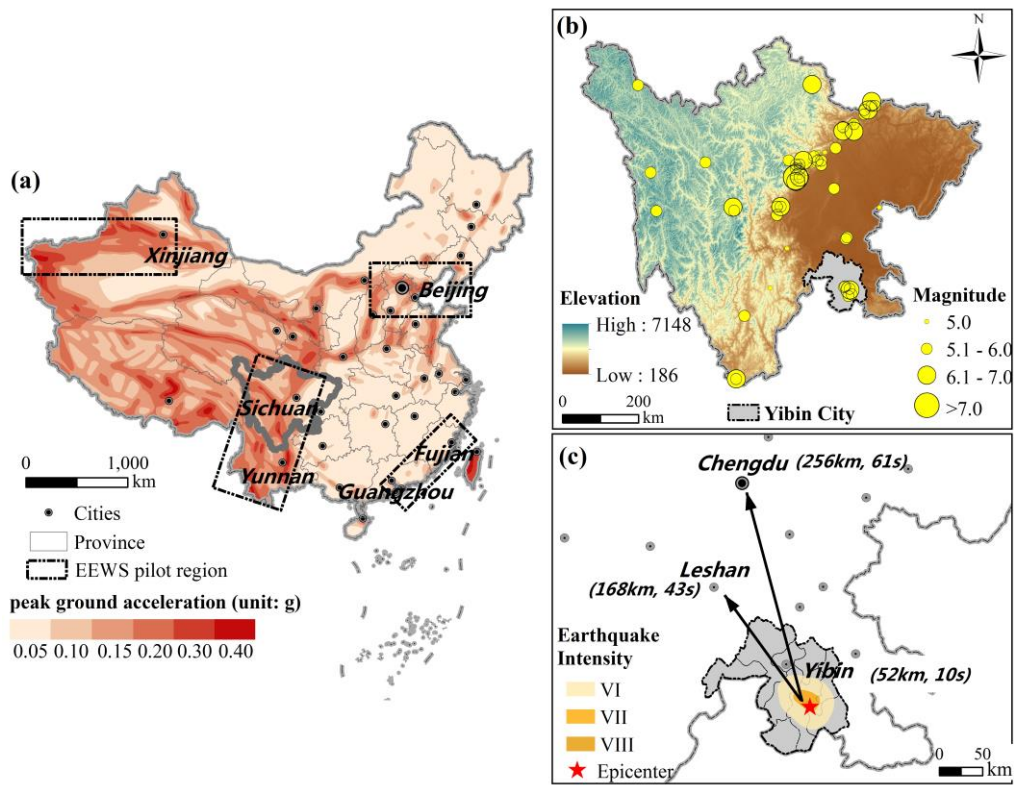
52 Recently, more and more scholars have devoted attention to increasing ~~the~~EEWS effectiveness ~~of EEWS by~~through social  
53 means (e.g., Santos-Reyes, 2019; Sutton et al., 2020), which can alleviate the limitations that are difficult to solve with  
54 technical innovations. For example, ~~the~~ Japan's EEWS has significantly contributed to reducing social vulnerability to  
55 earthquakes through nationwide participation. Most of the alerted respondents ~~can~~could understand and act to protect  
56 themselves due to their previous education and training, although the magnitude of the 2011 Tohoku-Oki Earthquake was  
57 under-estimated due to technical limitations, resulting in poor-quality alerts (Fujinawa and Noda, 2013; Hoshiha and Ozaki,  
58 2014). In addition, the United States' EEWS (ShakeAlert) enables recipients to immediately participate in the alert process  
59 and define the system capability to enhance public participation, which is currently being tested in California, Oregon, and  
60 Washington states (Allen and Melgar, 2019). Comparatively, Mexico's EEWS detected and issued warnings for the 2017  
61 Puebla Earthquake; however, the public took a negative attitude towards its performance since they received little  
62 information ~~for~~about either the EEWS or the warnings themselves and had not been previously educated how to act during  
63 an emergency responsesituation (Santos-Reyes, 2019). These events demonstrate ~~that~~the importance of EEWSs, but also  
64 show the critical importance of public awareness education and training before an earthquake occurs, to activate the full  
65 benefits of EEWSs.

### 66 3 China's EEWS Development

67 ~~The~~ China's EEWS development is particularly challenging because ~~several~~multiple regions are prone to earthquakes,  
68 including major metropolitan areas. Therefore, following the 2008 Wenchuan Earthquake, China's central government  
69 encouraged the establishment of a national EEWS, initially focusing efforts on four seismic regions for pilot testing (**Fig. 1a**).  
70 With support from the "National System for Fast Seismic Intensity Reporting and Earthquake Early Warning Project" led by  
71 the China Earthquake Administration (CEA), a high-quality national seismological network was installed with 15,000  
72 seismic monitoring stations, 1,928 seismic stations (equipped with collocated broadband seismometers and force-  
73 balanced accelerometers), 3,114 strong-motion stations (equipped with force-balanced accelerometers), and 10,349 low-cost  
74 micro-electro-mechanical system (MEMS)-based sensors (Peng et al., 2020). The instruments aimed at quickly reporting  
75 earthquake intensities and earthquake early warnings in key areas on the minute and second scales, respectively. EEWSs in  
76 the pilot regions (e.g., Fujian and Sichuan provinces, Lanzhou City, and the Beijing capital region, southeastern coastal areas,  
77 north-south seismic belt, and northern Xinjiang) are now operational and have proven technologically effective to some

78 degree ~~regarding the techniques~~ (e.g., physical networks, algorithms, software). Detailed descriptions can be found in Peng  
79 et al. (2011), Peng et al. (2020), and Zhang et al. (2016), but few of these studies have focused on the information  
80 dissemination mechanisms and public responseperception to the EEWS.  
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83

84 **Figure 1** Seismic activity and EEWs across China. (a) Distribution of installed earthquake intensity and early warning systems EEWSs in  
 85 various Chinese regions; (modified from seismic peak ground acceleration zonation map of China: Standardization Administration of the  
 86 People's Republic of China, 2015); (b) historical earthquakes (January 1949-August 2020) in Sichuan Province; and (c) location of the  
 87 Changning Earthquake. Note: China's four primary seismic regions demarcated by rectangles are (clockwise from top right): Beijing  
 88 capital region, southeastern coastal region, central China north-south seismic belt, and northern Xinjiang region. The peak ground  
 89 acceleration map was modified from seismic peak ground acceleration zonation map of China (Standardization Administration of the  
 90 People's Republic of China, 2015).

### 91 3.1 Fujian case

92 As one of the main pilot areas, a provincial EEWS was first built in Fujian in 2009, with 125 seismic monitoring stations  
 93 (equipped with velocity and acceleration meters) across the whole region with an average distance of 31 km between them.  
 94 Each station connects to the Fujian Earthquake Agency (FJEA) for EEW processing and information release through  
 95 dedicated optical fiber cables provided by China Telecom. The preparatory process of Fujian's EEWS included two steps: 1)  
 96 design the EEWS and test its technical capabilities (Zhang et al., 2016); and 2) design the content and criteria for issuing  
 97 EEW alerts to the public (Zhang et al., 2016), which is similar to the development of Japan's EEWS (Kamigaichi et al.,  
 98 2009). The FJEA can issue alerts and authorized third parties can forward these alerts through multiple channels, including  
 99 broadcast (television and radio), special terminals, Internet, and smartphone Apps<sup>1</sup>. EEW alert receiving terminals are

<sup>1</sup> The mobile app Earthquake Warning in Fujian can be downloaded at <http://www.fdzj.gov.cn/ar/2018050814000013.htm>.

100 preferably installed in schools, factories, and residential communities, especially those in high earthquake risk areas, where  
101 the coverage rate must be greater than 60%. More importantly, when, what, and how to deliver an EEW alert is regulated by  
102 provincial standards<sup>2</sup>. For example, only when the predicted seismic intensity is greater than VI (Chinese intensity scale)<sup>3</sup>,  
103 can FJEA warn the provincial public with red or orange signal icons (I and II EEW) and sounds. Fujian's EEWS began  
104 issuing alerts to the public in 2017, and Fujian's successful model was later extended to other regions in China.

### 105 3.2 Sichuan case

106 Sichuan is a major earthquake-prone region ~~with 73 earthquakes having magnitudes above Ms 5.0 occurring since~~. Since the  
107 2008 Wenchuan Earthquake ~~(Fig. 1b)~~, based on the China Earthquake Networks Center (CENC,  
108 <http://www.ceic.ac.cn/history>). ~~Differing from the one conducted by CEA, <http://www.ceic.ac.cn/history>~~, 73 earthquakes  
109 above magnitude Ms 5.0 have occurred in Sichuan's ~~(Fig. 1b)~~. A hybrid demonstration EEWS was ~~first~~-built in 2010 ~~and~~ the  
110 border region between Sichuan and Yunnan provinces in 2015, with 270 MEMS-based stations, as a part of China's EEWS  
111 (Peng et al., 2020). The real-time data recorded by these stations can be transferred through 3G/4G mobile network to the  
112 Sichuan Earthquake Administration (Peng et al., 2020). In contrast to the demonstration EEWS, Sichuan's EEWS is operated  
113 by a third-party (Institute of Care-Life, ICL) in collaboration (at the city and county level) with the Emergency Management  
114 Bureau ~~(at the city and county level)~~ (Wang and Lin, 2020). The recent Ms 6.0 Changning Earthquake happened at 22:55  
115 PM on 17th June 2019 in southeast Sichuan's Yibin Municipality, triggering an alert in some cities across the province,  
116 including Yibin (52 km from epicenter), Leshan (168 km), and Chengdu (245 km) (Fig. 1c). The alerts were issued  
117 approximately 10 s, 43 s, and 61 s prior to major shaking in the above cities, respectively. It was the first time that an EEWS  
118 alert ~~system~~ was triggered to the general public in Sichuan, which generated great public interest and confusion.

119 In Chengdu, the provincial capital city, the alert was delivered in several ways, including broadcast sirens, as well as text  
120 messages on televisions and cell phones that had special applications installed. Of these, the broadcast siren notified the most  
121 people with speakers located in more than 110 residential areas. The alert began with a countdown, followed by loud alarm  
122 sirens. However, few people understood what the siren pertained to or what was about to happen with only a countdown and  
123 then siren. Only when the shaking began, did most people realize the alarm was intended to warn of an impending  
124 earthquake. Most people reported that when the countdown began over broadcast speakers ~~began~~ followed by the siren, they  
125 were confused and unsure what to do. They did not know what was happening or what would happen, because the  
126 countdown and siren were unaccompanied by clear audio messages with detailed explanatory information. Many people  
127 interpreted the alarm as a firemen's duty task, an air raid alert test, an explosion, theft alarm from a car or electric bicycle, or  
128 a special sales event. Clearly, due to the diversity of reactions, the alert caused more confusion, fear, and disturbance than

<sup>2</sup> Release of earthquake warning information (DB35/T 1666-2017). (In Chinese)

<sup>3</sup> The Chinese seismic intensity scale (GB/T 17742-2008).

<http://c.gb688.cn/bzgk/gb/showGb?type=online&hcno=AE2DAA79A7404FFAC73A9F3A33FBAA5A> (In Chinese)

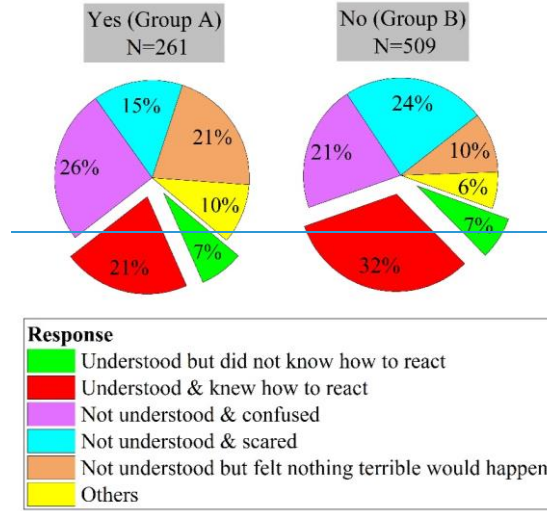
129 what was intended by the EEWS. Some people were less concerned with the earthquake than by the confusion over the loud  
130 countdown and siren, as it was nearly midnight.

131 We examined the public perception of Sichuan's EEWS ~~using during the Changing Earthquake through~~ an internet-based  
132 survey, conducted June 21-23, 2019 in Chengdu ~~with 770 participants.~~ The ~~demographics of online questionnaire was~~  
133 ~~administered by~~ the survey ~~participants can be found in Table 1.~~ platform Wenjuanxing (<https://wjx.cn>) and delivered to the  
134 ~~public via social media (WeChat). We received a total of 770 responses.~~ The ~~participants can be~~ survey contained 11  
135 ~~questions in total, with 9 quantitative (single choice) and 2 qualitative (free response) questions, related to demographics,~~  
136 ~~earthquake preparedness and knowledge, behavioural responses to EEW alerts, and reasons for those responses (see~~  
137 ~~questionnaire in the Supplement). Survey respondents were asked whether or not they had heard the sirens on the day of the~~  
138 ~~earthquake, and based on their response, the participants were~~ divided into two groups: 1) those who heard the broadcast  
139 siren alert in real time (Group A, n=261) and 2) those who did not (Group B, n=509) ~~(Fig. 2). We found).~~ Although  
140 participants in Group B had not heard the sirens on the day of the earthquake, both groups were shown a video of the  
141 siren/alert at the time of the survey to detect their behavioural responses to the sirens. The descriptive information, basic  
142 frequency, and cross-tabulation analyses of the collected data were undertaken using SPSS. For cross-tabulations, statistical  
143 significance was determined using the Pearson Chi-Square test.

144 Demographics of respondents can be found in Table 1. We separately tested for differences between the two independent  
145 sample populations for each response. The results show that large ~~majorities~~ pluralities of both groups (Group A, ~~72~~41%;  
146 Group B, ~~61~~45%;  $p < 0.001$ ) did not understand the purpose of the alert. ~~There were only 55 (21%) and felt confused or~~  
147 ~~scared by it. The proportion of respondents~~ from ~~Group A~~ both groups who stated that they understood the alert but did not  
148 know how to react was the same (7% vs. 7%,  $p < 0.001$ ). Surprisingly, a significantly larger proportion of respondents from  
149 Group B understood and knew what actions to take. (32%,  $p < 0.001$ ) than Group A (21%,  $p < 0.001$ ). Of ~~these~~ those from  
150 Group A who knew what actions to take, their knowledge came primarily from previous training (26), hearing a brief note at  
151 the beginning of the alert (11), ~~advice from being informed by~~ people nearby when the alert was ongoing (7), or for several  
152 other reasons (11). Because so few people knew what the alert was about or recognized what ~~would~~ was about to happen,  
153 most people did not have sufficient knowledge or awareness of the correct actions to take. Consequently, this alert could  
154 have caused additional problems, including injuries or cardiovascular problems due to fear or panic ~~as people hardly hear~~  
155 ~~such~~ from the sudden high-decibel sirens blaring ~~sirens by~~ over loudspeakers, and the ~~lack of understanding~~ resulting  
156 confusion could also have led to more acute harm if the shaking level had been higher.



### Heard the Siren/Broadcast Speaker Alert or Not



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Figure 2 Public responses to the siren/broadcast speaker from an internet based survey in Chengdu, China. Group A participants heard the siren/broadcast speaker alert on June 17th and Group B did not.

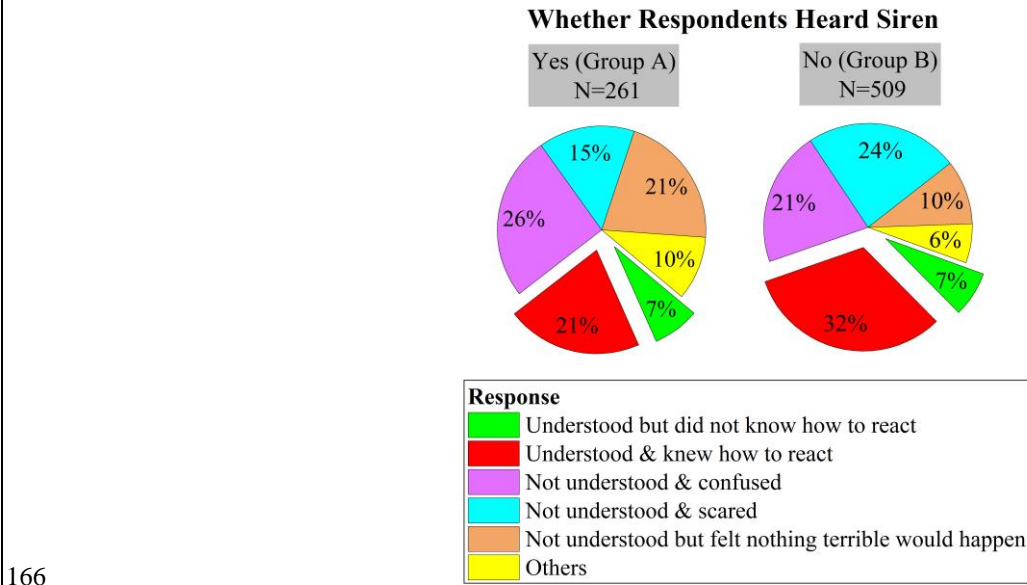
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Table 1 Demographic profile of the internet-based survey participants regarding responses to early warning of Changning earthquake (N=770)

Variable		N	%
Gender	Male	220	28.6
	Female	550	71.4
Age	≤ 18	5	0.6
	19-30	204	26.5
	31-40	326	42.3
	41-60	165	21.4
	>60	70	9.1
Education level	Primary or below	5428	703.6
	High school	4369	569.0
	Undergraduate	491	63.8
	Postgraduate	182	23.6
Occupation	Students, educational employees, and academics	167	21.7
	Governmental organizations	58	7.5
	Emergency institutions and companies	97	12.6
	Private business; and farmers; and	330	42.9
	Other	118	15.3
Earthquake training and education	Yes	518	67.3
	No	252	32.7

162 Note: The category of emergency institutions and companies refer to those that typically require ~~the~~ earthquake alerts, such as ~~hospital,~~  
 163 ~~train and subway~~ hospitals, railways, and factories with hazardous ~~environment~~ environments. The category of “others” included those ~~that~~  
 164 ~~were with no~~ without formal jobs and retirees.  
 165



166

167 **Figure 2** Public responses to the siren/broadcast speaker of early warning for the Changing Earthquake from an internet-based survey in  
 168 Chengdu, China.

169 **4 EEWS Limitations and Implications from Sichuan**

170 The Changing Earthquake’s example highlights some challenges with Sichuan’s EEWS. We are not arguing against issuing  
 171 earthquake alerts, ~~however.~~ However, this event and the resulting confusion raises four important issues that should be  
 172 addressed moving forward:

173 First, a big gap exists between the intention of an EEWS and its reality in Sichuan. ~~An effective~~ The most important intended  
 174 effect of an EEW is to enable residents to take protective actions within the short time before the shaking arrives (Nakayachi  
 175 et al., 2019). Only when an EEWS ~~should be~~ is sufficiently tested and widely publicized ~~widely~~ (Kamigaichi et al., 2009), ~~so~~  
 176 ~~that when an alert is issued) can~~ people understand ~~its~~ the meaning of an alert and ~~have enough time to~~ take appropriate  
 177 actions. (Kamigaichi et al., 2009). When installed in a residential area, inhabitants should be notified about the system, and  
 178 most importantly, informed about what actions they should take after receiving an alert, but before shaking begins. In the  
 179 case of the EEWS’s alert in Chengdu following the Changing Earthquake, inadequate efforts had been made to ~~adequately~~  
 180 inform the public prior to the earthquake, so few people were able to understand or respond appropriately to the alert. The

181 experience of ~~leading~~ countries like Japan shows that public training, education, and widespread awareness campaigns about  
182 ~~EEWS~~EEWSs are the key factors ~~of~~to their success (e.g., Fujinawa and Noda, 2013; Kamigaichi et al., 2009).

183 Second, of vital importance is what and how to deliver actionable warnings to the public. An effective early alert should not  
184 only inform the public about hazards, but also protective actions (Allen and Melgar, 2019; Sutton et al., 2020). The default  
185 messages must be simple, because the content and comprehension of EEW messages should result in people taking  
186 appropriate actions (Allen and Melgar, 2019; Becker et al., ~~2020~~2020a; Santos-Reyes, 2019). ~~Documented~~  
187 ~~messages~~Messages can be instructions (e.g., Drop, cover, and hold on; US), origin time, and names of epicenter regions and  
188 subprefecture areas (e.g., Earthquake early warning. An earthquake has occurred in Area X. Please prepare for strong  
189 temblor; Japan) (Kamigaichi et al., 2009; Allen and Melgar, 2019). Providing information about expected shaking intensity  
190 or arrival time (countdown) are not recommended, as these can lead to unnecessary panic (Allen and Melgar, 2019;  
191 Kamigaichi et al., 2009), but some studies hold the opposite viewpoint (Santos-Reyes, 2019). Furthermore, the information  
192 and alerts should be delivered in stable, useful, and suitable ways. As our case study shows, some claimed that the  
193 earthquake itself did not scare them as much as the blaring siren did. It seemed unnecessary to use sirens on loudspeakers  
194 that day, ~~especially during the night~~. While the advantage of using sirens is that it rapidly reaches people simultaneously, the  
195 use of such “shocking” alarms is needed only with high risks and likelihood of considerable damage. For those that may not  
196 lead to casualties or considerable social or economic losses, use of more “gentle” alert channels ~~are~~is recommended. Alerts  
197 delivered over the radio, TV, SMS messages, emails, and smartphone applications have shown greater effectiveness in  
198 documented cases (Hoshiba and Ozaki, 2014).

199 Third, at what level the alert should be triggered is a key issue. It is essential to avoid the fabled “boy crying wolf” or over-  
200 alerting, which can lead to public frustration and apathy, so alert messages should not be issued unless the shaking is  
201 expected to cause considerable damage. The Changning Earthquake did not cause strong motion or significant damage in  
202 Chengdu, but 15% and 24% of the participants from Groups A and B<sup>4</sup> were terrified by the alarm sound, respectively. ~~There~~  
203 ~~were no~~At the time, Sichuan did not have specific criteria for when to issue EEW alarms ~~at that time~~. The provincial  
204 standard was only issued in April 2019, so it had not yet been formally implemented. According to this standard (draft  
205 version)<sup>5</sup>, a warning should only be issued (to the general public) when the seismic intensity is expected to be VI on the  
206 Chinese scale. However, despite the higher level in Yibin, the seismic intensity in Chengdu was lower than VI (**Fig. 1c**), so

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<sup>4</sup> ~~Although participants in Group B had not heard the sirens on the day of the earthquake, both groups were shown a video of the siren/alert at the time of the survey.~~

<sup>5</sup> Sichuan Seismological Bureau organized institutions to complete the drafting of “emergency earthquake information release earthquake warning information”. The local standard draft was published for public comments.  
[http://www.scdzj.gov.cn/jlhd/yjzi/202004/t20200429\\_54006.html](http://www.scdzj.gov.cn/jlhd/yjzi/202004/t20200429_54006.html) (Accessed on 29th April, 2020)

207 the ~~alerts~~alert should not have been issued in Chengdu. In addition, there continues to be insufficient guidance about how to  
208 handle false alarms, updates, and canceled warnings.

209 Fourth, earthquake alerts should be released by an authoritative government agency. The public should be informed that only  
210 alerts from the authorized body are reliable. But it was unclear who ~~was the authority that~~ released the alert on June 17, 2019.  
211 There can be many third-party warning service providers, who forward EEW messages by multiple transmission routes. Yet,  
212 according to Sichuan's draft standard, the publishing body should only be the Provincial Earthquake Warning Release  
213 Center. In addition, the Sichuan case shows that one region may have multiple EEWSs (Wang and Lin, 2020), which will  
214 raise greater challenges regarding best practices for issuing EEW and popularizing how to interpret them. Therefore, greater  
215 supervision and management systems are urgently needed in Sichuan's EEW practice.

216 The most important component of a successful EEWS is a group of users who want alerts and can define the necessary  
217 capabilities of the system, and next is the physical infrastructure and sensor system (Allen and Melgar, 2019). The  
218 Changning Earthquake warning event showed that the transmission and utilization of the EEW lagged behind the  
219 technological development and physical construction. ~~The~~Moreover, the public in affected areas were not well-informed by  
220 EEWS alerts, nor were they adequately trained on how to respond. Therefore, we highlight the successful public education  
221 and preparedness training model from Japan's seismic culture, because the relatively poor understanding of an EEWS by the  
222 public can result in confusion. Useful strategies include: 1) launching education programs on what actions should be taken  
223 before, during (at various timeframes), and after an earthquake (Santos-Reyes, 2019). Research indicates that alert messages  
224 with guidance on actions may be useful as a reminder to achieve optimal behavioral responses, but only when people are  
225 already familiar with these actions prior to receiving a warning (Becker et al., 2020b); 2) carrying out drills and exercises to  
226 improve personal practical skills and earthquake preparedness (Nakayachi et al., 2019), which is particularly important for  
227 regions new to EEWSs. Yet, beyond what actions are necessary to take in response to warnings (Ji et al., 2019; Sutton et al.,  
228 2020), the public also needs education regarding the technical limitations and accuracy of EEWSs (Kamigaichi et al., 2009).  
229 We also suggest that Chinese scholars should focus more ~~efforts~~effort on the public response to and perception of EEWSs to  
230 get more insights for issuing alerts, managing emergencies, and making policy.

231 ~~In addition~~Furthermore, due to differences in geological ~~setting~~settings, socio-economic development ~~status~~statuses, and  
232 population ~~density~~densities, losses caused by earthquakes of the same magnitude can vary greatly. Therefore, it is also very  
233 important to decide where an EEWS should be set up. Since earthquakes are disasters faced by many countries, collaboration  
234 in development and application of EEWSs among countries or regions should be encouraged, so that appropriate efforts are  
235 made to reduce loss of life and property when earthquakes occur, despite their inability to reduce losses in epicenter areas.

236 Several limitations of the present study and current scholarship are as follows. First, our research revealed that what and how  
237 to deliver actionable warnings to the public is of vital importance, but we also found that differences exist even between

238 countries with relatively mature EEWSs. For example, some research on the public’s perception of Mexico’s EEWS  
239 highlighted the need to issue warning times while other studies thought it was unnecessary (Allen and Melgar, 2019;  
240 Kamigaichi et al., 2009; Santos-Reyes, 2019). More work is needed about what and how best to deliver warnings in the  
241 Chinese context. Second, many studies concluded that education and training are crucial for enhancing earthquake  
242 preparedness (Nakayachi et al., 2019; Santos-Reyes, 2019; Sutton et al., 2020), but few tested whether these strategies were  
243 useful or not. Local people’s knowledge about earthquake risks as well as their previous training/education about how best to  
244 respond were ascertained in our survey by asking whether respondents had previously received training and/or obtained  
245 education. Nevertheless, the lack of reliable data about dissemination of earthquake awareness training and education  
246 materials is a challenge for these types of studies. Further research efforts should investigate strategies to increase public  
247 attention to this aspect of EEWSs.

## 248 **5 Conclusion**

249 The Changning Earthquake warning event demonstrated that EEWSs are not simply technological engineering infrastructure,  
250 but they are also social systems for disaster mitigation. There will be no substantive benefit without proper knowledge and  
251 appropriate emergency responses by the public, even if the warning is issued accurately and timely, as evidenced by the facts  
252 of Mexico and Chengdu, China. Although authoritative government agencies have emphasized that information release  
253 services are the “last kilometer” for earthquake warning systems to reach the public, the actual implementation showed that  
254 the “last kilometer” was not obstacle-free. It is worth ~~consideration about~~ considering how to ~~timely~~ best release and  
255 effectively convey early warning information based on China’s actual reality, not an idealized situation. The construction of  
256 EEWSs, issuance of alarms to the public, and formation of public awareness by science education are inseparably related.  
257 We recommend that China should collect best practices of EEWS utilization domestically and internationally in cases of  
258 EEW alert delivery to the public for the purpose of more effective promotion of EEW ~~and~~. Finally, greater collaboration  
259 among countries would benefit many more people ~~in~~ around the world.

## 260 **Author contributions**

261 YT and XQ designed the research. MZ and XQ performed the data curation, formal analysis, and wrote the original paper.  
262 YT, XQ, and BCS were responsible for supervision. All authors participated in improving the paper by editing.

## 263 **Competing interests**

264 The authors declare that they have no conflict of interest.

## 265 Acknowledgement

266 This study was supported by Department of Science and Technology of Sichuan Province (2020YFH0023) and Specialized  
267 Fund for the Post-Disaster Reconstruction and Heritage Protection in Sichuan Province (No. 5132202019000128). We  
268 appreciate the contribution of the China Earthquake Administration (<http://data.earthquake.cn/>), [Fujian Earthquake](http://www.fjdzt.gov.cn/)  
269 [Administration of Fujian Province Agency](http://www.fjdzt.gov.cn/) (<http://www.fjdzt.gov.cn/>), and [Sichuan Earthquake Administration of Sichuan](http://www.scdzt.gov.cn/)  
270 [Province](http://www.scdzt.gov.cn/) (<http://www.scdzt.gov.cn/>).

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