

# An Interdisciplinary Agent-based Evacuation Model: Integrating Natural Environment, Built environment, and Social System for Community Preparedness and Resilience

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**Abstract:** Previous tsunami evacuation simulations have mostly been based on arbitrary assumptions or inputs adapted from non-emergency situations, but a few studies have used empirical behavior data. This study bridges this gap by integrating empirical decision data from local evacuation expectations surveys and evacuation drills into an agent-based model of evacuation behavior for two Cascadia Subduction Zone (CSZ) communities that would be inundated within 20-40 min after a CSZ earthquake. The model also considers the impacts of liquefaction and landslides from the earthquake on tsunami evacuation. Furthermore, we integrate the slope-speed component from Least-cost-distance to build the simulation model that better represents the complex nature of evacuations. The simulation results indicate that milling time and evacuation participation rate have significant non-linear impacts on tsunami mortality estimates. When people walk faster than 1 m/s, evacuation by foot is more effective because it avoids traffic congestion when driving. We also find that evacuation results are more sensitive to walking speed, milling time, evacuation participation, and choosing the closest safe location than to other behavioral variables. Minimum tsunami mortality results from maximizing the evacuation participation rate, minimizing milling time, and choosing the closest safe destination outside of the inundation zone. This study's comparison of the agent-based model and the Beat-the-Wave (BtW) model finds consistency between the two models' results. By integrating the natural system, built environment, and social system, this interdisciplinary model incorporates substantial aspects of the real world into the multi-hazard agent-based platform. This model provides a unique opportunity for local authorities to prioritize their resources for hazard education, community disaster preparedness, and resilience plans.

## 39 1. Introduction

40 Recent devastating earthquakes and tsunamis have placed immense burdens on their affected  
 41 communities, such as the 2011 Tohoku tsunami (Mori et al., 2011), the 2009 American Samoa  
 42 tsunami (Lindell et al., 2015), and the 2018 Indonesia Sulawesi tsunami (Sassa and Takagawa,  
 43 2019). Due to a small evacuation time window between the end of earthquake shaking  
 44 and the arrival of the first tsunami wave, a high level of evacuation efficiency is essential  
 45 for minimizing the loss of life in low-lying coastal communities subject to local tsunamis  
 46 (Wang et al., 2016; Raskin and Wang, 2017). To reduce evacuation clearance time (the  
 47 sum of authorities’ decision time, warning dissemination time, households’ preparation time,  
 48 and evacuation travel time) and thus maximize survival rates during tsunamis, researchers  
 49 and practitioners have developed evacuation simulations to support decision-making, public  
 50 education, and community emergency planning and management.

### 51 1.1. Previous ABMSs for Earthquake and Tsunami Evacuation

52 Agent-based modeling and simulation (ABMS), as a type of highly effective computational  
 53 simulation model, has been applied to many research fields (Mas et al., 2013; Mostafizi  
 54 et al., 2019a). The unique characteristics of ABMS include a bottom-up structure and  
 55 ability to model heterogeneous agents and their interactions with other agents. These unique  
 56 characteristics meet the needs of disaster evacuation simulation (Gilbert, 2007). The bottom-  
 57 up structure provides an opportunity to analyze how changes in evacuation behavior affect  
 58 the overall evacuation result. One concern about using ABMS is the computational expense,  
 59 but this is less of an issue as computing costs continue to decrease (Lindell et al., 2019).  
 60 This increase in computational power has allowed disaster researchers to apply ABMS to  
 61 1) simulate evacuation in large-scale communities and 2) integrate different layers of data  
 62 to comprehensively analyze evacuation with consideration of interactions between the nat-  
 63 ural environment, built environment, and social system. Table 1 identifies recent tsunami  
 64 evacuation ABMS studies and their content.

**Table 1:** Recent earthquake and tsunami ABMS studies

Author / Year	Study Area	Mode	Model Components			Tested Variables
			Natural Environment	Built Environment	Social System	
Chen and Zhan (2008)	San Marcos, TX, USA	Car	N/A	Road network; artificial safe zone	Hypothetical population density; dynamic routing; car following model	Evacuation strategy
Dawson et al. (2011)	Towyn, United Kingdom	Car	Flood inundation	Road network; destination; building	Population distribution; warning time; driving speed; re-route	Warning time; water depth
Karon and Yeh (2011)	Cannon Beach, OR, USA	Walk	Tsunami inundation	Road network; destinations	Warning dissemination; shortest distance; travel speed	Infrastructure retrofitting strategy
Mas et al. (2012)	Arahama village, Japan	Car/Walk	Tsunami inundation	Road network; destinations	Population distribution; evacuation mode; milling time; speed	Evacuation result compared with real event; milling time; destination
Mas et al. (2013)	La Punta, Peru	Car/Walk	Tsunami inundation	Road network; destinations	Population distribution; social status; evacuation mode; milling time; speed	Evacuation result; shelter capacity
Wang et al. (2016)	Seaside, OR, USA	Car/Walk	Tsunami inundation	Road network; destinations	Population distribution; milling time; evacuation mode; speed; route choice	Water depth; milling time; evacuation mode; destination location
Mostafizi et al. (2019a)	Seaside, OR, USA	Walk	Tsunami inundation	Road network; destinations	Population distribution; milling time; speed	Shelter location

65 In the absence of empirical behavioral data, early-stage evacuation ABMSs were based on  
 66 arbitrary assumptions, as had been the case for large-scale evacuation models (Lindell and  
 67 Perry, 1992; Lindell and Prater, 2007). Chen and Zhan (2008) investigated the effectiveness  
 68 of simultaneous and staged evacuation strategies using an ABMS for San Marcos, Texas.  
 69 Although this study considered evacuees’ car following and dynamic routing behaviors, it  
 70 was based on many arbitrary assumptions about evacuation behavior, such as homogeneous  
 71 milling time within a zone, single evacuation mode, evacuees selecting quickest evacuation

72 route and destination, etc. To reduce reliance on assumptions, Mas et al. (2012) built  
73 an evacuation ABMS that included more empirical data from the natural system, built  
74 environment, and social system. In this model, agents are characterized by probabilistic  
75 distributions of milling time, evacuation mode choice, evacuation destination, and travel  
76 speed. By comparing the simulation with data from the 2011 Japanese earthquake and  
77 tsunami, the authors concluded that the results from this simulation are consistent with the  
78 real event and can be used to analyze evacuation and shelter demand for future events. In  
79 2013, Mas et al. (2013) expanded this ABMS to the city of La Punta, Peru to conduct a  
80 vertical and horizontal shelter analysis.

81 Practitioners and researchers have relied on similarities between the 2011 Japanese earth-  
82 quake event and the geologically similar Cascadia Subduction Zone (CSZ) to encourage  
83 Oregon coastal residents to prepare for local tsunamis. Karon and Yeh (2011) used GIS to  
84 build an evacuation ABMS by integrating tsunami inundation, warning transmission, and  
85 travel speed to examine the impact of failures of critical infrastructure in Cannon Beach,  
86 Oregon. To model heterogeneous agent behaviors, Wang et al. (2016) established a scenario-  
87 based tsunami evacuation ABMS for Seaside, Oregon. This study examined the impact of  
88 variance in agent behaviors such as milling time, evacuation mode choice, and travel speed.  
89 In addition, it also included the impact of a tsunami, but not an earthquake, on the built  
90 environment such as damage to streets, bridges, and buildings. A later version of this study,  
91 Mostafizi et al. (2019a), used a similar ABMS platform to identify optimum shelter loca-  
92 tions considering the population distribution, heterogeneous agent milling time, and walking  
93 speed. However, as with previous studies, agents were assumed to evacuate to the closest  
94 shelter, which may not accurately represent people’s destination choices when threatened by  
95 a tsunami.

96 One common limitation of those evacuation models is that they have evacuation assumptions  
97 about the four evacuation time components – authorities’ decision delay time, households’  
98 warning receipt and decision time, households’ evacuation preparation time, and households’  
99 evacuation travel time. Warning receipt time, for example, can vary across communities  
100 and households. Nagarajan et al. (2012) used an ABMS to test the warning dissemination  
101 speed through formal channels transmitted by officials and informal channels transmitted  
102 by neighbors. They found that even a small proportion of people who were willing to warn  
103 their neighbors has a considerable impact on reducing warning dissemination time. Several  
104 previous ABMS studies have also assumed arbitrary probability functions for milling time  
105 to represent the variance in evacuation departure times (Mas et al., 2012; Wang et al., 2016;  
106 Mostafizi et al., 2019a).

107 In addition, some recent evacuation simulations have also employed assumptions about the  
108 distribution of evacuees’ walking speeds. For instance, Wang et al. (2016) and Mostafizi  
109 et al. (2019a) assumed a normal distribution of evacuee walking speeds for which the mean  
110 was built based on a study of pedestrians walking on streets in non-emergency situations  
111 (Knoblauch et al., 1996). This assumption is likely to underestimate travel speeds in a  
112 tsunami evacuation and thus overestimate tsunami mortality rates. However, mortality  
113 rates might not be overestimated if travel speed is actually reduced by additional barriers  
114 such as landslides, liquefaction, and other earthquake disturbances to the evacuation route  
115 system.

116 Failure to consider “shadow evacuation” by residents of areas outside the tsunami inundation

117 zone can lead to unnecessary evacuation that overwhelms the evacuation route system and  
118 impedes travel by people in the inundation zone (Lindell et al., 2019). Instead of assigning a  
119 probabilistic distribution to walking speed, Wood and Schmidlein (2012) used a determin-  
120 istic hiking function (Tobler, 1993) to define a least cost distance (LCD) model for tsunami  
121 evacuation. This hiking function captured the impact of slope on walking speed, but also  
122 assumed daily walking conditions rather than emergency conditions. Overall, existing evac-  
123 uation models have assumed that pedestrians’ travel behavior in daily situations represents  
124 the corresponding behavior in evacuations, but field or experimental data to confirm this  
125 assumption are needed.

126 Most of the aforementioned studies used Census data to identify agents’ evacuation departure  
127 locations, so the scenarios assumed people were at home. However, a disaster may happen at  
128 any time of the day. To account for the variance in evacuees’ locations, Dawson et al. (2011)  
129 developed a flood management ABMS to support flood emergency planning and evaluate  
130 flood incident management measures. The authors used empirical survey data to integrate  
131 warning time and used the National Travel Survey to determine people’s locations and travel  
132 states (e.g., work, home, or school).

### 133 *1.2. Other Models for Earthquake and Tsunami Evacuation*

134 Although scenario-based ABMSs have been employed to support evacuation decision-making  
135 for entire communities (or large areas), jurisdictions are also interested in the question of how  
136 quickly people should evacuate from different sub-areas in a community. Geographers used  
137 the LCD method to build the Beat-the-Wave (BtW) model to estimate the maximum travel  
138 time that people need to walk out of a tsunami inundation zone (Wood and Schmidlein,  
139 2012). This model defined the distance cost by two variables – the evacuation route’s slope  
140 and its land cover. To determine the walking speed, they employed Tobler’s hiking function  
141 (Tobler, 1993) and the energy cost of the terrain category (Soule and Goldman, 1972). The  
142 output of this model provides the spatial distributions of maximum evacuation times to  
143 “beat the wave”, and can be used for preparedness planning and education. The Oregon  
144 Department of Geology and Mineral Industries (DOGAMI) has implemented this model  
145 to identify Oregon coastal communities’ evacuation route maps and to estimate evacuation  
146 travel times (DOGAMI, 2020; Gabel et al., 2019).

147 Although DOGAMI has used the LCD method because it is relatively easy to calculate and  
148 provides reasonable evacuation time estimates (ETEs), it does have some limitations. First,  
149 it cannot examine social system variables that influence tsunami evacuation outcomes (such  
150 as population distribution, milling time, and the choice of transportation mode, evacuation  
151 route, and evacuation destination). Second, it cannot incorporate dynamic travel costs due  
152 to crowding or congestion. Agent-based models can overcome those limitations but are  
153 sometimes criticized as difficult to implement due to the magnitude of data required. As  
154 noted earlier, those data include the distribution of population locations, evacuees’ behaviors,  
155 and wave-arrival time. However, the ABMS and LCD approaches are not incompatible so  
156 a mixed-method approach could be used to better model the complex nature of evacuation  
157 (Wood and Schmidlein, 2012).

### 1.3. Research Objectives and Questions

The preceding literature review has revealed the need for an evacuation ABMS that can simultaneously consider the natural environment, built environment, and social system to analyze complex evacuation scenarios. Although some studies have incorporated layers from those three systems, most of the data inputs were arbitrary assumptions – a problem that has plagued large scale evacuation modeling (Lindell et al., 2019). To more completely integrate the three systems, this study established an ABMS for tsunami evacuation that integrates 1) the natural environment and its disruptions; 2) the built environment and its disruptions; and 3) the social system, as defined by people’s protective actions – especially their evacuation behavior.

Specifically, this ABMS integrates human decisions and evacuation logistics into an ABMS platform using empirical behavior data that were collected through survey questionnaires and evacuation drills from coastal residents facing tsunami threats. This integration operationalizes the Protective Action Decision Model (PADM) (Lindell and Perry, 2012) within an ABMS by incorporating agents’ heterogeneous behavior in emergencies, such as 1) evacuation participation; 2) choices of transportation mode, evacuation routes and destinations; and 3) travel speeds. Furthermore, to accurately model the complex nature of evacuation, this ABMS also includes the impact of landslides and liquefaction on the road network during evacuation. Incorporating the essential components of the LCD model (slope and road surface) combines the advantages of the ABMS and BtW models (Wood and Schmidlein, 2012). ABMS models are implemented for Coos Bay, Oregon and sensitivity analyses are conducted in this study to answer the following questions:

1. How do the evacuation participation rate, milling time, mode choice, destination choice, and travel speed affect mortality rates?
2. Which of these variables have greater impact on mortality rates and which of them can be addressed in tsunami evacuation preparedness?
3. How do the results from the ABMS compare with the results from the BtW model?

This interdisciplinary ABMS can not only serve as an evacuation planning tool for local agencies, but also can be an educational and assessment tool for coastal residents to better prepare for the next threat.

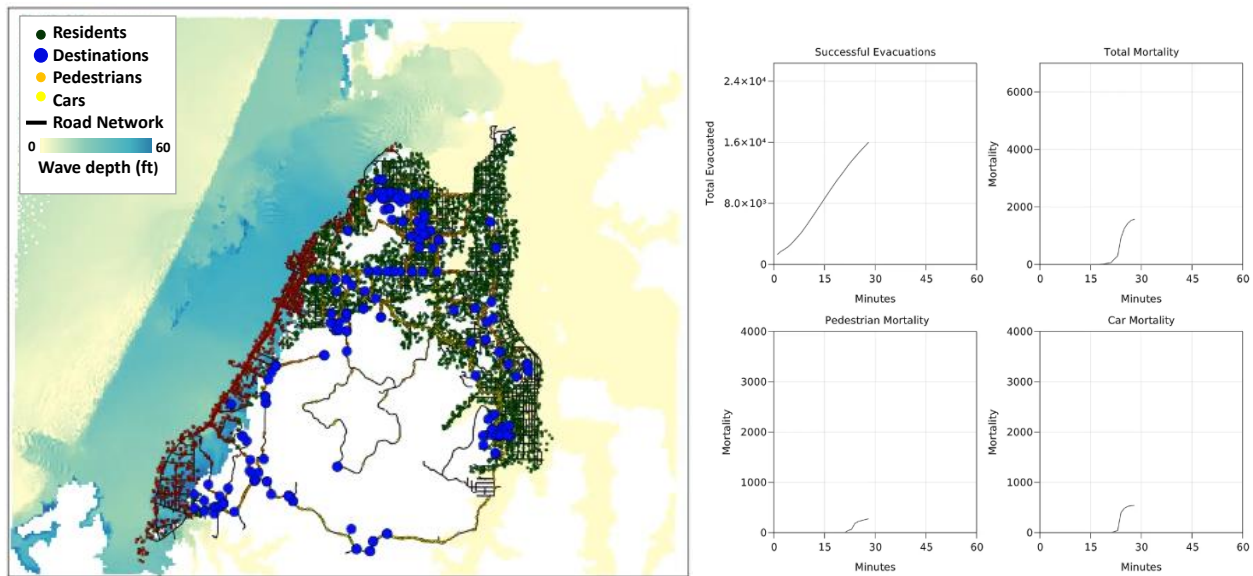
## 2. Interdisciplinary Tsunami Evacuation ABMS

### 2.1. Agent-based Modeling Environment

Simulating evacuation is a computationally-intensive problem due to the large scale of the built and natural environments and the complexity of agent behaviors. Therefore, an ABMS typically has a high computational cost when applied to large scale evacuation (Lindell et al., 2019). To overcome this issue, the tsunami evacuation ABMS was built using the Julia programming language, which is a just-in-time compiled language, allowing for high performance and computational speed (Bezanson et al., 2012). The high speed of the Julia language allows researchers to model large communities with detailed heterogeneous agent behaviors. This study’s ABMS modeling environment allows users to modify parameters for natural, built, and social systems and also allows stochastic inputs. Figure 1 shows the ABMS visualization and real-time evacuation monitors. The details of the evacuation model environment are discussed in Section 2.3.

201 *2.2. Study Area*

202 A series of CSZ tsunami evacuation studies have used Seaside, OR as a study community  
 203 because of its high level of vulnerability to local tsunamis (Connor, 2005; Wood et al., 2015;  
 204 Wang et al., 2016; Chen et al., 2020, 2021). However, other communities that differ from  
 205 Seaside in their geographic and demographic characteristics should also be examined. This  
 206 study chose the Coos Bay peninsula as a case study due to four features. First, it has a  
 207 distinctly vulnerable geography. As Figure 1 indicates, this peninsula is surrounded by bay  
 208 water on its north, east, and west sides. In addition, its hilly spine in the middle provides  
 209 ready access to higher ground for evacuation destinations. The bay serves as the second  
 210 and the sixth largest estuary in Oregon and on the US west coast, respectively (CLW,  
 211 2015). Second, this community is located on the southern margin of the CSZ, where the  
 212 rupture probability is higher and tsunami wave arrival time is shorter than communities  
 213 farther north (Priest et al., 2014; Chen et al., 2021). Third, the Coos Bay peninsula has  
 214 a total population of about 26,129, which is the largest population among Oregon coastal  
 215 communities (United State Census Bureau, 2020). Moreover, a large proportion of the  
 216 population (about 25%) resides within the inundation zone. Fourth, this community has a  
 217 high level of social vulnerability due to its demographic characteristics. The local population  
 218 has a higher percentage of disabled residents and is poorer and less educated than the overall  
 219 U.S. population (United State Census Bureau, 2020; Chen et al., 2021).



*Figure 1: Simulation model visualization of Coos Bay, Oregon*

220 *2.3. Model Components*

221 To more accurately model tsunami evacuation, this study proposes an ABMS that integrates  
 222 components of the natural environment, built environment, and social system. Specifically,  
 223 this ABMS includes the components shown in Table 2.

**Table 2: ABMS components**

System	Component	Description	Data sources
Natural environment	Tsunami inundation layer	Water depth per 30 sec time frame (m)	DOGAMI CSZ near-filed M9 XXL scenario
	Elevation and slope	Use elevation digital model to calculate slope	Oregon 10m Digital Elevation Model (DEM)
	Landslide and liquefaction	Landslide and liquefaction susceptibility to identify disrupted roads	DOGAMI Project O-13-06
Built environment	Road Network	Links	OpenStreetMap & Google Earth
	Non-retrofitted bridges	Manually identified by talking with local authorities	DOGAMI Project O-19-07
Social System	Population distribution	26,000 agents US Census by census block group, then randomly generate along transportation network	US Census
	Evacuation participation	By attributes or proportion (1: evacuate; 0: stay)	Survey
	Milling time	Gamma distributions and a fixed time	Survey
	Mode choice	Proportion, controlled by a parameter	Survey
	Destination choice	Probability distribution on the distance to shelter and use soft-max function to calculate the discrete probability	Survey: distance from home to destination separated by car/foot, gamma distribution
	Evacuation speed – car	IDM model with parameters and a speed limit	Parameter chosen by common scenarios
	Evacuation speed – foot	Evacuation hiking function based on elevation	Evacuation drills
	Route choice	Shortest distance to the destination that agents chose	
	Route diversion	If next intersection is blocked, the agent selects another leg of the intersection, then chooses another destination	

224 *2.3.1. Social System and Agent Behavior*

225 According to the PADM, people make protective action decisions based on environmen-  
 226 tal/social cues and warnings, which are affected by personal characteristics such as pre-  
 227 existing beliefs about the hazard, protective actions, and community stakeholders (Lindell  
 228 and Perry, 2012; Lindell, 2018). The large number of these variables, the difficulty in mea-  
 229 suring them, and their heterogeneity among agents makes it difficult to model this part of the  
 230 evacuation process (Mas et al., 2012). Previous evacuation simulation models (Mas et al.,  
 231 2012; Wang et al., 2016; Mostafizi et al., 2017, 2019b) assumed that residents evacuate in the  
 232 most efficient manner (such as selecting the closest shelter), but ignored the heterogeneity  
 233 in evacuation decisions and actions (Gwynne et al., 1999). One main reason is that these  
 234 models lacked empirical data on evacuation decisions and actions. To fill that gap, the evac-  
 235 uation model in this study integrates data on people’s evacuation decisions and actions that  
 236 were collected from questionnaire surveys and evacuation drills.

237 This study employed the PADM as the framework for a mail-based household question-  
 238 naire survey that collected data on household evacuation intentions in the Coos Bay area  
 239 between May and September 2020. There were 258 respondents who returned the ques-  
 240 tionnaire, which covers their evacuation intentions, expected milling process, and choices of  
 241 transportation modes and destinations, as well as psychological variables and demographic  
 242 characteristics. More information can be found in Chen et al. (2021). Probability distribu-  
 243 tions on these variables are utilized to model the heterogeneous evacuation actions from the  
 244 data shown in Table 2.

245 The analyses that follow are based on the ETE model in which the time to clear the risk area  
 246 is a function of authorities’ decision time, warning dissemination time, evacuation prepara-  
 247 tion time, and evacuation travel time (Lindell et al., 2019). Evacuation preparation time,  
 248 which is often called “milling” (Wood et al., 2018), has two components – 1) psychological  
 249 preparation, which involves information seeking and processing to make evacuation decisions;  
 250 and 2) logistical preparation, which involves performing essential tasks (e.g., packing bags  
 251 and securing the home) before leaving (Lindell and Perry, 2012). Evacuation travel time  
 252 is a function of evacuees’ choices of transportation mode, evacuation route, and evacuation  
 253 destination.

254 Modeling evacuation from a distant tsunami requires data on authorities’ decision time and  
 255 warning receipt time. In the absence of these data, the results of the following analyses

do not apply to distant tsunamis. Modeling evacuation from a local tsunami is simpler because long and strong earthquake shaking is a reliable environmental cue to tsunami onset. Consequently, people who recognize this environmental cue have authorities’ decision time and warning dissemination time equal to zero.

Moreover, the following analyses include sensitivity analyses that examine the impact of a plausible range of variation in the input variables on the estimated tsunami mortality rate. As discussed below, these sensitivity analyses can provide useful information for decision making and emergency planning.

**Evacuation participation** (0: stay; 1: leave) is the protective action that an individual agent selects in response to earthquake shaking or a tsunami warning in this model. According to the Coos Bay community survey, 81% of the respondents intend to evacuate, regardless of their location inside (“compliant evacuees”) or outside (“shadow evacuees”) of the tsunami inundation zone. Thus, 81% is used as the evacuation participation rate in this model, with a sensitivity analysis on how a change in this rate would impact tsunami mortalities. Evacuees’ origins are determined by their locations when an earthquake occurs or a tsunami warning is received. Thus, there is spatial and temporal variability in the distribution of population locations based on factors such as time of day, season, and weather (Wang et al., 2016). This study utilized 2020 US Census (United State Census Bureau, 2020) data to define the origins of 26,363 agents. The scenario examined in this study assumes that all residents are at home, as on a weekend or at night.

The tsunami evacuation intentions questionnaire asked respondents to report how much time they expected it would take them to prepare to evacuate. As shown in equation 1,

$$f(x; \alpha, \beta) = \frac{\beta^\alpha x^{\alpha-1} e^{-\beta x}}{\Gamma(\alpha)} \quad \text{for } x > 0 \quad \alpha, \beta > 0 \quad (1)$$

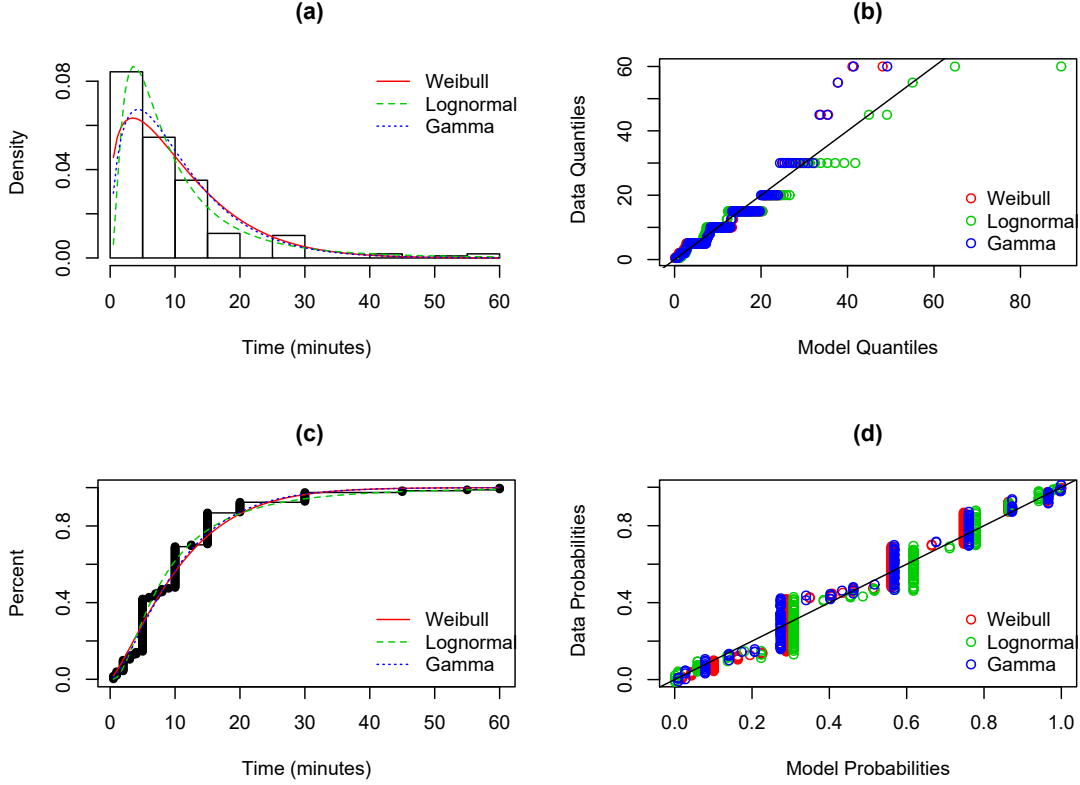
where  $x$  means the milling time and  $f(x)$  means the probability of having that milling time for an individual. Applying maximum likelihood estimation to the survey data produced  $\alpha = 1.659$  and  $\beta = 6.494$  as the estimated parameters of the gamma function for the **milling time** distribution. As Figure 2 indicates, both the Weibull and lognormal distributions provided poorer fits (AIC and BIC) to the data.

**Transportation mode choice** is a critical factor that affects evacuation success. Agents can choose to evacuate either by foot or by personal vehicle in this model (0: car; 1: foot). In Coos Bay, 70% of the survey respondents reported that they would evacuate by car and only 27% expected to evacuate by foot (Chen et al., 2021).

**Destination choice** is also obtained from the survey and a probability of choosing a specific destination is assigned to each evacuee based on their distance from the available destinations. A gamma function yields the best goodness-of-fit statistics among the three candidate functions for the destination selection probability, shown in Figure 3. Probability functions were developed separately for evacuation by foot and by car, with maximum likelihood estimation yielding  $\alpha = 1.920$  and  $\beta = 500$  for evacuation by foot and  $\alpha = 1.646$  and  $\beta = 1.745$  for evacuation by car.

After agents choose their expected evacuation destinations, the model assigns them to the **shortest route** that is calculated by the A\* algorithm (Hart et al., 1968) on the road network. To simulate the behavior of people who encounter an evacuation impediment such as flood on the road while evacuating, agents **divert** to an alternate route. Specifically, when





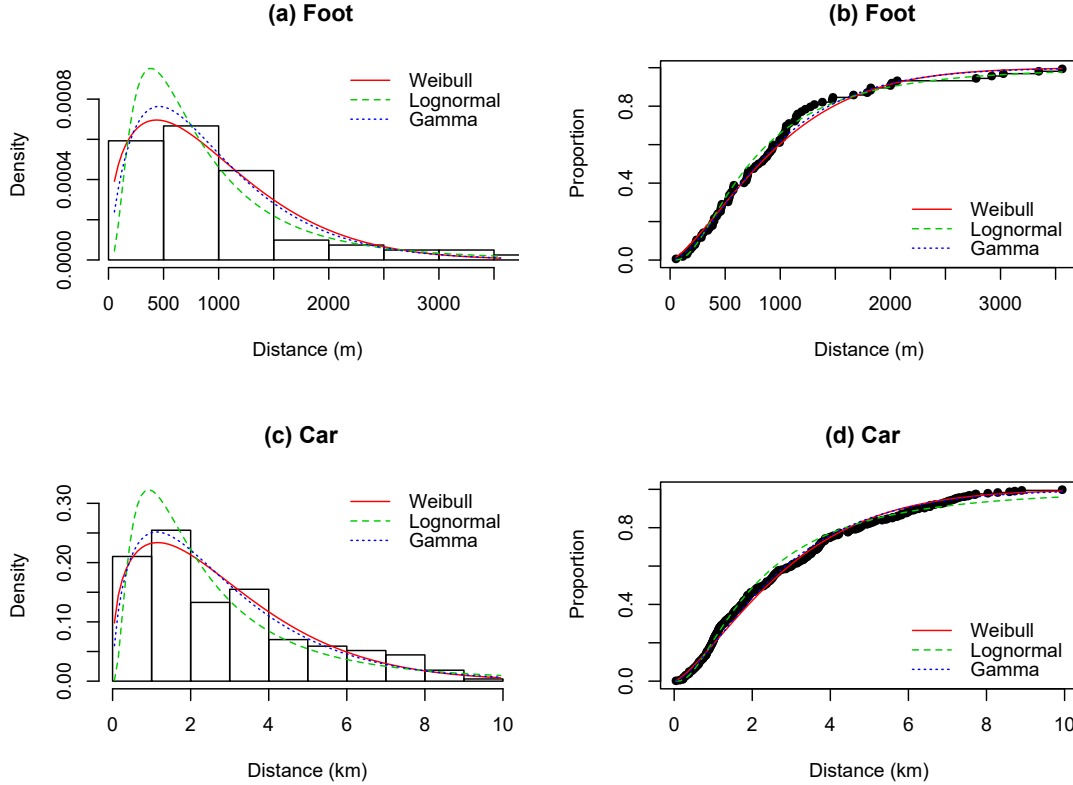
**Figure 2:** Expected preparation time from survey data and fitted models: (a) data histogram and probability density function; (b) Quantiles-Quantiles plot; (c) cumulative density function; (d) Probabilities-Probabilities plot.

298 agents observe that the next intersection is (inundated by water or damaged by hazards i.e.  
 299 see section 2.3.3), they select a different leg of the intersection. The model assumes an equal  
 300 probability of choosing each of the unblocked legs.

301 The mechanism for assigning a **travel speed** varies, depending on which transportation  
 302 mode an agent chooses (foot or car). Driving speed is determined by the IDM car following  
 303 model (Treiber et al., 2000) and the vehicle speed limit on that roadway. Pedestrian walking  
 304 speed is determined by the slope of the ground on which the pedestrians are walking, through  
 305 an advanced Hiking Function (Tobler, 1993; Wood and Schmidlein, 2012). To adjust for  
 306 differences in walking speeds between daily walking and a tsunami evacuation, we modified  
 307 the hiking function based on tsunami evacuation drill data that were collected from 2016-  
 308 2018 (Cramer et al., 2018). In these evacuation drills, 136 evacuees' trajectory data (source:  
 309 author) were recorded by GNSS embedded mobile devices. The walking speed and slope  
 310 data were used to modify the hiking function; the modified function is shown in Equation 2.

$$Speed = 1.65 \times e^{(-2.30 \times \text{abs}(Slope - 0.004))} \quad (2)$$

311 To reduce computational cost and optimize simulation speed, the model assigns an average  
 312 slope to the road segment between each pair of intersections and agents who walk on that  
 313 segment will have the walking speed that is determined by Equation 2. When conduct-



**Figure 3:** Intended evacuation destination from survey data and fitted models. Panels (a) and (c) are probability density functions; panels (b) and (d) are cumulative distribution functions.

314 ing sensitivity analyses for different values of walking speed, the modified hiking function  
 315 is disabled when a fixed walking speed is used. Moreover, pedestrian walking speed is re-  
 316 duced based on the conservative value when liquefaction and landslide block a road surface  
 317 (Schmidlein and Wood, 2015; Gabel et al., 2019). More details are discussed in Section  
 318 2.3.3.

### 319 2.3.2. Built Environment

320 The model’s built environment components include the road network and non-retrofitted  
 321 bridges. The transportation network was obtained from OpenStreetMap (OSM, 2021) and  
 322 updated manually by the authors based on the 2020 Google Earth satellite image (Google,  
 323 2021). All roads are considered to be two-way one-lane streets, as a conservative assumption  
 324 (Wang et al., 2016). This model also assumes that all agents, whether as pedestrians or in  
 325 cars, follow the road network to their destinations. Alternative evacuation routes are not  
 326 included in this simulation, such as swimming across streams or cutting through open fields  
 327 or parking lots.

328 Non-retrofitted bridges were located using a study by (Gabel et al., 2019). These bridges  
 329 are not expected to survive after an M9 CSZ earthquake (Gabel et al., 2019), so they are  
 330 assumed to be undrivable and unwalkable in this analysis. These bridges are:

- 331 • Virginia Ave. on Pony Creek, (1) in Figure 4

- 332 • Vermont Ave. on Pony Creek, (2) in Figure 4
- 333 • Broadway Ave. on Pony Creek, (3) in Figure 4

### 334 2.3.3. *Natural environment*

335 Natural Environment components that are integrated in this model include tsunami inun-  
336 dation, terrain elevation and slope, liquefaction susceptibility, and landslide susceptibility.

337 **Tsunami inundation layer:** This model simulates an M9 CSZ earthquake and tsunami  
338 using the XXL tsunami inundation model (Witter et al., 2011; Priest et al., 2013). The  
339 tsunami inundation layer includes variation in the flow depth and velocity every 30 seconds  
340 for each 15-m grid cell from the time the tsunami is generated to eight hours after it reaches  
341 the Coos Bay peninsula. The inundation model assumes “bare earth”, so the impact of large  
342 buildings on water flow was not included.

343 **Topographical elevation and slope:** A 10-m digital elevation model created by U.S.  
344 Geological Survey (USGS) (Oregon Geospatial Enterprise Office, 2017) is included as the  
345 surface topographical elevation data. In this simulation, elevation data is utilized to calculate  
346 the surface slope to inform agents’ walking speed using the modified hiking function shown in  
347 Equation 2. The slope is calculated by using elevation change ( $\Delta y$ ) divided by the Euclidean  
348 distance ( $\Delta x$ ) change between two points, expressed as ( $\text{Slope} = \Delta y / \Delta x$ ).

349 **Landslides and liquefaction:** Evacuation routes can become undrivable and even unwalk-  
350 able due to liquefaction, rockfalls, and lateral spreading (Gabel et al., 2019). Susceptibility  
351 to both landslide and liquefaction for Coos Bay (Franczyk et al., 2019) is included in this  
352 model to estimate which road segments will be disrupted.

353 Landslide susceptibility is calculated based on proximity to landslide deposits, susceptible  
354 geologic units, slope angles, and existing landslide inventory. Areas are classified into four  
355 susceptibility levels – low, moderate, high, and very high (Burns et al., 2016; Franczyk et al.,  
356 2019). Liquefaction susceptibility is calculated from the cohesionless sediments, based on  
357 Youd and Perkins (1978); Madin and Burns (2013). Areas are classified into five susceptibility  
358 levels – very low, low, moderate, high, and very high. This produces conservative liquefaction  
359 levels because it assumes relatively shallow groundwater (Madin and Burns, 2013).

360 Table 3 shows the landslide and liquefaction susceptibility levels that are used in this simu-  
361 lation. The spatial areas having a moderate or higher susceptibility level of either landslide  
362 or liquefaction are assumed to be disrupted after an M9.0 CSZ earthquake. We consider the  
363 moderate level as a threshold to be conservative and realistic. This threshold also has been  
364 used by local authorities (Gabel et al., 2019) to build the Coos Bay BtW model. As shown  
365 in Figure 4, 54% of the transportation network is exposed to at least a moderate level of  
366 liquefaction-landslide susceptibility and 21% is exposed to at least a high level. Thus, the  
367 transportation network is likely to be significantly disrupted after an M9.0 earthquake.

368 In this simulation, a street that is predicted to be disrupted by landslide or liquefaction  
369 is assigned a rocky or muddy road surface that prevents evacuees from driving through the  
370 impediment and makes walking the only feasible transportation mode from that point. Wood  
371 and Schmidtlein (2012) adapted a speed conservation value from Soule and Goldman (1972),  
372 which is applied to the travel speed of people walking on muddy or rocky terrain surfaces.  
373 These values are shown in Table 4.

**Table 3:** Landslide and liquefaction susceptibility for network disruption in ABMS

		Landslide Susceptibility			
		Low (0)	Moderate (1)	High (1)	Very high (1)
Liquefaction Susceptibility	Very low (0)	0	1 <sup>†</sup>	1 <sup>*</sup>	1 <sup>*</sup>
	Low (0)	0	1 <sup>†</sup>	1 <sup>*</sup>	1 <sup>*</sup>
	Moderate (1)	1 <sup>†</sup>	1 <sup>†</sup>	1 <sup>*</sup>	1 <sup>*</sup>
	High (1)	1 <sup>*</sup>	1 <sup>*</sup>	1 <sup>*</sup>	1 <sup>*</sup>
	Very high (1)	1 <sup>*</sup>	1 <sup>*</sup>	1 <sup>*</sup>	1 <sup>*</sup>

Using a disjunctive decision rule, a spatial area with an index value of at least moderate (54%) or high (21%) level is assumed to be disrupted after an M9 earthquake

<sup>†</sup>Combined susceptibility level - moderate

<sup>\*</sup>Combined susceptibility level - high

**Table 4:** Speed conservation values used in modeling pedestrian walking speed (Wood and Schmidlein, 2012)

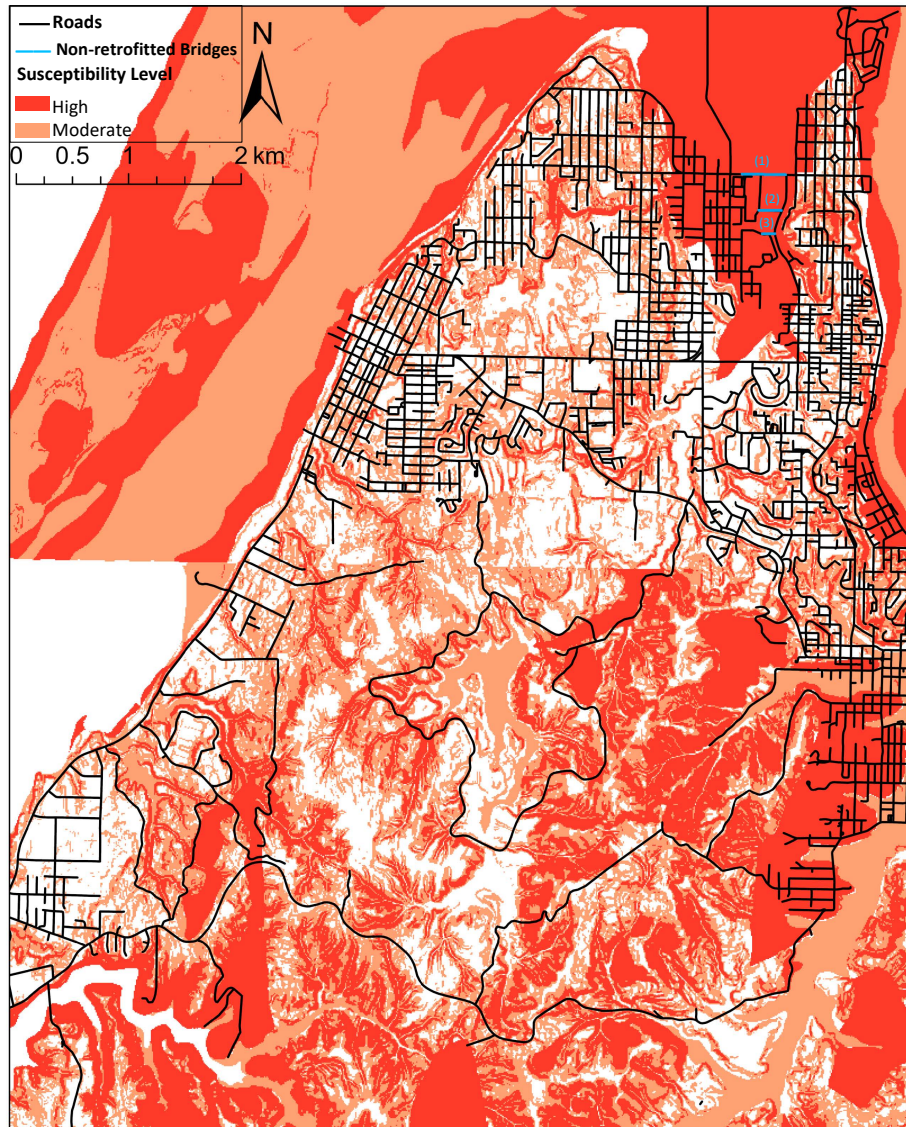
Feature Type	Speed Conservation Value
Road (Paved)	1
Unpaved Trails	0.9091
Dune Trails (Packed Sand)	0.5556
Muddy Bog	0.5556
Beach (Loose Sand)	0.476

Speed conservation values adapted from Soule and Goldman (1972)

### 374 3. Results and Discussion

375 Figure 5 shows the overall visualization of one run of the model from 0 – 60 mins after the  
 376 M9 earthquake. The model assumes that 1) the deformation of subduction zone completes  
 377 and tsunami is triggered at the source when  $t = 0$  mins; 2) people start the milling process  
 378 and evacuate either by foot or car; and 3) the first tsunami wave (the highest in a CSZ M9  
 379 scenario) arrives in the Barview area (due to being the most westward) at  $t = 15 - 20$  mins,  
 380 and starts to inundate to the west shoreline of the peninsula. The first wave arrives at the  
 381 north side around  $t = 30$  mins and the east side of Coos Bay around  $t = 40$  mins. Most  
 382 mortalities are observed on roads located in the west shoreline area, followed by the north  
 383 and east sides.

384 Two scenarios are examined in this study. **Scenario 1** assumes that the tsunami is the only  
 385 cause of disaster impacts in the community. Consequently, the road network functions at  
 386 full capacity until it is inundated by the tsunami waves. Thus, Scenario 1 provides a baseline  
 387 for assessing the sensitivity of the modeling results to a plausible range of variation in the  
 388 values of the input variables. **Scenario 2** assumes that an M9 earthquake damages the  
 389 road network and impedes the evacuation process. According to this scenario, driving may  
 390 not be possible due to the heavy disruption of roads in large scale landslides, liquefaction,  
 391 lateral spreading, dropped power lines, debris, and traffic congestion. This assumption has  
 392 also been applied to previous studies of earthquake and tsunami preparedness in Washington  
 393 (WGS, 2021), Oregon (DOGAMI, 2020), and California (Cal OES, 2021).



**Figure 4:** Coos Bay landslide and liquefaction susceptibility

394 *3.1. Scenario 1: variable testing with no network disruption*

395 Sensitivity analysis is applied to examine the impact of variation in each model variable on  
 396 the expected tsunami mortality rate. A Monte Carlo method is employed to capture the  
 397 probabilistic nature of the inputs and to create an interpretive mean.

398 *3.1.1. Evacuation Decision and Milling Time*

399 Figure 6 shows the sensitivity analysis for the impact of the evacuation participation rate and  
 400 milling time on mortality rate among the inundation zone population (100% measures only  
 401 the population live in the inundation zone). Consistent with previous studies (Mas et al.,  
 402 2013; Wang et al., 2016), these two variables have a significant impact on the estimated  
 403 mortality rate. The larger the percentage of people who decide to evacuate and the less time  
 404 people delay before departure, the lower the mortality rate will be. However, the impact of



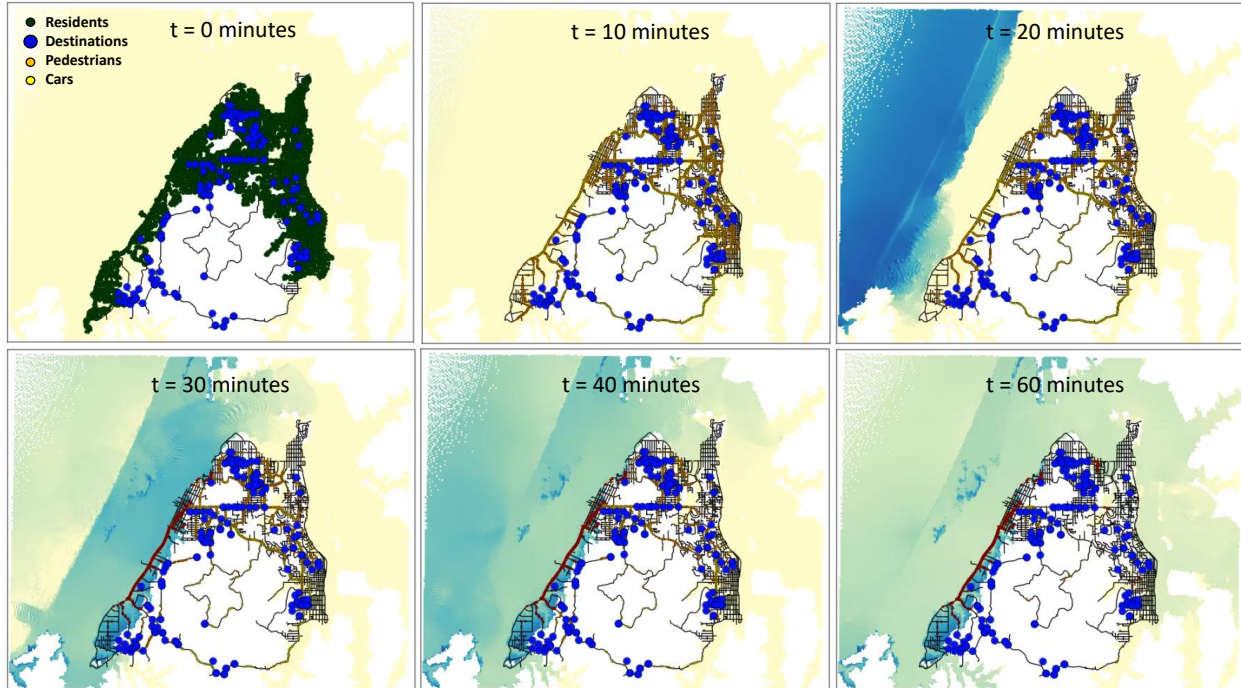
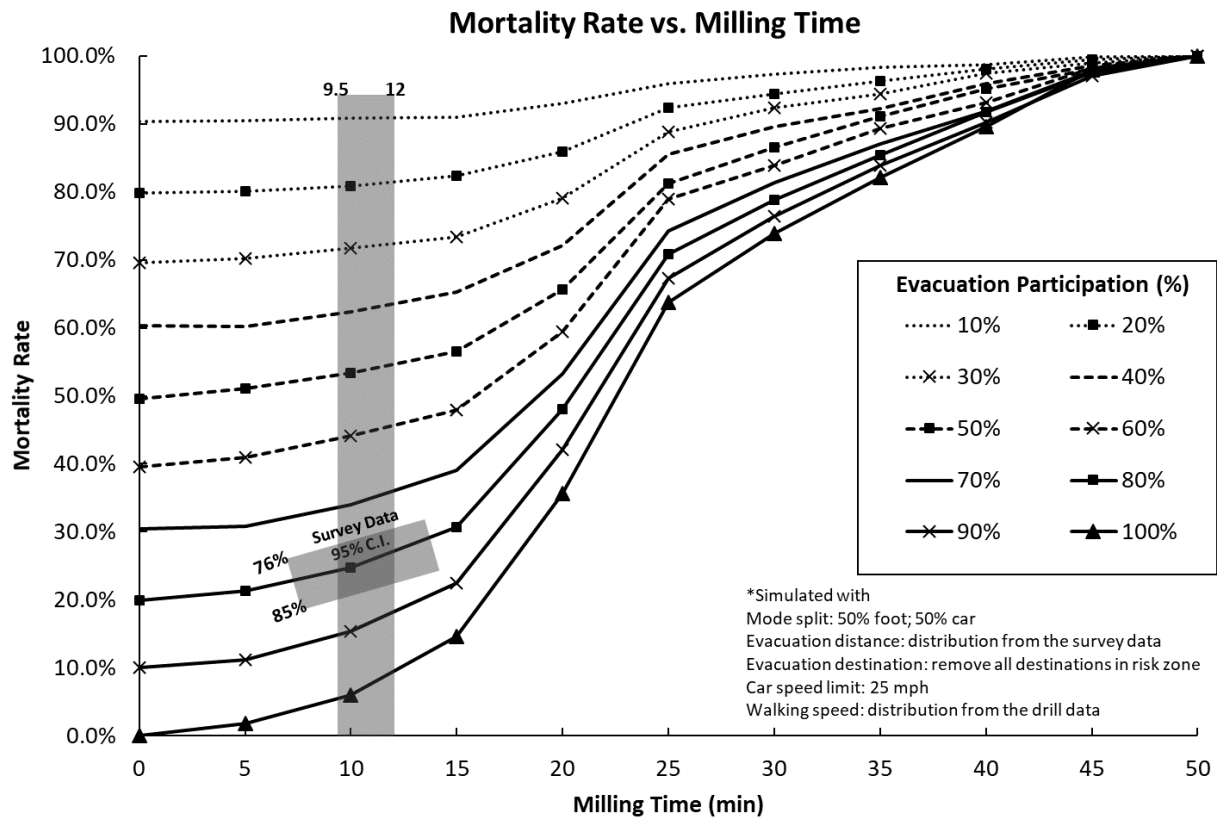


Figure 5: Model screenshot by time

405 milling time on mortality rate is complex, which yields two conclusions.  
 406 First, the change in the evacuation participation rate shows a smaller impact when milling  
 407 time increases. For example, there is no decrease in mortality rate when evacuation par-  
 408 ticipation changes from 10% to 100% at 50 mins of milling time, whereas there is a 88%  
 409 mortality rate decrease when evacuation participation changes from 10% to 100% at 5 mins  
 410 of milling time. That is, the effect of decreasing milling time depends on the evacuation  
 411 participation rate.  
 412 Second, the curves that represent high evacuation participation rates in Figure 6 show an “S”  
 413 shape that indicates the rate of change in mortality is much larger in the middle range of the  
 414 x-axis from 15 minutes to 25 minutes. Given that the first tsunami wave will arrive on the  
 415 west side of the Coos Bay peninsula around 15 minutes after the earthquake, the mortality  
 416 rate will increase substantially as milling time increases past that threshold. Conversely,  
 417 when milling time is less than 5 minutes and 100% of people decide to evacuate, the curve  
 418 shows that the mortality rate is extremely low (less than 2%). Thus, the results indicate  
 419 that reducing the milling time is an important objective for tsunami preparedness programs  
 420 but it will be most effective when the evacuation participation rate is high.  
 421 This result confirms the policy of public authorities on the US west coast (WGS, 2021;  
 422 DOGAMI, 2020; Cal OES, 2021) to emphasize “Do Not Wait” in their tsunami educational  
 423 brochures and other outreach products to encourage people to depart as soon as possible  
 424 after earthquake shaking subsides. Although our simulation findings support this recommen-  
 425 dation, gaps remain in the response from local residents. Comparing the survey results of  
 426 the two variables from Coos Bay (gray areas) with the sensitivity analysis curves shows that  
 427 the mortality rate is fairly low if based on residents’ intended milling time, but it can still  
 428 be improved by further decreasing milling time and encouraging more people to evacuate.

The same holds true for Crescent City, CA (Chen et al., 2021).



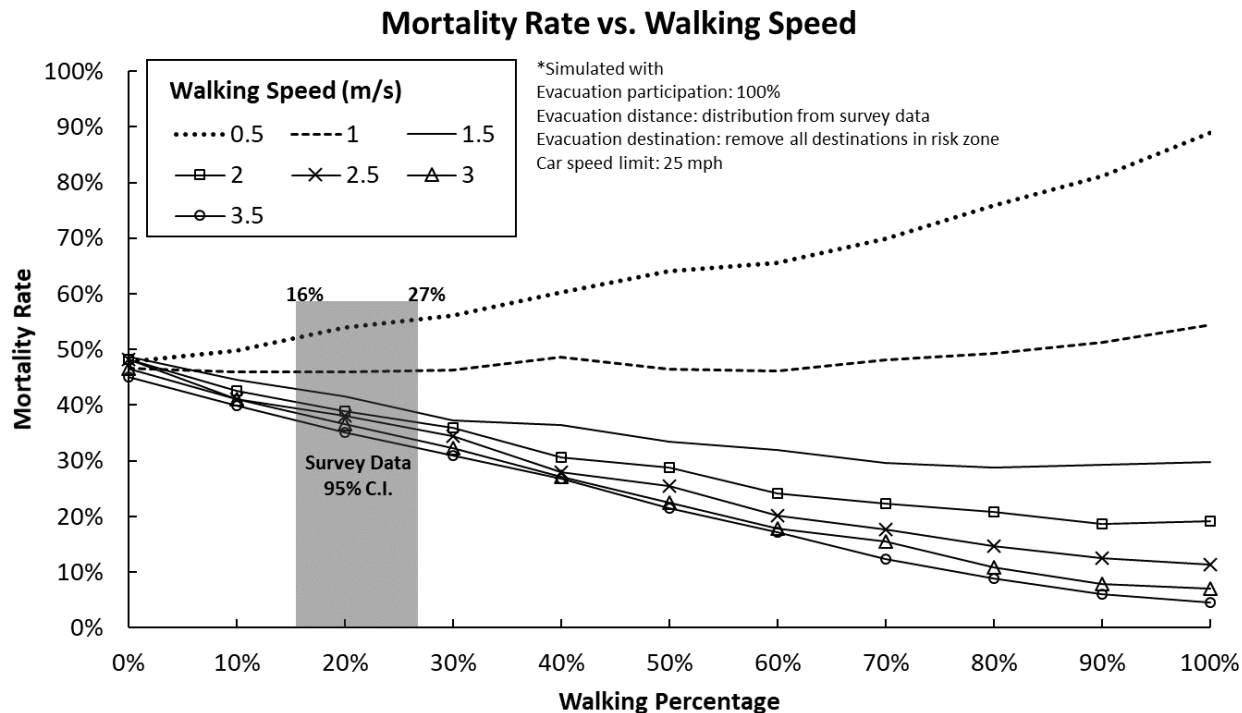
**Figure 6:** Estimated mortality rate of the inundation zone population as a function of milling time and evacuation participation

429

### 430 3.1.2. Mode Choice and Walking Speed

431 Coastal authorities in the CSZ advise evacuating by foot if possible, not only because of  
 432 potential traffic congestion, but because the road network is likely to be so disrupted that  
 433 driving may not be feasible to evacuate from a local tsunami. Of course, roads could be  
 434 flooded by a distant tsunami for which no earthquake shaking could be felt. However, distant  
 435 tsunamis such as those from the 1964 Alaska and 2011 Japanese tsunamis will take hours to  
 436 reach the Oregon coast. Consequently, people will have the option of driving when distant  
 437 tsunamis threaten. Thus, research is needed to examine authorities' recommendation to  
 438 evacuate by foot and help emergency managers decide when to advise pedestrian evacuation  
 439 instead of vehicular evacuation. This section analyzes the impact of mode choice and walking  
 440 speed during evacuation from a local tsunami, and answers the question: Can walking beat  
 441 driving? If so, in what situations?

442 Figure 7 shows how walking speed and mode choice influence tsunami mortality estimates. As  
 443 walking speed increases beyond 1 m/s, the estimated mortality rate decreases as the walking  
 444 percentage increases. Conversely, as walking speed decreases below 1 m/s, the estimated  
 445 mortality rate decreases as fewer people choose to walk. This result indicates that if everyone  
 446 can walk faster than 1 m/s, it is beneficial for more people to evacuate on foot. Given that



*Figure 7: Mortality rate changes by mode choice and walking speed*

447 0.91 m/s is a slow walking speed and 1.22 m/s is a moderate walking speed threshold for  
 448 unimpaired adults (Knoblauch et al., 1996; Langlois et al., 1997; Wood and Schmidlein,  
 449 2012; Fraser et al., 2014), it follows that evacuating on foot is better than evacuating by car  
 450 if people can walk faster than the slow walking speed threshold. This finding also implies that  
 451 if people who can walk faster than 1 m/s choose to walk, road network capacity can be saved  
 452 for mobility impaired people so they can avoid traffic congestion during their evacuation.  
 453 This is consistent with the finding that 30% evacuation by car and 70% evacuation by foot is  
 454 the critical threshold for tsunami evacuation in Seaside (Mostafizi et al., 2019b). Similarly,  
 455 vehicular traffic capacity can be saved for those 30% of the risk area population so they can  
 456 reach safety in time. However, the question remains: Who should evacuate by car? Even  
 457 though our finding suggests that most unimpaired people should walk to save traffic capacity  
 458 for the vulnerable population, risk area residents may behave differently. The survey results  
 459 show that only 21% of the respondents (95% C.I. 16%–27%) expect to evacuate by foot in  
 460 Coos Bay (Chen et al., 2021), even though Oregon authorities encourage everyone to do so  
 461 (DOGAMI, 2020). It is unclear whether this disparity is due to people not having received  
 462 this recommendation or if they have received it and have chosen not to comply with it.  
 463 It should be noted that the results shown in Figure 7 describe the overall picture of evacuation  
 464 in Coos Bay, but the situation may be different for people living in unique areas that are  
 465 a long distance from safety, so smaller-scale ABMS or BtW analyses are needed. However,  
 466 given that the high ground spine in the middle of the Coos Bay peninsula provides a nearby  
 467 evacuation destination, few people are likely to be in that situation.



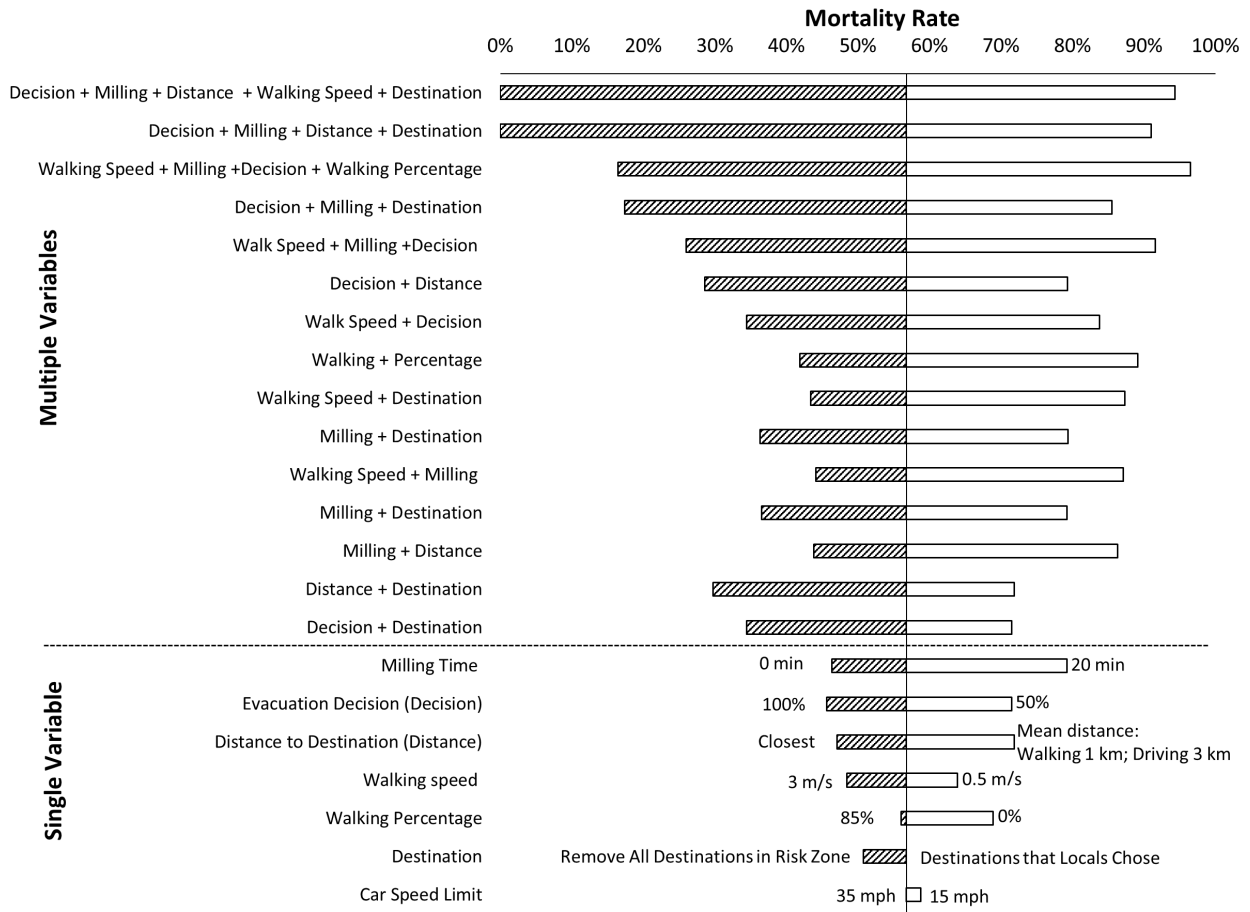


Figure 8: Impact range of model variables

### 3.1.3. Other Variables and Combinations of Variables

Many variables may vary during the evacuation and local authorities need to prioritize resources by deciding which variables or combinations of variables have the greatest impact on expected mortalities. Figure 8 shows the impact on mortality rate of variation in the plausible range of single and multiple variables. The estimated mortality rate for the Coos Bay inundation zone is just over 57% if all of the variables are at their most probable values (the vertical line in the center of the figure) and the bottom bar shows that there is almost no variation in mortality rate as car speed varies from its plausible lower bound (15 mph) to its plausible upper bound (35 mph), whereas it ranges from 45–85% if milling time ranges from 0–20 mins. However, the results show that variation in *Milling Time* and *Evacuation Decision* have the greatest impact on expected mortality when these variables are analyzed individually. This result is consistent with the discussion for Figures 6 and 7 and previous simulation research (Mas et al., 2013; Mostafizi et al., 2019b). Variation in *Distance to Destination* also has a relatively large impact range. Specifically, the lowest mortality occurs when evacuees choose the closest destination and increases when they choose farther destinations. This is because agents tend to spend more time traveling on the roads within the inundation area when they choose farther destinations. This is especially true for

485 residents living on the west coastal shoreline where the Cape Arago Highway stretches along  
486 the shoreline in the inundation zone as the only major road to connect this area to other  
487 regions in Coos Bay. When a tsunami strikes, some people who lack knowledge about the  
488 inundation area and first wave arrival time may travel on this highway to seek safety farther  
489 inland. We observed this “overshooting” behavior in the survey data from both Coos Bay  
490 and Crescent City (Chen et al., 2021). The maximum car speed has the lowest impact (2% on  
491 mortality rate) of all variables, which is consistent with findings from Mostafizi et al. (2019b)  
492 showing the impact range of max car speed is about 2.5 percentage points from 15–35 mph.  
493 This finding confirms that driving travel speed is not determined by the maximum speed one  
494 can drive at any moment but, rather, by overall road capacity and traffic conditions, which  
495 are well-described in traffic flow theory.

496 The upper panel in Figure 8 shows the impact range of simultaneously changing two or more  
497 variables to their lowest plausible levels. Although *Decision + Distance* and *Walking Speed +*  
498 *Decision* have the largest ranges of impact for any pair of variables, there is a similar impact  
499 range for other pairs. However, the results show even greater reductions in mortality esti-  
500 mates when more than two variables are at their lowest plausible levels. For example, when  
501 optimizing evacuation participation, milling time, and removing destinations in inundation  
502 zone, the estimated mortality rate shrinks to less than 20%. When optimizing evacuation  
503 participation, milling time, and choosing closest destinations outside of the inundation zone  
504 (the second to the top bar), the results show that almost all residents can be saved. More-  
505 over, increasing walking speed from 1.3 m/s to 5 m/s in addition to four other factors (the  
506 top bar) produces a similar result. This result indicates that even evacuees who walk slowly  
507 are very likely to reach safety in time if they leave immediately for a destination outside of  
508 the inundation zone by shortest route. Local authorities should emphasize this finding when  
509 deciding what information to communicate in their tsunami preparedness programs.

### 510 3.2. Scenario 2: considering network disruption when only walking is available

511 This section analyzes how network disruptions impact tsunami mortalities when walking is  
512 the only option due to road network disruption of the type described in Section 2.3.3. Three  
513 scenarios are included in this analysis: 1) when areas with at least moderate landslide-  
514 liquefaction susceptibility are disrupted; 2) when only areas with at least high landslide-  
515 liquefaction susceptibility are disrupted; and 3) when there is no network disruption.

516 As Figure 9 indicates, there is a nonlinear decrease in estimated mortality as walking speed  
517 increases for all three scenarios. That the slopes of the lines decrease as walking speed  
518 increases indicates that the marginal effect of changing walking speed on estimated mortality  
519 is larger in the lower part of the range. For example, an increase from 0.5 m/s (slow walk)  
520 to 1 m/s (normal walk) would yield a 24 percentage point decrease in estimated mortality.  
521 However, when areas of the road network with at least moderate susceptibility are disrupted,  
522 the model shows an increase of 9 percentage points in estimated mortality for all walking  
523 speeds in the 0.25–1.5 m/s range, compared with the results for no disruption. When only  
524 areas with a high level of susceptibility are disrupted, there is only a slight decrease in  
525 estimated mortality, compared with the results for moderate disruption. When walking speed  
526 increases to 1.5 m/s (fast walk), the impact of network disruption is minimal and almost all  
527 people can successfully evacuate. Previous research on Seaside (Wang et al., 2016) found a  
528 similar decrease to the one shown in Figure 9. In their study, estimated mortality decreased

529 to zero when walking speed increased to 2 m/s when there was no disruption. This similarity  
530 suggests that similar results would be found in communities whose inundation zones have  
531 similarly ready access to high ground.  
532 The results from the ABMS is consistent with the results from the BtW model established  
533 for Coos Bay (Gabel et al., 2019) with slight differences shown in Figure 9. The similarity  
534 between the two models is likely due to the similar input parameters. For example, the survey  
535 data from Coos Bay suggest a gamma distribution ( $\alpha = 1.66$ ,  $\beta = 6.49$ ) to model milling  
536 time with mean = 10.77 mins; this distribution is used in the ABMS to define agents' milling  
537 time, whereas the BtW model assumes a 10 min fixed milling time (Gabel et al., 2019). The  
538 slight differences between the two results are also due to the inputs of the two models: the  
539 parameters are stochastic in the ABMS but fixed in the BtW model, even though they have  
540 similar means. The resulting similarities provide convergent validation of the two models, so  
541 that jurisdictions can choose either one depending on the purpose of study. The two models  
542 should not be considered mutually exclusive; a mixed-method model could be applied to  
543 more accurately assess evacuation results (Wood and Schmidlein, 2012). However, the  
544 convergence is based on the assumption that the survey respondents have accurate estimates  
545 of the time it takes them to prepare to leave. This is probably the case for those who  
546 have “grab and go” kits but is less likely for those who do not. In particular, research on  
547 the *planning fallacy* suggests that the survey data are underestimates for some respondents  
548 (Buehler et al., 2010).

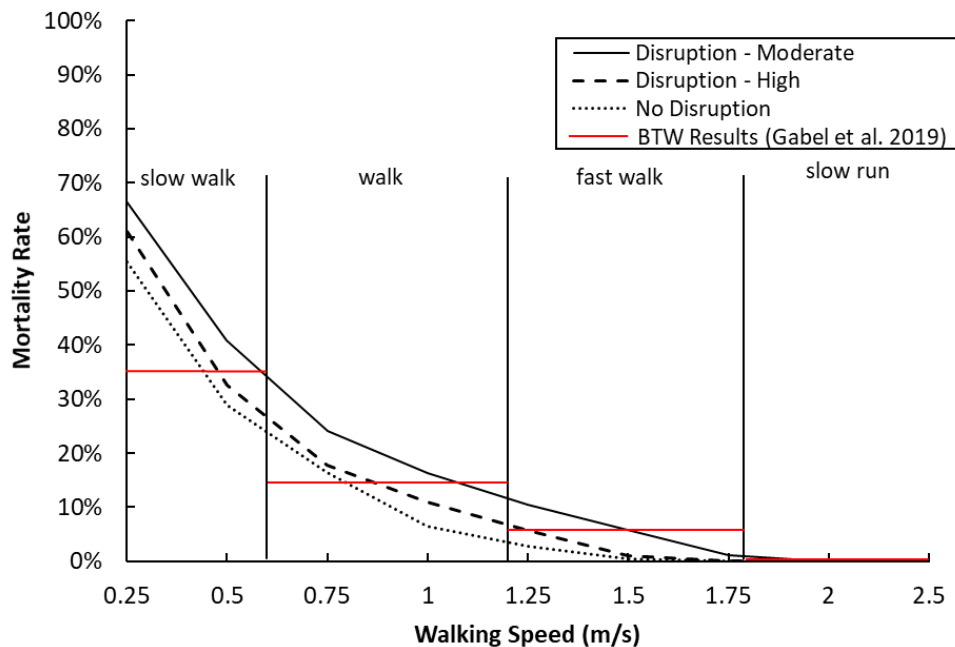


Figure 9: Network disruption impact: ABMS and BtW model result comparison

#### 549 4. Conclusion

550 Although previous tsunami evacuation simulations have considered the natural environment,  
551 built environment, and social system in their models, many data inputs were arbitrary

552 assumptions or adapted from studies of non-emergency situations, so the simulation results  
553 may not accurately reflect what would happen in a tsunami evacuation. The present study  
554 addressed this limitation by integrating behavioral data from community surveys into an  
555 ABMS for a CSZ community. Four distinct contributions of this study are: 1) using the  
556 PADM as a guide for collecting data on people’s expected evacuation behavior and the  
557 integration of these data into the ABMS; 2) using empirical data from evacuation drills to  
558 refine people’s evacuation walking speeds; 3) considering the impact of earthquake-caused  
559 landslides and liquefaction on tsunami evacuation as a substantial aspect of the multi-hazard  
560 situation; and 4) integrating the LCD component from the Wood and Schmidlein (2012)  
561 BtW model – walking speed conservation by surface terrain and slope. By integrating  
562 the natural environment, built environment, and social system, this model incorporates  
563 substantial aspects of the real world into a multi-hazard ABMS. The simulation results  
564 indicate that milling time and evacuation participation have significant non-linear impacts  
565 on tsunami mortality estimates, which is consistent with Wang et al. (2016). The impact  
566 of milling time on the mortality rate shows an “S” curve, so the impact of milling time  
567 on estimated mortality varies the most when evacuation participation is highest. When  
568 comparing which transportation mode people should take, the model result shows that more  
569 people can reach safety in time when they choose to walk and are able to walk faster than 1  
570 m/s (slow walk). These findings support an important point for tsunami education programs  
571 in CSZ communities. Since the majority of Coos Bay respondents expected to evacuate by  
572 car instead of on foot, local authorities need to emphasize the need for pedestrian evacuation  
573 in their tsunami education programs.

574 This study also makes a significant contribution to understanding the impact of different  
575 variables on tsunami mortality estimates. Evacuation success is more sensitive to walking  
576 speed, milling time, evacuation participation, and choice of the closest safe location than  
577 to other variables. Consistent with previous research, car speed has little impact on evac-  
578 uation results. Further, this study also compared the sensitivities of different combinations  
579 of variables. Tsunami mortality estimates are minimized when maximizing evacuation par-  
580 ticipation, minimizing milling time, and choosing the closest safe destination outside of the  
581 inundation zone. Furthermore, to validate this model, this study compared the ABMS re-  
582 sults with the BtW model results from Gabel et al. (2019) for Coos Bay. Even though the  
583 BtW model relies on a Geographical Information System rather than an ABMS, this study’s  
584 preliminary comparison indicates a good match between results from the two models.

585 Finally, every study has limitations, as does this one. The agent decision and behavior is  
586 based on survey data and drill data, rather than data from an actual tsunami evacuation, so  
587 the results might not accurately predict the response to an actual tsunami. Future research  
588 should investigate 1) the impact of more complex agent-agent interactions, such as leader-  
589 follower behaviors and grouping behaviors (Chen et al., 2020), as well as car abandonment  
590 (Wang et al., 2016); 2) the impact of building damage from earthquake before tsunami  
591 (Gomez-Zapata et al., 2021); 3) authorities’ decision and warning dissemination processes for  
592 distant tsunamis; and 4) validation of the model using data from actual tsunami evacuations.

593 **Code/Data availability**

594 The codes and data models used in this paper have been made available in open repositories.  
595 Reader can also contact authors for details.

596 **Competing interests**

597 All authors declare that they have no conflict of interest.

598 **Author contribution**

599 Chen Chen: method and model development, analysis, and writing. Charles Koll: model  
600 development and revising. Haizhong Wang and Michael Lindell: method development, anal-  
601 ysis, and revising.

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