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Flood Vulnerability and Risk Assessment of Urban Traditional Buildings in a Heritage
District of Kuala Lumpur, Malaysia

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13 Abstract: Flood hazard is increasing in frequency and magnitude in Southeast Asia major 14 metropolitan areas due to fast urban development and changes in climate, threatening people's properties and life. Typically, flood management actions are mostly focused on large scale defenses, 15 16 such as river embankments or discharge channels or tunnels. However, these are difficult to implement 17 in town centres without affecting the value of their heritage districts, and might not provide sufficient mitigation. Therefore, urban heritage buildings may become vulnerable to flood events, even when they 18 19 were originally designed and built with intrinsic resilient measures, based on the local knowledge of 20 the natural environment and its threats at the time. Their aesthetic, cultural and economic values, means 21 that they can represent a proportionally high contribution to losses in any event. Hence it is worth to 22 investigate more localised, tailored, mitigation measures. Vulnerability assessment studies are 23 essential to inform the feasibility and development of such strategies. In the present paper we propose 24 a multi-level methodology to assess the flood vulnerability and risk of residential buildings in an area 25 of Kuala Lumpur, Malaysia, characterised by traditional timber housing. The multi-scale flood 26 vulnerability model is based on a wide range of parameters, covering building specific parameters, 27 neighbourhood conditions and catchment area condition. The obtained vulnerability index shows ability 28 to reflect different exposure by different building types and their relative locations The vulnerability 29 model is combined with high resolution fluvial and pluvial flood maps providing scenario events with 30 0.1% Annual Exceedance Probability (AEP). A damage function of generic applicability is developed 31 to compute the economic losses at individual building and sample level. The study provides evidence 32 that results obtained for a small district can be scaled up at city level, to inform both generic and specific 33 protection strategies.

34 1. Introduction

35 The Sendai Framework 2015- 2030 identifies clearly both climate change and rapid urbanisation as 36 disaster risk drivers (UNISDR, 2015). Temperature rise and global warming are strictly correlated to 37 increased rainfall (Min et al 2011, Wang et al. 2017) and in turn with the increased frequency and extent of droughts and floods (Pall et al 2011; IPCC, 2013, 2014; Mysiak et al. 2016). Flood risk however is 38 39 compounded not only by intensified hazard, but very importantly by increased exposure due to 40 increased urbanisation along coastlines, river basins and flood plains (Neumann et al. 2015, Kundzewicz 41 et al., 2013). Such flood risk becomes even more challenging in South and Southeast Asia, as observed 42 (Najibi and Devineni, 2018) and projected (Harabayashi et al 2013) flood frequency show dramatic

43 increasing trends.

44 Following studies on the increased flood risk caused by the increasing rate of impervious surface to drainage capacity in urban areas, (e.g. Ashley et al. (2005), Jacobson (2011), Jha et al (2012), Liao 45 46 (2012)), the shift from control to adaptation in urban flood resilience is increasingly advocated by 47 governmental agencies, experts and developers alike. Structural mitigation measures have the objective 48 of reducing the hazard, i.e. the runoff, by diverting it and channelling it. However, structural measures 49 are mostly planned at large scale, require substantial investments, long implementation periods, 50 extensive socio-political negotiation. As a consequence of this long timeframe, they might turn out to 51 be inadequate, postponed or irreversible (Aerts et al 2014), and in many cases they prove to be 52 unsuitable for developing countries on economic and financial grounds (Inaoka et al 2019). Non-53 structural measures, such as measures at the building scale or small-scale urban rehabilitation measures, 54 however, can provide faster flood risk mitigation, yielding improved adaptability, (Andjelkovic, 2001; 55 Kang et al 2009), more distributed benefits and, as a result, better governance (Tullos, 2018). Such 56 measures are now widely advocated by governmental and non-governmental agencies in many 57 countries, as specifically suitable to heritage centres (Howard et al 2017). Other non-structural 58 measures, such as financial incentive and insurance are not investigated in this study, as there is 59 insufficient evidence of their implementation in the study area (Roslan et al 2019).

60 Studies specific to Malaysia have shown that rapidly increasing flood events in recent decades are due 61 to unrestrained occupation of rivers by human activities, destruction of forest and extreme weather 62 events caused by climate change (Aliagha et al., 2013). Statistics show an average of 143 floods per 63 year since 2001, of which more than 90% are flash floods (Anip and Osman 2017). Such frequently 64 occurring floods cause a high level of threat to Malaysian citizens' personal safety and property, thereby, inflicting considerable damage to the country's infrastructure (Nasiri & Shahmohammadi-Kalalagh, 65 2013). Data from the United Nations Office for Disaster Risk Reduction (UNDRR)'s Country Disaster 66 67 and Risk Profile (Preventionweb 2019) show for Malaysia that floods account for 98% of average 68 annual loss in the period 1990 to 2014. A report from the Malaysian Department of Irrigation and

69 Drainage (2003), identified an average of 29,000 sq.km or 9% of the country's total land area and more 70 than 4.82 million people (22% of the population) as affected by flooding every year. The annual losses 71 were evaluated at RM915 million (DID, 2003, accessed online 2019). At the beginning of the 72 millennium an integrated flood management strategy was launched, whereby the Malaysian government 73 invested in some major structural measures, along with non-structural measures and community participation. (DID, 2003, accessed online 2019). In terms of urban flood mitigation, among the 74 75 structural measures, the most conspicuous intervention is certainly the SMART (Stormwater 76 Management and Road Tunnel) project, aimed at alleviating the flooding problem in the city centre of 77 Kuala Lumpur caused by the Klang River, as well as reducing traffic congestion (Abdullah, 2004). The 78 SMART project is a flood diversion measure, realised as a tunnel bypass, diverting catchment discharge 79 from the Klang Basin. Among the non-structural measures the government has also invested in flood 80 detection and warning systems, awareness campaigns and flood proofing guidelines for buildings with 81 basement (DID 2006; 2010). The effect of the SMART tunnel on the flood risk of the studied area is 82 analysed in this study (See sections 2.2 and 3.3).

83 Notwithstanding this proactive approach, the "Malaysia Disaster Management Reference Handbook 84 2019" states that: "Annually, floods account for the most frequent and significant damage, with 38 85 damaging events in the last 20 years, and are responsible for a significant number of humans lives lost, 86 disease epidemics, property and crop damage, and other losses". The Handbook also points out that risk 87 of floods has increased due to climate change, stating that "Malaysia had the highest percentage of the 88 population (67%) exposed to floods among ASEAN (Association of Southeast Asian Nations) member states between July 2012 and January 2019" (see CFE-DMHA, 2019, p 22). With six major events in 89 90 the last five years, flooding remains a major source of risk and losses in Malaysia, with a dramatic three-91 fold increase of population exposure in two decades. While the Malaysian government has officially 92 adopted a holistic approach to flood risk reduction from preparedness to post event relief, its 93 implementation has received critical reviews by several researchers (Shafiai and Khalid, 2016).

94 Flood vulnerability, refers to the susceptibility of goods and people in any region to suffer damage and 95 losses. An accurate assessment of such vulnerabilities is essential to devise effective flood risk 96 management (Rehman et al 2019). Vulnerability assessment studies, focusing on different scales 97 (Kundzewics et al 2019) and different dimensions (Rehman et al 2019), have demonstrated the 98 capability of predicting socio-economic damage and risk by floods. In an urban context, flood 99 vulnerability assessment of individual buildings, and the management of the associated risk, has also 100 proven to be an effective way to increase the flood resilience of the whole city (Stephenson & D'Ayala, 101 2014; Aerts et al 2014). Two approaches are common in flood vulnerability assessment, the physical approach and empirical approach (Balica et al 2013). Physical approaches use hydrological models to 102 103 estimate the flood hazard and compute economic consequences for a particular event or area on the 104 basis of a damage index relating a measure of intensity of the flood to the associated economic loss.

Parametric approaches use a set of quantitative or qualitative indicators to rate the vulnerability of abuilding or area, with no particular reference to the hazard intensity.

The present study is part of the 'Disaster Resilient Cities: Forecasting Local Level Climate Extremes 107 108 and Physical Hazards for Kuala Lumpur', an interdisciplinary 3 years project developed through a 109 partnership of UK and Malaysian academia, industry and local government institutions, supported by UKRI and the Malaysian Industry-Government Group for High Technology (MIGHT). The flood risk 110 111 to traditional heritage houses in Kuala Lumpur, identified as one of the major contributors to disaster 112 losses in Malaysia (Bhuiyan et al 2018), is studied by adopting a hybrid approach using a hydrological model to determine the flood hazard and a set of indicators to determine the vulnerability of individual 113 buildings. However, the present model does not compute the mechanical response of the building 114 115 envelop to water pressure (Custer and Nishijima, 2015).

Two different types of flooding are considered, pluvial flash flooding, caused by thunderstorms 116 117 characterised by localised rainfall of very high intensity and short duration, and fluvial flooding, caused 118 by monsoonal type long duration and low intensity rainfall over large area of the catchment. For both 119 types of flood, the expected depths are computed for a reference 0.1% Annual Exceedance Probability 120 (AEP). To determine the actual risk the present study uses a multi-scale approach to assess the 121 vulnerability of traditional houses in Kampung Baru (Figure 1), thus providing evidence to suggest 122 appropriate mitigation strategies at individual building, local compound and district scale. The empirical 123 vulnerability model used is particularly suitable for studies at the micro to meso scale levels, aiming at 124 identifying effective non-structural mitigation measures. It relies on a number of quantifiable and qualitative parameters which allow to identify a number of construction typologies typical of the district, 125 126 with diverse vulnerability level. The local elevation around the building footprint and its position with 127 respect to any river courses are also recorded. By conducting on site and virtual surveys the parameters that influence vulnerability can be determined and quantified, and the economic losses due to flood 128 hazards can be estimated, allowing to produce mappings which identify a ranking of risk at the building 129 and district scale, for a given hazard type. The hazard magnitude used is water depth, calculated by 130 131 developing 2D hydrodynamic models to simulate the behaviour of water conveyed by overland flow and river systems in response to rainfall events of different frequencies and intensities. A damage 132 133 function of generic applicability is developed to compute the economic losses at individual building 134 and at sample level, considering both envelop and content damage and the loss of value associated with 135 the heritage character.



Figure 1: Pluvial Flood in Kampung Baru, 1st October 2019. Due to poor drainage, water depth of 1 meter was reached after 2 hours of rain. (BERNAMA, 2019)

140 **2. Data and Methods**

141 **2.1 Study Area**

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142 The Kampung Baru district is located in the central area of Kuala Lumpur enclosed between the Klang 143 River on the south east and the Sungai Bunus on the north-west (Figure 2(a)). Kampung Baru is an 144 historic Malay Agricultural Settlement dating back more than 100 years, spread over 100 hectares and 145 home to approximately 19,000 residents. While having witnessed the development of the city, and being 146 currently under pressure of redevelopment, this area, which has protected status, still contains a unique 147 building style, retaining the characteristics of both Malay traditional architecture and the ethnic Malay 148 lifestyle. Given its setting and local topography, Kampung Baru is prone to both river flooding and flash 149 floods, partly due to the poor drainage system (Menon, 2009; Bernama 2019) (see Figure 2).

150 Seo et al. (2012) recorded 121 traditional vernacular Malay houses, still inhabited by Malay people, in Kampung Baru area. These represent an important cultural and architectural heritage as well as being a 151 touristic attraction and hence representing an important economic resource to the Malay Corporation. 152 153 Although these houses might have been altered in time, in terms of materials and form, they still maintain two substantial characteristics related to the local environmental conditions: steep sloping roof 154 and floor raised on stilts (Figure 2(b)). These two iconic design features protect the space within from 155 156 high intensity precipitation and frequent flooding, rendering these houses intrinsically resilient to Malay climate. 157

Examples of building on stilts in the area of study are shown in Figure 3. Earlier constructions are characterised by buildings on short timber stilts (3a). In some cases, the space below is enclosed by timber grids (3b). In wealthier construction, the stilts might have been made of stone (3c) and in modern construction the stilts have been transformed in ground floor soft storey (3d) to accommodate

- 162 carparking, endorsed by the Department for Irrigation and Drainage Malaysia as a non-structural flood
- 163 mitigation measure.





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Figure 2: (a) Location of Kampung Baru in the centre of Kuala Lumpur (ESRI ArcGIS[®] Base Map); (b) traditional Vernacular House; (c) Modern Vernacular House.





169 Figure 3: Typical buildings with stilts, (a) and (b) are more traditional buildings while (c) and (d) are modernized

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171 2.2 Flood hazard mapping

Hazard maps showing flood extent and water depth associated with different types of flooding across
Kuala Lumpur were developed within the project for a range of return periods. The maps provide water
depth for pluvial flooding (also known as flash flood) and for fluvial (riverine) flooding. For fluvial
flooding, two scenarios are mapped: an undefended scenario where no mitigation measures (river flood
defences) are accounted for, and a scenario where the flood protection offered by SMART (see section1)
is incorporated.

- 178 The maps were developed by analysing time series data from a selection of rain and river gauges across the Klang Basin to calculate intensity rainfall hyetographs and river hydrographs for return periods of 179 180 20, 50, 100 and 200-years. The intensity rainfall and river flows were used as input for 2D hydraulic 181 modelling using JBA's proprietary JFlow® software (Lamb et al, 2009) to provide estimated depths of 182 inundation. The methods used to calculate the rainfall hyetographs and river hydrographs are described 183 in section 2.2.1. An important input to the flood mapping process is a digital terrain model (DTM). For 184 this study, a 0.5m resolution bare-earth DTM was provided by the Civil Engineering and Urban 185 Transportation Department, KL City Hall and City Planning Department, resampled to 5m resolution.
- JFlow can be run in different configurations for different purposes. For large rivers, a fluvial model 186 configuration is used to apply hydrographs to the model at regularly spaced inflow points along the 187 188 drainage network. The volume of water that can be held within the river channel is estimated and 189 removed from the flood simulation. A JFlow simulation is run for each return period using a solver 190 based upon the two-dimensional Shallow Water Equations. For the SMART scenario a discharge-191 limited directional culvert is constructed in the JFlow model, to represent the diversion and storage of 192 flood water between Kampung Berembang and the Desa Lake at Salak South, and is adjusted for each 193 of the four SMART operational modes as explained in Table 1.

194 For small rivers and pluvial flooding, a direct-rainfall configuration is used. This approach applies the 195 relevant hyetographs to each cell of the DTM. Different runoff and drainage rates are applied to reflect 196 spatial variations in soil type and land cover. Urban drainage systems can be accounted for by removing 197 a proportion of the total rainfall volume prior to running the JFlow simulation. But, in this study, no 198 such adjustments were made as there was insufficient evidence to support quantification of urban 199 drainage capacity across the city. Water depth in metres is calculated for each flood type (pluvial, fluvial, 200 and fluvial with SMART defence) and return period (20, 50, 100-year) and recorded in a set of GeoTIFF 201 raster files for use in Geographical Information Systems (GIS). In this study, flood maps of three flood 202 types for the 100-year return period are used in the estimation of flood hazard and risk, as this is a widely used return period in communication and decision making in flood risk prevention and 203 204 management.

SMART Mode	Weather condition	Flow at stream gauge L4*	Flow diversion method	Road tunnel status	JBA return period map representing this scenario
1	Fair	$< 70 m^{3/s}$	N/a	Open to traffic	RP20-RP200 undefended
2	Moderate rainfall	70-150m ³ /s	Via lower drains only	Open to traffic	RP20 defended and RP50 defended
3	Major storm	>150m ³ /s	Via lower drains and possibly road tunnel	Closed to traffic	N/a
4	Prolonged heavy rain	>150m ³ /s and Mode 3 in operation for over 1 hour	Via lower drains and road tunnel	Closed to traffic	RP100 defended and RP200 defended

205 Table 1: Parameters of four SMART operational modes

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*L4 gauge is situated at confluence of Upper Klang and Ampang rivers.

207 2.2.1 Calculation of rainfall hyetographs and river hydrographs

Rainfall totals (in mm) were calculated at 11 rain gauge stations within a 6km radius of the centre of 208 209 Kuala Lumpur. This was done by extracting peak-over-threshold values from the hourly rainfall record 210 at each gauge and fitting them to a Generalised Pareto Distribution, to enable return period rainfall totals 211 to be estimated for each gauge. This was done separately for the 1-hour, 3-hour and 24-hour storm 212 durations. Spatial interpolation was then used to convert the estimates at the gauge stations into a set of 213 continuous rainfall surface rasters across the entire study area, providing a rainfall total (mm) for each return period and storm duration on a 110m x 110m grid. Each gridded rainfall total was converted into 214 215 a hyetograph to describe the temporal distribution of the rainfall for each of the three storm durations. Normalised rainfall profiles were developed by analysing hourly rainfall data for 20 events between 216 217 1997 and 2016 and calculating a mean 3-hr storm profile and a mean 24-hour storm profile across all 218 stations. Due to the lack of sub-hourly rainfall data, the 1-hour storm profile was assumed to be a simple 219 triangular shape. The storm profiles are illustrated in Figure 4(a) below.

River hydrographs were calculated at 2km intervals along the river network of the study area. Each hydrograph was constructed using a linear function, defined by peak flow and time to peak estimates. More advanced methods for deriving the shape of hydrographs are available, but in all but exceptionally flat topographies peak flow can be considered the key variable in hydrograph shape, so for this study a generalised triangular profile was considered appropriate. Firstly, peak flow was calculated at 10 streamflow gauges within the Klang River basin, using non-stationary flood frequency analysis. These

values were then regionalised using a linear regression equation for each return period, enabling peak
flow to be estimated at all ungauged locations within the study area, based on their catchment area (in km²).



Figure 4: (a) Storm profiles used in current flood modelling (b) Schematic diagram of the river
 hydrograph shape

The time to peak at each gauge was calculated by extracting the median time to peak from all discrete flood events recorded at the 7 streamflow gauges with hourly flow records available. A linear regression equation was used to estimate time to peak at all ungauged locations within the study area, which correlated time to peak (hours) to catchment area (km²). Figure 4(b) shows a schematic diagram of the river hydrograph shape. Although the time to peak isn't directly relevant to the vulnerability assessment of buildings, it is a necessary step in constructing hydrographs which are needed to generate the hazard maps for different return periods.

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240 **2.3 Data Collection**

241 Given the multiscale approach adopted for the assessment of the flood risk in Kampung Baru, data is 242 obtained from multiple sources. A 3D building dataset and 0.5-meter resolution DEM dataset were 243 provided by UKM Southeast Asia Disaster Prevention Research Initiative (based on the 2013 LiDAR 244 dataset from the KL City Hall). These have been visualised in ArcMap 10.3 and manipulated to extract 245 data on building's position, footprint, position of the building's base relative to the road. This information is essential to determine the depth of water at a particular building perimeter, given a flood 246 depth at the site. Other data were collected from a field survey and Google Street View. A preliminary 247 248 overview of all buildings in the targeted area of Kampung Baru was completed on Google Street View (GSV), to identify the most interesting sector in the district and proceed to an initial screening of the 249 buildings' typologies present and the identification of critical parameter to best target the field survey. 250 The field survey of Kampung Baru, was conducted in July 2018, to gather specific data relative to 251

individual buildings. Critical parameters, difficult to identify from the GSV, such as the location and dimensions of the drainage system, were typologically classified and measured on site, along with other geometric parameters. A thorough photographic survey was also conducted at this stage, taking shots for all visible and accessible elevations of sample buildings, as well as larger overview shots of the whole study area. Specific features aimed at mitigating flood damage were also observed and recorded during the field survey.

After detailed data was taken on a small sample of buildings during the field survey which also allowed 258 259 for identification of buildings' typologies, a further survey based on Google Street View (GSV) was undertaken to gather additional data and cover a sample of buildings in excess of 160. This procedure 260 261 was successfully used by one of the authors to survey buildings to determine vulnerability and damage 262 in post-earthquake reconnaissance (Stone et al., 2017; Stone et al. 2018), and it is increasingly used to produce exposure databases in an expedient and economic manner (Pittore et al. 2018). In GSV, a 263 continuous series of 360-degree panoramas, created by sewing multiple overlapping photos together to 264 display the real portrayal of a specific location (Street View, 2018), were observed according to the 265 266 location and the time when the photos were captured. In Kampung Baru images were collated in three 267 different years of survey, 2013, 2015 and 2017. In this study the latest version was chosen, and a full 268 front sight of a target building could be accessed online through the observation points allocated on 269 each street. During the survey, the qualitative parameters were collected visually, replicating the field 270 survey procedure. For quantification of other parameters, such as height of door threshold and window 271 sills, measured samples from the field survey were used as a reference to apply a measure of scale.

272 **2.4 Vulnerability Model**

273 Research on flood vulnerability and risk assessment encompasses a wide range of methods and focuses 274 (Rehman et al 2019). In an urban context a substantial component of losses is ascribable to physical 275 damage to vulnerable buildings and their contents (Chen et al 2016). Current flood risk assessment 276 study and damage models use either an empirical approach, relying on post event damage data 277 collection to determine vulnerability functions, or synthetic approaches, whereby the vulnerability 278 functions are based on expert opinion. Empirical methods are basin or catchment specific (Merz et al 279 2010), hence of limited transferability and applicability to other locations without substantial calibration. 280 Synthetic models are more adaptable spatially and temporally; however, they are often based on a single variable relating flood depth to economic loss, possibly mediated by building type (e.g. HAZUS-MH, 281 282 FEMA 2013). Dottori et al (2016) present one of the few synthetic flood damage models based on a 283 component-by-component analysis of direct damage, correlating each damage component to different flood actions and specific building characteristics. The damage functions are designed using an expert-284 285 based approach validated on loss adjustment studies, and damage surveys carried out for past flood 286 events.

287 Historic data on flood damage and insured losses is not available for Kuala Lumpur or Kampung Baru. 288 It is increasingly recognised that models need to account for multiscale, from single asset to full 289 catchment area, and be able to consider many variables, in terms of both hazard intensity and asset 290 response (Amadio, 2019). Such models may rely on sophisticated physical modelling of the flood event, 291 while hazard-damage correlations are then determined using artificial neural networks or random forests 292 analysis of past damage data (e.g. Merz et al., 2013; Carisi et al., 2018), or Bayesian networks (Vogel 293 et al., 2013). For the majority of these models, however, while hazard and exposure are treated to a high 294 level of resolution, the individual building's vulnerability descriptors are limited in number and often 295 of a qualitative nature. Papatoma et al (2019) suggest a method for the vulnerability indicators selection, 296 which relies on data from systematically documented torrential events to select and weigh critical 297 indicators using an algorithm based on random forest. Although Kelman and Spence (2003), Custer and 298 Nishijima (2015), Hebert et al. (2018), and Milanesi et al. (2018) have used mechanical approaches to 299 determine the structural capacity of individual masonry walls to water pressure and derive vulnerability 300 functions which correlate physical damage to depth of water, such physical models have not so far 301 found direct application at urban scale

302 In the present study, a vulnerability index approach is applied to determine the relative vulnerability of 303 individual buildings. The building and its immediate curtilage are here defined as the system exposed 304 to the flood hazard. Therefore, the vulnerability index is obtained by identifying a number of parameters 305 which are considered all equally critical to the response of the system, ranging from its characteristics 306 to its surrounding conditions. The parameters used in the present study for characterising the building 307 vulnerability are adapted from studies conducted by one of the authors on historic buildings in UK 308 (Stephenson and D'Ayala, 2014) and the Philippines (D'Ayala et al. 2016). Parameters such as number 309 of storeys and footprint, provide indications on the volume of the building, its content and the bearing 310 pressure on the ground. This has implication on soil failure and subsidence following floods, which 311 could write off the building, hence outweighing the lower proportion of exposure of the total volume 312 of the building, usually assumed for multi-storey buildings. This is particularly relevant for the long 313 term flooding scenarios. Other descriptors such as height of the base, the stilts, the door threshold and 314 windows' sill, allow to estimate vulnerability to water breach in relation to flood depth. Finally, 315 building's fabrics and building's condition, provide a measure of the permeability of the building 316 construction materials and their likelihood to deteriorate when exposed to water. Besides these 317 building-specific parameters a classification of drainage systems in the immediate setting of the 318 buildings, of the surface condition surrounding the building and of any local flood prevention measure, 319 are also included as vulnerability indicators. This is because typically flood hazard models, although 320 take account of these parameters at urban scale, by assuming certain land uses and generic drainage 321 rates, they do not capture the local differences at the building scale. In this specific case study, as there 322 is no sufficient knowledge of the drainage system at the city scale, such data becomes a critical indicator

of vulnerability at the local scale, and one that can be directly surveyed on site. The full list of
parameters is illustrated in Figure 5 and Table 2. The attributes for each parameter and the rating scheme
adopted are further described in the next section.



Figure 5: Example of traditional buildings in Kampong Baru and indication of the vulnerability index parameters

3	32	9

PARAMETER	DESCRIPTION	UNITS
1. Number of storeys	Maximum number of storeys of the building	-
2. Footprint	Building Footprint area at ground floor	m ²
3. Height of base	Height of the base relative to the road	m
4. Height of Stilts	Stilt height over building base and position of plinth	m
5. Height of door	Height of door threshold to the plinth	m
6. Height of window	Height of window sill to the plinth	m
7. Building fabric	Structure and cladding material	-
8. Building condition	The level of maintenance and building quality	-
9. Drainage system	The level of drainage system around the building	-
10. Surface condition	Type of surface around the building, surface cover, inclination and permeability	-
11. Prevention features	The measures of flood prevention for the target building	-

333 2.5 Vulnerability Ratings

For each parameter a range of attributes varying between 3 and 5 is determined through logical 334 derivation of the maximum possible number of responses and these are assigned a vulnerability rating 335 (VR) on a scale from 10 to 100. Qualitative parameters have 3 attributes and quantitative parameters 336 have 4 or 5 attributes to ensure important measurement thresholds, affecting the building's vulnerability 337 are captured. The scale is divided into equal, unweighted parts according to the number of attributes, 338 339 with the attribute indicating lowest vulnerability assigned the value 10, and the one indicating the 340 highest assigned the value 100, as shown in Table 2, following the PARNASSUS V.1 procedure (Stephenson and D'Ayala, 2014). For instance, the parameter 'drainage system' has three possible 341 342 outcomes: 'good', 'poor' and 'no', so that the numerical rating among these three outcomes can be assigned as 10, 55 and 100, to represent the increase in vulnerability. Table 3 summarise each parameter 343 344 range of attributes and its conversion into vulnerability rating. The surface condition consists of three 345 sub-parameters and the building fabric consists of two sub-parameters. In both cases, the vulnerability 346 rating is calculated as the average ratings of the sub-parameters.

Parameter	Sub- parameter	possible outcome	VR	Parameter	Sub- parameter	Possible outcome	VR
		>=4	100	7. Building fabric	frame material wall - material -	timber	100
1. number		3	70			masonry	55
of storeys		2	40			concrete	10
		1	10			timber	100
		>500	100	_		masonry	55
2		[400, 500)	77.5			concrete	10
2. Footprint		[300, 400)	55	8. Building		poor	100
rootprint		[200, 300)	32.5			good	55
		<200	10	condition		excellent	10
	Height of base to road	<-1	100	9. Surface condition	vegetation inclination permeability	no	100
		[-1, 0)	77.5			poor	55
3. Base		0	55			good	10
		(0, 1]	32.5			concave	100
		>1	10			flat	55
	Height of stilts	0	100			convex	10
4. Stilt		(0, 0.5)	55			no	100
		>0.5	10			poor	55
	door to plinth	0	100			good	10
5. Door		(0, 0.1]	70	10. Drainage system		no	100
threshold		(0.1, 0.5]	40			poor	55
		>0.5	10			good	10
	window to plinth	0	100	11. Flood- prevention		no	100
6. Window		(0, 0.5]	70	features		yes	10
sill		(0.5, 1]	40	*12. traditional		no	
		>1	10	construction		yes	

Table 3: Description of each parameter and the vulnerability value allocated for each possible outcome.

348 * factor used in equation (6)

Hence for each building and for each parameter a vulnerability rating VR_{ij} , can be defined, whereby *i*, ranging from 1 to 163, denotes the building ID, and *j*, ranging from 1 to 11, denotes the parameter under consideration. The vulnerability index VI_i for each building is therefore computed by summation of the vulnerability rating for each parameter:

$$353 \quad VI_i = \sum_j VR_{ij} \tag{1}$$

The vulnerability index for each building can range from a minimum of 110 for lowest vulnerability to a maximum of 1100 for the highest vulnerability. To compare the cumulative frequency of each parameter and its relevance to the VI_i , a normalised vulnerability rating of each parameter nVR_{ij} and the total vulnerability index nVI_i are calculated based on Eq (2) and (3).

358
$$nVR_{ij} = \frac{VR_{ij}}{(VR_{ij_{max}} + VR_{ij_{min}})/2}$$
(2)

359
$$\text{nVI}_i = \frac{\text{VI}_i}{(\text{VI}_{i_{max}} + \text{VI}_{i_{min}})/2}$$
 (3)

360 where the normalisation is with respect to the mean value of the scoring range $\overline{VR_{ij}}$ and $\overline{VI_i}$. This 361 normalisation also allows comparison among different samples of buildings in different sites.

362To further analyse the data, buildings are grouped in four classes by dividing the vulnerability range in3634 equal parts: Very Low vulnerability (0.1, $0.325 * VI_{max}$), Low vulnerability ($0.325 * VI_{max}$, 0.55 *

364 VI_{max}), High (0.55 * VI_{max} , 0.775 * VI_{max}) and Very high (0.775 * VI_{max} , VI_{max}).

In this study, the VI of the surveyed buildings are concentrated in the middle two categories. To distinguish the vulnerability in this area, the low vulnerability and high vulnerability categories are further divided into two equal parts: Low $(0.325 * VI_{max}, 0.4375 * VI_{max})$, Medium Low $(0.4375 * VI_{max}, 0.55 * VI_{max})$,; Medium High $(0.55 * VI_{max}, 0.6625 * VI_{max})$, and High $(0.6625 * VI_{max}, 0.75 * VI_{max})$.

To determine the relative contribution of each parameter to the highest and lowest vulnerability index scores rVR_j was calculated based on Eq(4):

372
$$\operatorname{rVR}_{j} = \frac{\sum_{k} VR_{kj}/k}{\sum_{i} VR_{ij}/i}$$
 (4)

where j denotes the parameter considered, k denotes the number of buildings in a given vulnerability class and i is the total number of buildings surveyed.

375

376 **2.6 Economic loss**

- 377 The vulnerability index VI_i derived in the previous section is a suitable measure to provide a scale of criticalities for particular properties in need of attention to improve their flood resilience. However, 378 interventions and investments, whether at the individual property-owner level or at the level of the 379 council or district authorities, are usually justified on the basis of cost-benefit analysis. Typically, this 380 is expressed in terms of a replacement cost function which quantify the damage in monetary values and 381 382 relates it to a measure of the flood intensity, such as flood depth. (Pistrika, 2014) The computation of 383 the economic losses caused by flood events includes different components, that can be classified as tangible costs, including the physical damage to the building and contents, interruption of work etc.., 384 385 and other intangible costs, such as loss or damage to objects with sentimental or cultural value, difficult 386 to quantify (Kreibich et al 2014). The economic loss model proposed in this study considers the physical damage to each building and its content as it can be estimated on the basis of its specific vulnerability 387 388 (see section 2.5) and a normalised damage factor $D(h_i)$ expressed as a function of the flood depth. Two different damage factors $D_b(h_i)$ and $D_c(h_i)$, for the building and contents, respectively, are used in the 389 390 present study.
- 391 The physical damage to individual buildings can be calculated as the total replacement cost E_i

392
$$E_i = C(i) * D(h_i) * F_{VR}(VI_i) * A_{Ti}$$

- where *i* indicates the building identifier, C, D, F_{VR} and A_T are the construction cost per unit area of building, the Damage factor, the Vulnerability factor and the surface area of the building directly affected by the flood, respectively. They are derived as follows.
- 396 <u>Building cost</u>:
- 397 The replacement cost of buildings C(i) includes two parts, the replacement cost of the building $C_B(i)$ 398 and the replacement cost of contents $C_C(i)$.

399
$$C_B(i) = F_B(i) * F_H(i) * C_0(i)$$

(6)

(5)

where $C_0(i)$ is the estimated construction cost in the study area depending on building type and 400 401 materials, $F_B(i)$ is a value factor depending on the perceived value of the building, $F_H(i)$ is a value 402 depending on the historic and cultural status of the building. The value factor F_B can be used to account 403 for the depreciated cost, i.e. the current remaining value, rather than the replacement value (Huizinga et al 2017). However, as several of the buildings in the study area are either historic or traditionally 404 405 built, neither the depreciated cost or replacement cost might be appropriate to account for their cultural 406 value. Arcadis (2019) uses a range from 2415 to 4105 RM (525 to 890 €) per square meter to compute 407 the basic construction cost $C_0(i)$ of a detached house in Kuala Lumpur. This value includes the construction and services (electrics, hydraulics and mechanical) costs. In this study the building fabric 408 409 material (timber, masonry, concrete) is used to determine the low, medium and high cost range, while 410 the building condition (poor, good and excellent) is used to determine the values of the adjustment 411 factor $F_B = (0.4, 0.7, 1)$, respectively. If the building is among the ones identified as of traditional 412 construction by Seo et al. (2012), or listed as of historic value in this study survey, a factor of $F_H(i) =$ 413 1.3 is applied to account for the additional cultural value as a touristic attraction.

414 Replacement cost for damage suffered by contents is also a non-negligible component of the total loss
415 suffered by building affected by floods. Huizinga et al. (2017) and FEMA (2013) assume that the

- 416 replacement cost of content typically ranges between 40 and 60% of the building cost for residential
- 417 properties. However, studies at the microscale (Appelbaum, 1985; Olivieri and Santoro 2000) show that

- the proportion of content cost to structure cost also depends on type and quality of construction, level
 of household income, etc. with a range from 15 to 60 %. Therefore, the content cost can be expressed
 as:
- 421 $C_C(i) = C_B(i) * k_c$ (7)
- 422 where k_c assumes values in the range (0.15 0.60), which is also determined according to the
- 423 building condition in this study.
- Finally, combining the building replacement cost $C_B(i)$ and the content replacement cost $C_C(i)$ provides the total replacement cost for each building.
- 426 $C(i) = C_B(i) + C_C(i)$ (8)
- 427 <u>The Flood depth-damage ratio function $D(h_i)$ </u>, is a function of the water depth h_i , which in this study is 428 computed as the differential at each building site between the inundation depth FD_i computed by the 429 flood hazard model and the elevation of the building plinth above ground, i.e. the height of the stilts (or 430 other structure raising the plinth) HS_i .

$$431 h_i = FD_i - HS_i (9)$$

432 Depth-damage ratio functions specific for Malaysia or Kuala Lumpur do not exist in literature, as data 433 on losses from past events has not been systematically collected and analysed to date, notwithstanding the frequency of these, even just in the last decade (Romali et al ,2018). The derivation of synthetic 434 435 depth-damage functions relies on appropriate exposure databases, ad-hoc surveys, or heuristic 436 information on losses. When conducting studies at micro scale, as the present one, it is important that 437 the depth-damage ratio function used reflects the damage to single buildings, rather than aggregation at 438 grid cell level or larger, and also reflect the actual response of each single construction to flood. A 439 systematic review of several depth-damage ratio functions produced in literature (Appelbaum, 1985; Lekuthai & Vongvisessomjai, 2001; Dutta et al 2003; Huizinga et al. 2017; MLIT, 2005; Pistrika et al. 440 441 2014; Englhardt, 2019) show the relevance of parameters such as construction material and quality, number of storeys, conditions, etc, in determining the depth-damage function, leading to a non-442 negligible variance among the available functions. However, as the proposed vulnerability model 443 discussed in section 2 accounts for these characteristics explicitly in the computation of the vulnerability 444 index VR_i for each building, it is appropriate to derive a mean damage ratio function, only dependent on 445 446 water depth, while the variance due to the building characteristics are accounted by the Vulnerability Factor $F_{VR}(VR_i)$ in equation (5). Figure 6 shows the damage ratio function obtained as regression from 447 448 the mean values of several damage functions available in literature, the associated variance for each point in the series, and the 95% confidence bound. The regression damage function, with a coefficient 449 of determination $R^2 = 0.846$ (significant at 0.01 level), shows very good correlation with damage 450 451 functions produced on the basis of actual damage databases, such as the ones proposed by Prettenthaler 452 et al. (2010).



453

454 Figure 6: Mean damage ratio as function of flood depth with point by point standard deviation 455

456 <u>Vulnerability factor F_{VR} </u>.

457
$$F_{VR}(VI_i) = \frac{VI_i}{VI_{median}}$$
(10)

The vulnerability factor $F_{VR}(VI_i)$ for each building is computed based on the vulnerability index calculated with equation (1) divided by the median value of the distribution of vulnerability indexes in the sample of interest. In this way the replacement cost function is calibrated directly on the local building stock of the study area, while remaining non-dimensional and of generic validity.

462 Total flooded area of each building
$$A_t$$
,
463 $A_{Ti} = A_{fi} * n_{fi}$ (11)

464 The total flooded area of each building A_{Ti} equals to the foot print of the buildings A_{i_f} times the number 465 of storeys affected by the flood n_{i_f} , which is computed as

466
$$n_{i_f} = integer\left(\frac{d_f}{h_s}\right) + 1.$$
 (12)

467

468 **3. Results**

469 **3.1 Vulnerability Index of selected buildings**

470 Based on the empirical model described above, the vulnerability rating VR_j for each parameter were 471 attributed to each building and the total VI_i computed. Notwithstanding the relatively small size of the 472 district considered, and the consequent uniformity of building height (mainly 2 storey) and footprint, Figure 7(a) and 7(b) show that the occurrence of each VR_i parameter attributes and each VR_i cumulative distribution, respectively, are all different, indicating that there is no direct correlation among the parameters chosen to represent the vulnerability of these buildings. Nonetheless, the VI_i cumulative distribution shows good agreement with a lognormal function (Figure 7b), with a coefficient of determination 0.997 (significant at 0.01 level).



478

479 Figure 7: a) Scatter plot of the VR of each parameter b) The cumulative frequency of each parameter and the
480 total VI for the classified sample of buildings.







Figure 8: Distribution of normalised vulnerability index VI_i

483

Vulnerability Categories		Quartile range VI	Percentage of value range	Occurrence in sample	Percentage in sample	
Very Low	Very Low	110-357.5	10%-32.5%	0	0	
T	Low	357.5-481.25	32.5%-43.75%	2	1.2	
Low	Medium Low	481.25-605	43.75%-55%	45	27.6	
TT: - 1.	Medium High	605-728.75	55%-66.2.5%	85	52.1	
High	High	728.75-852.5	66.25%-77.5%	31	19.0	
Very High	Very High	852.5-1100	77.5%-100%	0	0	

Table 4 Vulnerability Categories and number of buildings in each category

486



487

488 Figure 9: Spatial distribution of VR of each building. Buildings marked 1, 2and 3 are the cases
489 described in section 3.2

490 The largest VI_i value in the sample is 852.5, and the smallest is 477.5 (Table 4). The distribution of the 491 values normalised with respect to the median is shown in Figure 8, together with the cumulative 492 distribution. The full normalised range of the *VI* is divided in four equal intervals, which determine 4 493 classes of vulnerability: very low, low, high, and very high, as already explained in section 2.5 and

485

494 shown in Table 4. The classes low and high are further subdivided in low and medium-low, and 495 medium-high and high, respectively. There are no buildings falling in the extreme classes of very low 496 or very high vulnerability. Buildings with medium low and medium high vulnerability constitute the 497 largest portion of the sample. The low vulnerability class includes 1.2% and the high vulnerability class 498 includes 19% of the buildings. The spatial distribution of the vulnerability index shows a relatively random pattern, without particular alignment to the roads' grid or the relative distance from the river. 499 500 (Figure 9). This confirms the lack of uniformity of the urban pattern of this district and the importance 501 of assessing the flood vulnerability at the scale of the individual building. As mentioned earlier, the 502 number of storeys and footprint are relatively uniform, hence the curtilage setting and the construction 503 details are really what characterise the variance in vulnerability. This is further explained in the next 504 section.

505

506 **3.2 Relevance of factors contributing to vulnerability**

Given the apparent random spatial distribution of buildings in the high and low vulnerability categories, 507 508 it is worth examining the relevance of the different parameters contributing to the VI_i of each building, 509 so that the adverse attributes can be mitigated to reduce risk to flood hazards. For buildings in the bottom and top quintile of the distribution, as per eq. 4, the average scoring of each parameter in that category 510 is divided by the average scoring of the same parameter over the whole sample, hence highlighting the 511 512 parameters that most contribute to the tails of the distribution. This is graphically shown in Figure 10, 513 where 1 is the normalised value of the mean for each parameter over the whole sample. As there are 514 only 2 building in low VI category, another 29 buildings in the lower part of medium low VI, were selected to compare with the 31 high VI buildings. It is shown that for the high vulnerability class, poor 515 516 drainage system, and building's condition, both have a value about 50% larger than the average score, 517 representing the most substantial contribution to high values of VI_i . The height of the base also 518 contributes to the higher VI_i , in accordance with the observation that often houses are built below the 519 road level at a distance from the drainage system and hence are located in concave, undrained settings. 520 This condition is particularly vulnerable in the case of high intensity- short duration pluvial floods. 521 Conversely, good drainage system, presence of stilts on the ground to elevate the plinth height, as well 522 as good building conditions, are key parameters in low vulnerability scoring.

Further three specific buildings are selected, one located in the eastern part of the district, falling in the high class of VI_i ; the other two located in the western region of the district, characterised by a low value of VI_i (Figure 9). For the first case, the parameters that determine the high vulnerability are the lack of stilts, the poor building condition and permeable building materials, the lack of proper drainage and prevention measure, the setting of the building below the road level, although the curtilage of the building is characterised by a permeable and absorbent surface conditions. Topographically however,

- the building is set in the highest terrain of the district, and hence might be exposed to lesser hazard than
- 530 other buildings. On the contrary, for the two low *VI* cases, although located in the portion of the district
- at lower topographical elevation and near the river, hence being characterised by high exposure, they
- are set at the same or higher level as the road or well above, both have door threshold set above average,
- both have good drainage, and finally they either have stilts or good prevention measures, to be overall
- 534 less vulnerable, or better, more resilient to the flood hazard



535

Figure 10: Relative values to the average VI for each parameter, (a) for the lower and upper quintile of the
sample; (b) three selected cases as located in Figure 9

538

This is a relevant finding, as commonly, for studies at mesoscale, it is assumed that parameters such as drainage and surface conditions can be assumed as uniform over an urban block, for instance. In relation to Kampung Baru the spatial distribution of the results demonstrates that the provision for drainage and permeable ground surfaces, might be rather fragmented, even along the same street, in parts owing to plots redevelopments at different times. This further highlights the significance of local scale prevention to reduce the flood vulnerability and risk.

545

546 **3.3 Estimation of replacement cost due to different flood scenarios**

To estimate the flood damage to buildings, as introduced in section 2.2, three different scenarios are considered: a pluvial flood, a fluvial flood without structural defences and a fluvial flood considering the effect of the SMART tunnel defence (Abdullah 2004). For all scenarios the reference rainfall for with 10% probability of exceedance in 100 years is considered here and the extent of flood water for each scenario is presented in Figure 11 a)-c), together with the total losses (risk map) associated to d) fluvial flood without SMART system in operation, e) fluvial flood with SMART system in operation,
f) pluvial flood. The number of buildings flooded and economic loss as a function of water depth at
each building are reported in Figure 12 where the water depth is defined as the difference between
height of plinth above ground and inundation depth, which provides a direct measure of the water depth
entering the buildings (Equation 9).

For fluvial flood, the flooded buildings are mostly located in the west part of the study area which is 557 close to the Sungai Bunus river. The maximum water depth is around 1.4 m, reducing to around 1m 558 559 with the action of SMART. The SMART has limited effect to flooding extent in the specific area of 560 study, as it mainly operates on the larger Klang river. For the pluvial flood, most buildings are flooded to less than 0.2 meter, and have a scattered distribution across the study area. Notwithstanding the 561 562 differences in depth and spatial distribution of the three scenarios the total number of buildings affected varies little, between 20% and 24% of the total number of buildings surveyed in the study area (Figure 563 12a). Note that buildings on the south-east portion of the map, close to the Klang river, are also suffering 564 565 fluvial flood; however, these buildings are outside the area of the present study.

566 The total replacement cost is calculated based on section 2.6. This amounts to around 5M RM ($\approx 1M \in$) 567 for pluvial flood for the 163 buildings. For river floods, the total cost is considerably higher, around 568 15M RM (\approx 3M \in) without defence and 10M RM (\approx 2M \in) with SMART in operation. The percentage of cost to the total replacement cost are around 1.6%, 4.7%, and 3.1% for pluvial flood, river flood and 569 570 river flood with SMART respectively. The majority of economic losses for pluvial flood are 571 concentrated around 0.2m water depth; for fluvial flood without SMART the majority of losses are concentrated in the range between 0.5 to 1.4 m; finally for fluvial floods with SMART, losses are 572 distributed mainly around 0.5m to 0.7 m with a maximum of 1.1.m. Figure 12a also shows a number 573 574 of building with negative water depth: these are buildings with stilts, where the flood depth is lower than the position of the plinth above ground, meaning that although the buildings curtilage gets flooded, 575 576 this does not affect the building itself. This corresponds to 6% of the present sample. To emphasise the 577 relevance of the accurate elevation of the point of first breach in the building, i.e. the vertical position 578 of the door threshold with respect to the ground, Figure 12c shows the difference in total losses for each of the 3 scenarios considered. The reduction in total losses ranges from a minimum of 13% for the 579 580 fluvial flooding with the SMART activated scenario, to a maximum of 20% for the pluvial flooding 581 scenario. Figure 12c also shows the range of variability of the total losses when the 95% confidence 582 bounds of the damage ratio function are considered.





Figure 11: Flood Maps of different scenarios (a) River flood without SMART (b) River flood with
SMART (c) Flash flood, and the estimated total replacement cost due to river flood without SMART
(d), with SMART (e) and flash flood (f). All under100 year return period.



Figure 12: Number of flooded buildings (a) and total replacement cost (b) for different flood
scenarios. Some buildings with stilts get flooded but have no damage, hence are reported as having
negative actual water depth. (c) The calculated difference in the loss between flood depth and actual
water depth.

592 **4. Discussion**

593 While major improvements in modelling flood hazard and exposure have been achieved, there is still a 594 lack of compelling evidence on spatio-temporal patterns in vulnerability of societies around the world 595 (Jongman et al 2015). The Southeast Asian region is more vulnerable due to the higher population 596 density and higher frequency of rainfall. This study focusses on flood vulnerability of the buildings in 597 a small heritage community, Kampung Baru, in the city centre of Kuala Lumpur, Malaysia. This city 598 has experienced an increasing number of flood events due to the combined effects of observed 599 increasing extreme rainfall referred to as Wet Wetter Dry Drier pattern (Allan 2008, 2010) as well as an increase of urban population, nearly doubled from 1980 to the current 1.8 million. As the trends for 600 601 these two variables are not slowing or reversing, it should be expected in the future that both flood 602 hazard and exposure in this city will continue to increase.

Buildings, being the primary shelter for people, the reduction of their vulnerability is critical in reducing 603 604 the risk to flood faced by population. By determining and quantifying the value of vulnerability and risk 605 for each building exposed to specific flooding scenarios, these can be visualised on thematic maps, thus 606 providing evidence to suggest appropriate design or protection strategies specific to each building in 607 the area of study. The present study has identified that higher vulnerability is related to absence or poor 608 drainage system, poor building's conditions and poor overall surrounding surface conditions. The 609 buildings with lowest vulnerability show a combination of good drainage systems and surface condition 610 and/or stilts at the ground floor or other forms of protection. The lognormal vulnerability cumulative 611 function obtained has generic validity and it is a synthetic representation of the vulnerability of the district which can be used at different levels. For building owners, VI_i can be used to determine the level 612 613 of vulnerability of their property and identify features that can be improved to reduce such vulnerability. 614 At the level of the district and with reference to the map as well as to the division in vulnerability classes, it can be seen that buildings belonging to the same class are clustered, meaning that there are local 615 intervention at the scale of few compounds, (such as drainage, surfacing, slope) which can be address 616 617 to reduce such vulnerability. At the municipal level, if this exercise is repeated for different neighbours 618 and districts then a ranking of them in relation to the mean and dispersion of the VI function can provide 619 support to decision making in terms of non-structural flood defences at neighbourhood scale. Thus, 620 several possible solutions can be provided to improve the flood vulnerability of building in Kampung 621 Baru or similar districts, among which some feasible strategies are:

Increasing the ground floor base elevation by either adding pillars or stilts at ground level in
 <u>new design</u>. The raising floor on stilts is a traditional design of Malaysian vernacular buildings,
 common of many surveyed cases in Kampong Baru, and such design is being modernised by
 introduction of open car park at the bottom of high-rise building in Kuala Lumpur. This is considered
 as a soft measure in the Malaysian national flood prevention programme (DID 2006). Moreover, as the

627 maximum inundation depth due to flash flood for a 100-year return period is around 0.2m, which is less 628 than the height of most traditional stilts, the stilts are also an effective way to prevent damage from 629 pluvial flood. The present study shows that such strategy can effectively reduce the flood vulnerability 630 and hence risk for individual buildings. For traditional buildings, which have been altered through time, 631 this feature can be reinstated to restore the traditional character and reduce vulnerability. However, this 632 solution without proper surface treatment and drainage systems may impact adversely neighbouring 633 buildings.

634 2. Improving drainage system and surface condition. Residential buildings which have proper drainage system or vegetation or permeable surrounding ground surfaces or alternatively, set on a higher 635 ground than the road, ensuring a downward slope from the façade to it, were assessed to be in the low 636 637 vulnerability class. These conditions are also reflected in the hazard model by varying the percentage of run off in each grid, at a 5 m resolution. Improved drainage systems are recognised as an efficient 638 way to improve the flood resilience of residential buildings without altering their traditional or heritage 639 640 status. As mentioned above, good drainage is essential for the flood resilience to extend from the single 641 building scale to the urban block to the district.

642 3. Effectiveness of structural measures. The results obtained highlight that, although the operation of
643 the SMART tunnel can only marginally reduce the spatial extent of the flood and the number of
644 buildings affected, according to the simulation produced in this study, a reduction of about 27% can be
645 observed in the value of the maximum water depth andof about 50% in the cumulative value of losses.

Hence a combination of non structural measures, e.g. use of stilts and proper surface treatment and local
drainage, and structural measures, e.g. SMART, appears to be the most effective strategy to increase
flood resilience from building scale to urban scale.

649 Large major cities in Malaysia, such as Kuala Lumpur, Penang, Petaling Jaya and Shah Alam among 650 others, have been established on floodplains and are increasingly prone to floods and flash-floods as 651 they grow in density and extension (Chan 2011). The use of structural measures is currently under 652 consideration to address the issue of flooding associated with further urban development. The findings 653 from the present study offer decision-makers an option of increasing building scale resilience, to make 654 structural measures more effective. This is particularly relevant in historical cities such as Penang, 655 where traditional Malay buildings are prevalent. The combination of structural and non-structural 656 measures is also in line with the aspirations of civil society groups that seek urban resilience within ecological systems (Connolly 2019) and in line with national and international guidelines on flood 657 658 prevention damage for historic and traditional buildings.

659

660 5. Conclusions

In this study, a local empirical vulnerability model has been built to evaluate the flood risk to residential buildings in Kampung Baru, Kuala Lumpur. Combining a field survey, Google street view and DEM information, the data of 11 different parameters composing a building level vulnerability model, have been collected and scored to rate the flood vulnerability of a sample of 163 buildings. A new economic loss model is developed to quantify the flood risk in terms of replacement cost, considering both specific vulnerability and a normalised depth-damage ratio function. The flood damage and economic loss were then estimated based on the economic loss model under the flood hazards from 3 different scenarios.

668 In determining a risk model, a fundamental issue is the level of uncertainty associated to it. In relation 669 to the flood hazard modelling, uncertainty can be identified in the input and the simulation itself. In 670 terms of input, accuracy of water routing is dependent on the DTM accuracy. In the present study a high 671 resolution DTM (0.5m resolution LIDAR) is employed, and checks with aerial imagery and adjustment are made to identify unrealistic flow pathways and amend them. Moreover river locations are defined 672 673 by analysing the DTM. As a result, the river network may contain false positives, i.e. rivers (and 674 therefore fluvial flood hazard) may be represented in areas where, in reality, there are no streams or 675 watercourses. A second source of input uncertainty is the hydrological input itself, and this is minimised 676 by including in the analysis only gauge data with long and complete records, however it is recognised 677 that gauge data availability in Kuala Lumpur and surrounding areas is poor. Uncertainties in the 678 modelling process arise from two orders of issues: the representation of the flow and the amount of 679 drainage in the model. In relation to the first issue, as each river section is modelled independently, 680 backwater effects at confluences are not represented; furthermore, current individual simulations 681 assumes boundary conditions whereby water can exit the model at the downstream boundary, while in 682 reality if the downstream is also in flood stage, this assumption is not correct. This is an intrinsic 683 limitation of the current fluvial JFlow model and no mitigation has been implemented for this study. In 684 relation to the overall catchment drainage a fundamental epistemic uncertainty is the location of culverts 685 in Kuala Lumpur, which have not been represented in the model. This is not necessarily a conservative 686 assumption as a blocked culvert may locally exacerbate flooding beyond the level expected in an 687 undefended (no culvert) scenario. Finally, the capacity of natural or artificial drainage systems across 688 the study area is represented at a broad scale and does not fully account for site-specific storm drains or 689 other localised features. A detailed land use dataset was combined with soil information and slope to 690 calculate variable percentage runoff rates on a 30m resolution grid. This resolution is appropriate for 691 the level of detail of the input (land use, soil and slope) information, but means that property-level 692 drainage systems cannot be accounted for.

From the perspective of determining the vulnerability, although increasingly the need for micro level studies is recognised, most published work on flood risk analysis refers to generic building typologies and their incidence on grid-cells containing several buildings, to characterise the exposure. In this respect the vulnerability model proposed here has two advantages: identifies the vulnerability of each 697 specific assets on the basis of its geometry, material characteristic and level of maintenance, but also in 698 terms of its setting and hydraulic characteristic of its curtilage. This partly compensate the lack of 699 knowledge on drainage feature at the urban scale, form the modelling point of view, but most 700 importantly identifies deficiencies that can be mitigated at the scale of the single property. In 701 developing countries this can become an important tool for communication to stakeholders and community involvement in mitigation strategies, through the mapping and visualization of the 702 703 vulnerability indicators. The sample used is relatively small, and although the robustness of the rating 704 process has been verified by cross correlating the scoring results of different surveyors, uncertainties 705 on the single buildings are related to the validity of the Google street map photo and the accuracy with 706 which measurements can be extracted from such pictures. In order to ensure applicability of the 707 methodology to other locations and to properly calibrate the single parameter's ratings and overall 708 vulnerability classes, larger samples should be studied..

709 A fundamental source of uncertainties in modelling losses, is the choice of an appropriate 710 damage/depth function, and its conversion in monetary terms. The first is usually mitigated by 711 calibrating any model on damage data for historic floods in the area or region and the second by calibrating the replacement cost on insurance claim data. In the present study, both historic damage 712 713 and insurance claim datasets are not readily available in a format that can be used at this scale and in 714 this context. Therefore, rather than using a single arbitrary damage depth function, a large number of 715 functions derived for building types similar to the ones analysed have been used to obtain a mean 716 damage ratio function by regression. This was then validated by comparison with functions derived by 717 other studies on reach damage datasets. The fact that the damage function is independent of the specific 718 building typology or local exposure model, which are accounted for in the vulnerability model, renders 719 it of generic value and makes it applicable to other situations in Malaysia and worldwide. The economic 720 loss function considers the loss from both the physical damage to each building and its content. The 721 additional cultural value as a touristic attraction was rather crudely accommodated by an arbitrary factor. 722 There is an extensive, but also so far rather inconclusive debate in literature, as to how to compute and 723 quantify the increase in loss associated with the historic value of a property, both as it pertains to its 724 direct and indirect losses. This is an area that should be tackled in future by looking in detail at the 725 additional repairing costs and the loss in revenue from touristic business. The intangible aspects of 726 course deserves a different approach.

727

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735 Data availability

- 736 Building data were collected from a field survey and Google Street View
 737 (<u>https://www.google.com/maps/</u>). Primary data are strictly used within the project "Disaster Resilient
- 738 Cities: Forecasting Local Level Climate Extremes and Physical Hazards for Kuala Lumpur". The data
- of the research findings are the available from the corresponding author (DDA) on reasonable request.

740 Author contributions

- 741 DDA designed the research and analysed the results; KW and YY collected the data, analysed the results
- and produced the visualisation; HS, AM and VP conducted the flood modelling; JJP discussed and
- extended the findings. All authors discussed the results and drafted the final manuscript.

744 **Competing interests**

745 The authors declare that they have no competing interests.

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