



1 **Machine Learning Analysis of Lifeguard Flag Decisions and Recorded Rescues**

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12 **Abstract**

13

14 Rips currents and other surf hazards are an emerging public health issue globally. Lifeguards,  
15 warning flags and signs are important and to varying degrees they are effective strategies to  
16 minimize risk. In the United States and other jurisdictions around the world, lifeguards use  
17 coloured flags (green, yellow and red) to indicate whether the danger posed by the surf and rip  
18 hazard is low, moderate, or high respectively. The choice of flag depends on the lifeguard  
19 monitoring the changing surf conditions along the beach and over the course of the day using both  
20 regional surf forecasts and careful observation. There is a potential that the chosen flag does not  
21 accurately reflect the potential risk, which may increase the potential for rescues or drownings. In  
22 this study, machine learning used to determine the potential for error in the flags used at Pensacola  
23 Beach, and the impact of that error on the number of rescues. A decision tree analysis suggests  
24 that the wrong flag was flown on ~35% of days between 2004 and 2008 (n=396/1125), and that  
25 those differences account for only 17% of all rescue days and ~60% of the total number of rescues.  
26 Further analysis reveals that the largest number of rescue days and total number of rescues is  
27 associated with days where the flag deployed over-estimated the surf and hazard risk, such as a  
28 red or yellow flag flying when the model would suggest a green flag would be more appropriate  
29 based on the wind and wave forcing. Regardless whether this is a result of the lifeguards being  
30 overly cautious or the rip and surf hazard is associated with weak rips forced by a transverse-bar  
31 and rip morphology, the results suggest that beach users are discounting the lifeguard warnings if  
32 it isn't consistent with how they perceive the surf hazard. Results suggest that machine learning  
33 techniques have the potential to support lifeguard and thereby reduce the number of rescues and  
34 drownings.

35

36 **Keywords:** *rip current, surfzone, beach safety, beach hazard*



37 **Introduction**

38

39 Rip currents are the main hazard to recreational swimmers and bathers, and, in recent years,  
40 have been recognized as a serious global public health issue. Rips are strong, seaward-directed  
41 currents that can develop on beaches characterized by wave breaking within the surf zone (Castelle  
42 et al., 2016), and capable of transporting swimmers a significant distance away from the shoreline  
43 into deeper waters. Weak swimmers or those who try and fight the current can become stressed  
44 and experience panic (Brander et al., 2011; Drozdowski et al., 2015) leading to increased  
45 adrenaline, an elevated heart rate and blood pressure, and rapid and shallow breathing. On  
46 recreational beaches in Australia and the United States, rips have been identified as the main cause  
47 of drownings and are believed to be responsible for nearly 80% of all rescues (SLSA, 2017; USLA,  
48 2017). It is estimated that the annual number of rip current drownings exceeds the number of  
49 fatalities caused by hurricanes, forest fires, and floods in Australia, the United States, and Costa  
50 Rica (Brander et al., 2013; NWS, 2017; Arozarena et al., 2015), but recent evidence suggests that  
51 public knowledge of this hazard is limited (Brannstrom et al., 2014; 2015) and that few people are  
52 interested in rip currents compared to other hazards (Houser et al., in press).

53 Many beaches have warning signs at primary access points to warn beach users of the rip  
54 hazard, but recent studies suggest that signs may not be effective (e.g. Matthews et al., 2014;  
55 Brannstrom et al. 2015). Many beaches also use a combination of beach flags to either designate  
56 the location of supervised and safe swimming areas (e.g. Australia and the United Kingdom), or  
57 areas and times to avoid entering the water (e.g. Costa Rica and the US). Unfortunately, not every  
58 country uses the same flagging convention and there are regional variations that can lead to  
59 confusion amongst beach users. The United States and Canada use green, yellow, and red coloured  
60 flags to indicate whether the danger posed by the surf and rip hazard is low, moderate, or high,  
61 respectively (ILSF, 2004). A beach manager or lifeguard decides on the surf hazard and the flag  
62 to fly based on a combination of daily updates on rip conditions provided by local lifeguards as  
63 well as a rip forecast from the US National Weather Service (NWS). Most rip forecasts are based  
64 on a simple correlation between the number of rip-related rescues and meteorological and  
65 oceanographic conditions on that day (Lushine, 1991a, b; Lascody, 1998; Engle, 2002; Dusek and  
66 Seim, 2013; Kumar and Prasad, 2014; Scott et al., 2014; Moulton et al., 2017). These forecasts do  
67 not account for the surf zone morphology, which may be conducive to the development of rips on



68 days when wave breaking is relatively weak. Even under ‘green flag’ days, the presence of shore-  
69 attached nearshore bar (called a transverse bar and rip morphology) can force a current of  $\sim 0.5$  m  
70  $s^{-1}$  that can pose a threat to weak swimmers (Houser et al, 2013).

71 The presence of a rip when the forecast predicts that the hazard potential is low, can put  
72 beach users at risk when a lifeguard is not present and able to intervene/rescue. To be effective,  
73 the flag system requires lifeguards to continuously assess surf conditions and monitor swimmers  
74 and bathers, and ultimately intervene if someone does not heed the warning flag. Recent evidence  
75 suggests that many beach users do not adhere to warnings if their own experience (whether  
76 accurate or not) or behavior of others on the beach, contradicts the hazard, as indicated by the  
77 warning flag (Houser et al., 2017; Menard et al., 2018). Beachgoers may lose trust in authority (i.e.  
78 the lifeguards) if a forecast is perceived, wrongly or rightly, to be inaccurate (Espluga et al., 2009).  
79 If the forecast is for dangerous surf conditions and a yellow or red flag is placed on the beach when  
80 conditions appear to be relatively calm, the beach user may discount or ignore the forecast now  
81 and in the future. Trust and confidence in the authority figures has been eroded and they believe  
82 that the lifeguards are being overly-cautious. It can be difficult to change (or ‘reset’) public  
83 perception about the accuracy of the flag system as soon as a discrepancy is perceived, and  
84 subsequent visits and experiences may confirm the biases of the beach user (Houser et al., 2018).  
85 It is a situation analogous to the boy who cries “wolf” (Wachinger et al., 2013).

86 This study examines the consistency of flag warnings at Pensacola Beach, Florida between  
87 2004 and 2008 when daily data is available for flag colour, wind and wave forcing, as well as the  
88 number of rescues performed by lifeguards. A decision tree, a form of machine learning, is used  
89 to predict the posted flag colour using lifeguard observations in combination with wind and wave  
90 forcing. The modelled flag colour can be compared to the posted flag colour on a particular day to  
91 identify days when there is a discrepancy between the posted and predicted flag colours, which is,  
92 in turn, compared to the number of rescues performed on that day. It is hypothesized that there  
93 will be a greater number of rescues performed on days when there is a discrepancy between the  
94 predicted and posted flag colour.

95

## 96 **Study Site**

97



98           The analysis was completed for Pensacola Beach, Florida where there is in an available  
99 record of daily flag colours, wind and wave forcing, and lifeguard-performed rescues. The beaches  
100 of the Florida Panhandle have been described “*as the worst in the nation for beach drowning*”  
101 (The Tuscaloosa News, 2002), based on the presence of semi-permanent rips along the length of  
102 the island (Houser et al., 2011; Barrett and Houser, 2012). These rips can be active and pose a  
103 threat to swimmers when conditions may appear to be safe for swimming (Houser et al., 2013).  
104 During the period of the study (2004-2008), the Santa Rosa Island Authority maintained a flagging  
105 system to alert beach users about the heavy surf and rip hazard based on the NWS rip forecast. The  
106 highest flag colour for that day was recorded by the Island Authority, along with the number of  
107 prevents, assists, and rescues. The Island Authority reserve the rescue definition for those persons  
108 in extreme difficulty who, in the opinion of the lifeguard, would have drowned without assistance.

109           Rescues, assists, and prevents are recorded regardless of whether they are conducted in a  
110 ‘guarded’ area, a designated swimming area where there are typically many beach users (Casino  
111 Beach, Fort Pickens Gate Beach, and Park East), or along the ~13 kms of unguarded beach where  
112 lifeguards conduct regular patrols and respond to emergency calls. As shown by Barrett and  
113 Houser (2013), there are rip current hotspots with semi-permanent alongshore variation in the  
114 nearshore morphology due to a ridge and swale bathymetry on the inner-shelf. The innermost bar  
115 varies alongshore at a scale of ~1000 m, consistent with the ridge and swale bathymetry, and tends  
116 to exhibit a transverse bar and rip morphology immediately landward of the deeper swales.  
117 Historically, most drownings and rescues on this popular beach have occurred at these rip hotspots  
118 because they correspond to the main access points along the island (Houser et al., 2015; Trimble  
119 and Houser, 2018).

120           Santa Rosa Island experienced widespread erosion and washover during Hurricane Ivan in  
121 September, 2004. The storm reinforced the alongshore variation in the nearshore bar morphology  
122 and forced the bars farther offshore. As described in Houser et al. (2015), the nearshore bars  
123 migrated landward and recovered to the beachface for 3 years following the storm. During this  
124 period, the inner-bar morphology transitioned from a rhythmic bar and beach morphology to a  
125 transverse bar and rip morphology before ultimately attaching to the beachface in May 2008  
126 (Houser and Barrett, 2010). This changing bar morphology is a primary control on the presence of  
127 rip channels, with the greatest density of rips present in 2005 as the inner-most bar first started to  
128 develop a transverse bar and rip morphology (Houser et al., 2011).



129

## 130 **Methodology**

131

132 Offshore wave conditions and wind forcing function are based on long-term meteorological  
133 and oceanographic records from two offshore wave buoys located near the study region (buoy  
134 42039 and 42040). The available wave data included offshore wave height, period, and direction,  
135 and the wind data included speed and direction. A decision tree analysis was used to determine  
136 what combination of wave and wind forcing was associated with the flag posted by the Santa Rosa  
137 Island Authority on that day. After training on the available dataset, the model produces a decision  
138 tree that can be used for future decisions about what flag should be posted, although further training  
139 would be required to validate the model and operationalize. The modelled (*i.e.* predicted) flag  
140 colour is then compared to the posted flag colour for all days to determine if there is a relationship  
141 between the flag colour and rescues. The comparison is also used to determine if there is a specific  
142 combination of wind and wave forcing on the days when the modelled flag colour and the posted  
143 flag colour do not align.

144 The decision tree model was developed using the Chi-square Automatic Interaction  
145 Detector (CHAID) technique developed by Kass (1980). The goal of CHAID analysis is to build  
146 a model that helps explain how independent variables can be merged to explain the results in a  
147 given dependent variable. To develop a decision tree, the first step is declaring the root node, this  
148 corresponds to the target variable that will be predicted throughout the model. Then, the  
149 independent variable that provides the most information about the target values is identified. The  
150 root node is then split on this independent variable into statistically significant different subgroups  
151 using the F-test. These subgroups are then split using the predictor variables that provide the most  
152 information about them. CHAID analysis continues this process until terminal nodes are reached  
153 and no splits are statistically significant.

154

## 155 **Results**

156

157 The decision tree model was trained on 1125 days with complete data between 2004 and  
158 2008 during which there was 145 days with rescues. The annual number of rescues and rescue  
159 days varied by year with a peak in both the total number of rescues and the number of rescue days



160 in 2005. The number of rescues was at a minimum in 2007, while the number of rescue days was  
161 at a minimum in 2006. The number of rescues decreased linearly between 2005 and 2007 as the  
162 nearshore bar morphology continued to recover following Hurricane Ivan and welded to the  
163 beachface consistent with previous observations at the site (Houser et al., 2011).

164 The decision tree analysis suggests that the posted flag was not predicted by the model on  
165 35% of days between 2004 and 2008 (n=396). There was a total of 342 rescues over 66 days when  
166 the model predicted a different flag than was posted representing over 60% of all rescues (Table  
167 1). By comparison, 40% of all rescues (n=224) occurred over 79 days when the predicted and  
168 posted flags were the same. Chi-square analysis suggests that the number of rescue days is  
169 significantly greater at the 95% confidence level when the predicted and posted flags are different  
170 ( $\chi^2=7.77$ ,  $p\sim 0.005$ ). This supports the primary hypothesis that there will be a greater number of  
171 rescues performed on days when there is a discrepancy between the predicted and posted flag  
172 colour.

173

174 **Table 1.** Results of Chi-square analysis of posted and predicted flag colour versus rescue and no  
175 rescue days at Pensacola Beach, Florida between 2004 and 2008.

	Rescue Days	No Rescue Days	$\chi^2=7.77$ , $p\sim 0.005$
Posted=Predicted	79	650	
Posted≠Predicted	66	330	

176

177 Chi-square analysis was also used to determine if the number of rescue days depends on  
178 whether the model predicts a flag of greater or lesser hazard compared to the posted flag (Table  
179 2). Results suggest that the number of rescue days is greater when the model predicts hazardous  
180 surf (i.e. red or yellow flag) but the posted flag was either yellow or green ( $\chi^2=18.11$ ,  $p\sim 0.0001$ ).  
181 The number of rescue days was over-represented when the posted flag colour was red or yellow  
182 but the model predicted that the flag should have been yellow or green, respectively, suggesting  
183 that posting a overly-cautious flag can present a danger. These 47 days associated 268 of the total  
184 566 rescues between 2004 and 2008, or  $\sim 7.2$  rescues per day when the island authority was overly-  
185 cautious in their flag choice. In comparison, the number of rescues was under-represented on days  
186 when the posted flag suggested conditions were not as hazardous as the model or were identical to  
187 the model.

188



189 **Table 2.** Results of Chi-square analysis of posted and predicted flag colour versus rescue and no  
190 rescue days at Pensacola Beach, Florida between 2004 and 2008.  
191

	Rescue Days	No Rescue Days	
Posted>Predicted	47	171	$\chi^2=18.11, p=0.0001$
Posted<Predicted	19	159	
Posted=Predicted	79	650	

192

193 The greatest number of rescues were performed on days when the posted flag was yellow  
194 (moderate hazard, moderate surf and/or currents) but the model predicted a green flag (low hazard,  
195 relatively calm surf and/or currents) based on the wind and wave forcing. A total of 231 rescues  
196 were performed on 37 of the 168 days when the posted flag was yellow and the model predicted  
197 flag colour was green. In comparison, there were only 12 rescues on 3 of 20 days when the posted  
198 flag was red (high hazard, strong surf and/or currents) and the model predicted flag colour was  
199 green. Finally, there were 25 rescues performed on 7 of 30 days when a red flag was posted and  
200 the model predicted a yellow flag was appropriate. The number of rescues and rescue days when  
201 the posted flag was more cautious than predicted by the model were at a maximum in 2005 and  
202 linearly decreased to a minimum in 2007 as the bar morphology recovered from Hurricane Ivan.

203 While there were fewer than expected rescue days when the posted flag was green or  
204 yellow and the model predicted a yellow or red flag was appropriate, rescues were still performed  
205 on those days. There was a total of 66 rescues on 13 of 80 days when the posted flag was yellow,  
206 but the model predicted a red flag should be posted (Table 3). Only 7 rescues were performed on  
207 5 of the 83 days when the posted flag was green and the model predicted a yellow flag, with even  
208 fewer rescues performed on days when the posted flag was green but should have been red. The  
209 number of rescues and rescue days when the posted flag was lower than the predicted flag  
210 decreased from 2004 to 2007, with a statistically significant outlier in 2008. The large number of  
211 rescues in 2008 is the result of 2 days with 13 rescues each (April 19 and September 14), when a  
212 yellow flag was being flown but the model predicted a red flag was more appropriate. This  
213 suggests that the difference between posted and predicted flag colours can vary inter-annually with  
214 changes in the nearshore morphology and/or changes in the individual who makes the flag  
215 decision.

216





217  
218 **Table 3.** Number of days and rescues (in brackets) based on the combination of posted and  
219 predicted flag colours.

		Predicted Flag		
		G	Y	R
Posted Flag	G	475 (48)	83 (7)	15 (1)
	Y	168 (231)	154 (125)	80 (66)
	R	20 (12)	30 (25)	100 (51)

220

## 221 Discussion

222 Results of the present study suggest that over 60% of all rescues at Pensacola Beach,  
223 Florida between 2004 and 2008 occurred on days when the posted hazard flag was different from  
224 the flag predicted by a decision tree model. The model was trained using average wind and wave  
225 forcing at buoys offshore and the flag colour selected by the Santa Rosa Island Authority over the  
226 entire study period. The posted flag was not predicted by the model on 35% of days between 2004  
227 and 2008 (n=396), with one or more rescues occurring on 66 of those days (~17%). While rescues  
228 did not occur on a vast majority of the days when the posted and predicted flag were different, they  
229 accounted for a disproportionately large number of the rescues. This is not to suggest that Santa  
230 Island Authority made a mistake in their flag choice. Rather, the results suggest that the difference  
231 between the posted and predicted flag colours is associated with the morphology of the innermost  
232 nearshore bar, which is not captured by a model and forecast based on wind and wave forcing  
233 alone. The decisions made by the beach manager and lifeguards are not only dependent on the  
234 wind and wave forecast, but also their assessment of the morphology and the potential for rip  
235 development based on experience and years of careful observation. These discrepancies between  
236 model-predicted and manager-posted flag colours provide a basis for future model development  
237 and expansion. Increasing the volume of available data into the future, through continuous  
238 collection, can broaden the information provided to the model, contributing to model evolution is  
239 better able to account for subtle distinctions while remaining computationally efficient.  
240 Furthermore, introducing additional variables, such as nearshore morphology, to the model has the  
241 potential to better capture a lifeguard or beach manager's intuition associated with dangerous surf  
242 conditions.



243           The model predictions and most forecasts are based solely on wind and wave forcing  
244 (Lushine, 1991a, b; Lascody, 1998; Engle, 2002; Dusek and Seim 2013; Arun Kumar and Prasad,  
245 2014; Scott et al., 2014; Moulton et al., 2017). Noticeably absent from the current model is surf  
246 zone morphology, which ultimately determines whether a rip can develop under those conditions  
247 or not. The beach manager and lifeguard can observe the nearshore morphology and assess the  
248 potential for rip development, which would lead to them putting out a yellow or red flag when the  
249 model would predict a green or yellow flag is appropriate. While beach managers and lifeguards  
250 are being prudent, their assessment may not conform to those of the beach user who decides on  
251 whether the water is safe or not based on wave breaking (Caldwell et al., 2013; Brannstrom et al.,  
252 2013; 2015). Most beach users assume that larger breaking waves are more dangerous, and many  
253 will not enter the water if they (and the model) believe that it is red flag conditions. This may  
254 partially explain why there were fewer than expected rescues on days when the posted flag colour  
255 was overly-conservative (*e.g.* green or yellow flag was posted when the model predicted a yellow  
256 or red flag, respectively). Independent of the flag or warning signs, beach users appear to be  
257 making personal decisions about the surf and rip hazard (Brannstrom et al., 2015) based on  
258 experience at the site or elsewhere (see Houser et al., 2018). Whether this erodes beach users'  
259 confidence in the lifeguards and other authorities managing the beach is an important question for  
260 future research.

261           A large number of rescues occurred when the posted flag was yellow but the model  
262 predicted the wind and wave forcing warranted a green flag. Rightly or wrongly, the beach user  
263 will observe that wave breaking is limited and assume that conditions must be safe. As shown by  
264 Caldwell et al. (2013) and Brannstrom et al. (2013) most beach users along the Gulf Coast of the  
265 United States assume that the calm flat water of a rip is safer than adjacent areas where the waves  
266 are breaking. The lifeguard, however, may observe a bar morphology that is conducive to the  
267 development of rips and post a yellow flag to warn about the potential for rips, despite the weak  
268 wind and wave forcing. As observed by Houser and Barrett (2012), rips with speeds of ~0.5 m/s  
269 can develop on 'green flag' days because of the transverse bar and rip morphology that is present  
270 in the inner-nearshore. It is difficult for beach users to spot a rip or assess the potential for rip  
271 development, and they may assume that the lifeguard is being overly cautious. Going to the beach  
272 is a reward-based activity, and many people commit significant personal and financial investment  
273 to be at the beach (Houser et al., 2018). If they believe that the lifeguard is 'wrong' they will ignore



274 the warning and remain committed to entering the water. The longer and more times that their  
275 perceptions are inconsistent with the experience and knowledge of the lifeguard, the more trust in  
276 authority is eroded - a beach that is perceived to be safe based on experience will always be safe  
277 despite warnings to the contrary. This is an example of confirmation bias, in which an opinion  
278 quickly becomes entrenched and subsequent evidence is used to either bolster the belief or is  
279 rapidly discarded. How this can be addressed to reduce the number of rescues is an important focus  
280 for future research on rips and other hazards in general.

281 The results of this study also highlight the limitations of the rip forecasts that are used in  
282 the United States and elsewhere around the world. A forecast based solely on the wind and wave  
283 forcing does not account for the nearshore morphology, which determines the potential for rip  
284 development. This raises one of the most important considerations for future modeling efforts  
285 based on machine learning techniques - the model will only be accurate if the bar morphology and  
286 conceptual knowledge of the lifeguard is included as input variables. Getting the beach user to  
287 observe and heed that forecast and warning, however, will remain a challenge.

288

## 289 **Conclusions**

290 Lifeguards and beach managers decide on warnings and flag colours based on careful  
291 monitoring of the changing surf conditions along the beach and over the course of the day using  
292 both regional surf forecasts and direct observation. A decision tree analysis predicts a flag colour  
293 different to the one flown on ~35% of days between 2004 and 2008 ( $n=396/1125$ ), and that those  
294 differences account for only 17% of all rescue days and ~60% of the total number of rescues. The  
295 posting of a yellow flag when the model would predict a green flag based solely on the wind and  
296 wave forcing was found to be responsible for the largest number of rescues over the study period.  
297 The nearshore morphology and the potential for rip development is not included in traditional  
298 forecasts, and most beach users use a simple assessment of wave breaking to determine if the water  
299 is safe. Even though a lifeguard will post the appropriate flag based on direct observation of the  
300 bar morphology and experience, the beach user, like simple models based solely on meteorological  
301 data, may not believe that warning and still enter the water. This suggests that reducing the number  
302 of rip and surf rescues will require that we are able to address confirmation bias on the part of the  
303 beach user, which can erode their confidence in the lifeguards.

304



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306

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308 **References**

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