Response to Reviewing committee comments: Wildfire ignition probability in Belgium

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We would like to thank the referees for their detailed and constructive comments. We believe that their feedback identified some weaknesses in our methodology and discussion. Through completing the suggested edits, the revised manuscript benefits substantially from an improvement in the results, overall presentation, and clarity.

More specifically, thanks to the useful comments of the reviewers, we refined our explanations of the introduced concepts in the paper and we updated our methods by changing the spatial resolution at which the analyses were performed (100 m instead of 10). In general, these alterations in the models' set-up did not result in major changes in model outcomes and consequent interpretation. Other comments and suggestions made by the referees are discussed point by point below. To elaborate our answers to the reviewers' comments, the following color scheme is used: comments of the referees are shown in **blue**, answers are in black and quotes from the revised text are in **green**. The lines in the final manuscript are indicated in **purple**, while the lines in the manuscript with tracked changes are in **orange**.

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1 Referee #1

1.1 Minor comments

1.1 Congratulations to the authors for the improvement of the paper and the change of the title. I think that it is an interesting work. I suggest to to the authors to do some more changes, for consistency purposes and replace the term "risk" where it is used in the results, conclusions and tables with a more appropriate description of the concepts "risk class", "risk map" e.t.c. (i.e Ignition Probability).

The reviewer's concern is justified: we look, indeed, at the ignition probability, and not the risk. We substituted the term 'wildfire risk' with 'wildfire ignition probability' where relevant (earlier on in the methods section we do talk about risk):

L360/L372, L370/L382, L478/L505, L480/L507, L524/L554, Table 2/Table 2, L751-753/L787-788, L756/L791, L758/L794

2 Referee #2

This is an interesting topic, within the scope of the journal, and especially appealing given that, as stated by the authors, the number of ignitions in Belgium are likely to increase due to climate change. The paper is clearly written and data and methods are clearly described. However, from my point of view, there is a certain number of aspects that put at stake the results presented and the conclusions reached in the paper. This is why I recommend that this paper should not be accepted at this stage, although I encourage the authors to look at my criticism (that I intended to be constructive) and resubmit it at a later stage.

2.1 Major comments

2.1 My first major concern is the choice of a 10m spatial scale for this study (1st paragraph of section 2.4). Why did the authors chose such a small scale? And how did they handle the implications of such choice? Here are some of my concerns:

2.1.1 Given that the majority of ignitions were extracted from newspapers, how did the authors assign the location at a 10m scale? and, for those events where there is GPS data, is the precision less than 10m? and even so, is it really required to locate ignitions at a 10m scale?

We share the concern of the reviewer. For the wildfire data, we only have a description of the ignition location, or, if applicable, a residential address. A resolution of 10 m would indeed be too optimistic, so we adopted a resolution of 100 m for all covariates. We justified this choice in the methods section: - for the government data:

L201-203/**L204-206**: The ignition location was identified by means of (i) a residential address, (ii) personal communication with the fire-fighting services, and/or (iii) topographic features.

- for the newspaper data:

L209-211/L212-214: For these instances, the location of the wildfire ignition was assessed using (i) the description of topographic features, and (ii) communications with the relevant fire-fighting services.

Given the uncertainties tied up with the ignition locations, we can then speculate about the valid spatial resolution for the data:

L211-213/L214-216: This way, we assumed that the remaining uncertainty on the location of the registered wildfires was higher than the chosen 100 m spatial resolution.

Due to the use of a lower spatial resolution, the results changed slightly. As to the comparison of the three IPMs, the same patterns were observed, namely that the third IPM has by far the highest average ignition probability among the observed wildfires. Figure 7 in the manuscripts was updated accordingly:



As was the text in the manuscript:

L458-461/L476-480: The Mann-Whitney U test showed that there was no significant difference in the medians of IPM_1 , and IPM_2 (p = 0.561). However, the IPM_3 had a significantly higher median than IPM_1 (p = 0.020) and IPM_2 (p = 0.003). Hence, IPM_3 , based on three covariates, was considered the best wildfire ignition probability model.

The analyses of the robustness was updated as well (Fig. 1):

Methods:

L344-354/L353-366: The first map was constructed with data from the period 1994–2004. Subsequently, we incrementally increased the length of the period from which data were used in the IPM construction stage with one year. As such, we constructed 13 IPMs, the first one with data from the period 1994–2004, the last one with data from the period 1994–2004, the last one with data for the period 1994–2016. For each IPM, we randomly selected 90% of the data for calibration, while the remaining 10% of the instances was used to assess the quality, i.e. the average predicted probability within observed ignition points. The robustness of each of the 13 IPMs was tested by calibrating each of the IPMs 100 times. This approach allowed us to construct a boxplot of the corresponding average ignition probabilities in the 13 IPMs. The range of each of these 13 probabilities is a proxy for the robustness of the IPMs.

Results:

L462-467/L481-487: From Fig. X, we infer that the quality of the IPM, expressed as the predicted probability in observed ignition points, remains stable for an increasing inventory. It can also be observed that the robustness of the IPM increases substantially for the smaller datasets, while, for datasets larger than the one that contains the data from the period 1994–2011 (219 ignitions), the quantiles of the boxplots appear at more or less the same values.

The new final probability map is almost a copy of the one in the original manuscript (Fig. 2).



Figure 1: The new figure for the robustness/quality assessment



Figure 2: Ignition probability in Belgium

2.1.2 What is the original spatial resolution of the land cover, soil and land use data? How was the rastering performed? With a nearest neighbor method?

Originally, the covariate data was provided as **a shapefile**, and we did not always know the maximal spatial resolution for them when rasterized. The land cover data was provided at a 10 m resolution. For the land use data (shapefile), the map scale at which it should be visualized was 1:10,000 (for both regions), so the accuracy is very high. The soil map can be visualized on a map scale of 1:20,000. So for all layers, a resolution of 100 m is most certainly not too detailed.

L271-273/L276-277 Due to the spatial scale at which the wildfire data is reliable, all data layers were resampled to a 100 m resolution.

L274-275/L278-279 The land cover vector dataset, dating from 2011 and originally provided at a 10 m resolution,...

L283-285/**L287-289** The soil vector data were constructed for Flanders in 2016 by the Flemish Soil Database (DOV), and for Wallonia in 2007 by the Walloon Public Service (SPW). Both Layers are available at a 1:20,000 map scale.

L291-292/L296-297 The land use vector data were developed at a 1:10,000 scale for Flanders in 2014 by the DOV, and for Wallonia in 2016 by the SPW.

2.1.3 How was spatial correlation handled, especially when choosing the tests of hypothesis? At 10m resolution, the predictors will certainly be highly correlated.

The reviewer raises an interesting question, as spatial autocorrelation could weaken the conclusions drawn from the used statistical tests at two points in our manuscript. First, when we assess the mutual independency between predictors, and second, when we apply the χ^2 test to check whether a certain covariate significantly affects the distribution of ignitions. The first point is answered extensively in our reply to Comment 2.2.1. The second point will be answered in more detail here.

Spatial autocorrelation occurs often within spatial data, and boils down to the fact that observed points close to each other are more likely to display similar features than points far away. Because of this autocorrelation, the (for statistics necessary) assumption that observations must be independent from each other, is not longer valid. This fact undermines the value of our statistical test, in this case the χ^2 squared test to assess whether covariates impact the wildfire distribution.

Assuming that autocorrelation is present within the wildfire dataset and among the three spatial covariates, this would imply that the χ^2 statistics are overestimated, and should be reduced in order to compare to the threshold $\chi^2_{5\%}$ (e.g. Cerioli, 2000¹). Yet, since the $\chi^2_{fd,5\%}$ threshold is exceeded considerably, i.e. the χ^2 statistic is about ten times larger than the threshold, it seems safe to assume that the results remain valid even when autocorrelation would be into play.

Variable	df	$\chi^2_{df,5\%}$	χ^2 stat
Land cover	10	18.31	206.4
Soil	5	11.07	100.4
Land use	6	12.59	198.2

Table 1: The results for the χ^2 test to assess the impact of land cover, soil, and land use on the ignition distribution. 'df' stands for degrees of freedom.

It is important to recognize that we use ignition data, rather than data on the burnt area. Most ignitions did not lead to a significant fire spread. Consequently, we conjecture that

¹Cerioli A, 2002. Testing Mutual Independence Between Two Discrete-Valued Spatial Processes: A Correction to Pearson Chi-Squared. Biometrics 58, 888-897

most fire ignitions did not affect the occurrence of new ignitions, implying that there is little or no correlation in the wildfire data set. For the few fires with a significant spread, we expect that the burnt area is less susceptible for wildfires during a period following the ignition, as there is no fuel left to ignite. So for short distances, we expect low, negative spatial autocorrelation. The spatial correlogram, however, shows a moderately positive correlation of 0.36 for short distances, which approaches 0 for larger distances.



2.1.4 Is Equation 5 still applicable with spatially correlated data?

Given the fact that we do not rely on statistics that require assumptions with regard to the independency of the observations, Equation 5 is still applicable.

2.2 My second major concern is the choice of predictors:

2.2.1 Are the chosen three predictors (land cover, soil and land use) independent? How did the authors handle the (quite plausible) dependence among predictors?

We understand where the concern of the reviewer originates from. When covariates in a statistical model (e.g. logistic regression, as this particular one is often used in wildfire modelling) are strongly correlated, i.e. they have a strong mutual dependency, we speak of multicollinearity. When this occurs, it might bias the estimation of the model coefficients without actually compromising the model quality. We could assess mutual independence with the χ^2 test of independence (e.g. Cerioli, 2002) (while, at the same time accounting for auto-correlation within each covariate). However, within this paper, we did not estimate coefficients of any kind, and therefore testing for independence between the independent covariates is little relevant. Moreover, we selected land use and land cover because they are covariates that have been put forward by others before to estimate wildfire risk/susceptibility/hazard (e.g. Van Butsic, 2015; Catry et al., 2009;), while soil is linked to soil moisture, and the lack thereof is considered an important precursor for wildfires (e.g. Chuvieco et al., 2004).

2.2.2 The authors show (Fig. 5a) the existence of a strong annual cycle but they restrict to static predictors. Since ignitions were mainly obtained from newspapers, it is likely that the information is biased towards ignitions associated to larger burned areas. What is then the importance of associated weather conditions? At least, the authors could have presented the distribution of the color code associated to each ignition (see subsection (iv) - Prevention in section 2.1) to show whether meteorological conditions could be (or could not be) disregarded.

We agree with the reviewer that meteorological conditions (which would explain the annual cycle) would be strong predictors of wildfire ignitions. However, meteorological variables such as the 'precipitation in the last ten days' and the temperature would be only useful for a real-time assessment under specific conditions. They could be used in a so-called 'dynamic' assessment. The goal of this paper is, however, to arrive at a static assessment, where the ignition probability is averaged over an entire year. As such, we create a map that can be used for long-term strategic planning of wildfire management. Nevertheless, we can integrate meteorological variables into climatic ones (for example the annual rainfall and the drought return level in Figure 4 in the manuscript). Yet the reasons why these were not included in the model are discussed in the methods section (L299-325/L307-334). As to the color codes, these were not applied for every region where fires occurred, and these data were not stored in any kind of database, hence it is not possible to link our ignitions with a code (more info on this at comment 2.6).

2.2.3 And given that most ignitions are originated by man (see subsection Ignition sources, $p.\tilde{10}$), then how was this aspect taken into account?

Indeed, most (if not all) wildfires were human induced. This could give rise to the question why we did not consider predictors such as population density and distance to roads. These were, however, left out from our analysis because of the (i) the extremely high population and road density throughout the entire country, where for the former, data is only available at municipal level, and (ii) the restriction on the number of covariates in the model (L302-305/L310-313 and L251-253/L253-257). We opted to use land use a predictor, as human-induced ignitions are typically a result of human behavior, rather than population density. For example, the use of live ammunition in military domains is much more decisive than the lower population density in those areas. The same holds for nature reserves: low population and road density, though people's irresponsible behavior (smoking, campfires) causes ignitions.

Nevertheless, we acknowledge that the relationship between land use and human behavior was not well explained throughout the text, and we adjusted the methods section accordingly:

L292-297/L297-302: Land use data provide information on how people behave in a certain region and hence may serve as a proxy for human impact on wildfires. In Belgium, for example, military exercises are a known cause of wildfire ignitions as a consequence of the use of explosives. Besides its impact on fire ignitions, land use can also have an effect on fuel loads (van Butsic et al., 2015).

2.3 My third major concern is the meaning of obtained probabilities:

2.3.1 The authors express their concern about the meaning of probabilities as found in previous studies based on "data-driven" methods (2nd paragraph of section 2.3). Why so? And why is the approach they are proposing better than the others? Is it useful for operational purposes to know that a 10m cell will have a probability to burn in a given year of the order of one in a million?

We thank the reviewer for pointing out that our concerns were explained poorly in the text. As for the identification of the regions with a high hazard, these probability values on a pixel scale (1 ha) are not more useful than the values obtained with traditional

approaches such as logistic regression. In other words, when it comes to the mere comparison of ignition probability between different regions, traditional approaches are at least equally valuable. However, we have identified two issues with regard to the interpretation of the results with traditional methods. The first issue concerns the proportionality of the probability values: in our method, when the obtained probability in pixel A is exactly twice as high as the probability in pixel B, it means that the occurrence of ignitions in A will be twice as high as the number of occurrences in B. As for the traditional logistic regression and machine learning algorithms, the 'increase in occurrence' is not proportional to 'the increase in probability'. Moreover, our probability values can be easily integrated into one regional ignition probability for larger areas (Eq. (5)). The second issue concerns the lack of time-specificity, whereby it is not clear how exactly we should interpret a certain probability. We tried to better explain our concerns:

L227-236/L230-240: However, we find their are some limitations towards the interpretation of the probability values obtained with these aforementioned methods. First, the increase in ignition probability is not proportional to the actual increase in occurrence of ignitions. More concretely, a doubling of the ignition probability may not be interpreted as a doubling of the number of ignition occurrences. Second, the probabilities do not have a time dimension: for which period is this probability valid? If the ignition probability in a grid cell equals 0.8, then how should this value be interpreted? Clearly, we cannot interpret it as such that the ignition probability for such a cell equals 80% in a given year. In this paper, we use a straightforward application of Bayes' rule to tackle the issues of proportionality and time-specificity.

2.3.2 And given the spatial correlation is it true that the areal probability can be computed using Equation 5? And is it reasonable to admit that such probability is the same for all years?

It is indeed true that we can expect some spatial autocorrelation in the distribution of ignitions (this is discussed in length at comment 2.1.3). As such, it is reasonable to assume that the ignition probabilities are independent, while in reality, this might not be the case. We therefore adjusted the text:

L258-264/**L262-268**: Note that for the application of Eq. 5, we assume that the ignition probabilities in neighboring pixels are independent. In reality, however, this will not be the case. An ignition might give rise to significant wildfire spread. On the short term, this might lead to a decrease in the ignition probabilities of the neighboring burnt pixels because of the removal of fuel. On the long term, burnt pixels might display a transition from less flammable to more fire-prone vegetation, thus increasing the ignition probability (e.g. Jacquemyn et al., 2005).

The reviewer is correct to assume that this probability differs between the years. We stressed that it is an average value:

L236-238/L240-242: The ignition probability in this paper is defined as the average probability that an ignition will occur during the course of one calendar year within a grid cell

2.3.3 In what sense is this information more useful than the one we directly obtain from a visual inspection of the spatial distribution of ignitions? (Figure 1)

An interesting comment, and we agree that our obtained probability pattern does reflect this distribution (of course, otherwise, our model would not be very accurate). However, we believe that our approach does offer additional advantages over a mere visual interpretation of the ignition distribution:

- We get a uniform product for the entire region, which allows to mutually compare between regions (the lack of homogeneity in the wildfire risk/hazard assessment between different regions in Belgium was the original incentive to start this research).
- Wildfires do also occur in low probability areas. A visual inspection would mistakenly classify such an area as high risk.
- Our approach helps to extrapolate to regions for which there are no wildfire data. There are, for example, other military domains in heathland where no fires have occurred, yet we can expect the ignition probability to be high in such regions. The visual inspection would not identify ignitions in these regions as 'highly probable'.

2.2 Minor comments

2.4 The authors have adopted the term "wildfire risk". I think the term "wildfire danger" is more appropriate since the study only deals with probability. However, I recognize that the term adopted by the authors is also used in the literature; unfortunately terms related with hazards are sill confusing.

The reviewer is right to assume that, in the present context, the term 'wildfire risk' is not applicable. In line with previous comments of the other reviewers, we adapted a new wildfire risk frame whereby $Risk = Hazard \times Vulnerability$ and $Hazard = Ignition \times Spread$. We, in our paper, propose a model for ignition probability, a component of wildfire hazard. More extended explanation for the risk framework is given in Section 2.3 (L68-75/L69-77). We adjusted the text where we wrongly used the term *Risk* instead of *Ignition probability*: L360/L372, L370/L382, L478/L505, L480/L507, L524/L554, Table 2/Table 2, L751-753/L787-788, L756/L791, L758/L794

2.5 p.4, subsection (i) - Prevalence, p. 4: The authors refer to the extreme event in 2011. At what time of the year did that event take place? How long did it last? Where is it precisely located? What were the meteorological conditions? What was the color code? What is the probability computed by the authors for that location? (This specific aspect should have been discussed in section 3.3) Aren't there any other large events worth being discussed?

Presenting more details on the wildfire in les Hautes Fagnes is a good suggestion. This fire, however, was by far the largest documented in recent history. The second largest documented fire was the one in the Kalmthoutse heide (less than half the size of the fire in les Hautes Fagnes). Hence, it seems appropriate to only discuss the one in les Hautes Fagnes in more detail.

L100-113/L100-114: In 2011, a year with an exceptionally dry spring characterized by 70% less precipitation than usual (KMI, 2011), more than 2360 ha of land was affected by wildfires, of which 2144 ha burnt within the Natura 2000 network. This network consists of protected nature areas throughout the European Union. The largest damage occurred in the Kalmthoutse Heide on May 25 (600 ha) and in les Hautes Fagnes on April 25 (1400 ha), symbol A en B in Fig. X. These two wildfires are the largest and second-largest documented wildfires in Belgium.

The les Hautes Fagnes wildfire was initiated on the Baelen municipality territory ($50.5407^{\circ}N$, $6.1082^{\circ}E$) on April 25, at 5:30 p.m. CEST, and was under control by emergency services on April 26, at 5:30 p.m. CEST. The cause has not been determined, yet the vicinity of walking trails near the ignition point supports the hypothesis of either negligence or arson. In this paper, a more detailed assessment of wildfire prevalence in Belgium is executed. The results are presented in Section X.

We mention the applied color codes at the time further on in the text:

L170-171/L172-173: In the case of the 2011 wildfires in the Kalmthoutse Heide and les Hautes Fagnes, the risk for both areas was classified as 'code red'.

According to the model and Eq. (5), the average annual ignition probability in les Hautes Fagnes (with a total area of 2091 ha) is 4.3%:

L484-485/L513-514: The section of les Hautes Fagnes where the 2011 wildfire occurred has a total area of 2091 ha. Here, the annual ignition probability was 4.3%.

2.6 In subsection (iv) - Prevention, the description of color codes for wildfire risk lacks of details. What factors were taken into account to define the color codes? Structural factors (landscape, proximity to roads, etc.)? Meteorological factors (air temperature and humidity, wind)? How were these color codes validated? Why were they not considered in this study?

As to these color codes, there is no homogenized approach in Belgium at the national level. The methodology differs between the provinces, but in general they are based on the following three elements: the EFFIS forecasts, the BWI index (a Belgian fire warning index maintained by the air force), and terrain observations by emergency services and nature conservation organizations.

L156-162/L157-163: The main prevention strategy in nature areas is to assign a color code reflecting the wildfire risk. The exact procedure is defined at the provincial level, and is determined by the terrain manager and local experts by combining the information of three sources: 1) field assessments, 2) consultation of the EFFIS fire danger forecast, and 3) consultation of the BWI, a national fire warning index developed by the Belgian Air Force. These color codes come with specific guidelines for visitors and firefighters...

2.7 p. 7, section 2.4, 3rd paragraph: How are the different soil types related to soil moisture in Belgium?

The text was adjusted to clarify this:

L286-290/L290-295: The different soil types are mainly based upon particle size (sand, loam, and clay), which is negatively correlated with soil moisture (Kaleita et al., 2005). The availability of ground water influences the fuel condition and hence the ignition probability (Chuvieco et al., 2014; Chaparro et al., 2015).

2.8 p. 8, last paragraph of section 2.4: "Furthermore, in most cases the location of wildfire interventions by firefighters is identified by means of a residential address (...), possibly biasing the perception of wildfire occurrence in function of distance to road". If so, how were then attributed such ignitions to a 10m cell?

A justified remark. This comment is answered in detail at comment 2.1.1

2.9 p. 10, subsection Temporal distribution: what is the impact of 2010-2013 data on the study, especially because of the higher number of recorded wildfires (that, as stated by the authors, may be just a result of better records)? And, respecting to the peak in April (Fig. 5a) it it the result of a specific year?

The reviewer is right to question the impact of a specific year with many of fires. Therefore, we updated the graph: we recalculated the frequencies 21 times, each time leaving out the data of one specific year. This way, we can visualise the minimal and maximal observed frequency (Fig. 3). We can see that the seasonal pattern is not affected much by the wildfire occurrence of a specific year.



Figure 3: The updated graph with the seasonal wildfire frequency in Belgium

The text was also adjusted:

L402-407/L416-420: To visualize how this seasonal pattern was impacted by years with many wildfire ignitions, the frequency for each month was calculated 21 times, alternately leaving out the data for one year. The obtained difference between the minimal and maximal monthly frequency appeared to be small. Hence, the seasonal pattern seems not sensitive to years with many fires, such as the period between 2010 and 2013.

Even leaving out 4 years does not influence the pattern much (Fig. 4).

2.10 p. 10, subsection Ignition sources. What about negligence and arson? Aren't they important in Belgium? If so, why?

The reviewer is right to assume that most fires are due to humans (arson or negligence). We forgot indeed to mention negligence. The results section was adjusted:

L420-421/L433-434: This research made it clear that negligence (e.g. ignitions due to cigarettes or campfires), arson and military exercises were major drivers of ignition,...

2.11 p. 11, last paragraph of section 3.2. The description of how environments were merged is vague. This should have been carefully described, since their choice is crucial to the type of



Figure 4: Seasonal pattern and its variation when we leave out the data for 4 years.

results to be obtained.

We acknowledge that this part of the text was not written carefully and might have given rise to confusion. We adjusted the text, and more importantly the figure (Fig. 5) to better visualize this.

L436-454/L449-472: The first IPM was constructed by taking into account land cover classes, which gave us 11 possible environments. These are displayed in Fig. X (a). For the second IPM, we simplified the land cover map BY RECLASSIFYING IT INTO THREE CLASSES, guided by the frequency discrepancies between the observed and expected number of wildfires (Fig. X): (i) forests (covering 25.44% of the area), by merging deciduous, mixed, and coniferous forests, (ii) shrubland (2.84%), by grouping heathland and shrubland, and (iii) a third class containing the remaining land cover classes (71.72%). In total, 18 environments remained for the second IPM.

The third IPM was based on the three land cover classes, soil, and land use maps. The soil map was composed of (i) sand (21.35%), (ii) wetlands/fens (0.48%), and (iii) a class that contained the remaining soil types (78.17%). The land use map distinguished between three classes: (i) military domains (1.18%), (ii) nature areas (25.43%), and (iii) the remaining land use classes (73.39%). Hence, in total, 27 possible environments were defined for the third IPM. However, this procedure led to environments with a very small SPATIAL extent. Therefore, such environments were merged into two new environments: first, we merged all the military domains with a soil type different from sand. Second, within the 'other' land use class, all environments with wetland or fen land cover were merged. As such, 20 environments remained FOR which the ignition probability was assessed.

2.12 p. 11, 3rd paragraph of section 3.3. Are the gaps in the histograms real? Or could they be artifacts resulting from the small number of cases in the sample? This is also a crucial aspect since the defined risk classes are based on the existence of such gaps.

We agree with the reviewer that these gaps are artifacts of the small number of wildfires. In the ideal situation, when we have more ignition data and more possible environments, we would probably observe a steady decline of the frequency in function of the observed risk. Apart



Figure 5: probability class delineation for the different IPMs.

from that we do not consider this as a problem, because we defined the risk classes on three principles (i) the classes should be equal for the different probability maps, (ii) the visible gaps should be used where possible to identify classes, and (ii) the classes' limits should give rise to a reasonable distribution of the surface areas of the probability classes (Table 2), i.e. the lowest probability class should have a large area, while the highest probability class should only cover a small part of the study area, The latter is important because it helps to identify priority zones for the distribution of management resources. The text was rewritten to to make this more clear:

L468-473/L488-496: The final IPMs were constructed with all 273 data points. We defined four probability classes guided by three principles: (i) The highest class should cover the smallest part of the study area and vice versa, (ii) the visible gaps, which might be an artifact of the small number of environments, should be used to identify natural breaks where possible, and (iii) the probability classes must be equal for all three IPMs (Fig. X)

Table 2:	Relative	areas (%) per	ignition	probability	class f	for the	e three	IPMs	and	the	average
probabili	ty assign	ed to th	ne igniti	on point	S.							

Drobability	Interval $(\sqrt{105})$	Land	Land cover	Land cover, soil	
Frobability	Interval (×10°)	cover	& soil	& land use	
Low	0.0 - 0.5	74.06	61.91	73.64	
Intermediate	0.5 - 1.5	15.70	33.47	20.97	
High	1.5 - 5.0	9.52	4.19	5.01	
Very High	>5.0	0.72	0.44	0.29	
Scor	re $(\times 10^5)$	2.85	2.54	4.07	

Note that the intervals are redefined. We adapted the histogram to make it more clear (Fig. 5).

2.13 p. 12, last paragraph of section 3.3. The authors state that probabilities using approaches such as the one based on logistic regression "cannot be interpreted as ignition probabilities, but rather as the similarity between the spatial characteristics of a given pixel and the average spatial characteristic of historical wildfires". Even if so, my question is the following: what is more useful for wildfire management and prevention? such probabilities or the ones resulting from the methodology proposed in this study?

Practical applicability is indeed (or should be) an important aspect of each wildfire risk/ignition probability/danger/... assessment. This probability map can have several applications in that regard:

- It can provide an idea of which provinces have the highest wildfire-prone area. This is important because in Belgium wildfire management is done at the provincial level. For this purpose, we believe that both the traditional maps and our maps can be used.
- However, an ignition probability is easier to integrate within further assessments of the hazard, and this risk. For example, the annual ignition probability per hectare in a military domain on sandy soil and with heathland vegetation is 0.000254. Applying Eq. (5) for a patch covering 1000 ha, we obtain an annual probability of .224 that an ignition will take place in this patch. If we had had more data on the wildfire spread, we could calculate the probability of an uncontrollable fire. If we would know, hypothetically, that half of the reported ignitions led to fires larger than 50 ha, then we could say that annually, there is a 10% chance of getting such a fire.

L489-492/L518-521: However, these values cannot be interpreted as ignition probabilities in the sense of an annual chance that a certain pixel will burn, but rather as the similarity between the spatial characteristics of a given pixel and the average spatial characteristics of historical wildfires.

2.14 p. 12, 3rd paragraph of section 4. In what sense are probabilities obtained in this study "meaningful ignition probabilities that can be interpreted as such"? I really cannot understand the meaning of this sentence? Neither can I understand the meaning of "conservative estimate" in the sentence that follows? Why do the authors think the obtained probabilities are conservative?

We adapted the text to better express what we mean:

L515-519/**L543-547**: Contrary to other approaches (e.g. ...), the resulting probability map provides a tangible estimation of the annual chance that a wildfire will ignite in a certain region. Moreover, we demonstrated that this approach can be used to obtain an estimate of the average annual ignition probability in a certain area.

In fact, the reviewer is correct to question the 'conservativeness' of the probabilities. Originally, we meant to say that to apply Eq. (5), we assume that the probabilities per pixel are independent (so no autocorrelation), but, if they were independent, we would assume that a burning pixel increased the ignition probability of the neighboring pixel. However, as we discussed before (comment 2.1.3), there might be two counteracting autocorrelation effects: (i) on the short term (e.g. <2 years), the ignition probability of a burnt area will decrease, because the fuel has been consumed, but (ii) on the long term, a fire might alter the ecosystem, making it more wildfire prone. Due to uncertainties arising from this, we do not know whether Eq. (5) will over- or underestimate the total probability. We included this discussion in the methods section:

L258-264/**L262-268**: Note that for the application of Eq. 5, we assume that the ignition probabilities in neighboring pixels are independent. In reality, however, this will not be the case. An ignition might give rise to significant wildfire spread. On the short term, this might lead to a decrease of the ignition probabilities of the neighboring burnt pixels because of the removal of fuel. On the long term, burnt pixels might display a transition to more fire-prone vegetation, thus increasing the ignition probability (e.g. Jacquemyn et al., 2005).

Wildfire ignition probability in Belgium

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23 Abstract

In recent decades, large wildfires have inflicted considerable damage to on valuable 24 Natura 2000 regions in Belgium. Despite these events and the general perception that 25 global change will exacerbate wildfire prevalence, the phenomenon this has not been 26 studied yet in the Belgian context. Therefore, the national government initiated the 27 National Action Plan Wildfires in order to evaluate the wildfire risk, on the one hand, 28 and the materials, procedures, and training of fire services, on the other hand. 29 This study focuses on the spatial distribution of the ignition probability, a component 30 of the wildfire risk framework. In a first stage, we compile a historical wildfire database 31 using (i) newspaper articles between 1994 and 2016, and (ii) a list of wildfire interven-32 tions between 2010 and 2013, provided by the government. In a second stage, we use 33 a straightforward method relying on Bayes' rule and a limited number of covariates to 34 calculate the ignition probability. 35 It appears that most wildfire-prone areas in Belgium are located in heathland where 36 military exercises are held. The provinces that have the largest relative areas with a 37 high or very high wildfire risk are Limburg and Antwerp. Our study also revealed that 38 most wildfire ignitions in Belgium are caused humans (both arson and negligence), and 39 that natural causes such as lightning are rather scarce. Wildfire prevention can be im-40 proved by (i) excluding military activity in fire-prone areas during the fire season, (ii) im-41 proving collaboration with foreign emergency services, (iii) concentrating the dedicated 42 resources in the areas that display the highest ignition probabilities (iv), improving fire 43

⁴⁴ detection methods, and (v) raising more awareness among the population public.

Keywords

46 Wildfire, ignition probability, risk analysis, Bayes' rule, Belgium

47 Summary

⁴⁸ In recent years, several valuable nature reserves in Belgium have been severely dam-

49 aged by wildfires. In order to optimize wildfire management, an ignition probability

⁵⁰ map is developed for Belgium, based on an inventory compiled through a government

⁵¹ database and newspaper articles.

52 1 Introduction

Every year, wildfires burn an astonishing 350-450 million hectares of forest and grass-53 land globally, an area corresponding to approximately 4% of earth's land surface, 54 Antarctica and Greenland not taken into account (Randerson et al., 2012; Giglio et al., 55 2010). The general perception is that wildfire frequency and damage are increasing 56 due to more extreme weather events and altered precipitation and temperature pat-57 terns (National Wildlife Federation, 2008; IPCC, 2014; North et al., 2015; Doerr and 58 Santin, 2016). Wildfires inflict physical and mental harm (Liu et al., 2014; Youssouf 59 et al., 2014; Eisenman et al., 2015; Navarro et al., 2018) and damage infrastructure 60 (Syphard et al., 2013; Penman et al., 2015). 61

Despite their increasing threat, wildfires in Belgium have not received any attention in literature. On the one hand, this gap can be justified by the lack of casualties and the low wildfire frequency, but, on the other hand, fires have been inflicting considerable damage to valuable nature areas (San-Miguel-Ayanz et al., 2012a). The latter has prompted the federal government to initiate the National Action Plan Wildfires, for which one of the objectives is to perform a wildfire risk assessment.

However, there is no unambiguous framework for assessing wildfire risk (Hardy, 68 2005; Miller and Ager, 2013; San-Miguel-Ayanz et al., 2017). Following the IPCC 69 framework of natural hazard risk, the European Commission (EC) defines wildfire risk 70 as a function of (i) hazard and (ii) vulnerability. The former refers to the occurrence of 71 an incident, and is a combination of fire ignition and spread. The second component, 72 wildfire vulnerability, is a measure of the presence of ecological and socioeconomic 73 assets that can be damaged by fire, and the extent to which one can anticipate, resist, 74 cope with, or recover from this damage (IPCC, 2012; San-Miguel-Ayanz et al., 2017). 75 Within this study, we focus on the wildfire ignition probability and its spatial distri-76 bution. First, the study area is presented together with the spatial data, necessary for 77 the assessment. Second, we introduce a method that relies on Bayes' rule and a lim-78 ited number of covariates to assess the probability. In Section 3, the resulting ignition 79 probability map (IPM) is presented, and lastly we discuss the results and include some 80

recommendations for future wildfire management in Belgium.

2 Materials & Methods

83 2.1 Study Area: Belgium

Belgium is a western European country and a member state of the European Union. It 84 is bordered by France to the south, Luxembourg and Germany to the east, the Nether-85 lands to the north, and the North Sea to the west. Belgium has a temperate maritime 86 climate that is characterized by four distinct seasons: spring, summer, fall and winter. 87 It has a total area of approximately 30,528 km² and a population of more than 11.2 mil-88 lion. The average population density is 363 inhabitants per km², though the northern 89 region, Flanders, is much more densely populated than the southern region, Wallonia 90 (Fig. 1, 562 inh./km² versus 214 inh./km²) (Belgian Federal Government, 2016). 91 Within wildfire literature, this region has not received any attention. Therefore, in 92 the following paragraphs, we will discuss the (i) prevalence, (ii) damage, (iii) detection 93 and suppression, and (iv) prevention of wildfires in Belgium, as well as (v) the National 94

95 Action Plan Wildfires, which was introduced by the Federal Public Service Internal

96 Affairs (2013) to improve the aforementioned management aspects.

(i) **Prevalence** The prevalence of wildfires in Belgium is rather limited. The annual 97 burnt area rarely exceeds 40 hectares, but depending on the meteorological condi-98 tions relatively large areas -in a Belgian context- can be affected. Unfortunately, 99 these fires often occur in biologically valuable nature areas. In 2011, for instance, 100 a year with an exceptionally dry spring characterized by 70% less precipitation than 101 usual (KMI, 2011), more than 2360 ha of land was affected by wildfires, of which 102 2144 hectares of land ha burnt within the Natura 2000 network (mainly. This network 103 consists of protected nature areas throughout the European Union (San-Miguel-Ayanz et al., 2012a) 104 . The largest damage occurred in the Kalmthoutse Heide and on May 25 (600 ha) 105 and in 'les Hautes Fagnes, symbol' on April 25 (1400 ha), letters A en B in Fig. 1), 106 consisting of protected nature areas throughout the European Union (San-Miguel-Ayanz et al., 2012a 107 These two wildfires are the largest and second-largest documented wildfires in 108 Belgium. The 'les Hautes Fagnes' wildfire was initiated on the Baelen municipality 109 territory (50.5407°N, 6.1082°E) on April 25, at 5:30 p.m. CEST, and was under control 110 by emergency services on April 26, at 5:30 p.m. CEST. The cause has not been 111 determined, yet the vicinity of walking trails near the ignition point supports the hypothesis 112 of either negligence or arson. In this paper, a more detailed assessment of wildfire 113 prevalence in Belgium is executed performed. The results are presented in Section 3.1. 114

(ii) Damage Since even the vaster wildfires in Belgium did not damage infrastruc-115 ture or housing, while there have been no human casualties up to this day, it may be 116 concluded that the damage cost of wildfires in Belgium is very limited. Essentially, wild-117 fire damage occurs most frequently in natural areas, where wildfires might jeopardize 118 the survival of vulnerable species like Lyrurus tetrix (Jacob and Paguet, 2011) or pro-119 mote the growth of undesired plant species such as competitive grasses (e.g. Molinia 120 *cearuleacaerulea*) that suppress the presence of characteristic plant species, such as 121 Calluna vulgaris and Erica tetralix (Marrs et al., 2004; Jacquemyn et al., 2005; Schep-122 ers et al., 2014). Hence, wildfire research in Belgium is important from a biological, 123 ecological, and nature conservation perspective. 124

In that respect, it is important to estimate the monetary value of nature in Bel-125 gium. Focusing on Flanders, Liekens et al. (2013) did this on the basis of a large-126 scale choice experiment to determine the willingness of households to pay for nature 127 $(\in/household/year)$. These authors rank forest as the most valuable $(\in 182)$, followed 128 by heathland and inland dunes (\in 159), grassland (\in 158), open reed and swamp 129 $(\in 146)$, pioneer vegetation $(\in 119)$, and marshes $(\in 117)$. These monetary values 130 should not be used to determine the value of nature areas, but rather to compare the 131 value of different types of nature. It should also be noted that the monetary value of a 132 burnt nature area is not necessarily affected in the long run since regeneration of the 133 vegetation will often occur. Still, wildfires can alter the monetary value of an area if its 134 cover changes from one type of nature to another. Even so, monetary value does not 135 necessarily reflect ecological value. 136

(iii) Detection and suppression As a consequence of the high population density,
 wildfires in Belgium are rapidly detected and reported to the emergency services.

Moreover, in some valuable nature areas extra efforts are made for an even more rapid detection. For instance, on days with a (very) high wildfire risk, in one of Flanders' vastest nature areas (Kalmthoutse Heide'de Kalmthoutse Heide') predominantly consisting of heathland, volunteers man a fire watch tower - a building structure that offers a clear view of the area, and immediately report any detected smoke or flames to the emergency services. Currently, this is the only way of wildfire detection in use.

Wildfires are suppressed by ordinary firefighters using their standard equipment, 145 which is complemented with dedicated terrain vehicles to gain access to rough terrain, 146 while some firefighters got a specific training in France (Federal Public Service Internal 147 Affairs, 2013). Belgium also lacks planes or helicopters that can be deployed in the 148 case of wildfires, though in 2015 a bilateral agreement between Belgium and The 149 Netherlands was signed to deploy a dedicated helicopter from The Netherlands in the 150 case of major events (Ministry of Justice and Security, 2015). Also in the past, aerial 151 means from neighboring countries were deployed in large-scale exercises in the Hoge 152 Venen-'les Hautes Fagnes' to fight the largest wildfires (Belga, 2013). Since wildfires 153 are rather rare and mostly ordinary firefighting equipment is used, the suppression 154 cost of wildfires in Belgium is expected to be a limited portion of the total budget spent 155 to its emergency services. 156

(iv) **Prevention** The main prevention strategy in nature areas is to assign a color 157 code reflecting the wildfire riskthat is assessed. The exact procedure is defined 158 at the provincial level, and it is determined by the terrain manager and local ex-159 perts , and comes by combing information from three sources: 1) field assessments, 160 2) consultation of the European Forest Fire Information System (EFFIS) fire danger 161 forecast, and 3) consultation of the Fire Warning Index (BWI), a national index developed 162 by the Belgian Air Force. These color codes come with specific guidelines for visitors 163 and firefightersdepending on the color code. 'Code green' means that there is a low 164 wildfire risk, and in the unlikely event of a wildfire, the fire brigade follows the standard 165 procedure in terms of the number of men. 'Code yellow' is associated with an elevated 166 risk. For instance, in the Kalmthoutse Heide'de Kalmthoutse Heide' the watch tower 167 is manned on such days. If a wildfire is detected in a region with 'code orange', the 168 fire brigade will deploy extra men and equipment. Moreover, the fire watch tower is 169 permanently manned and children can only play under parental supervision. Finally, 170 'Code red' means that the wildfire risk is very high and access to such areas is dis-171 couraged (ANB, 2017). In the case of the 2011 wildfires in 'de Kalmthoutse Heide' and 172 'les Hautes Fagnes', the wildfire risk for both areas was classified as code red. An-173 other form of prevention is the construction or repair of firebreaks, as illustrated in the 174 management plans for military domains (e.g. Vandenberghe et al., 2009; Waumans 175 et al., 2009). 176

(v) National Action Plan Wildfires In the aftermath of the 2011 wildfires (San Miguel-Ayanz et al., 2012a), and largely motivated by the shortcomings and problems
 detected while being faced when fighting relatively vast wildfires (up to 1000 ha), the
 National Action Plan Wildfires was compiled by the Directorate-General of the Federal
 Public Service Internal Affairs in order to evaluate and improve the risk analysis and
 cartography, materials, procedures and training, emergency planning, and exercises
 related to the outbreak of wildfires (Federal Public Service Internal Affairs, 2013). Al-

though a preliminary risk map was constructed based on the qualitative feedback from 184 emergency planning services and province governors, EU legislation dictates that a 185 more scientifically sound approach should be used. This is important because the 186 law states that forest areas classified as medium to high forest fire risk are eligible for 187 financial support of the European Regional Development Fund. However, such a wild-188 fire risk map must be backed up by scientific evidence and acknowledged by scientific 189 public organizations, in agreement with Article 24 of Regulation (EU) No 1305/2013 190 of the European Parliament and of the Council of 17 December 2013 (the European 191 Parliament and the European Counsil, 2013). In order to support the EU member 192 states in arriving at such a map and to harmonize the used methodology across the 193 EU member states, the European Commission has consulted the EU member states 194 on how the JRC should proceed during the 2017 meeting of the Commission Expert 195 Group on Forest Fires (REF). Moreover, the preliminary risk map included in the Na-196 tional Action Plan Wildfires did not account for how 'high risk' is perceived differently 197 by the consulted parties across the country. 198

2.2 Wildfire inventory for Belgium

In order to conduct develop a wildfire ignition probability assessment for the Belgian 200 territory probablity map (IPM) for the Belgium, data on historical wildfire ignitions were 201 needed. These data were collected in two ways. Firstly, a list of all wildfire interven-202 tions between 2010 and 2013 was provided by the Directorate-General of the Federal 203 Public Service Internal Affairs. The ignition location was identified by means of (i) a 204 residential address, (ii) personal communication with the fire-fighting services, and/or 205 (iii) topographic features. Secondly, the digital archives of several newspapers were 206 searched through. These archives covered the period 1985–2016, though, relevant 207 data were retrieved for the period 1994–2016 only. The following newspapers were 208 searched: Gazet van Antwerpen, Het Laatste Nieuws, Het Belang van Limburg, Le 209 Soir, L'Echo, La Dernière Heure, La Meuse, La Nouvelle Gazet, Metro, and L'Avenir, 210 thereby ensuring that most news items on wildfires throughout the country would be re-211 trieved. For these instances, the location of the wildfire ignition was assessed through 212 (i) the description of topographic features, and (ii) communications with the relevant 213 fire-fighting services. This way, we assumed that the remaining uncertainty on the 214 location of the registered wildfires was higher than the chosen 100 m spatial resolution. 215

216 2.3 Modelling Modeling ignition probability

The definition of 'wildfire risk' varies greatly within literature (Miller and Ager, 2013; 217 San-Miguel-Ayanz et al., 2017). In the past, many authors described risk as the 218 probability of wildfire occurrence (e.g. Hardy, 2005; Catry et al., 2009). As a con-219 sequence, many wildfire risk assessments are, following the EC's wildfire framework 220 wildfire framework of the European Commission, in fact an assessment of the ignition 221 probability. Common approaches for such an assessment involve data-driven meth-222 ods such as logistic regression (e.g. Martinez et al., 2008; Catry et al., 2009; Vilar 223 del Hoyo et al., 2011; Preisler et al., 2004), machine learning (e.g. Massada et al., 224 2012; Rodrigues and de la Riva, 2014), and a Bayesian weights-of-evidence model-225 ing approach (e.g. Kolden and Weigel, 2007; Dickson et al., 2006). The latter method 226 involves the use of Bayes' rule to calculate weights for the different classes of input 227

maps. These weights are then integrated per grid cell in a logit equation to obtain a probability (Dickson et al., 2006).

However, the main limitation of the aforementioned approaches is the lack of time-specificity. 230 we consider there are some limitations towards the interpretation of the probabilities 231 obtained with these aforementioned methods. First, the increase in ignition probability 232 is not proportional to the actual increase in occurrence of ignitions. More concretely, a 233 doubling of the ignition probability may not be interpreted as a doubling of the number 234 of wildfire occurrences. Second, the probabilities do not have a time dimension: for 235 which period is this probability valid? If the ignition probability in a grid cell equals 0.8, 236 then how should this value be interpreted? Is there a probability of Clearly, we cannot 237 interpret it so that the chance of ignition for such a cell equals 80% that this pixel will 238 burn in a given year?... In this paper, we use a straightforward application of Bayes' 239 rule to tackle this issue the issues of proportionality and time-specificity. The ignition 240 probability in this paper is defined as the average probability that an ignition will occur 24 during the course of one calendar year within a grid cell (Dawid et al., 2005): 242

$$P(I|C_i) = \frac{P(I) P(C_i|I)}{P(C_i)},$$
(1)

where I indicates an ignition event and C_i contains the features that characterize the environment of cell i. Such an environment is defined as the specific combination of predictor classes.

In Eq. (1), the probability that a randomly selected cell belongs to class C_i is equal to

$$P(C_i) = \frac{\text{Area of } C_i}{\text{Total Area}}.$$
(2)

P(Ci|I) is the probability that, given that an ignition took place in cell *i*, this cell belongs to class C_i , and was computed as:

$$P(C_i|I) = \frac{\text{Number of ignitions in } C_i}{\text{Total number of ignitions}},$$
(3)

with the total number of ignitions determined by the number of ignitions used for the construction of the IPM. Finally, the probability that an ignition occurs in a random cell within the time span of one year was calculated as

$$P(I) = \frac{\text{Average annual number ignitions}}{\text{Total number of cells}}.$$
 (4)

Due to the low number of wildfire occurrences in Belgium, the size of the wildfire inventory is expected to be rather limited, with only a few hundred registered wildfires. Therefore, the number of possible environments had to be kept relatively small, otherwise, too many environments without any recorded wildfires would be created. In this paper, the maximum number of environments was arbitrarily set at 20. An overview of the complete methodology is given in Fig. 2.

The annual ignition probabilities, which are calculated per grid cell, can be merged for larger areas using Eq. (5):

$$P_A = 1 - \prod_{i=1}^n (1 - p_i)^{N_i},$$
(5)

where P_A is the probability that a certain area A containing n environments will be 259 affected by a wildfire in the span of one year, p_i is the probability that a grid cell of 260 environment i will burn within one year (Eq. (1)), and N_i is the number of grid cells 261 of environment i within area A. Note that for the application of Eq. (5), we assume 262 that the ignition probabilities in neighboring pixels are independent. In reality, however, 263 this will not be the case. An ignition might give rise to significant wildfire spread. 264 On the short term, this might lead to a decrease of the ignition probabilities of the 265 neighboring burnt pixels because of the removal of fuel. On the long term, burnt pixels 266 might display a transition to more fire-prone vegetation, thus increasing the ignition 267 probability (e.g. Jacquemyn et al., 2005). 268

269 2.4 Predictors

We considered three categorical covariates: (i) land cover, (ii) soil, and (iii) land use 270 (Fig. 3). Given the nature of the applied methodology (Section 3.1), the number of 271 spatial layers was restricted to three. Due to this restriction, we did not integrate data 272 on population density, precipitation, and distance to roads (e.g. Dickson et al., 2006) 273 in the analysis. All layers were resampled to a 10 m resolution, and we We used the 274 χ^2 test of independence to determine whether there was a significant impact of each 275 variable on the wildfire occurrence (McDonald, 2014). Due to the spatial scale at which 276 the wildfire data is reliable, all data layers were resampled to a 100 m resolution. 277

The land cover vector dataset, dating from 2011 and originally provided at a 10 m 278 resolution, was obtained from the Belgian National Geographic Institute (NGI) and ras-279 terized. This variable contains the following eleven classes: coniferous forest, decid-280 uous forest, mixed forest, heathland, mixed heathland coniferous forest, mixed heath-281 land deciduous forest, agricultural land, reed land, shrubland, urban land, and other. 282 Different vegetation types can display a different wildfire susceptibility (Bond and van 283 Wilgen, 1996). More in particular, in the context of Belgium, coniferous forests and 284 heathland are more sensitive to wildfires than other vegetation types (Goldammer and 285 Furyaev, 2013; Log et al., 2017). 286

The soil vector data were constructed for Flanders in 2016 by the Flemish Soil 287 Database (DOV), and for Wallonia in 2007 by the Walloon Public Service (SPW). Both 288 data sets are applicable at a 1:20,000 map scale. Six different classes are distin-289 guished: rock, clay, loam, sand, fen/wetland, and other. Soil type is related The 290 different soil types are mainly based upon particle size (sand, loam, and clay), which is 291 negatively correlated with soil moisture (Kaleita et al., 2005), which and water retention 292 (Kaleita et al., 2005). The availability of soil moisture to vegetation influences the fuel 293 condition and hence the ignition probability (Chuvieco et al., 2004; Chaparro et al., 294 2015). 295

The land use vector data were developed at a 1:10,000 scale for Flanders in 2014 296 by the DOV, and for Wallonia in 2016 by the SPW. We distinguish Land use data 297 provide information on how people behave in a certain region and hence serve as 298 a proxy for human impact on wildfires. In Belgium, for example, military exercises 299 are a known cause of wildfire ignitions as a consequence of the use of explosives. 300 Besides its impact on fire ignitions, land use can also have an effect on fuel loads 301 (Van Butsic and Moritz, 2015). We distinguished seven different land use classes: 302 habitat, agriculture, military, economy/industry, recreation, nature conservation areas, 303 and other. Land use impacts fire ignition and fuel loads (Van Butsic and Moritz, 2015) 304

In Belgium, for example, military exercises are a known source of ignition due to the
 use of explosives.

The average population density in Belgium (363 inh./km²) is much higher than in the Mediterranean countries where wildifres are much more rampant: Spain (93 inh./km²), Portugal (115 inh./km²), France (118 inh./km²), Greece (84 inh./km²), and Italy (203 inh./km²) (United Nations, 2015). Contrary to these countries, Belgium has few remote areas with low population densities that are not urbanized in one way or another. Moreover, the highest densities are to be found in urbanized areas where we expect no do not expect wildfires.

Precipitation in Belgium varies roughly between 700 and 1000 mm/yr, with peaks 314 up to 1300mm/yr in the southeastern regions of the country like the Hautes Fagnes'les 315 Hautes Fagnes' (Fig. 4 (a)) (Meersmans et al., 2016). Despite the high precipitation 316 rates in this area, the Hautes Fagnes' les Hautes Fagnes' is known for its many and 317 vast wildfires (e.g. San-Miguel-Ayanz et al., 2012a). Hence, rather than looking at the 318 mean annual rainfall, it would be more advisable appropriate to use data on drought 319 sensitivity, for example based on the precipitation deficit (Zamani et al., 2016). Fig-320 ure 4 (b) shows the extent (days) of the most severe drought expected in a period of 321 20 years. There is a clear gradient from west to southeast, inferring that the coastal 322 areas are most sensitive to precipitation deficits. However, it is known that most fires 323 occur in the east of the country (Federal Public Service Internal Affairs, 2013). There-324 fore, we concluded that both the available annual rainfall and drought sensitivity map 325 were not suitable for modelling the ignition probability. Given the fact that most anthro-326 pogenic wildfires are controlled by drought (Burk, 2005), we advise future research to 327 develop more suitable proxy variables for drought. 328

The road network is very dense across the entire country. In fact, the road density in Belgium is five times as high as the average for the European Union (5.1 km/km² versus 1.1 km/km²) (European Union Road Federation, 2016). Furthermore, in most cases the location of wildfire interventions by firefighters is identified by means of a residential address, i.e. municipality, street name, and number, possibly biasing the perception of wildfire occurrence in function of the distance to roads.

335 2.5 Quality Assessment

In total, three wildfire IPMs were constructed. The first (IPM_1) is solely based on land cover class, the second one (IPM_2) on land cover class and soil type, and the third one (IPM₃) on land cover class, soil type, and land use class. For each IPM, the number of environments was kept lower than , or equal to 20.

In order to compare the quality of these three different IPMs, each one was con-340 structed 23-fold, every time leaving out the wildfire data for one year. The average 341 ignition probability at the wildfire locations of the discarded year served as a measure 342 for model quality. For example, for the first of the 23 IPMs, we used the data between 343 1994 and 2015 for training, and the data of 2016 to validate whether the IPM predicts a 344 high wildfire ignition probability at those locations where wildfires occurred in 2016. As 345 such, an indication was obtained of how reliable the map reflected the ignition probabil-346 ity at locations that were effectively affected in the course of history. The IPM resulting 347 in the highest average predicted ignition probabilities was considered to be the most 348 accurate. We relied on the non-parametric Mann-Whitney U test to identify this IPM, 349 with a 5% level of significance (McDonald, 2014). 350

Next, the robustness of the best IPM was investigated. We assessed the influ-351 ence of the inventory size on the model guality by constructing the IPM several times 352 with datasets of increasing size. The first map was constructed with data from the 353 period 1994–20001994–2004. Subsequently, we incrementally increased the length 354 of the period from which data were used in the IPM construction stage with one 355 year. As such, we constructed 13 IPMs, the first one with data from the period 356 1994–20001994–2004, the last one with data from the period 1994–2012. The quality 357 of each of these 13 IPMs was assessed by calculating the average ignition probability 358 retrieved at wildfire locations during the period 2013-20161994-2016. For each IPM, 359 we randomly selected 90% of the data for calibration, while the remaining 10% of 360 the instances was used to assess the quality, i.e. the average predicted probability 361 within observed ignition points. The robustness of each of the 13 IPMs was tested 362 by constructing calibrating each of the IPMs 100 times with 90% of the data, randomly 363 selected. This approach allowed us to construct a boxplot of the corresponding aver-364 age ignition probabilities in the 13 IPMs. The range of these each of these 13 proba-365 bilities is a proxy for the robustness of the IPMs. 366

367 3 Results & Discussion

3.1 Wildfire inventory for Belgium

Spatial distribution In total, 385 wildfires were recorded, from which 273 were as-369 signed GPS coordinates. The wildfire locations are displayed in Fig. 1. In Flanders, 370 the northern half of Belgium, the eastern provinces of Antwerp and Limburg clearly 371 show a higher wildfire risk ignition probability and prevalence than the other provinces. 372 In Wallonia, the southern part of Belgium, wildfires seem to be less rampant and occur 373 mainly in the east and south-west parts of the region. An explanation for the distribu-374 tion of these wildfires can be sought found in the social, economical and technological 375 shifts of the 19th century and their impact on land use/cover (Buis, 1985). 376

In Flanders, the omnipresent heathland, characterized by poor, sandy soils, was afforested in the eastern provinces with *Pinus sylvestris*, while the forests on the rich soils in the west were cleared for agricultural practices (den Ouden et al., 2010). Present-day, both forests and heathland are relatively more common in Limburg and Antwerp than in the rest of Flanders (Hermy et al., 2004), thus it is expected that the average wildfire risk ignition probability in these two provinces is higher than in the other Flemish provinces.

In Wallonia, the relative forested area is three times as high as the one in Flan-384 ders, 32.0% versus 11.4% (Walloon Government and the European Commission, 385 2015; Stevens et al., 2015). The forested areas are mainly concentrated in the east-386 ern provinces of Liège and Luxembourg. The typical tree species that is used for 387 afforestation in this region is *Picea abies*, a coniferous species associated with a very 388 high wildfire sensitivity (Goldammer and Furyaev, 2013), which would explain a rela-389 tively high number of wildfire occurrences in the latter two provinces. As expected, the 390 nature reserve 'les Hautes Fagnes' (in the eastern part of Liège) and its surrounding 391 area show a higher prevalence because of its fens, which get dry easily in the absence 392 of rain. 393

³⁹⁴ Unfortunately, precise data on the size of wildfires were very scarce. Most wildfires

covered small areas (<1ha). Though, though for some major events, relatively accu-395 rate estimates of the burnt area could be provided (San-Miguel-Ayanz et al., 2012a). 396 An interesting observation is that major events occurred in heathland or fen. It seems 397 that wildfires in such land cover are less controllable than those in coniferous or decid-398 uous forests. This can be understood by the fact that heathlands and fens are largely 399 covered with shrubs and grass that ignite easily, and hence allow the wildfire to prop-400 agate rapidly, once it has started. In 2011, a series of wildfires raged through three 401 nature areas: the High Fens, 'les Hautes Fagnes', 'de Kalmthoutse Heide' (heathland) 402 and the military domain in Meeuwen, destroying respectively 1000, 500-1400, 600 403 and 360 ha. In total, 2180.39 more than 2360 ha of land were burnt that year, mainly 404 Natura 2000 sites (Schmuck et al., 2012). 405

Temporal distribution Contrary to the statement of the Federal Public Service In-406 ternal Affairs (2013) that there are two periods with an elevated wildfire occurrence 407 (April–May and August), the data displayed in Fig. 5 (a) indicate that the number of 408 ignitions peaks in April. This can be explained by the seasonal rainfall pattern, which 409 shows that April is the month with the lowest precipitation (Journée et al., 2015). The 410 frequency drops rapidly in May and June, and remains stable in July and August, 411 despite the fact that these months display the highest average temperatures (Fed-412 eral Public Service Internal Affairs, 2013). This observation confirms the hypothesis 413 of Burk (2005) that human induced human-induced wildfires are more controlled by 414 precipitation than temperature. Outside the period April-August, wildfires are rather 415 scarce. To visualize how this seasonal pattern was impacted by years with many 416 wildfire ignitions, the frequency for each month was calculated 21 times, alternately 417 leaving out the data for one year. The obtained difference between the minimal and 418 maximal monthly frequency appeared to be small. Hence, the seasonal pattern seems 419 not sensitive to years with many fires, such as the period between 2010 and 2013. 420 Figure 5 (b) shows the number of wildfires per year for the period 1995–2015. The 421 data for 1994 was were omitted because almost no newspapers were digitized for this 422 period, and the wildfires for 2016 were not included in the graphic figure because, at 423 the time this research was conducted, the year had not yet passed. The figure shows 424 clearly that there is a great variability in the number of wildfires between different years. 425 A critical note is that for the period 2010–2013, the data were more complete (because 426 a list with wildfire interventions was provided by the government), possibly explaining 427 the higher number of wildfires in these years. Due to this lack of a standardized reg-428 istration approach, it was not possible to compare the number of ignitions to climatic 429 data and derive reliable relationships. Nonetheless, in 2003, the number of wildfires is 430 was extremely high as a consequence of the extremely warm and dry summer (Eysker 431

432 et al., 2005).

Ignition Sources This research made it clear that cigarettes negligence (e.g. ignitions due to cigarettes or campfires), arson and military exercises were major drivers of ignition, even records have been found that support the hypothesis that pieces of glass can trigger a fire through the redirection and focusing of sunlight (Timperman and Willekens, 1999). No reports were found of natural ignition causes such as lightning. In other words, humans are the main driver of wildfires in Belgium. This is consistent with other regions in Europe, e.g. the Mediterranean area, where 95% of the ignitions ⁴⁴⁰ can be attributed to human causes (San-Miguel-Ayanz et al., 2012b).

3.2 Creating environments

Figure 6 shows the comparison between the observed and expected ignition frequencies for each variable, whereby where the expected ignition frequency was calculated as the proportion of the total study area of each category of that specific variable. As the non-parametric χ^2 test of independence proved, the land cover class clearly influenced the wildfire ignition probability ($\chi^2 = 206.4$, p < 0.05). Likewise, soil type had a significant impact on the prevalence of wildfire ignitions ($\chi^2 = 100.4$, p < 0.05), as did land use class ($\chi^2 = 198.2$, p < 0.05).

The first IPM was constructed by taking into account land cover classes, which gave 449 us 10-11 possible environments. These are displayed in Fig. 3 (a). For the construction 450 of the second IPM, we observed the simplified the land cover map by reclassifying it 451 into three classes, guided by the frequency discrepancies between the observed and 452 expected number of wildfires (Fig. 6)to create three land cover classes: (i) forests 453 (covering 25.44% of the area), by merging deciduous, mixed, and coniferous forests, 454 (ii) shrubland (2.84%), by grouping heathland and shrubland, and (iii) a third class 455 containing the remaining land cover classes (71.72%). So In total, 18 environments 456 remained for the second IPM. 457

The third IPM was based on simplified land cover the three land cover classes, soil, 458 and land use maps. The simplified soil map was composed of (i) sand (21.35%), (ii) 459 wetlands/fens (0.48%), and (iii) other a class that contained the remaining soil types 460 (78.17%). The simplified land use map distinguished between three classes: (i) mil-461 itary domains (1.18%), (ii) nature areas (25.43%), and (iii) other uses the remaining 462 land use classes (73.39%). In Hence, in total, 27 possible environments were de-463 fined for the third IPM. However, this number was reduced to 20 by merging some of 464 the environments for which no or very few wildfires were registered. For example, all 465 environments that were military domain and not situated on a sandy soil procedure led 466 to environments with a very small spatial extent. Therefore, such environments were 467 merged since all of these together contained only one registered wildfire. merged 468 into two new environments: first, we merged all the military domains with a soil type 469 different from sand. Second, within the 'other' land use class, all environments with 470 wetland or fen land cover were merged. As such, 20 environments remained for which 471 the ignition probability was assessed. 472

473 3.3 Ignition Probability Maps

Figure 7 shows, for each of the three IPMs, the 23 different average wildfire ignition probabilities observed at the wildfire locations that were not used for the IPM construction. The Mann-Whitney *U* test showed that there was no significant difference in the medians of IPM₁, and IPM₂ (p = 0.7584p = 0.561). However, the IPM₃ had a significantly higher median than IPM₁ (p < 0.05p = 0.020) and IPM₂ (p < 0.05p = 0.003). Hence, IPM₃, based on three covariates, was considered the best wildfire ignition probability model.

From Fig. 8, we infer that the quality of the IPMincreases with, expressed as the predicted probability in observed ignition points, remains stable for an increasing inventory, though this effect only manifests itself clearly for datasets with data from 1994 to 2010 or later. It can also be observed that the robustness of the IPM increases
 substantially for the smaller datasets, while, for datasets larger than the one that con tains the data from the period 1994–2004, the quantiles 1994–2011 (219 ignitions),
 the quartiles of the boxplots appear at more or less the same values.

The final IPMs were constructed with all 273 data points. Table 1 shows the area 488 of each risk class in the three different IPMs. These classes were defined on the 489 basis of visible gapsin the histograms showing the relative frequency of the number of 490 registered wildfires located in an environment with a particular ignition probability We 491 defined four probability classes guided by three principles: (i) The highest class should 492 cover the smallest part of the study area and vice versa, (ii) the visible gaps, which 493 might be an artifact of the small number of environments, should be used to identify 494 natural breaks where possible, and (iii) the probability classes must be equal for all 495 three IPMs, without violating the first principle (Fig. 9). The class limits were selected 496 in such a way they were equal for each risk map. The ignition risk classes were 497 'low', 'intermediate', 'high', and 'very high', corresponding to the ignition probability 498 intervals 0, 0.025×10^{-6} , 0.025×10^{-6} , 0.12×10^{-6} , 0.12×10^{-6} , 0.4×10^{-6} , and 0.4×10^{-6} , 499 1, respectively. and Table 1). 500

The IPM leading to the highest probabilities assigned to the wildfire ignition points 501 is the one that considers land cover class, soil type, and land use class; hence, such 502 an IPM was constructed with all 273 ignition points (Fig. 10). The average ignition 503 probability assigned to all data points was $\frac{0.045 \times 10^{-6}}{4.07 \times 10^{-5}}$ wildfire ignitions 504 per year and per 10 m x 10 m x 100 m grid cell. The relative area per risk ignition 505 probability class for each province is presented in Table 2. As expected for Flanders, 506 the provinces of Antwerp and Limburg have the largest high-risk high-probability area. 507 In Wallonia, the provinces of Liège and Luxembourg appear to be most sensitive to 508 wildifreswildfires. 509

The maximum calculated probability for the final IPM was 0.85×10^{-6} . Following 510 25.4×10^{-5} . According to Eq. (5), this means that within such an area of $\frac{100 \text{ ha}}{100 \text{ ha}}$, a 511 wildfire is expected one every 118 years 1000 ha, the annual ignition probability is 512 22.4%. The section of 'les Hautes Fagnes' where the 2011 wildfire occurred has a 513 total area of 2091 ha. Here, the annual ignition probability is 4.3%. Note that the 514 maximum calibrated probability is extremely low compared to the results obtained with 515 logistic regression or machine learning. Using these techniques, probabilities as high 516 as 0.8 80% were observed for a significant portion of the study area (e.g. Martinez 517 et al., 2008; Catry et al., 2009; Massada et al., 2012). However, these values cannot 518 be interpreted as ignition probabilities in the sense of an annual chance that a certain 519 pixel will burn, but rather as the similarity between the spatial characteristics of a given 520 pixel and the average spatial characteristics of historical wildfires. 521

522 4 Conclusion

It should be underlined that this study is a very first assessment of the wildfire ignition
probability in Belgium, which is a determinant of wildfire hazard, and hence of wildfire
risk (IPCC, 2012; San-Miguel-Ayanz et al., 2017). The study was been complicated by
(i) the lack of literature on wildfires in Belgium, and (ii) the limited number of ignitions.
Existing wildfire literature is often restricted to a description of the wildfire impact on
ecosystems (e.g. Marrs et al., 2004; Jacquemyn et al., 2005; Schepers et al., 2014).

The only well-described wildfire damage occurred in natural areas, like in 2011, when 2144 hectares of natural areas were consumed by flames within the Natura 2000 network (San-Miguel-Ayanz et al., 2012a). The lack of literature on the damage to properties and human livelihoods is understandable, as no evidence of such events could be produced.

Not surprisingly, given the fact that wildfire occurrence and damage are rare in Bel-534 gium, the number of instances included in the used wildfire database was relatively 535 limitedlow. The database compilation was even further complicated by the lack of 536 a standardized registration procedure for interventions of emergency services in the 537 case of wildfires. However, It can be expected that more data will become available in 538 the near future, due to (i) an increased interest of policy makers in wildfires motivated 539 by the fact that wildfires might occur more frequently in the future (Federal Public Ser-540 vice Internal Affairs, 2013), and (ii) because of a standardization of wildfire registration 541 by fire brigade interventions. 542

In order to calculate the ignition probability, we used a straightforward data-driven 543 approach relying on Bayes' rule. Contrary to other approaches (e.g. Martinez et al., 544 2008; Catry et al., 2009; Massada et al., 2012), this resulted in meaningful ignition 545 probabilities that can be interpreted as such the resulting probability map provides a 546 tangible estimation of the annual chance that a wildfire will ignite in a certain region. 547 Moreover, we demonstrated that this approach can be used to obtain a conservative 548 an estimate of the average annual ignition probability in a certain area. Our method 549 involved the delineation of environments through the combination of predictor classes. 550 Because of the limited number of wildfires, it was necessary to limit the number of 551 environments to 20, and hence the number of covariates to 3. In this three. This way, it 552 could be concluded that the approach relying on exactly three covariates (land cover, 553 soil, and land use) leads led to the most reliable wildfire risk ignition probability map, 554 which is, moreover, robust to an increase in the number of wildfires in the underlying 555 database. 556

In line with the spatial wildfire distribution (Fig. 1), the provinces of Limburg and Antwerp display the highest probabilities (Table 2), which can be explained by the relatively large areas covered by heathland and coniferous forest, and the presence of military training areas. As such, these provinces should receive a proportionally higher share of the available means for wildfire prevention and suppression.

A final remark is that most causative factors are human. Anthropogenic ignition 562 causes such as military explosions, arsons, cigarettes, campfires, and broken glass 563 have been reported, while natural ignitions such as lightning strikes appear to be ex-564 ceptional. It seems that the best way of preventing wildfires is perhaps to exclude 565 military exercises in fire-prone areas during the months April to August. Furthermore, 566 improvement in fire detection methods could be made (e.g. the use of drones), the lack 567 of heavy fire-fighting equipment such as planes should be compensated through an in-568 creased cooperation with foreign emergency services, the available resources should 569 be located in function of the most fire-prone areas, and the awareness of the general 570 public could be raised, so that people become more aware of the danger they pose to 571 the natural environment. In the context of global change and the expected increase in 572 extreme weather events such as dry spells and heath waves, a well-considered and 573 elaborate wildfire management will gain more and more importance in Belgium. 574

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Tables

Probability	Interval ($\times 10^5$)	Land Land cover		Land cover, soil	
		cover	& SOII	& land use	
Low	0.0 – 0.5	74.06	61.91	73.64	
Intermediate	0.5 – 1.5	15.70	33.47	20.97	
High	1.5 – 5.0	9.52	4.19	5.01	
Very High	>5.0	0.72	0.44	0.29	
Scor	e ($\times 10^5$)	2.85	2.54	4.07	

Table 1: Relative areas (%) per risk-ignition probability class for the three IPMs and the average probability assigned to the ignition points.

Table 2: The relative area (%) per risk ignition probability class for the Belgian provinces and the capital region of Brussels.

Region	Province	Low	Intm.	High	Very high
	Antwerp	71.38 - <u>74.89</u>	7.98 6.89	19.30 - <u>17.08</u>	1.34 -1.13
	Flemish Brabant	82.03 83.55	13.01 - <u>12.32</u>	4.83 3.94	0.13 0.20
Flanders	West-Flanders	94.62 95.36	2.23 2.63	3.10 2.00	0.06 0.02
	East-Flanders	88.30 90.09	6.38 6.27	5.17 <u>3.52</u>	0.15 0.12
	Limburg	66.95 <u>6</u>9.97	8.38 6.99	20.79 <u>20.07</u>	3.88 2.98
	Hainaut	81.20 82.64	16.14 <u>15.83</u>	2.60 -1. <u>50</u>	0.06 0.02
	Walloon Brabant	85.85 87.20	10.49 9.64	3.62 3.06	0.05 0.10
Wallonia	Liège	63.42 <u>66.49</u>	33.69 <u>32.34</u>	2.89 1.17	0.00
	Luxembourg	46.20 48.08	49.26 <u>48.37</u>	4. 39 3.53	0.15 0.01
	Namur	60.88 <u>62.24</u>	38.68 <u>37.70</u>	0.45 0.05	0.00
	Brussels	70.98 83.64	29.01 -16.36	0.01-0.00	0.00

757 Legends

Figure 1: Belgium, its ten provinces and the Brussels Capital Region. The map dis-

plays the Wildfire ignitions in Belgium between 1994–2016 and the major military do-

mains (Section 3.1). The population densities were provided by the NGI (http://

www.ngi.be/NL/NL1-5-2.shtm, accessed on October 11, 2017). A: 'de Kalmthoutse
 Heide', B: 'les Hautes Fagnes'.

Figure 3: (a) Land cover class, (b) soil type, and (c) land use in Belgium. Figure 4: (a)

The average annual rainfall in Belgium (Meersmans et al., 2016), and (b) the 20-year

return level of a precipitation deficit expressed in days, and calculated in reference to

the evapotranspiration rates of conferous forests (Zamani et al., 2016). Figure 2: A

⁷⁶⁷ schematic representation of the methodology used in this paper to calculate the wild-⁷⁶⁸ fire ignition probability. In **stage I**, we assess the significance of the impact on wildfire

⁷⁶⁹ ignition of the three predictors, and we outline three models, each with a different pa-

rameter set. In stage II, no more than 20 unique environments are created per model

⁷⁷¹ through the combination of different predictor classes. We then use Bayes' rule to

⁷⁷² calculate the ignition probability observed in each environment. Stage III comprises

⁷⁷³ the selection of the best model and assessing its robustness, or, in other words, the

- ⁷⁷⁴ impact of the inventory size on the model's prediction average and variance.
- **Figure 3:** (a) Land cover class, (b) soil type, and (c) land use in Belgium.

Figure 4: (a) The average annual rainfall in Belgium (Meersmans et al., 2016), and

(b) the 20-year return level of a precipitation deficit expressed in days, and calculated
 in reference to the evapotranspiration rates of conferous forests (Zamani et al., 2016).

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Figure 6: The expected and observed ignition frequency in relation to the distribution of the (a) land cover, (b) soil, and (c) land use classes.

Figure 5: (a) the The monthly relative ignition frequency between 1994–20161994–2015, and (b) the number of ignitions per year.

Figure 7: The average ignition probability observed in the data points that were not used for the construction of the IPM.

Figure 8: An illustration of the dependency on the number of data points of the robust-

ness of the risk ignition probability map. The boxplots show the robustness of the risk

⁷⁸⁸ ignition probability map in function of the data period that was used for construction,

from 1994 to the upper limit. The line shows the actual number of data points, used for
 model training.

Figure 9: (a) Frequency of the calculated probabilities in the IPMs ignition probability

maps constructed with land cover class(a), (b) land cover class and soil type(b), and

793 , and (c) land cover class, soil type, and land use class(c) and the indication of the four

⁷⁹⁴ risk class intervals. The four probability class intervals are indicated by red lines.

Figure 10: The ignition probability map constructed with land cover class, soil type,

796 and land use class.

797 Figures





Figure 2:

Figure 3:



(a) Land use





(c) Land cover











(c) Land use







