

Title: Estimations of rip current rescues and drowning in the United States

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Abstract:

Rip currents are the greatest hazard to swimmers on surf beaches, but due to a lack of consistent incident reporting in many countries, it is often difficult to quantify the number of rip current related rescues and drowning deaths occurring along surf beaches. This study examines this problem using rescue data reported to the United States Lifesaving Association (USLA) by surf beach rescuers from 1997 through 2016. This data was checked, corrected, and culled so that only data from surf beach rescue agencies that reported the primary cause of rescue were included. Results show that rip currents are the primary cause of 81.9% of rescues on surf beaches, with regional variation from 75.3% (East Coast) to 84.7% (West Coast). These values are significantly higher than those previously reported in the scientific literature (e.g. 36.5%; 53.7%). Using this value as a proxy when examining overall surf beach related drowning fatalities, it is suggested that more than 100 fatal drownings per year occur due to rip currents in the United States. However, it is clear that the United States data would benefit by an increase in the number of lifeguard agencies which report surf related rescues by primary cause.

Keywords: beach safety, beach hazard, coastal hazard, lifeguards

29 **1. Introduction**

30

31 On beaches around the world characterized by wave breaking activity across surf zones (herein
32 referred to as ‘surf beaches’), it is well established that the primary cause of rescues conducted
33 by lifeguards, as well as fatal drownings, is rip currents (e.g. Klein et al., 2003; Gensini and
34 Ashley, 2010a; Brighton et al., 2013; Brander and Scott, 2016). Rip currents are strong and
35 concentrated flows of water moving away from the shoreline that are driven by alongshore
36 variability in wave breaking and energy dissipation (Castelle et al., 2016). They are complex and
37 variable features that are manifest as diverse types, which can be both persistent and transient in
38 occurrence and location, may occupy deeper channels between shallower sand banks, or lack any
39 morphologic expression at all, and can occur along open stretches of beaches, both oceanic and
40 lacustrine, or against hard structures such as headlands or piers (Castelle et al., 2016).

41

42 Typical rip currents are on the order of 5-50 m wide and extend to the seaward limit of the surf
43 zone, where they may re-circulate, or extend past the surf zone variable distances offshore
44 (Castelle et al., 2016). Mean rip current flow speeds over sustained periods (hours) are on the
45 order of 0.3-0.5 ms⁻¹, but rips can experience short-lived pulsations of 2 ms⁻¹ or more
46 (MacMahan et al., 2006) making them a significant hazard to swimmers or waders of all
47 swimming abilities who may find themselves caught in them. Inexperienced surfers and
48 bodyboarders can also be imperiled by rip currents (Attard et al., 2015).

49

50 There has been a significant and recent increase in research relating to both physical and social
51 aspects associated with the rip current hazard (e.g. Hatfield et al., 2012; Brannstrom et al., 2014;
52 McCarroll et al., 2014; Scott et al., 2014; Castelle et al., 2016b; Houser et al., 2017). However,
53 an ongoing challenge in addressing the actual societal and economic impact of the rip current
54 hazard for beach safety practitioners, governments, and scientist alike is obtaining accurate
55 values of the number of rip current related lifeguard rescues and fatal rip current drownings. In
56 terms of the latter, two key factors make it impossible to determine the number of deaths caused
57 by rip currents with complete accuracy.

58

59 First, it is well established that the majority of fatal rip current drownings occur on beaches
60 unpatrolled by lifeguards, or outside of seasonal or daily beach patrol times (Branche and
61 Stewart, 2001; Brander and Scott, 2016; SLSA, 2017). In some of these incidents, there are
62 simply no eyewitness accounts available to help determine the cause of drowning. In others,
63 drowning deaths are observed, but by people lacking necessary awareness and understanding to
64 correctly attribute the role (if any) of a rip current in a drowning.

65
66 Second, in many countries there are no national requirements for reporting the causal factors
67 (such as rip currents) in coastal drowning deaths. Even in countries that do, such as Australia
68 (Brighton et al., 2013) and Costa Rica (Arozarena et al., 2015), the documented number of rip
69 current fatalities is likely underestimated for the reasons previously noted. For example, while
70 Brighton et al. (2013) determined an average of 21 rip current related fatalities on Australian
71 beaches per year, they emphasized that this value was an underestimate as it was based only on
72 confirmed rip current related drowning deaths.

73
74 The United States, with thousands of kilometers of coastline affected by rip currents and
75 hundreds of millions of beachgoers each year, presents a challenge in accurately determining the
76 number of rip current related drownings that occur. There are five distinct coastal regions
77 characterized by different wave climates and physical characteristics, such as geologic setting
78 and beach type: i) the continental Pacific west coast; ii) the Atlantic east coast; iii) the Gulf
79 Coast; iv) the coastlines of the Great Lakes; and v) the Hawaiian Islands. Air and water
80 temperature differences, as well as beach user demographics and beach usage, can also vary
81 greatly among these regions, creating variable ‘swimming seasons’ throughout the country

82
83 The complex forcing mechanisms associated with rip current formation, type and location both
84 within and between these regions not only lead to exposure to the rip current hazard being
85 extremely variable spatially and temporally, but also make it difficult and laborious to provide a
86 gross estimate of the occurrence and location of rip currents on United States beaches at any
87 given time. Similarly, although some coastal U.S. National Weather Service (NWS) offices
88 receive daily reports on rip current activity from lifeguards to assist in evaluating and

89 disseminating their public rip current hazard advisory (Houser et al., 2017; Moulton et al., 2017),
90 these reports do not typically include the specific type, location, or number of rip currents.

91
92 Perhaps most importantly, as in other countries, the presence of lifeguards on U.S. beaches is
93 temporally and spatially variable. While some beaches have lifeguard beach patrols year-round,
94 and two (Los Angeles County and San Diego) staff lifeguards 24-hours a day, others are staffed
95 seasonally or are completely unstaffed (not patrolled). As such, there are many periods of time
96 and beaches where lifeguards are absent. The breadth of services provided by U.S. lifeguard
97 agencies also varies tremendously. Some are staffed and funded as primary providers of public
98 safety, with a variety of advanced training and equipment, such as oceangoing rescue vessels, 9-
99 1-1 answering points, and advanced medical training. Others provide more basic services with
100 limited technology (USLA, 2017).

101
102 Despite these challenges, several attempts have been made to quantify the number of rip current
103 related fatalities on U.S. beaches. Lushine (1991) combined documented rip current drowning
104 fatalities in Florida, North Carolina and Alabama with various nationwide drowning statistic
105 databases to estimate that 150 rip current related fatalities occur each year nationally. Gensini
106 and Ashley (2010a) used Lexis Nexis, an online archive of newspaper articles sourced from local
107 and national newspapers, combined with the National Climatic Data Center's (NCDC) *Storm*
108 *Data* database (which uses a wide variety of sources from emergency management officials to
109 newspaper clipping services), to conclude that on average 35 people die from rip currents in the
110 U.S. each year. In contrast the United States Lifesaving Association (USLA) has estimated that
111 rip current fatalities in the US can exceed 100 per year.

112
113 The USLA estimate was arrived at internally in 2004 through a two-step process outlined in
114 documentation submitted to the National Weather Service (USLA, 2004) that is provided here as
115 supplementary material. First, the number of deaths each year at surf beaches was estimated
116 based on several published studies. Second, the USLA theorized that the percentage of rescues
117 from drowning due to rip currents, based on reports by lifeguards at surf beaches (then found to
118 be over 80%), is a proxy for the relative proportion of surf drowning fatalities due to rip currents

119 in the absence of rescue, and applied that percentage to the total number of estimated surf beach
120 deaths (USLA, 2004). The discrepancies among these three estimates bear further evaluation.

121
122 Since 1966, the USLA has been soliciting annual data from beach lifeguard agencies and other
123 water rescue agencies around the country including the number of rescues from drowning, the
124 cause of those rescues, the number of medical aids provided, drowning fatalities, estimated
125 attendance, and many other data points. Lifeguard agencies are managed independently of the
126 USLA, which sets recommended operational guidelines. These agencies are only obligated to
127 report annual statistics to the USLA if they are “certified” (accredited) by the USLA, although
128 they are welcome to report regardless of certification status. The USLA is the only national
129 group collecting this data. Most, though not all, water rescue agencies reporting data to the
130 USLA serve surf beaches where rip currents are present. In 2016, the final year of data included
131 in this study, there were 150 USLA certified agencies nationwide, varying in size from Los
132 Angeles County and California State Parks on the large side (over 700 lifeguards each), to very
133 small agencies with as few as 10 lifeguards. There are many other water rescue agencies (the
134 specific number is unknown) that do not report data to the USLA.

135
136 As noted, one of the data points collected by the USLA is rescues from drowning, including
137 those from rip currents. Those reporting are surf lifeguards trained to identify and rescue people
138 from distress in rip currents. As noted earlier, the USLA, based on an evaluation of the data it
139 collects, has consistently reported over many years that the primary cause of over 80% of rescues
140 from drowning by lifeguards at surf beaches is rip currents and that in some areas this proportion
141 is higher. However, two independent published studies have reviewed USLA data and come to
142 different conclusions from the USLA regarding the percent of rip current caused rescues. Gensini
143 and Ashley (2010b) reviewed the USLA data from 2000 to 2009 and concluded that roughly
144 36.5% of rescues reported to the USLA in those years were due to rip currents. Brighton et al.
145 (2013) reviewed the USLA data from 2005 to 2011 and concluded that 53.7% of the rescues
146 reported to the USLA were due to rip currents. Thus, three sources, reviewing similar data,
147 although during different time periods, have come to widely varying conclusions about what the
148 data collected and reported by the USLA shows (Brewster, 2010; Brewster and Gould, 2014).

149

150 **2. Aim of this study**

151
152 Rescues from rip currents at beaches where lifeguards are present and report their data can
153 provide insight into the magnitude of the hazard and may be useful as a proxy for the percent of
154 drowning deaths at surf beaches. The primary aim of this study is, therefore, to accurately
155 evaluate and report the percentage of rescues from rip currents by lifeguards reporting to the
156 USLA. An additional aim is to determine why researchers have come to vastly different
157 conclusions as to what the USLA data shows and comment on the USLA estimate that rip
158 current related drowning fatalities in the U.S exceed 100 per year.

159
160 **3. The United States Lifesaving Association (USLA) Dataset**

161
162 The USLA refers to itself as “Americas nonprofit professional association of beach lifeguards
163 and open water rescuers” (USLA, 2018a). The USLA does not directly train or certify beach
164 lifeguards, but rather promulgates training standards and certifies (accredits) lifeguard providers
165 (agencies) that choose to apply and that are found to meet USLA requirements. These lifeguard
166 agencies are typically funded by federal, state, and local governments, as well as a few private
167 entities, some working as contractors to governments.

168
169 Many public and private beach lifeguard agencies in the United States record work output and
170 beach observations in a manner similar to that of police and fire agencies. The resulting data
171 offer measures of the services provided and help guide staffing and budgeting decisions. Each
172 year many lifeguard agencies report this data to the USLA. In the most recent full year of
173 reporting (2016), 148 agencies reported. These rescue reports vary in magnitude from Los
174 Angeles County, which reported 12,956 rescues from drowning that year, to much smaller
175 agencies that reported as few as one rescue (USLA, 2018b).

176
177 The USLA has suggested a variety of metrics that should be used by beach lifeguard agencies to
178 encourage overall consistency of reporting. These metrics include actual work output, such as
179 rescues from drowning and medical aids performed, drowning deaths, and many other data

180 points. They also include estimates of beach attendance. Annual summaries and the underlying
181 data provided to the USLA are published and made freely available at: www.usla.org/statistics.

182

183 One of the key data points reported to the USLA is the number of rescues from drowning. For
184 purposes of reporting, the USLA defines rescues as, “*Total persons who are judged to be in*
185 *imminent peril and brought to safety by a lifeguard. Usually involves physical contact. Does not*
186 *include people who are given oral instructions to move to a safer location.*” (USLA, 2018b).

187

188 The USLA also encourages agencies to document and report the primary cause of distress that
189 led to the rescue. The primary cause reporting options for rescues include: ‘*surf*’, ‘*rip current*’,
190 ‘*scuba*’, and ‘*swiftwater*’. Agencies may choose none of these if they do not categorize the
191 primary cause of rescue or if none of these categories apply to a given rescue. ‘*Surf*’ refers to
192 rescues in response to people who find themselves in distress due to the action of breaking waves
193 or being out of depth. ‘*Rip current*’ refers to rescues in response to people caught in rip currents.
194 ‘*Scuba*’ refers to rescues involving scuba divers. ‘*Swiftwater*’ refers to people in distress in
195 inland areas due, for example, to river flooding, and are therefore not rip current related.

196

197 Data on rescues is typically tabulated in rescue reports by the lifeguards who effect the rescues.
198 USLA training materials include extensive information on identifying rip currents and rescuing
199 people in peril from rip currents (USLA, 2017). The rescue reports are compiled by the agencies
200 and subsequently reported annually, via an online reporting system, to the USLA. Prior to the
201 initiation of an online reporting system, reports were submitted manually via mail or email. The
202 transition to electronic reporting occurred gradually, beginning in the late 1990s.

203

204 One of the challenges for reviewers of data reported to the USLA is that reporting lifeguard
205 agencies are under no obligation to tabulate or report the primary cause of distress that led to the
206 rescue. For example, in a given year one agency might report 50 rescues broken down by
207 primary cause, but another agency may simply only report 50 rescues (no primary cause). If the
208 total number of reported rescues for the year is compared to the total number in which rip
209 currents were identified as the primary cause, without factoring out those agencies that failed to

210 report a primary cause, then the actual proportion of rescues related to rip currents (or other
211 primary causes) is diluted.

212
213 A second challenge for reviewers of USLA data is that some reporting agencies are solely
214 responsible for inland areas, such as reservoirs and rivers, where surf and rip currents are not
215 present (the Great Lakes, where rip currents can occur, are an exception.) Nevertheless, these
216 agencies' total rescue numbers are included in the total number of rescues in any given year. For
217 reasons similar to primary cause reporting, if the total number of reported rescues for a given
218 year is compared to the total number in which rip currents were identified as the primary cause,
219 without factoring out those agencies that serve beaches without rip currents, then the proportion
220 of rescues related to rip currents is further diluted.

221
222 A third challenge for reviewers of the USLA data is that some agencies oversee both surf and
223 inland areas, but report totals of all rescues at both venues (and the underlying causes). One
224 example is the city of San Diego, which reports thousands of rescues each year including some
225 (albeit a small number) that occur in Mission Bay, which is a low energy estuarine environment
226 with no surf conditions or rip currents. Similarly, California State Parks oversees lifeguards at
227 both surf beaches and inland lakes (including reservoirs), including them all in a total number of
228 rescues (and underlying causes).

229
230 In determining the percent of rescues attributable to rip currents at surf beaches, it is necessary to
231 exclude rescue reports from agencies that do not identify the primary cause of the rescue and to
232 exclude, to the greatest extent possible, rescue reports from inland areas where rip currents are
233 not present. If these steps are not taken in data evaluation, the percent of rip current caused
234 rescues will be misrepresented. Avoiding this misrepresentation requires both an in-depth review
235 of the data and knowledge of which reporting agencies serve only inland areas. Even then, for
236 the hybrid agencies that cover both inland and surf, it is not possible to exclude the inland rescue
237 data, because it is not separately reported. A goal of this study is to attempt to eliminate factors
238 in the USLA rescue dataset that artificially under-represent the impact of rip currents on rescues
239 and drowning.

240

241 **4. Methodology**

242

243 Analysis of USLA rescue data was restricted to the most recent 20 years of compiled data from
244 1997 to 2016. Data was first checked and corrected for any errors and anomalies. For example,
245 there were several isolated examples where data from one agency appeared twice in a given year,
246 and in a few other cases, the total addition of yearly rescues was found to be mathematically
247 incorrect. These turned out to be minor and did not affect the overall data outputs significantly.
248 As a typical example, a double reporting of data by an agency in 2002 increased the total number
249 of rescues by 10, but this was only 0.021% of the total number of rescues in the year.

250

251 The dataset was then culled using objective decision rules. Specifically, as the purpose was to
252 examine rip current rescues on surf beaches, rescue data from any agency overseeing a body of
253 water that did not include surf beaches was removed. While the Great Lakes represent one of the
254 five coastal regions in the U.S. and are subject to physical forcing mechanisms that can generate
255 rip currents, they were not included in further analysis since, with one minor exception, rescue
256 data from the Great Lakes does not include primary cause of rescue.

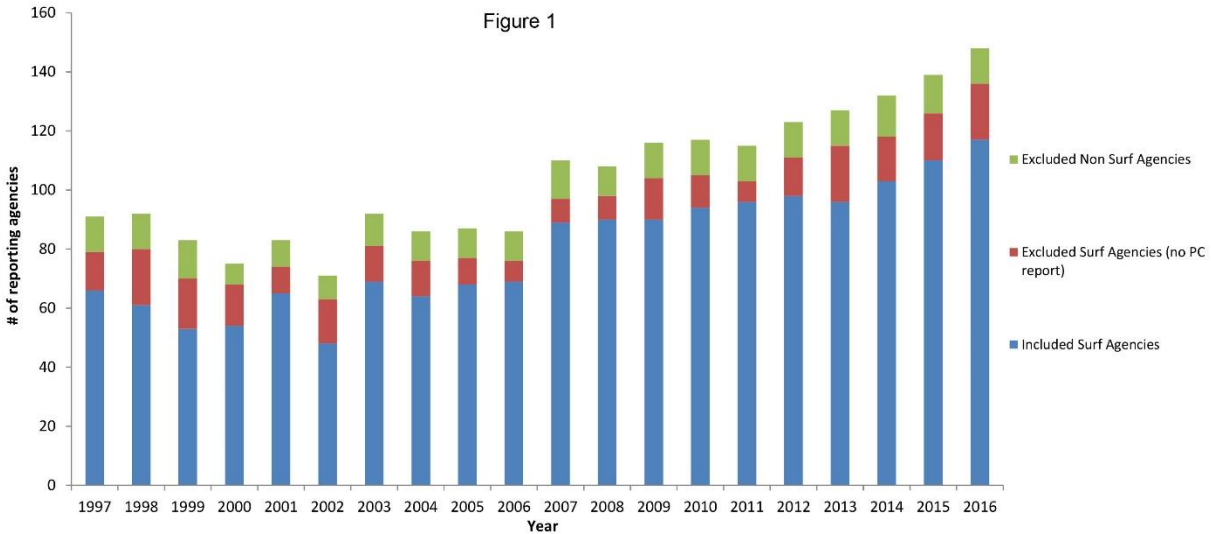
257

258 Lifeguard agencies in other coastal regions that did not report a primary cause of rescues were
259 also removed. This, unfortunately, resulted in removal of the entire dataset of Los Angeles
260 County, which normally reports the largest number of rescues of any beach agency. It was found
261 that in a typical year this is more than 15% of all rescues reported to the USLA. However, a
262 random sampling of agencies reporting in Orange County (to the immediate south of Los
263 Angeles County) found rip currents to be the primary cause in 83% of rescues from drowning.
264 This is comparable to all West Coast agencies, so it appears likely that if Los Angeles County
265 were to report, it would report similar values.

266

267 Figure 1 shows the total number of agencies reporting for each year and the excluded agencies
268 (those with no primary cause being reported or non-surf beach agencies). Agencies with both
269 surf and non-surf beaches were included if they reported a primary cause, despite the inevitable,
270 unknown degree of overall dilution of rip currents as a primary cause. Any reports of rescues due
271 to the cause 'swiftwater rescue' were removed from consideration since, by definition, they do

272 not occur at surf beaches. In general, the number of included surf agencies that report primary
 273 cause has increased over time, while the number of excluded agencies has remained relatively
 274 constant (Figure 1).



275
 276 **Figure 1.** The number of lifeguard agencies reporting to the United States Lifesaving
 277 Association (USLA) statistics database between 1997-2016. Included surf agencies report
 278 primary cause of rescues (PC).

279
 280 Where ‘scuba’ was listed as a primary cause, the rescues were included, as these rescues can and
 281 do take place in surf environments. In these cases, as in others, the primary cause is up to the
 282 determination of the reporting rescuer. That is, for example, a scuba diver may be rescued due to
 283 complications from scuba diving, or from being caught in a rip current, or both. The primary
 284 cause is what is to be reported and what we rely on here.

285
 286 **4. Results and discussion**

287
 288 Primary causes of surf beach rescues conducted for the period 1997-2016 for all included
 289 reporting agencies in the U.S. were geographically separated into East, West, and Gulf coasts, as
 290 well as the Hawaiian Islands (Table 1). As described previously, the Great Lakes were not
 291 included because, with one minor exception, no agency from the Great Lakes reported a primary
 292 cause. In general, the percent of rescues caused by distress due to rip currents ranged from 75.3%

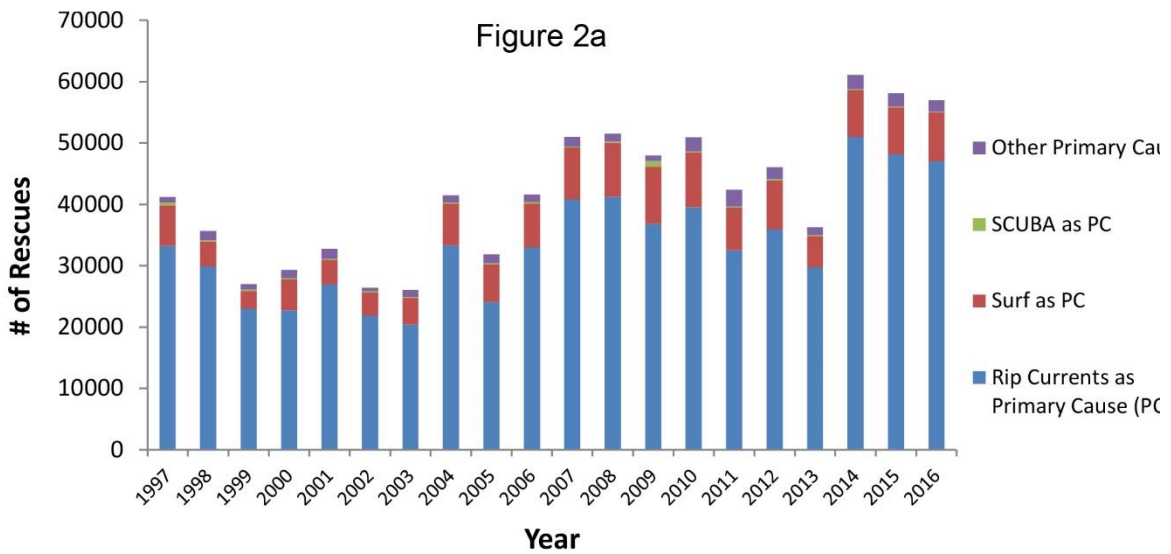
293 (East Coast) to 84.7% (West Coast) with a long-term average across all regions of 81.9% (Table
 294 1).

295
 296 Figure 2a shows the gross reporting of the primary cause of rescues for included agencies during
 297 the period 1997-2016 and while the number of rescues for all primary causes clearly fluctuates
 298 temporally, as evident in Figure 2b this is largely due to the increase in reporting agencies over
 299 this time. As is also evident in Figure 2b, the percentage of total rip current rescues as the
 300 primary cause of all rescues nationally varies annually from 75.7% (2005) to 85.1% (1999) with
 301 no clear temporal trend apparent. There are many factors involved that can impact the number of
 302 rip current rescues that occur in a given year including weather conditions, surf conditions,
 303 number of rip currents present, and beach visitation numbers. However, overall, even if the rip
 304 rescue data is normalized by the number of reporting lifeguard agencies, the number of surf
 305 rescues attributable to rip currents does not vary greatly over time.

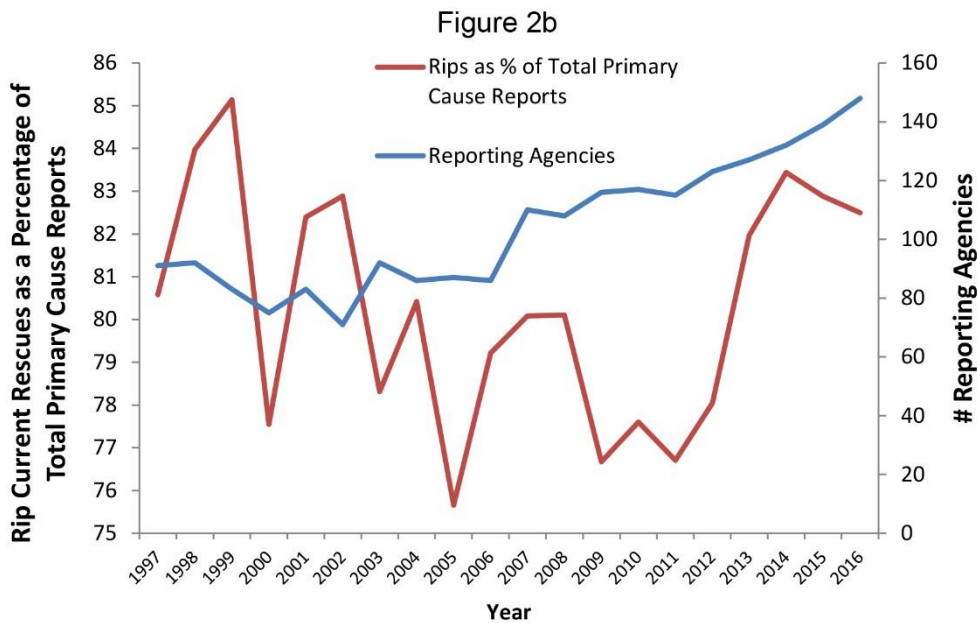
306
 307 **Table 1:** Primary causes of rescues on surf beaches reported to the USLA statistic database
 308 1997-2016 by coastal region in the U.S. The percent of rescues by primary cause are indicated in
 309 parentheses. The Great Lakes are not included as, with one minor exception, rescue data from
 310 the Great Lakes does not include primary cause of rescue.

311

Region/Rescues	All	Rip Current	Surf	Scuba	Other
East Coast	233,167	175,572 (75.3)	50,135 (21.5)	227 (0.1)	7,233 (3.1)
West Coast	608,041	514,935 (84.7)	65,349 (10.7)	4,288 (0.7)	23,469 (3.9)
Gulf Coast	15,154	11,876 (78.4)	3,157 (20.8)	16 (0.1)	105 (0.7)
Hawaiian Islands	47,191	37,632 (79.7)	7,262 (15.5)	150 (0.3)	2,147 (4.5)
TOTAL	903,553	740,015 (81.9)	125,903 (13.9)	4,681 (0.5)	322,954 (3.6)



312



313 **Figure 2.** a) Total rescues reported to the USLA by primary cause over the period 1997-2016; b)
 314 Percentage of rip current rescues as primary cause and the number of lifeguard reporting
 315 agencies to the USLA over the period 1997-2016.

316

317 4.1 Underestimating rip current rescues

318 Brighton et al (2013) reviewed a smaller cohort of USLA data (2005 – 2011) and determined that
 319 only 53.7% of rescues were related to rip currents, which is significantly lower to the estimates

320 derived here. The difference can be attributed to Brighton et al. (2013) using gross rescue totals
321 in the USLA data, without excluding agencies that did not report a primary cause, agencies at
322 beaches without surf, and swiftwater rescues. Examining the same data in this way yields a result
323 of 54.9%, which is very close to the value reported by Brighton et al. (2013) and suggests that
324 their estimate significantly underestimates the percent of rescues attributable to rip currents in
325 the U.S.

326
327 Another aspect of the data reporting by Brighton et al. (2013) reveals some of the challenges
328 involved in the reporting of rip current rescues in general. In reviewing Australian lifeguard and
329 lifesaver rescue data provided by Surf Life Saving Australia (SLSA), Brighton et al. (2013)
330 found that just 57.4% were attributable to rip currents. While they removed rescue reports
331 “known to be in areas unaffected by rips” (as done in our study), they were only able to report on
332 data relating to “major rescues”, which are cases where “treatment is required” post-rescue and
333 only make up 1.4% of all rescues reported by SLSA. The reason for this is that these were the
334 only incidents in the dataset where a primary cause of rescue was sometimes reported (there was
335 no requirement to include this information, so it was presumably unmentioned in some reports).
336 Thus, they represent unusual and extreme cases and likely also greatly underestimate the actual
337 percentage of rescues on Australian surf beaches caused by rip currents. Of note, the U.S. data
338 from agencies reporting a primary cause includes 100% of rescues, whether major or routine.

339
340 Other discrepancies involving the USLA dataset set are presented in Gensini and Ashley (2010b)
341 who reviewed USLA data for the years (2000 – 2009) and suggested that only 36.5% of rescues
342 on U.S. beaches were attributed to rip currents, which is less than half of the 75-84% range
343 reported here. We reviewed the data published on the United States Lifesaving Association
344 website for these same years. Even when using gross data, without excluding data from agencies
345 that did not report a primary cause and agencies from areas serving areas without surf, we found
346 that 53% would appear to be attributable to rip currents, which is similar to the value reported by
347 Brighton et al. (2013) for overlapping years. We then reviewed all of the years of USLA data for
348 our study period without correcting for agencies that did not report a primary cause of the rescue
349 and agencies at beaches without surf. The percent of rescues related to rip currents was found to
350 be 49%. This is quite similar to the conclusions of Brighton et al, but significantly higher than

351 that of Gensini and Ashley (2010b) and it remains uncertain how their value of 36.5% was
352 attained.

353

354 **4.2 Rip current rescues and fatalities**

355 As described in the Introduction, some discrepancy also exists regarding estimates of annual
356 average rip current related drowning fatalities in the U.S., with reported values ranging from 35
357 (Gensini and Ashley, 2009) to more than 100 (USLA, 2004) and as high as 150 (Lushine, 1991).
358 It is important to note that all of these values are estimates as there is no comprehensive U.S.
359 national database for surf beach drowning fatalities. The closest attempt at this is by the U.S.
360 National Weather Service (NWS) which posts reports of U.S. surf zone fatalities at:
361 <https://www.weather.gov/safety/ripcurrent-fatalities17> and includes an annual average number of
362 reported rip current related drowning fatalities between 2013-2017 of 62 per year.

363

364 According to the NWS (personal communication with John Kuhn, August 6, 2018) the primary
365 source of this data are media reports with some input from emergency management and water
366 rescue officials. Of note, the website states “Accurately tracking these types of fatalities is
367 difficult because so many go unreported and undocumented.” As an example of this difficulty, in
368 2016 the NWS reported a total of 108 surf zone fatalities, but in that same year surf rescue
369 agencies reported 145 drowning fatalities within their jurisdictions to the USLA. This is a global
370 problem.

371

372 As noted earlier, the USLA has theorized the percent of rescues from drowning in rip currents as
373 a proxy for the percentage of drowning deaths at surf beaches in the absence of rescue. To
374 examine this approach in more detail, we chose to review the most recent five-year period (2012
375 – 2016) of drowning fatality reports from surf rescue agencies reporting to the USLA, since
376 during this period the number of reporting agencies is the highest historically, ranging from 111
377 in 2012 to 136 in 2016 (Figure 1). Of note, these agencies report drowning fatalities in both
378 guarded areas (those under active lifeguard surveillance at the time of the drowning death) and
379 unguarded areas (those within the jurisdiction of the agency, but not under lifeguard surveillance
380 at the time of the death) and during this period an average of 109.6 drowning deaths per year
381 were reported.

382

383 If we apply the long-term national average of 81.9% of rip current related rescues (Table 1) to
384 the actual reports of drowning deaths (109.6 per year) from surf rescue agencies, it can be
385 hypothesized that 89.8 deaths per year were likely due to rip currents in the jurisdictions of the
386 reporting agencies. This value is both higher than the estimate of 62 per year from the NWS and
387 close to the previous estimate of ‘more than 100’ by the USLA (2004).

388

389 The authors estimate that less than 5% of the U.S. coastline lies within the jurisdiction of surf
390 rescue agencies which report to the USLA. While these agencies tend to oversee highly attended
391 beach areas (e.g. Southern California, Florida, and Hawaii), many drowning deaths outside these
392 areas are reported each year. Thus, relying only on drowning fatality reports from these agencies
393 will understate the number of surf drowning deaths by an unknown, but potentially significant
394 number.

395

396 **4.3 Limitations and value of the USLA dataset**

397 There are clear limitations in the USLA data, some of which have been described here
398 previously. Not all surf beach lifeguard agencies in the U.S. report rescue data to the USLA and
399 some that do report do not report a primary cause. As well, the dataset is limited in that it cannot
400 be demonstrated to represent a proportional exposure, on a per visitor basis, to rip currents on all
401 beaches of the US. We therefore agree with Brighton et al. (2013) that the collection of drowning
402 data using consistent categories and the routine collection of rip current information will allow
403 for more accurate global comparisons. If beach lifeguard agencies worldwide used consistent
404 reporting data points and reported on the primary cause, including rip currents, for all rescues,
405 beach safety practitioners would be better able to determine the impact of the rip current hazard
406 globally and develop public awareness and education strategies accordingly (Houser et al.,
407 2017). This is certainly true of the surf beach reporting situation in the United States.

408

409 The value of the USLA data is that it is the largest single repository in the world of data related
410 to causation of distress at surf beaches. For example, an average of 80,002 rescues from
411 drowning per year were reported to the USLA over the five-year period 2012 -2016, for a total of
412 415,014 rescues, most with a primary cause denoted. While the USLA has shared this data

413 publicly, this study has shown that without a full understanding of the individual, underlying data
414 sources, researchers may have difficulty making necessary and accurate conclusions. In response
415 to values reported in previous studies, it is hoped that this study now provides a more clear
416 representation of the USLA dataset in regards to the rip current hazard.

417

418 **6. Conclusions and recommendations**

419

420 An examination of rescue data reported by surf lifeguards in the United States to the United
421 States Lifesaving Association has shown that rip currents are the primary cause of between 75.3-
422 84.7% of all surf rescues on regional American beaches, with a 20-year average of 81.9%, a
423 significantly higher estimate than previously reported in the scientific literature. Using the
424 percentage of rip current rescues as a proxy to estimate the number of annual drowning deaths
425 attributable to rip currents in the U.S. suggests a value of 90 solely within the limited
426 jurisdictions of surf rescue agencies reporting to the USLA. Thus, an annual figure of over 100
427 nationwide is not unreasonable.

428

429 Considering the number of U.S. lifeguard agencies that fail to report a primary cause of rescue, it
430 is recommended that the United States Lifesaving Association communicate with these lifeguard
431 agencies to endeavor to increase the level of reporting of surf related rescues by primary cause. It
432 would also be desirable for a range of consistent and comprehensive data, involving both
433 physical environmental and beach conditions as well as demographic beachgoer characteristics,
434 to be reported by lifeguards. However, it is well established that data collection for beach
435 lifeguards is difficult (Williamson et al., 2006; Harada et al., 2011; Morgan et al, 2013) for a
436 variety of logistical and personal factors, and the fundamental challenge in balancing the tasks of
437 providing water safety vigilance, rescue capability, and data collection, the former of which
438 should not be compromised.

439

440 Nevertheless, it is vital to continue to work towards developing increasingly accurate estimates
441 of both rip current related rescues and drowning deaths so that local governments, public
442 policymakers, tourism authorities, public health professionals, and funders of mitigation
443 measures understand that rip currents are by far the greatest health hazard related to those

444 entering the water at surf beaches. Through this awareness, appropriate resources such as the
445 provision of additional lifeguard services and development of public education programs can be
446 justified and implemented to assist in drowning prevention.

447

448 *Data availability.* This work relied entirely on data published in a publicly available database by
449 the United States Lifesaving Association on its website at: www.usla.org.

450

451 *Competing interests.* B. Chris Brewster is a long-time volunteer official with the United States
452 Lifesaving Association in various unpaid positions. Rick Gould is a long-time volunteer official
453 with the United States Lifesaving Association, primarily overseeing the gathering and
454 publication of the statistics referenced herein. Rob Brander declares that he has no conflict of
455 interest.

456

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