

October 6, 2017

Paolo Tarolli Editorial Board Natural Hazards and Earth System Sciences

Dear Dr. Tarolli:

We are in receipt of your decision letter regarding our manuscript nhess-2017-152. We appreciate your time and each of the Referees' time in providing a careful critique of our methods and our results.

Based on the comments from Referee #2 (Simon Dixon), it appears that we have addressed all of his concerns, with the exception of adding one reference to our list of references. We have added that reference to our revised manuscript, and we thank Dr. Dixon and Anonymous Referee #1 again for their time and their overall positive reviews of our work.

In the detailed response to comments below, and in the attached manuscript revision, we focus on addressing the new comments from Anonymous Referee #3. However, based on our review of the new issues raised by Referee #3, it is clear that this Referee actually did not review the latest version of the manuscript, and instead reviewed our original submission dated 24 April, 2017. As a result, we believe that the majority of the concerns raised by Referee #3 have already been addressed. Below we summarize the detailed comments from Referee #3, along with a summary of changes we either already made in our August revision or that we have updated since our receipt of the decision letter dated earlier this week.

We thank you once again for your consideration. Sincerely,

Cameron W. Wobus, PhD

Senior Scientist

**Environment & Health Division** 

Enc.

Below we summarize new comments from Referee #2 and Referee #3. We stress that because Referee #3 does not appear to have read our August 10, 2017 revision, we believe that many of his/her comments have already been addressed by the careful revisions we have already made. In our responses to Referee #3 below, we point to those revisions, where appropriate, as well as to additional changes we have made to the 10 August 2017 paper to address other comments.

In all cases, the Referee's comments are in plain type and our responses and commentary are in italics.

# Referee #2 General Comments

I have reviewed the response of the authors' and the corrected document and I am happy to confirm they have addressed all the comments I raised in my initial review (as well as those of the other reviewer). The authors have clearly put a lot of effort into making improvements to the manuscript and I have no hesitation in recommending the revised paper for publication. I did notice one minor issue in that "Maurer et al, 2002" in the supplemental information does not appear in the reference list - this will need adding, but I leave it to the editor whether this can be done during pdf proofs post-acceptance or will need adding beforehand.

We thank Dr. Dixon for his thorough reviews of our initial manuscript, for agreeing to serve as a reviewer for this second round of reviews, and for his overall positive view of our work. We have added Maurer et al., 2002 to our list of references.

## Referee #3 General comments

The proposed work deals with the examination of future changes in the frequency of floods across contiguous United States. A methodology is proposed to assess future flood impacts in terms of monetary damages to assets. The topic is of broad interest and the methodology described involves novel elements. While the authors admittedly have applied and described a comprehensive framework for addressing the issue of future flood risk and associated impacts, I have a number of concerns that need to be addressed in my opinion to improve the clarity of the work and make this contribution more meaningful.

We agree with Referee #3 that this topic is of broad interest, and we thank the Referee for recognizing the novelty and comprehensive nature of our approach. We also thank the Referee for the detailed comments, which are addressed below. However, based on Referee #3 comment 2, in which this Referee specifies line numbers of particular passages in the text, it appears that this Referee did not actually review the version of the manuscript wherein we carefully addressed the comments from the first round of reviews (dated 10 August 2017). Instead, Referee #3 appears to have reviewed our initial submittal (dated 24 April, 2017), which has been significantly improved, and which already addresses many of this Referee's concerns. Below we list the two quotes from our text that demonstrate that this Referee reviewed the earlier version of our paper:

Quotation and Line number	Line(s) in 24 Apr 2017	Line(s) in 10 Aug 2017
cited by Referee #3	Submittal	Revision
L4-5, p.5: "there were no systematic differences in results in the annual maximum time series"	L4-5, p. 5	L30-31, p. 4
L23, p5: "we used a series of steps to calculate the depth of flooding"	L23, p.5	L.15-16, p.5

In the responses to specific comments below, we summarize new changes we have made in direct response to this Referee's comments. Where appropriate, we also summarize the changes that we already made in our 10 August, 2017 revision that directly address this Referee's comments.

# **Specific Comments from Referee #3**

1. First of all the title is somewhat misleading because it is focused on "100yr" flood. In fact the authors investigate frequency of floods exceeding a threshold considered to be the 100yr flood from the early 21st century. I think that removing the "100yr" would make the title more representative of the work.

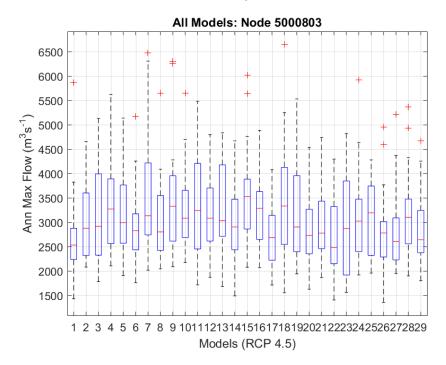
Because our paper explicitly models only events exceeding the 100-year magnitude flood event, we believe that the title accurately reflects what is in the paper. We note that this concern echoes some of the concerns raised in the first round of reviews, which we have addressed in the 10 August, 2017 version of our manuscript. In particular, we added an entire section called "Uncertainties" to our revised manuscript, which specifically addresses the uncertainties associated with our assumption that damages from any flood exceeding the "100-year" event are being approximated by the damages associated with the mapped 100-year floodplain.

- 2. A number of important aspects are simply mentioned without providing any evidence that support them. For example:
  - a. L15-16,p1: "Our model generates early 21st century flood damages that reasonably approximate....". You need to provide some evidence on this

The selected quotation comes from the abstract, which we believe is an inappropriate place to provide details to back this statement up. Figure 7 in the manuscript illustrates the correspondence between modeled early  $21^{st}$  century flood damages and observations; we have also added a sentence to Section 3.2 to more clearly highlight this part of Figure 7.

b. L4-5,p5: "...there were no systematic differences in results in the annual maximum time series...". How did you evaluate this? Please specify and report associated metrics/results.

We generated a series of figures like the one below to compare annual maxima across all models for a selected set of nodes. From this qualitative summary, we found that no models were systematically higher or lower than the others in their estimate of the annual maximum flows across all nodes: some models' annual maxima were higher at one node, but lower at another. The point of the paragraph cited by the Referee is to justify our use of a full ensemble to estimate the 1% AEP event. Although we did this comparison across models and can justify this statement, we do not believe this sentence is actually required, particularly given the expanded discussion of uncertainties that we have included in Section 2.4 and documented in Supplemental Information File #2. As a result, we have opted to remove this sentence to avoid confusion.



c. L23,p5: "we used a series of steps to calculate the depth of flooding." This is an important methodological step. It should be clearly discussed and demonstrated in the manuscript (rather than provided as supplement).

This comment has already been addressed in our revised manuscript. The earlier version of the manuscript that the Referee read contained significantly less information on how the damage distributions were calculated. The updated version includes a substantially expanded discussion of this in Supplemental Information File #3, and a reference in Section 2.3 to a document (IWR, 2014) which describes all of the details the Referee is seeking.

3. A critical element of this work is the identification of the 1% AEP from the 2001-2020 period and its connection to the 100yr flood maps generated by FEMA. To be consistent in your analysis, and be able to connect the 100yr flood map with the 100yr estimate of your simulations you should use the same period that FEMA used to estimate the 100yr flood. In that case you will at least sample the same climate period. Otherwise you may be introducing a systematic error in your analysis. Grouping results from all models does not resolve this, given that all models are realizations of the same climate period. I understand that the issue of "data jump" after year 2000 prevents you from using the before 2000 simulations, however the point of uncertainty in the 100yr flood estimated by the last 20yrs could be demonstrated by observations at selected locations (e.g. USGS stations).

We disagree with the assessment of the Referee, for two reasons. First, we note that the core of our methodology is to examine changes in the frequency of **modeled** 1% AEP events. These changes are based on model to model comparisons through the 21<sup>st</sup> century. While we recognize that the time period of our "baseline" does not coincide with the time period during which the 100-year floodplains were mapped, this is likely to make our results conservative if one assumes that extreme hydrologic events have already been increasing through the late 20<sup>th</sup> century.

Second, because we are using a delta method, we neither expect nor require our model to perfectly simulate 100-year events in any one location. The mapped 100-year floodplains are used only to calculate the damages associated with 1% AEP events in each stream reach, and our method does not require that we demonstrate perfect correspondence between modeled and observed hydrologic extremes. We believe that the discussion of the model performance in Supplemental Information File #1 and in Mizukami et al., (2017), both of which were added to the revised manuscript, provide sufficient documentation of the model's performance to justify its use under the delta method framework we applied. Furthermore and as described above, Figure 7 demonstrates that despite the uncertainties described above and in Section 2.4, the simulated damages in the baseline model run very closely mimic observed flood damages over the late 20<sup>th</sup> century.

4. A major concern of the validity of the results is that there is no sort of evaluation of the performance of the model used. Can you provide any indication that the VIC-based hydrologic simulations can reproduce a realistic flood response at least for the period 2000-2017, where observations exist? Otherwise in the absence of any evaluation procedure findings are highly questionable.

We believe that our 10 August 2017 revision already addresses this comment. We agree that the original version of our manuscript, which this Referee is referencing, did not have sufficient documentation of the VIC-based hydrologic simulations. We added an entire supplemental information file to address this, and the paper summarizing the VIC

modeling method and results (Mizukami et al., 2017) is now out and referenced in the paper.

5. Although the connection of changes in flood frequency with monetary damages is a novel element and generally welcome, I feel that it is the weak link of the study and should be minimized to a section that offers some indication rather than be the central part of the work. The authors themselves in their conclusions acknowledge a number of very important sources of uncertainty and factors that have not been taken into account in the damage estimates. Acknowledging is good but not enough to justify why we should then consider meaningful actual numbers of future flood damages when population expansion for the next 80 yrs is not even considered.

We believe that this comment has already been addressed in our revised manuscript. We agree that the changes in monetary damages is a novel element, and we further believe that it is actually one of the most important contributions of this paper, and is sufficiently supported with robust methods. The previous Referees asked for additional discussion of uncertainties, which we addressed by adding Section 2.4 to explicitly discuss the full range of uncertainties associated with our method, including changes in population. We have also added reference to the two papers suggested by the Referee, as summarized below.

6. I would suggest the authors to restructure the work and have as central point of the work the analysis of changes in flood frequency under different climate scenarios. An effort for a more in-depth explanation of the patterns in Fig. 6 would be mostly welcome. The association of predicted increases with potential damages should remain as a secondary element in the paper but analysis should be mostly focused on the relative differences between the two emission scenarios rather than an effort of providing actual numbers. Translation of future flood risk increases into damages is indeed a highly complex topic. I believe that the authors can benefit from a more thorough literature review on this as well. See for example

Liu, Jing, et al. "Future property damage from flooding: sensitivities to economy and climate change." Climatic change132.4 (2015): 741-749.

Bubeck, P., et al. "How reliable are projections of future flood damage?." Natural Hazards and Earth System Sciences 11.12 (2011): 3293.

See response to comment #5 above. We agree that changes in flood frequency are an important element of this work; however, the link between flood frequency and flood damages is an important and novel aspect of our work, and a part that we do not feel should be de-emphasized. In our response to the initial round of reviews, we increased the discussion of uncertainties related to the translation of flood frequency to damages

(see Section 2.4 in the revised manuscript), which we also believe helps to address this Referee's comment.

The patterns shown in Figure 6 and in the regional damage results shown in Figure 8 were pointed out by both reviewers in the last round of reviews. In response to those comments, we expanded the discussion of these patterns as part of our last round of revisions. We refer the Referee to our detailed responses to those reviews and the expanded discussion section in the 10 August, 2017 paper.

# Climate Change Impacts on 100 year Flood Risk and Asset Damages within Mapped Floodplains of the Contiguous United States

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**Abstract.** A growing body of work suggests that the extreme weather events that drive inland flooding are likely to increase in frequency and magnitude in a warming climate, thus potentially increasing flood damages in the future. We use hydrologic projections based on the Coupled Model Intercomparison Project Phase 5 (CMIP5) to estimate changes in the frequency of modeled 1% annual exceedance probability (1% AEP, or "100-year") flood events at 57,116 stream reaches across the contiguous United States (CONUS). We link these flood projections to a database of assets within mapped flood hazard zones to model changes in inland flooding damages throughout the CONUS over the remainder of the 21st century. Our model generates early 21st century flood damages that reasonably approximate the range of historical observations, and trajectories of future damages that vary substantially depending on the greenhouse gas (GHG) emissions pathway. The difference in modeled flood damages between higher and lower emissions pathways approaches \$4 billion per year by 2100 (in undiscounted 2014 dollars), suggesting that aggressive GHG emissions reductions could generate significant monetary benefits over the long-term in terms of reduced flood damages. Although the downscaled hydrologic data we used have been applied to flood impacts studies elsewhere, this research expands on earlier work to quantify changes in flood risk by linking future flood exposure to assets and damages at a national scale. Our approach relies on a series of simplifications that could ultimately affect damage estimates (e.g., use of statistical downscaling, reliance on a nationwide hydrologic model, and linking damage estimates only to 1% AEP floods). Although future work is needed to test the sensitivity of our results to these methodological choices, our results indicate that monetary damages from inland flooding could be significantly reduced through substantial GHG mitigation.

### 1 Introduction

Inland floods are among the most costly natural disasters in the United States (e.g., Pielke and Downton, 2000), with annual damages ranging from hundreds of millions to many tens of billions of dollars over the past century (Downton et al., 2005; NOAA, 2016). In 2016, inland flooding events in Louisiana and North Carolina alone caused over \$10 billion of physical

damages to homes, businesses, and other assets (Fortune, 2016; LED, 2016). This follows on other recent years with extreme flooding in Michigan (2014) and Colorado (2013), and the mid-Atlantic floods caused by Superstorm Sandy in 2012 (NOAA, 2016). With each occurrence of these damaging flood events, there is renewed interest in determining whether climate change may be partially responsible for changes in the magnitude or frequency of these events (e.g., IPCC, 2012; Trenberth et al., 2015). Although the science linking changes in climate extremes to human-caused warming is advancing (e.g., Trenberth et al., 2015; National Academies of Sciences, Engineering, and Medicine, 2016), there are still many challenges to attributing observed historical trends in flooding to human-caused climate change (e.g., Kundzewicz et al., 2014; Berghuijs et al., 2016). As a complement to these attribution studies, forward-modeling approaches using linked climate-hydrologic models could help to characterize future changes in flood risk and vulnerability (e.g., Das et al., 2013; Hirabayashi et al., 2013; Arnell and Gosling, 2016).

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This study evaluates 21st century flood risk and flood-related damages across the contiguous United States (CONUS) using downscaled hydrologic projections from 29 global climate models (GCMs) and 2 representative concentration pathways (RCPs) for GHG forcing. We cross-referenced spatially explicit hydrologic projections with a database of built assets within each of the mapped "100-year" floodplains in the CONUS. Using this combined dataset, we generate regional estimates of how cumulative damages from what are currently 1% AEP events might change through the 21st century, due to changes in the frequency of these events through time. We then compare how flood damages might differ under a higher GHG emissions scenario (RCP 8.5) vs a lower emissions scenario (RCP 4.5). We focused on these two RCPs both for consistency with the forthcoming Fourth National Climate Assessment (USGCRP, 2015) and to help quantify changes in flood risk in response to reduced GHG emissions globally.

Because available hydrologic records tend to be short relative to the return interval of extreme flood events, simply detecting trends in historical flooding can be challenging (e.g., Hirsch and Ryberg, 2012; Mallakpour and Villarini, 2015; Archfield et al., 2016). Furthermore, even where hydrologic changes can be detected, concurrent changes in land use and population make it difficult to attribute changing flood damages to climate change (e.g., Pielke and Downton, 2000; Kundzewicz et al., 2014; Liu et al., 2015). Thus, there may be some advantages to using forward modeling approaches where the effects of climate change can be modeled in isolation. Unfortunately, this is expensive computationally: at present the most widely used strategy for assessing changes in future flood risk requires downscaling GCM outputs to hydrologically relevant spatial scales; estimating precipitation, infiltration, and runoff within a hydrologic modeling framework; and routing the resulting flows through a model river network (e.g., Reclamation, 2014). Although less computationally demanding, studies attempting to link projected changes in extreme precipitation directly to changes in flooding (i.e., without a spatially explicit hydrologic model) tend to have high uncertainties (e.g., Kundzewicz et al., 2014; Wobus et al., 2014).

Recently, computational power has increased to the point that studies using downscaled and routed GCM-derived precipitation have become more common (e.g., Gosling et al., 2010; Hirabayashi et al., 2008; Reclamation, 2014). These outputs have been used to project future flood risk at scales ranging from local (e.g., Das et al., 2013) to global (e.g., Hirabayashi et al., 2013;

Arnell and Gosling, 2016). However, to our knowledge there has not yet been a CONUS-scale assessment of how changing inland flood hydrology could translate into changing monetary damages.

## 2 Methods

We used simulated daily hydrographs at 57,116 stream reaches across the CONUS between 2000 and 2100 to calculate a CMIP5 modeled baseline ("current climate") 1% AEP event, and changes in the frequency of flows exceeding this magnitude through the 21st century. We quantified asset exposure and expected flood damage within mapped floodplains using a combination of Federal Emergency Management Agency (FEMA) flood maps, US Census block data, and land cover data. Because only the "100-year" floodplains are consistently mapped and available at a national scale, our model of flood damages is driven only by changes in the frequency of what are currently 1% AEP events through the 21st century. We also do not project changes in population growth, floodplain development or flood protection through time, since 1) such projections would require assumptions that would be difficult to apply at a national scale across multi-decadal timeframes (e.g., Elmer et al., 2012); and 2) the impacts of those assumptions might obscure the climate change signal we seek to characterize. Our model projections should therefore be considered order-of-magnitude estimates of how differences in emissions scenarios might propagate into changes in flood damages throughout the United States.

## 2.1 Hydrologic Modeling Inputs

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We used spatially and temporally disaggregated precipitation and temperature at 1/8th degree resolution from 29 GCMs and 2 emissions scenarios (RCP4.5 and RCP8.5), generated using the bias correction and spatial disaggregation (BCSD) method (e.g., Wood et al., 2004). The BCSD method uses a quantile mapping approach to match the distribution of GCM-derived monthly outputs to the observed monthly data at a 1-degree resolution in a historical period (1950–2000). It then uses the spatial pattern of daily observations from an analog month as a proxy for sub-grid scale daily (temporal) variability, and scales or shifts these daily observations to ensure that the analog monthly average values match the rescaled GCM output. During the bias correction process (which applies to monthly precipitation and temperature values at the GCM scale), projected precipitation values exceeding the upper end of the climatological range are extrapolated following an extreme value Type I distribution. Additional details of the BCSD weather generation are given in Harding et al. (2012) and Wood and Mizukami (2014).

Catchment hydrology was simulated using the variable infiltration capacity (VIC) hydrologic model (Liang et al., 1994) forced by the BCSD precipitation and temperature fields. The VIC model simulates the range of hydrologic processes relevant to generating runoff, including interception on the forest canopy, evapotranspiration, water storage and melt from snowpack, infiltration, and direct runoff. The runoff component of each model grid cell was remapped to the Hydrologic Response Units (HRUs) defined in the United States Geological Survey (USGS) Geospatial Fabric (GF; Viger and Block, 2014), and then routed through the GF river network using the MizuRoute routing tool, which incorporates both hillslope and river channel

processes (Mizukami et al., 2016a). The GF dataset contains ~57,000 river segments and ~108,000 HRUs (including the right and left bank of most river segments), representing catchments approximately equivalent in area to 12-digit Hydrologic Unit Code basins. The methods used for the downscaling and land surface hydrology were identical to those used in previous studies (e.g., Das et al., 2013; Reclamation, 2014). However, for this effort we used a multi-scale parameter regionalization approach (Samaniego et al., 2010) to improve the spatial coherence of VIC model parameters across basin boundaries (Mizukami et al., In Review). Nash-Sutcliffe Efficiency coefficients indicate that the model adequately captures the magnitude and variability of observed flows across most of the CONUS, while the updated VIC parameters remove some of the artifacts that were observed from the Reclamation (2014) dataset (see Supplemental Information File #1). Full details of the downscaling, VIC model parameters, and routing methodologies are described in Reclamation (2014) and Mizukami et al. (In Review), and are summarized in Supplemental Information File #1.

## 2.2 Modeling Flood Probability

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For each of the 58 GCM/RCP combinations in the hydrologic model output, we extracted the time series of annual maximum flow between 1950 and 2099 at each of the  $\sim 57,000$  GF stream locations in the CONUS. Average annual maximum flows in the modeled reaches range from  $< 5 \text{ m}^3/\text{s}$  to  $> 1,000 \text{ m}^3/\text{s}$  (Figure 1). Prior to generating statistics of peak flows from these events, we plotted the normalized annual maximum time series across all segments and all models (Figure 2). This plot revealed a step in the annual maximum flow time series in the year 2000, which corresponds to the end of the hindcast period used in the BCSD method. This step is even more pronounced in the BCSD precipitation inputs (Figure 3), and most likely reflects the change in how the BCSD method constrains the distribution of events in the historical period compared to in the future period.

In order to prevent this artifact from influencing our analysis of future flooding events, we used an early 21st century ensemble average (2001-2020) to represent baseline hydrologic conditions, rather than the more traditional late 20th century baseline. We calculated the magnitude of the "baseline" modeled 1% AEP flood event at each stream segment by fitting a generalized extreme value (GEV) distribution to the full ensemble of annual maximum flow estimates for each RCP over the 2001–2020 period (29 models x 20 years = 580 values), and extracting the 99th percentile value from this model fit. Although the emissions pathways for RCP4.5 and RCP8.5 begin to diverge in 2006, there were no systematic differences between GEV fits for the two RCPs, justifying our treatment of this early 21st century period as a baseline across the full ensemble.

Individual GCMs exhibit a degree of dependence due to shared code, shared scientific literature, shared observations, etc., and as such are not statistically independent (Abramowitz, 2010; Knutti et al., 2010b; Bishop and Abramowitz, 2013). However, the consensus of the community remains that it is best to average across many ensemble members (Tebaldi and Knutti, 2007;

Knutti et al., 2010a) as we have done here. In addition, there were no systematic differences in results in the annual maximum time series from the 29 individual GCMs, justifying our treatment of the full ensemble of 580 annual maxima when assessing peak flow magnitudes. From this full ensemble, we evaluated uncertainty in the 1% annual probability event by bootstrapping (see Supplemental Information File #2). Based on these analyses, we expect the sample uncertainty on our 1% AEP flood

event to be in the range of 5–20%. As shown later, the variability in the multimodel GCM ensemble is much larger than this uncertainty in the GEV fits, so we did not propagate this source of uncertainty through all of our calculations.

To estimate future flood frequency and damages through the 21st century, we compared the full transient of future annual streamflow maxima for each GCM/RCP combination to the baseline 1% AEP event. In all of the summaries that follow, we define a "flood" at a given stream segment as an annual maximum flow value that exceeds the baseline 1% AEP event at that segment. The comparison between future flows and the 1% AEP threshold yields a time series of floods at each segment, as well as an estimate of the total number of flood events nationwide in each year. At each segment, we also calculated an ensemble average probability of exceeding the 1% AEP event in each year, by tabulating the fraction of models experiencing a flood and smoothing these probabilities over a 20-year moving window. These time- and ensemble-averaged flood probabilities by segment were then linked to the assets exposed within each floodplain to calculate projected annual damages, as summarized below.

## 2.3 Asset Exposure and Damages

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We estimated asset damages resulting from current 1% AEP flood events using data from an experimental tool under development for the U.S. Army Corps of Engineers Institute for Water Resources (IWR, 2014). For this tool, we compiled all of the 1% AEP floodplains as mapped by FEMA and included in the National Flood Hazard Layer (NFHL). We then used a series of steps to calculate the depth of flooding and resulting damages from 1% AEP events, and merged this information with the flood probabilities described in Section 2.2. A brief summary of the flood damage calculations follows. Supplemental Information File #2 provides more complete details of the flood damage calculations.

# 2.3.1 Cataloguing Damages by Flood Zone

To catalog damages by flood zone, we intersected 1% AEP flood boundaries with Census blocks to create a set of flood zone polygons subdivided by Census block boundaries. Within each of these flood zone/Census block units, we calculated the distribution of flood depths for the 1% AEP event using the National Elevation Dataset (NED; USGS, 2016). We then merged this information with land cover data from the National Land Cover Dataset (Homer et al., 2015) to determine the distribution of flood depths within "developed" portions of each Census block, and estimated exposure of built assets using FEMA's HAZUS-MH General Building Stock inventory (FEMA, 2009). The General Building Stock inventory provides estimates of the number and aggregate dollar value of multiple types of residential, commercial, and industrial buildings for each Census block.

For the developed portion of each Census block/floodzone intersection, we created damage estimates using depth-damage functions from USACE and FEMA (FEMA, 2009; USACE, 2000, 2003). A separate depth-damage function was used for each of 28 different categories of buildings (e.g., residential one-story homes without a basement). Each depth-damage function describes the percent loss as a function of depth. The depth-damage functions were applied to the aggregate value for each building category within each NFHL-Census block intersection, using the depth exposure results described above.

### 2.3.2 Aggregating Damages to National Scale

Once the damage estimates were generated for each Census block/floodplain intersection, we aggregated this information up to the same HRUs that were used in the hydrologic analysis. We then linked each stream segment at which flood statistics were calculated back to the total asset damages resulting from a 1% AEP event at that location. Figure 4 shows the total damages expected from 1% AEP events at each of the HRUs across the CONUS.

For each GCM, we combined the timeseries of floods at each stream segment with the assets exposed in that HRU to compute a timeseries of monetary damages. When averaged across all nodes in the CONUS, this approach yielded a relatively smooth curve of CONUS-wide monetary damages through the 21<sup>st</sup> century. However, this approach treats the hydrologic timeseries from each GCM as a deterministic, rather than a probabilistic, projection of future conditions. In order to use the full ensemble of GCMs in a more probabilistic framework, we used a Monte Carlo approach. We simulated 1,000 100-year time series of flood damages in the CONUS using the ensemble average probability of exceeding the 1% AEP event at each segment in each year. This yielded a distribution of flood damages in each year, from which we extracted a minimum, maximum, and ensemble average for each of the RCPs.

## 15 **2.4 Uncertainties**

Each of the methodological steps outlined above introduces uncertainties into our analysis. While it may not be possible to quantify all of these uncertainties, we summarize each of them here along with our best judgement on the magnitude and directionality of their impacts.

First, GCMs have historically not resolved precipitation well (e.g., Flato et al., 2013), such that downscaling is required to simulate catchment hydrology at a physically meaningful scale. Although the BCSD method has been used in the past to account for precipitation changes in hydrologic modeling applications (e.g., Das et al., 2013; Shrestha et al., 2014; Ning et al., 2015), downscaling methods are themselves imperfect. While BCSD has been shown to have fewer artifacts in historical climate compared to other commonly used methods (e.g., Gutmann et al., 2014), our analysis shows that the BCSD method does introduce an artifact into the precipitation time series between historical and future projections, which is not well understood (see Figures 2-3). Our use of an early 21st century "baseline" to circumvent this artifact is likely to be conservative, since it reduces the magnitude of climate changes since the mid-20th century. Furthermore, since precipitation extremes are likely to increase more quickly than averages in the future (e.g., Kendon et al., 2014; Prein et al., 2016), our reliance on BCSD downscaling to drive future hydrologic changes is likely to underestimate changes in hydrologic extremes through time.

Second, the choice of hydrologic model will introduce uncertainty into our analysis (e.g., Mendoza et al., 2015; 2016; Mizukami et al., 2016b). Comparison of hydrologic results from different VIC parameter sets indicates that the choice of hydrologic model parameters within the VIC modeling framework does not substantially change the model's ability to simulate natural flows (see Supplemental Information File #1), though it may alter model performance at specific locations or times. However, because our method includes spatially explicit estimates in flooding and damages, the direction and magnitude of

impact from selection of a different hydrologic model would depend on how differently an alternative hydrologic model simulates relevant hydrologic processes in different regions, and is therefore difficult to estimate *a priori*.

Third, because the 1% AEP (100 year return interval) floodplains are the only flood risk zones consistently mapped at a national scale, our model tabulates damages only within these mapped floodplains. Consideration of a wider range of flood magnitudes would increase modeled damages under both baseline and future scenarios, since floods smaller and larger than 1% AEP events will also generate monetary damages. The relative change in future vs baseline flood damages across a full range of flood magnitudes would depend on the spatial distribution of built assets in each modeled reach, and how the relative change in smaller (e.g., 25-year) vs larger (e.g., 500-year) events interact with this distribution of built assets.

Finally, we did not propagate projected changes in population, floodplain development, or flood protection through our analysis. We also restricted our analysis to a single set of damage functions (FEMA, 2009) and did not incorporate sensitivities to different types of damage functions into our analysis (e.g., Bubeck et al., 2011). We made this these simplifying assumptions choice—so that we could isolate the effects of hydrologic changes, which are themselves uncertain, from the effects of socioeconomic changes—or engineering investments, which may be impossible to predict. For example, while increased development in flood-prone areas could increase exposure of built assets to increased flooding (e.g., Liu et al., 2015), flood protection investments that decrease exposure may be equally likely. Because the uncertainties in socioeconomic projections and future changes to floodplain management could potentially overwhelm the uncertainties in our hydrologic model outputs, our results rely on the simplifying assumption that the built environment remains static through the 21st century. Over the past century, development appears to have contributed to increased flood damage costs (e.g., Pielke and Downton, 2000), so to the extent that human behavior remains unchanged, it is likely that our assumption underestimates future costs.

Despite these uncertainties, CONUS-wide annual inland flooding damages estimated using our approach are very similar to inland flooding damages observed over the 20<sup>th</sup> and early 21<sup>st</sup> century, as summarized below. Based on this observation and the caveats summarized above, we expect that our nationwide projections represent at least order-of-magnitude estimates of historical and future flood damages.

#### 3 Results

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#### 3.1 Flood Frequency Projections

Since the hydrographs generated by the downscaled hydrology outputs are unique to each GCM/RCP combination, each model also produces its own time series of flooding at each stream segment. As one way of summarizing these data, we calculated the total number of flood events across the CONUS in each year of each model simulation. We then summarized the distribution of the total number of flood events across all 29 GCMs for each RCP (Figure 5). As expected based on our method, the annual number of 1% AEP floods across the CONUS across all models averages approximately 500 events between 2000 and 2020 (~1% of the ~ 57,000 segments in the CONUS). This average number of floods increases to approximately 750 events by 2100 under RCP4.5, and up to approximately 1,250 events under RCP8.5.

Using the time series of flooding for each segment and combining these values across all models, we calculated an average flood frequency by segment for 20-year intervals in the baseline (2001–2020), mid-century (2040–2059), and late century (2080–2099). This allowed us to calculate an ensemble-averaged change in flood frequency for each segment, to evaluate where there may be spatially coherent patterns of increased flood risk. As shown in Figure 6, the largest fractional changes in flood frequency across the CONUS occur in the southern Appalachians and Ohio River valley, the northern and central Rocky Mountains, and the Northwest. In each of these regions, the ensemble average across models suggests that historical 1% AEP events could become 2–5 times more frequent by the end of the century.

In some regions of the United States (e.g., the southern Appalachians and northern Rocky Mountains), the spatial patterns of increased flood frequency can be explained by the increased occurrence of extreme precipitation events projected by the GCM-derived precipitation outputs. In other regions such as the Sierras and the Cascades, increases in the frequency of flood events are not as easily explained by changes in precipitation alone. In these locations, the increase in frequency of extreme floods more likely reflects changes in the nature of winter precipitation (rain vs snow) compared to baseline conditions (e.g., Das et al., 2013).

## 3.2 Flood Damage Projections

By combining the changes in frequency of flooding at each segment with the asset exposure and damage associated with each floodplain, we generated a full time series of projected changes in flood damages across the CONUS through the 21st century. Figure 7 shows the results from 1,000 individual simulations of nationwide flood damages using the probability of flooding at each segment, as described in Section 2.3.2. Since we assume no changes in built assets or flood protection within mapped floodplains, changes in flood damages broadly mimic changes in flood frequency at a national scale (Figure 7; compare to Figure 5), with minor differences between these trends reflecting the way that regional trends in flood frequency interact with asset exposure within 1% AEP floodplains (see Figure 4). Expected annual flood damages under the RCP4.5 scenario increase from approximately \$3 billion between 2000 and 2020 to approximately \$4 billion by the end of the century. Under the RCP8.5 scenario, expected annual flood damages increase from approximately \$3 billion in the early 21st century to over \$7 billion by 2100. The modeled damage distribution in the early part of the 21st century also closely approximates the distribution of observed annual damages over the late 20th century (e.g., NOAA, 2016).

Figure 7 also highlights how different GHG emissions pathways generate different trajectories of flood damages through the remainder of the 21st century. While the RCP4.5 and RCP8.5 pathways are generally similar through mid-century, the damage trajectories under the two emissions scenarios begin to diverge in the latter half of the 21st century. By 2075, the average annual difference between flood damages under the RCP4.5 and RCP8.5 emissions pathways is approximately \$2 billion, and by 2100 this difference grows to almost \$4 billion.

The increasing flood damages under RCP8.5 relative to RCP4.5 are not evenly distributed throughout the United States. Figure 8 shows the time series of average annual damages in each region of the CONUS. As shown in Figure 8, the most significant differences between projected flood damages under the two emissions scenarios are in the Southeast, where the difference

between the two trajectories approaches \$1.5 billion per year by the end of the century; and in the Northeast and Midwest, where the difference between the two scenarios is close to \$750 million per year by 2100. Although there are also differences in damages between the two emissions scenarios in other regions, these differences are generally small relative to those three regions of the country. The increasing flood damages projected for the Southeast, Northeast and Midwest are consistent with increases in modeled changes in annual maximum precipitation throughout the eastern United States, as described in the third National Climate Assessment (e.g., Walsh et al., 2014), combined with the high value of built assets within floodplains in these regions relative to the rest of the nation (see Figure 4).

## 4 Discussion and Conclusions

Based on our model, we find that if future GHG emissions remain unchecked, monetary damages from flooding throughout the CONUS are likely to increase through the 21st century. Global GHG reductions, represented by RCP4.5, could limit these increasing flood damages, potentially saving billions of dollars per year (in undiscounted 2014 dollars) by the end of the century. To our knowledge, this study is the first to link spatially explicit hydrologic projections from a full ensemble of climate model projections to mapped assets in order to estimate future flood damages at a national scale.

Although this study represents a significant methodological advance in projecting future inland flooding damages nationwide, there are a number of avenues for future work. As summarized in Section 2.4, these avenues include further exploration of different downscaling methods; consideration of different hydrological models; and simulation of a wider range of flood magnitudes and the intersection of these flood zones with built assets.

Preliminary analysis of precipitation outputs from the newer localized constructed analogue downscaling method (LOCA: Pierce et al., 2014) suggests that artifacts introduced by the BCSD method are likely to exist in other products as well. Ideally, future hydrologic projections could be driven by a dynamically downscaled climate model to avoid the artifacts introduced from statistical downscaling. However, full dynamical downscaling through the 21st century at the scale of the CONUS may remain computationally prohibitive for a number of years to come (see for example Liu et al., 2016). In the interim, future work could replicate the method described here using quasi-dynamical downscaling methods (e.g., Gutmann et al., 2016).

With the exception of limited mapping of 500-year floodplains, there is no national data available to evaluate how damages might increase with increasing flood magnitude above or below the 1% AEP event. However, there are some locations in the United States where floodplains are mapped at a range of magnitudes both above and below the 1% AEP event (FEMA, 2014). Case studies from these locations could allow us to explicitly model the damages encompassed by these smaller and larger events, and evaluate local changes in flood damages driven by a wider range of flood events.

Finally, we stress that even if global GHG emissions are substantially reduced, there is no *a priori* way to predict how humans will adapt to future flood risk under any emissions scenario. As summarized in Section 2.4, future demographic and infrastructure changes could either increase or decrease damages from flooding in the future: increased flood protection measures could decrease damages, while increases in development in flood-prone areas could increase them. While our

modeling indicates that nationwide exposure to flooding will increase through the 21<sup>st</sup> century, the overall damages incurred will depend both on how we alter our emissions, and how we adapt to changing risks of future flooding.

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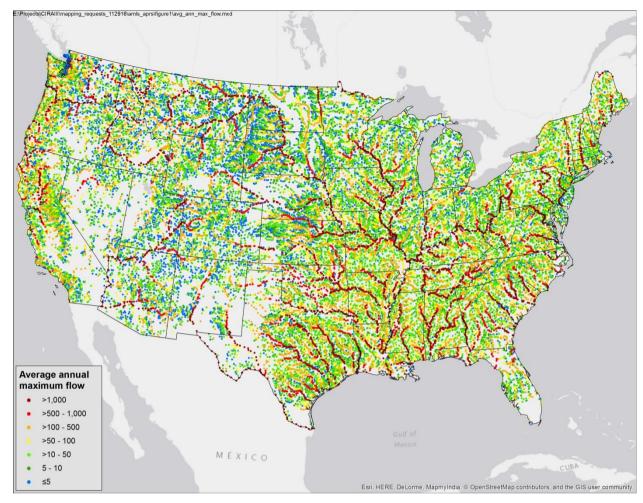


Figure 1: Locations of the 57,116 stream segment with hydrologic projections used in our analysis. Color corresponds to the baseline average annual maximum flow for each segment, in  $m^3s^{-1}$ .

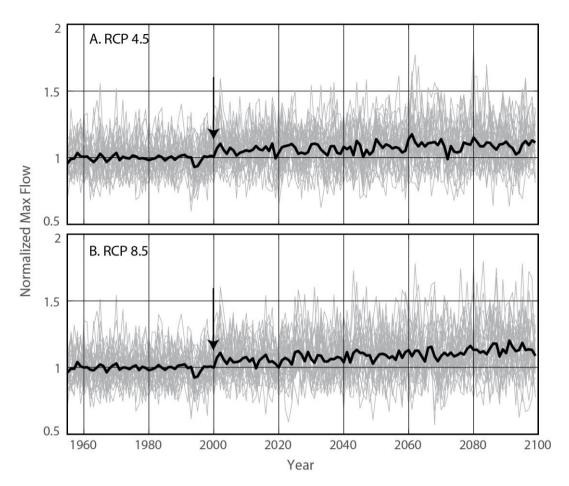


Figure 2: Trends in annual maximum flow across all stream segments in the CONUS. Thin grey lines represent annual maximum flow normalized to 2001–2020 mean, and averaged across all segments for each individual model. Thick black line represents ensemble average. Step increase in the year 2000 for both RCPs (black arrow) is an artifact of the BCSD method. Accordingly, the "baseline" 1% AEP event was calculated from an early 21st century ensemble (see text).

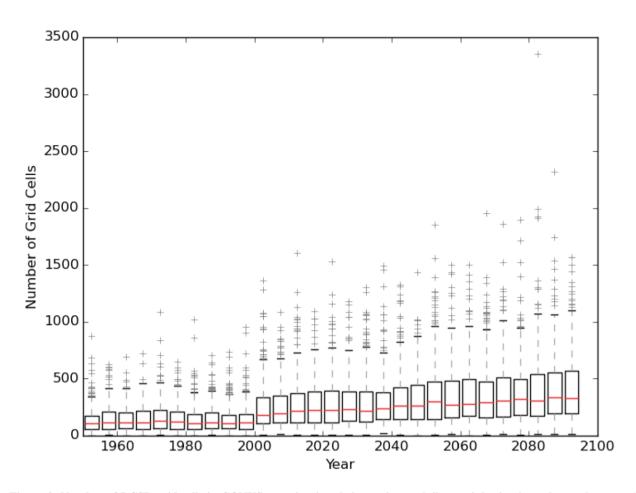


Figure 3: Number of BCSD grid cells in CONUS experiencing their maximum daily precipitation in each year between 1950 and 2100 per model. Box and whiskers represent spread across all of the individual models used in the flow simulations. The step in the year 2000 is an artifact of the BCSD method (p value <0.001). "Baseline" 1% AEP event was calculated using the years 2001-2020.

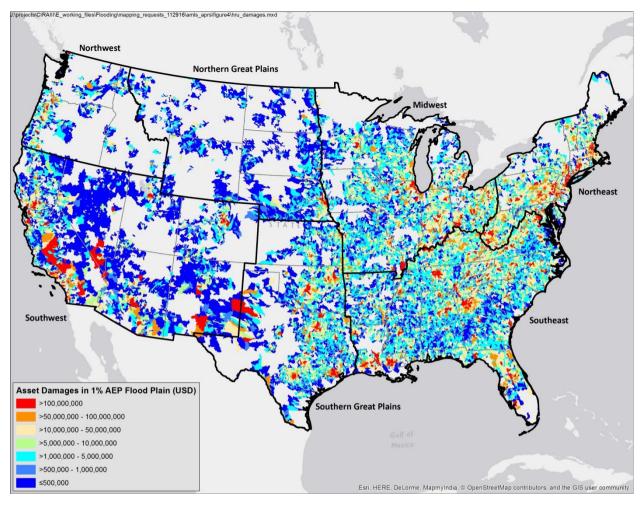


Figure 4: Total asset damages from a 1% AEP flood event in each of the HRUs in the CONUS. Values in 2014 dollars.

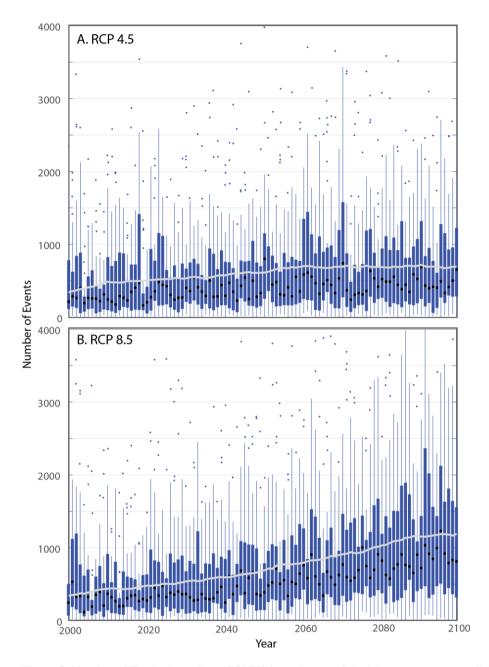


Figure 5: Number of floods throughout CONUS in each year of the 21st century, across all 29 GCMs in A) RCP4.5 and B) RCP8.5. In each plot, black dots are the median value across all 29 GCMs, thick blue bars are the middle 50% of models, whiskers extend to the 95th percentile of values, and dots represent outliers. The thick grey line is the five-year moving mean across all models. Light grey shading in background shows period used to calculate "baseline" 1% AEP event.

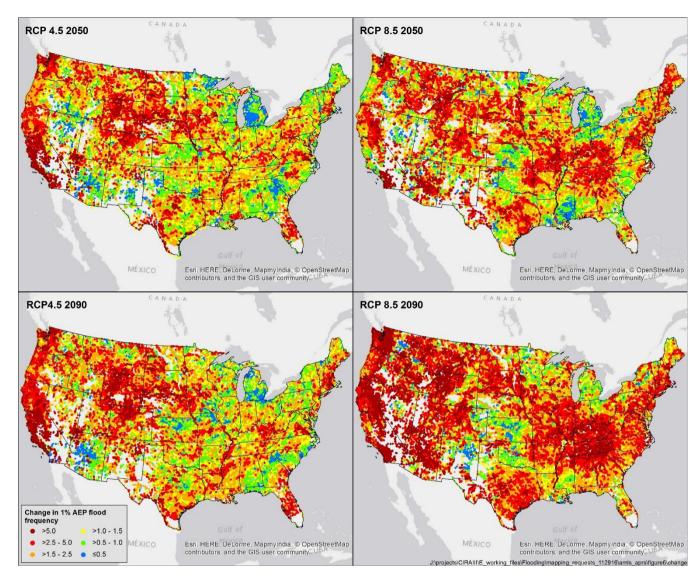


Figure 6: Change in frequency of historical 1% AEP events based on ensemble averages for specified RCP and time periods. Calculations are based on individual stream segments over 20-year periods centered on A) 2050 for RCP4.5, B) 2050 for RCP8.5, C) 2090 for RCP4.5, and D) 2090 for RCP8.5. Values are expressed as ratios (e.g., a value of 2 corresponds to a doubling in frequency of the historical 1% AEP event).

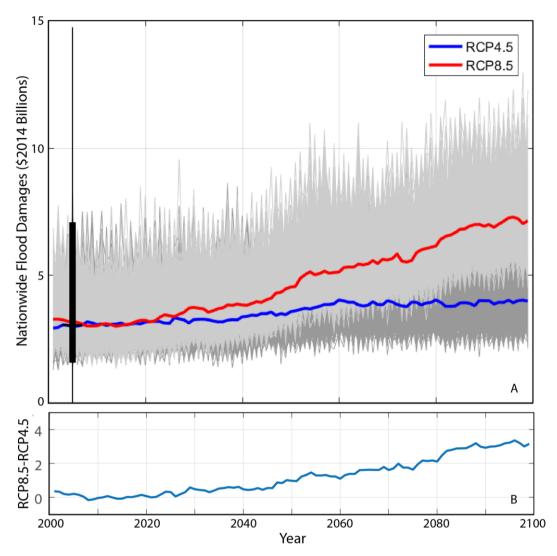


Figure 7: A) Projected national flood damages within 100-year flood zones, in 2014 dollars. Thin grey lines are 1,000 simulations of damages for RCP4.5 (dark grey) and RCP8.5 (light grey). Blue and red lines are means of simulations for the two RCPs. Box and whisker plot at left is the range of historical observed flooding in CONUS between 1903 and 2014 (10 outliers not shown). B) Difference between mean annual flood damages between RCP4.5 and RCP8.5 (billions of 2014 US dollars).

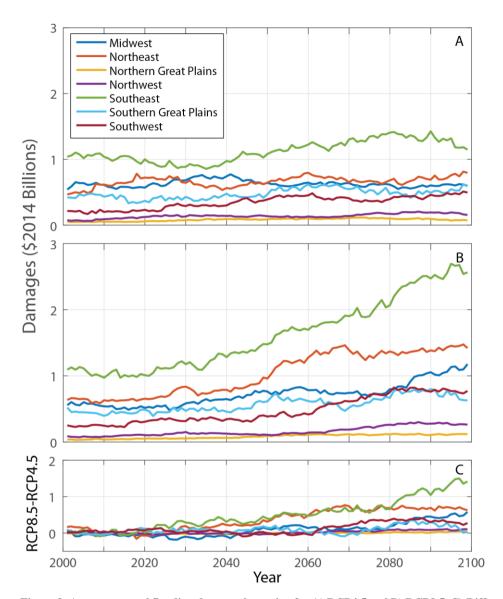


Figure 8: Average annual flooding damages by region for A) RCP4.5 and B) RCP8.5. C) Difference in annual flood damages between RCP4.5 and RCP8.5 by region (billions of 2014 US dollars). See Figure 4 for delineation of regions.