



**Identification of
storm surge
vulnerable areas in
the Philippines**

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Identification of storm surge vulnerable areas in the Philippines through the simulation of Typhoon Haiyan-induced storm surge levels over historical storm tracks

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locality is calculated by running multiple storm surge simulations using the intensity of Haiyan and tracks of tropical cyclones that entered PAR from 1948–2013. This provided an idea of the probable extent of damage if a Haiyan-intensity storm hit a certain area. Once the vulnerable coastal areas are identified, appropriate site-specific solutions to storm surge hazards can be studied to produce scientific evidence to guide management strategies. Outputs are also intended to enable the development of a risk-sensitive land use plan to identify appropriate areas for residential buildings, evacuation sites and other critical facilities. Inundation maps and hazard maps based on the worst case scenario for every area can also be used to develop a disaster response plan and evacuation scheme, to improve the regions resilience to typhoon driven storm surges.

2 Methodology

The Japan Meteorological Agency (JMA) keeps an archive of typhoon best track data. These data are publicly available and can be downloaded from their website: <http://www.jma.go.jp/jma/jma-eng/jma-center/rsmc-hp-pub-eg/besttrack.html>. A best track data text file contains information about all typhoons formed in the North western pacific basin for a specific year. The pertinent information in the best track data that are essential to the storm surge simulation are the following: the location of the typhoon center throughout its lifetime, the central pressure and maximum sustained wind speed values, and the radii to 50 and 30 knot winds. For this research, all the available best track data files which covers the year 1951 to 2013 were downloaded. For each typhoon, the information about the location of its center from the time of formation until the time of dissipation were extracted and were used as the basis of the tracks of the hypothetical typhoons used in the storm surge simulations.

The best track data of JMA from 1951 to 2013 was cross-referenced to the list of typhoons that entered PAR as recorded by the Philippine Atmospheric, Geophysical and Astronomical Services Administration (PAGASA). Only the typhoon tracks that crossed the PAR were used in the study.

Data about Typhoon Haiyan were taken from the 2013 best track data of the Japan Meteorological Agency – <http://www.jma.go.jp/jma/jma-eng/jma-center/rsmc-hp-pub-eg/Besttracks/bst2013.txt>. This includes data pertaining to the central pressure, maximum sustained wind speed values, and the radii to 50 and 30 knot winds of Typhoon Haiyan.

Hypothetical typhoons were created using the tracks of the selected typhoons and the central pressure, maximum sustained wind speed values, and radii to the 50 knot and 30 knot winds of Haiyan. A total of 861 hypothetical typhoons were generated for this study.

Storm surge simulations for the 861 hypothetical typhoons were generated using the JMA Storm Surge Model. The model was developed by the JMA to simulate and predict the heights of storm surges generated by inland and offshore tropical cyclones. The model's numerical scheme is based on the two-dimensional shallow water equations consisting of vertically integrated momentum equations in two horizontal x and y directions:

$$\frac{\partial U}{\partial t} - fV = -g(D + \eta) \frac{\partial(\eta - \eta_0)}{\partial x} + \frac{\tau_{sx}}{\rho} - \frac{\tau_{bx}}{\rho} \quad (1)$$

$$\frac{\partial V}{\partial t} + fU = -g(D + \eta) \frac{\partial(\eta - \eta_0)}{\partial y} + \frac{\tau_{sy}}{\rho} - \frac{\tau_{by}}{\rho} \quad (2)$$

and the continuity equation:

$$\frac{\partial \eta}{\partial t} + \frac{\partial U}{\partial x} + \frac{\partial V}{\partial y} = 0 \quad (3)$$

U and V are mass fluxes in the x and y directions. Mathematically,

$$U = \int_{-D}^{\eta} u dz \quad (4)$$

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was also assigned to the grid elements to represent the land friction value. Since inundation starts at the shoreline, the detailed shorelines of the cities were also traced using Google Earth aerial photos. These were identified in the grid system of the model and assigned the time-stage storm tide data.

3 Validation

Representatives from the Japanese Society of Civil Engineers (JSCE) and Philippine Institute of Civil Engineers (PICE) conducted a joint survey on Tacloban, Leyte to gather data about the inundation depth and extent during the Haiyan flooding. The results of their survey were used to validate the simulations of this study. Their survey results are summarized in Fig. 1.

Comparing the survey results to the simulation results shows that there are areas that the simulation underestimated the flooding depth. This may be due to wave run-ups that the model cannot capture. There is also a discrepancy in the inundation extent which may be due to the value of the roughness coefficient used in the inundation modelling. Land cover survey should be conducted to correct the roughness coefficient used for modelling. Another possible source of error is the uncertainty in the model results because of the output frequency. The highest output frequency that can be produced by the model is a 10 min interval storm surge time series. However, sudden increases in surge height may occur within this interval. This uncertainty causes error in the representation of the peak in inundation. The discrepancies are summarized in Fig. 2.

4 Results

Table 1 lists the provinces with the highest 30 simulated storm surge heights together with its corresponding low-elevation coastal zone (LECZ) population density.

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factors that contribute to the depth and extent of the flooding. Figures 5–7 show the flood maps with topographic elevation profiles along several transects.

In transect A–A' of Iloilo (Fig. 5), it is seen that the land elevation in the seaward direction is above 2.5 m, higher than the inland elevation of about 1.0 m. This explains why the flooding in this area is much lower compared with the areas around B–B' and C–C' of Iloilo. However, this may also lead to longer retention time of flood waters as it can not easily drain back to the sea. The low elevation in the seaward direction of B–B' is reason for high flooding in the area. The land is also almost flat which contributes to lengthening the extent of inundation. C–C' has the worst condition. It has the lowest land elevation in the seaward direction, a flat landscape, and is situated near two rivers.

Transect A–A' of Manila (Fig. 6) has the the lowest elevation among the three transects which is why the highest flooding occurs in this area. There is also a river directly crossing A–A' which further adds water volume in the flooding when it overflows. There are large rivers in the north and south of B–B' adding water volume in the area. The elevation in the landward direction of C–C', about 2.5 m, is higher than the elevation in the landward direction of B–B' of 2.0 m. This forces the water to flow from the area near C–C' to B–B'. Transects A–A', B–B', and C–C' show that the landscape in entire region has gentle slopes because of urbanization, allowing flood water to propagate farther inland.

Land masses that extend outward in the sea such as those in transects A–A' and C–C' of Leyte (Fig. 7) are vulnerable to flooding because they are surrounded by coastal waters and can become flooded from several directions at once. B–B' has a steep slope near the coast which effectively reduces the inundation extent in the area. D–D' has relatively higher elevation but also has a flat landscape. This results in lower flood depths, but a greater inundation extent.

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6 Conclusions

Coastal areas in the central Visayas (Samar, Leyte, Iloilo, Palawan, Cebu, Negros, Bohol), southern Luzon (Bicol, Quezon, Metro Manila, Bulacan), and north eastern Mindanao (Surigao) are the most vulnerable to high storm surges. This is because these regions have the characteristic of gently sloping coasts, shallow bays and are also frequently passed by typhoons. These areas should be subjected to detailed storm surge studies to implement appropriate site-specific solutions.

The resulting storm tide inundation maps and hazard maps can be used by the local government units to develop a Risk-Sensitive Land Use Plan for identifying appropriate areas to build residential buildings, evacuation sites, and other critical facilities and life-lines. The maps can also be used to develop a disaster response plan and evacuation scheme.

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Figure 1. Results of the JSCE-PICE joint field survey.

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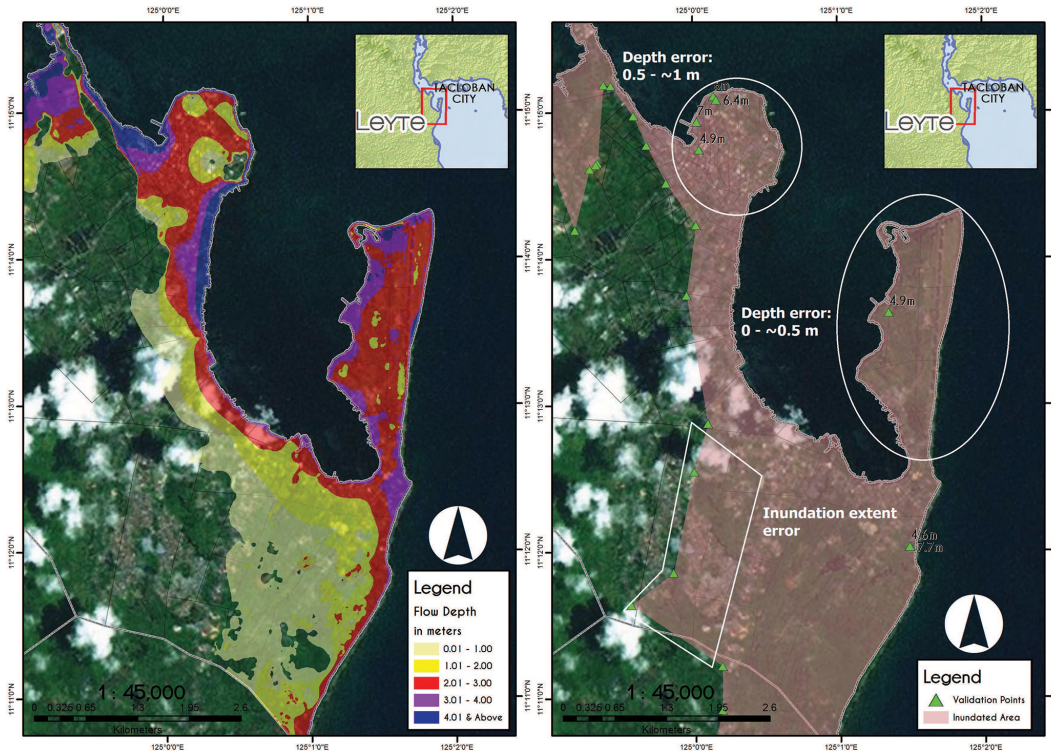


Figure 2. Error in height and extent of inundation (left panel: simulation result, right panel: survey result).

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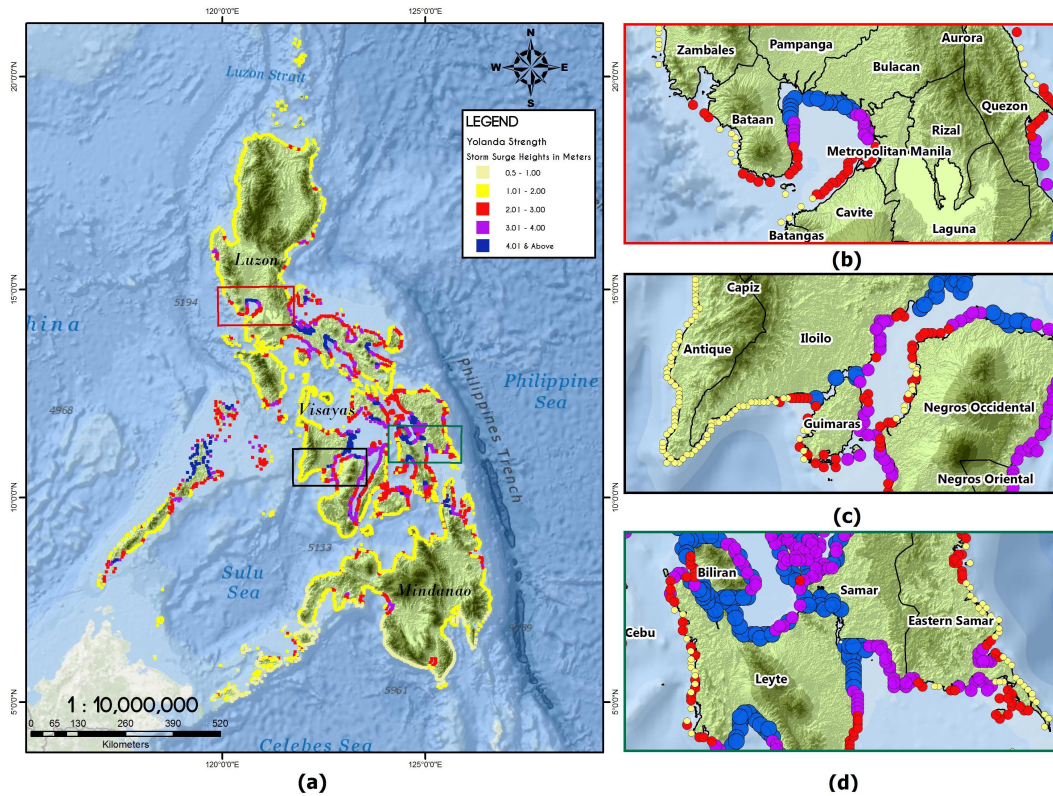


Figure 3. Maximum storm surge height (m) map for the (a) Philippines, (b) Metro Manila, (c) Iloilo, (d) Leyte.

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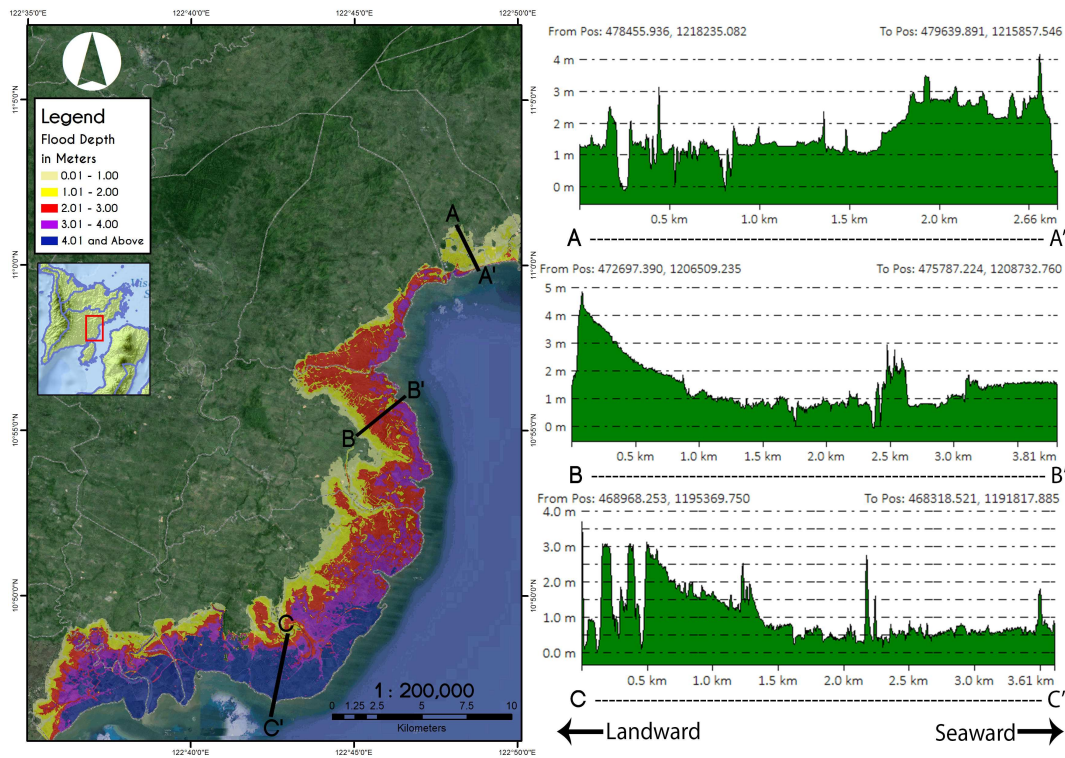


Figure 5. Iloilo inundation map with topographic elevation profiles at the marked transects (variable y axis scale to clearly display the local variation in terrain).

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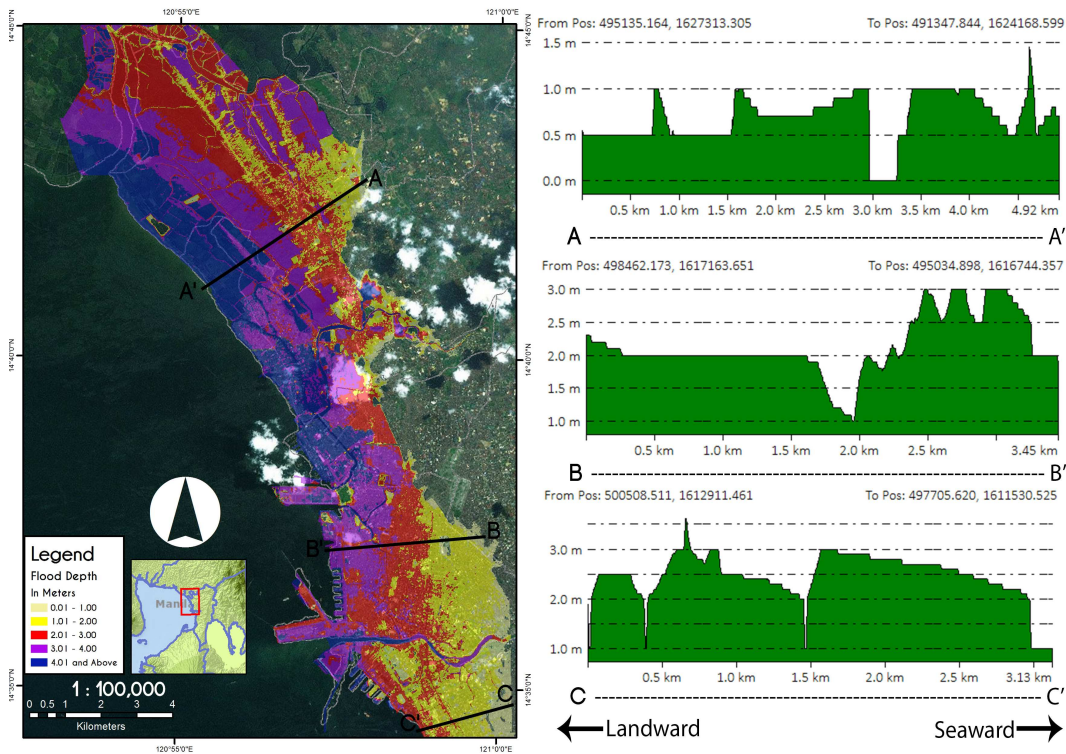


Figure 6. Manila inundation map with topographic elevation profiles at the marked transects (variable y axis scale to clearly display the local variation in terrain).

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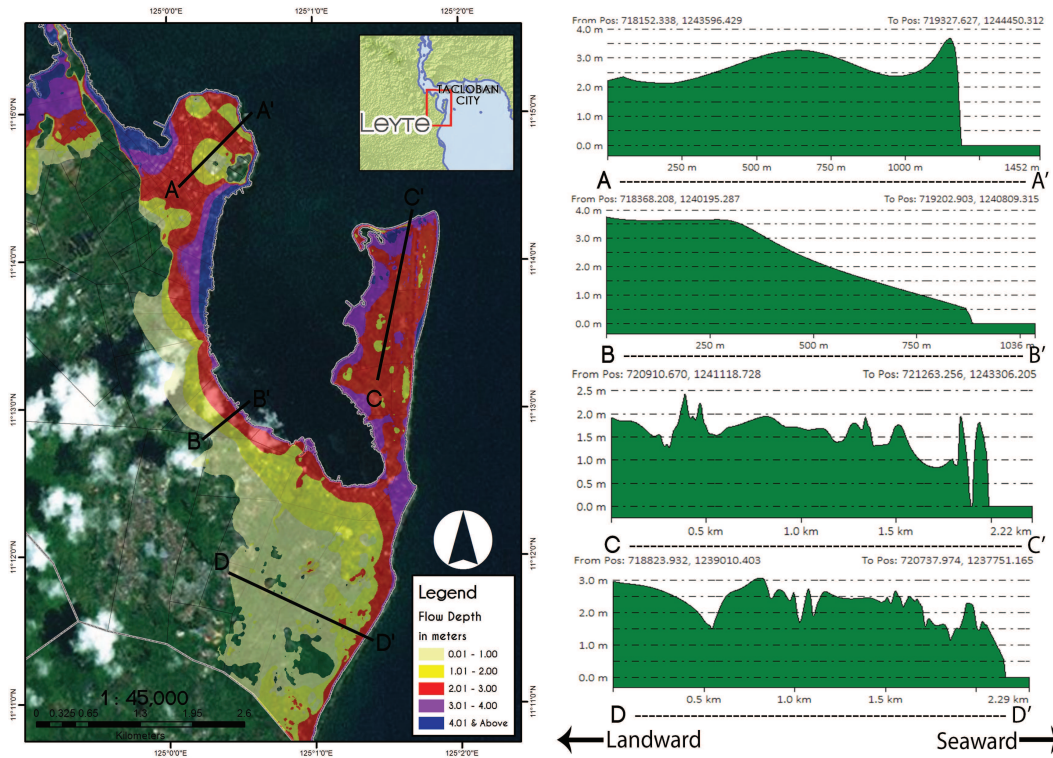


Figure 7. Leyte inundation map with topographic elevation profiles at the marked transects (variable y axis scale to clearly display the local variation in terrain).

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