# **1** Continental Portuguese Territory Flood Social

# 2 Susceptibility Index

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## 8 Abstract

9 The combination of human exposure, extreme weather events and lack of adaptation strategies 10 to cope with flood related impacts can potentially increase losses not only on infrastructure 11 but also on human lives. These impacts are usually difficult to quantify due to the lack of data 12 and for this reason most of the studies developed at the national scale only include the main 13 characteristics that define the societal or individual predisposition to be affected, resist, adapt 14 or recover, when exposed to a flood.

The main objective of this work was to develop a flood social susceptibility index for the continental Portuguese territory based on the most representative variables able to characterize different influencing factors. This index is <u>a component of part of</u> the national vulnerability index developed in the scope of Flood Maps in Climate Change Scenarios (CIRAC) project, supported by the Portuguese Association of Insurers (APS).

The main results showed that the proposed index correctly identified populations more-less prepared to avoid flood effects or able to cope with themsocially susceptible to floods, mostly concentrated in rural inland areas with lower income and education levels\_,-when compared with the coastal region between Viana do Castelo and Setúbal.

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# 26 **1** Introduction

The number of natural disasters as well as the number of people affected <u>by them</u> has been increasing in the last decades, showing that societies are currently more vulnerable and exposed to these phenomena (Ge et al., 2013). Extreme climate events are responsible for 30 80% of the damage caused by those natural disasters worldwide, with floods affecting more

31 than a billion people in the last decade and causing thousands of deaths every year

32 (Vörösmarty et al., 2013). In Europe, floods, together with windstorms, are the most frequent

33 natural disaster and their damages correspond to a third of total economic losses related to

34 these types of phenomena (EEA et al., 2008, IPCC, 2012).

35 In the last decades the frequency and intensity of natural extreme events has been increasing

36 (Ge et al., 2013) as a result of climate change induced changes in climatic patterns, which,

37 most likely, will be aggravated in the next years (e.g. Øystein Hov et al., 2013, IPCC, 2012).

For this reason, vulnerability assessment techniques are becoming a fundamental tool in flood risk management, helping to define more effective risk reduction strategies and promoting societal disaster resilience (Birkmann, 2006). The concept of vulnerability was introduced in the 1970's in the context of social sciences and was originally oriented to the risk perception related to catastrophes (Birkmann, 2006). Currently, there are <u>currently</u>-several definitions derived from the different <u>application</u> scopes of application of the scientific communities behind them (Veen et al., 2009, Thywissen, 2006).

45 In general, vulnerability can be defined as the loss potential of assets or individuals when 46 exposed to a natural disaster of a certain magnitude (Ionescu et al., 2009, Cutter et al., 2000, 47 Schanze et al., 2006). This definition covers several vulnerability dimensions, namely, 48 physical, social, economic, politic, cultural and environmental that, when aggregated with a 49 physical component (Thywissen, 2006), form a composed vulnerability index (See e.g. Balica 50 et al., 2012, Sebald, 2010). This scope has been expanding to include nowadays concepts such 51 as coping capacity and resilience (Armaş and Gavriş, 2013). The work presented here refers 52 solely to the social component of this composed index.

53 Nowadays, there are still many difficulties to determine the flood loss potential due to the lack 54 of data to estimate the affected area and their associated costs, mainly at the national level. 55 For that reason, most of the studies developed at this scale only include the main characteristics that define the societal or individual predisposition to be affected, resist, adapt 56 or recover, when exposed to a flood (Ge et al., 2013, Armas and Gavris, 2013). In the opinion 57 58 of the authors of this paper, this characterization, also adopted here, is better suited to define 59 flood social susceptibility (FSS) and therefore the developed index was designated as a Social 60 Susceptibility Index (SSI). Nevertheless the adopted methodology derives from the existing bibliography on flood vulnerability indexes. 61

## 63 2 State of the Art

64 There are usually two different methodologies to evaluate flood social vulnerability: a) the SoVI (Social Vulnerability Index) model and; b) the SeVI (Social vulnerability assessment 65 using spatial multi-criteria analysis) model. The first was developed by Cutter et al. (2003) 66 67 and uses a Principal Component Analysis (PCA) to select the most representative indicators 68 to compose the final index, without providing different variable weights. Since its 69 formulation, this method has been widely used in the United States and more recently in 70 Europe, becoming the standard vulnerability assessment method (Armaş and Gavriş, 2013, Ge 71 et al., 2013). The second is based in a multicriteria analysis developed by Saaty (1980) named 72 analytical hierarchical process (AHP). This method combines expert evaluation and statistical 73 methods to determine the relative weight for each variable.

The main objective of this work is to develop a SSI for the Portuguese territory based on the approach initially proposed by Cutter et al. (2003) and further developed by Fekete (2010). Although there are some studies in <u>other</u> European countries, to develop national flood vulnerability indexes, in Portugal there is only one published social vulnerability index for some municipalities, implemented by de Oliveira Mendes (2009), that includes both natural and technological risks and does not differentiate floods.

80 The results presented here are part of a composed flood vulnerability index for continental Portugal developed in the scope of the CIRAC project (Flood Risk Mapping in Climate 81 82 Change Scenarios http://siam.fc.ul.pt/cirac/). This index also includes the exposure and 83 physical susceptibility components which are explained in more detail in a companion paper, 84 also submitted to NHESSAlthough outside the scope of this paper, the results presented here are part of a composed flood vulnerability index for continental Portugal that also includes 85 exposure and physical susceptibility. This index was developed in the scope of the CIRAC 86 project (Flood Risk Mapping in Climate Change Scenarios - http://siam.fc.ul.pt/cirac/). 87

88 3 Materials and methods

#### 89 3.1 Study area

Continental Portugal, situated in the southwest of Europe, is part of the Iberian Peninsula and
 occupies an area of 89 015 km<sup>2</sup>, currently divided into five NUTS II regions, 278

municipalities and 2882 <u>p4050 parishes</u>. In 2001 the number of parishes was significantly
higher (4037) and only decreased to the current number in 2013, after a national

administrative reorganization process (INE, 2011) (Figure 1).

#### 95 Figure 1

96 According to the 2011 census data (INE, 2011), its number of inhabitants increased 97 approximately 2%, between 2001 and 2011, from 9 869 343 to 10 047 083, which represented 98 a decrease in the growth rate, when compared to the 5% registered in the previous decade. 99 From the 278 municipalities, 171 in 2001 and 198 in 2011 have registered a decrease in 100 population, contributing to an unbalance-imbalance in population spatial distribution (INE, 101 2001), with an overall movement from rural to urban municipalities. In the last decades, the 102 migratory movements from inland to coastal areas within the Portuguese territory, together 103 with the emigration, mostly from rural areas during the 1970's, and, more recently, the 104 immigration phenomena to urban areas, first from the Portuguese former colonies (starting 105 from 1976 onwards), and, in the last decade, from EU Eastern countries, Brazil and Asia contribute to this tendency. In fact, until the mid 1970s, there was a significant exodus from 106 107 rural inland regions towards the urban coastal areas, especially in the Lisbon region, where employment opportunities were higher. At the same time, some of those rural populations 108 109 also emigrated to other European countries, resulting in a decrease of the country's population. In a second phase and until the end of the 1990s, population increased due to a 110 111 decrease in emigration fluxes, associated with an economic growth after Portugal joined the 112 EU, and an influx of Portuguese, during the African decolonization process. This process also 113 originated a smaller immigration movement to Portugal from the former colonies that has 114 remained constant since then. In this last decade, there was a significant increase in 115 immigration from the new Eastern countries joining the EU, which has been progressively 116 replaced, in the last few years, by immigrants from Brazil and Asia. In parallel, the migratory 117 movements from urban to rural areas inside Portugal continue through: a) the concentration of 118 population along the coastline and; b) the population displacement from rural inland areas to the main cities nearby. Despite this last process the inland municipalities still register an 119 120 overall population decrease.

Parallely, other demographic phenomena have intensified in Portugal. On one hand, accordingto the 2011 census, the double aging of the population process, characterized by a decrease in

youth population and an increase in older aging groups, has continue to strengthen in the last
40 years. The total dependency index, defined by ratio between the sum of the population in
the 0-14 and over 65 age groups and the active population, defined by the 15-64 age group,

has increased 4% in the last decade, supported solely by the 21% growth in the olderpopulation.

128 On the other hand, in the last 10 years, two factors had a positive evolutiontwo other factors had a positive evolution in the last 10 years: education and income. Regarding the first, the 129 130 percentage of people with higher education almost doubled, going from approximately 6 to 131 12% (INE 2011), while the percentage of people with no education or only basic education 132 cycles completed (1st to 6th grade) decreased from 67 to 57% the first two cycles of basic 133 education (between the 1st and 6th grade) completed from approximately 67% to 57%. 134 Nevertheless, there is still There is also a significant regional imun balance in the evolution of 135 the Portuguese population educational level, with higher educated people are usually more 136 concentrated in the coastal urban municipalities. As for average monthly income, statistics 137 show an increase from 729.4 euros in 2000 to 1083.8 euros in 2011. The spatial distribution 138 of average income spatial distribution also highlights the same coastal/inland 139 differences shown for other indicators. Those regional differences are visible when analyzing the classifications of the Portuguese NUTS II regions regarding their eligibility to European 140 141 Cohesion Funds. Under the EU convergence objective, only Lisbon is considered to be a 142 competitiveness and employment region, while Algarve is in the phasing out stage, and the 143 remaining tree NUTS are still in the group of convergence regions (European Communities, 144 2007).

Unemployment rate is another important socioeconomical to characterize flood social
vulnerability in continental Portugal. In the last 10 years, this rate rose significantly from 6.8
to 13.2%, mostly after the 2008 crisis, after 20 years of low and stable values

In summary, this characterization shows a slow growing and aging country with increasingly lower birth rates, higher education and higher income. Also highlighted by these indicators is the existence of significant regional inequalities between the densely populated, higher educated and richer costal urban areas and the depopulating<sub>2</sub> lower educated, poorer inland rural regions. This snapshot of the continental Portuguese territory will surely be reflected in the social vulnerability index described in the next sections.

### 154 3.2 Datasets

155 Table 1 Table 1 presents the 39 variables used initially in this study, providing information on its origin, production year, the acronym used in this study to label them, as well as 156 157 information on the indicator group they represent and a first evaluation of its role in flood 158 social susceptibility characterization. This evaluation is represented by: one or two minus signs in the case of variables that contribute to increase a high or a very high flood social 159 160 susceptibility, respectively; one or two plus signs if a variable decreases it and; one minus and 161 one plus signs, where variables can play both a positive and negative role in flood social 162 susceptibility. The evaluation of each indicator was made by the authors, following a similar 163 analysis made in the work of Feteke (2010). Nevertheless, as in any variable selection 164 process, there is some degree of subjectivity that should be taken in consideration when 165 evaluating the results of this Flood Social Susceptibility Index. Regarding the label, it should be noted that, the acronyms of the final normalized variables used in the composition of the 166 167 index are equal to the ones presented in the table but with the prefix "NORM".

168 **Table 1** 

The selection of indicators took into account their ability to characterize the relevant socioeconomic (e.g. age, income, dependence) and built environment characteristics (building age and typology) for flood social susceptibility assessment in the different parishes within of the continental Portuguese territory.

173 Whenever possible, datasets of similar origin were used to assure input data homogeneity in 174 the development of the final index. For that reason most of the selected data refer to the 2001 175 census. The 2011 census were not included in this study because only provisional data was 176 available at the time. In the authors' opinion, although this is a limitation of the study, it 177 doesn't compromise the results presented here. In the last ten years only the magnitude, not 178 the spatial distribution, of each parameter within the Portuguese territory has changed 179 significantly, rendering the comparison between the different parishes still valid. Whenever the required indicators were not available through this dataset 2001 census data, alternative 180 181 datasets were used, available in the statistical yearbooks published by Statistics Portugal 182 (INE, 2010a, INE, 2010b, INE, 2010c, INE, 2010d, INE, 2010e) or by other governmental 183 sources (IGP, 2010). All the values were originally provided at parish level, except in the 184 cases indicated in the table footnotes, where calculations had to be performed to adjust to this 185 scale. In the specific cases of the Dependency Ratios the values were calculated based on the 186 2001 census and refer to:

- 187 a. Youth Dependency Ratio (IND\_DJ)- defined by ratio between the sum of the 188 population in the 0-14 age groups and the active population, defined by the 15-64 age 189 group;
- 190 b. Aged Dependency Ratio (IND\_DI) - defined by ratio between the sum of the 191 population in the over 65 age groups and the active population;
- 192 c. Total Dependency Ratio (IND\_DT) - the ratio between the sum of the population in 193 the 0-14 and over 65 age groups and the active population.

#### 194 3.3 Methods

195 The methodology adopted to develop the Portuguese flood social vulnerability index was 196 based on the work of Fekete (2010), and it is comprised of three main stages: a) pre-selecting 197 census data variables that could better describe social vulnerability to floods in Continental 198 Portugal (Table 1) and characterizing their role and influence; b) using a Principal Component 199 Analysis to define the variables or group of variables that better represent the different components of flood social susceptibility; c) aggregating those variables into indicators, 200 201 according to the components defined in the previous step. This aggregation takes into account 202 the role and influence in flood social susceptibility of the variables (subtracting the sum of the 203 negative ones from the sum of the positive variables); d) composing the final index by 204 summing the different components. This methodology follows the SoVI model, an approach 205 perceived as more appropriate for this study, since it provides a less subjective selection 206 procedure of the most representative variables in large datasets.

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208 The variable pre-selection step consisted of an expert-analysis made by the authors, 209 comparing the statistical datasets available for the Portuguese territory with the most relevant 210 factors, identified in previous studies (e.g. Vörösmarty et al., 2013, Fekete, 2010, Azar and 211 Rain, 2007, Cutter et al., 2003), influencing flood social susceptibility: age, income, 212 education, urban/rural background and building function/typology.

213 After arriving to the final set of variables, shown in Table 1, a PCA was performed, using 214 SPSS 20, to reduce dataset dimensionality to the variables that summarize the main 215 characteristics of flood social susceptibility (Field, 2007). In parallel, analyzing the variables

216 with higher loadings within the main final components variables can help derive a set of 217 indicators that define a social susceptibility profile (Fekete, 2010). Before performing the 218 PCA, a standardization procedure was implemented to render the variable values between 219 different parishes comparable. The standardization reference values differed, according to the 220 different variables: a) building construction and typology variables were normalized by the 221 total number of buildings; b) family income related datasets by the total number of families; 222 c) employed and unemployed population variables by the total number of economically active 223 people; d) the not economically active population by the 2001 total population; e) the foreign 224 population variables and the number of people receiving guaranteed minimum income were 225 divided by the 2010 total population; f) the percentage of social housing buildings by the 226 2010 total number of buildings; g) monthly net average wage and average annual pensions 227 were not normalized because they already averaged values; h) all gender, age and education 228 variables were normalized by the total number of residents and; i) the total, aged and youth 229 dependency ratios, percentage of urban area and population density are already normalized 230 values. All the reference values are given at the parish scale for the same year of the dataset 231 being normalized.

After standardization, a variable correlation matrix was computed to identify cases of extreme multicollinearity, defined as the variables pairs with an absolute value of the Pearson's Correlation Coefficient R higher than 0.9. In these cases two variables have very similar behaviors and therefore the<u>ir</u> individual contribution cannot be assessed correctly within the PCA and therefore one of those variables is excluded from the analysis.

The PCA was applied with the remaining variables using a full model approach (all variables included) in a Varimax rotation with Kaiser normalization to maximize the sum of the variances of the squared loadings of each variable across the different components, providing a higher loading in a specific component and lower on the remaining. This method provides a clearer interpretation of the correspondence between variables and components. The selection of the final set of variables was established on three criteria based on PCA outputs:

The overall Kaiser-Meyer-Olkin Measure of Sampling Adequacy (KMO statistic)
 (Kaiser, 1974) should be higher than 0.5 (Hutcheson and Sofroniou, 1999). This
 statistic provides a general measure of the adequacy of the collected data to perform a
 factor analysis, based in their correlation matrices. A value higher than 0.5 is
 considered to be the minimum value to consider that the included variables share a

- significant common variance and therefore can be further reduced through factor
  analysis. If the KMO value is lower, individual variables should be dropped,
  preferentially the ones with lower communality values, a measure of how well each
  variable is represented in the different components;
- The diagonal values of the anti-image correlation matrix should also be greater than 0.5. The anti-image correlation matrix contains the negative of the partial correlation coefficients between each pair of variables. The diagonal of this matrix provides the individual KMO statistics and when one its values is below the 0.5 threshold, one of the two variables involved should be excluded since this means that they are not well factored into the principal components (Feteke,2010);
- The off-diagonal values of the anti-image correlation matrix, representing the negative of the partial correlations between variables, should be as small as possible in a good factor model (Field, 2007). A threshold value of 0.6 was established for this study (Feteke, 2010). If lower values are found one of the involved variables should be excluded.
- These three criteria were applied in the order they are presented in this paper and whenever one variable was excluded, the PCA was reprocessed, since removing one variable changes the final model and it is necessary to recalculate all statistics.
- 266 After arriving to a final model, the final set of principal components was chosen based on an 267 evaluation of the eigenvalues, a measure of the standardized variance associated with a particular factor, related to each principal component or factor. Only the components with an 268 269 eigenvalue higher than 1 were included as flood social susceptibility indicators. Each variable 270 was attributed to one of those specific components, based on their highest loading value. A 271 lower threshold loading value of 0.5 was defined to consider that a certain variable is strongly 272 factored into a component. The final grouping of the variables into the different components 273 and their respective signs was interpreted to identify the The final flood social susceptibility 274 indicators <u>being characterized by each componentwere identified by interpreting the final</u> 275 variables groups of each component and their respective signs.
- From the variables contained in each component/indicator, only two variables with a positive influence on flood social susceptibility and two with a negative influence were chosen to be included in the index, based on the<u>ir</u> highest loadings. To arrive to the final values per parish

of each of the identified indicators, the values of the corresponding variables were aggregated

280 by calculating the difference between the averaged sums of the variables with positive and

281 negative influence, as can be seen in Equation 1 (adapted from Feteke, 2010):

$$Indicador = \frac{\sum Var_{p}}{N_{p}} - \frac{\sum Var_{N}}{N_{N}}.$$
<sup>(1)</sup>

Where  $Var_{p}$  and  $Var_{N}$  correspond to the values of the variables with positive and negative influence, and  $N_{eP}$  and  $N_{eL}$  to their respective number of variables. All variables were previously normalized to a 0 to 1 scale, based on their minimum and maximum values. Therefore, the final indicator values varied between -1 (indicating higher flood social susceptibility) and 1 (lower).

The final step was to aggregate the different indicators into the final flood susceptibility per parish index by summing the values of all indicators. Since all indicator values could theoretically vary from -1 to 1, the index can vary between –N (highest flood social susceptibility) to N (lowest), where N is the total number of indicators.

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### 292 4 Results and Discussion

This results section is divided into two parts. The first focuses on the description of the main PCA results that established the set of indicators and variables introduced in the final index. The second discusses the index's capability to characterize flood social susceptibility index across the Portuguese territory and the main reasons behind its spatial distribution.

As described in the Methods section, the first variable selection step was to compute a correlation matrix based on the normalized variable values to identify cases of extreme multicollinearity ( $|R| \ge 0.9$ ). As shown in Table 2, several age related variables pairs exhibited high correlation values. This was expected for several reasons:

301 1) some variables often refer to very similar age groups like, for instance:

a) the aged dependency index (IND\_DI), the retired persons and pensioners
 (NORM\_IR\_PR) —and the traditional families with people with 65 or more years
 (NORM\_FCPMA65);

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b) the retired persons and pensioners (NORM\_IR\_PR) and the

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306 2) one variable is included in a broader one and can be the main responsible for its variance,307 such as:

a) the youth dependency index (IND\_DJ) and the resident population between 5 and 9
years old (NORM\_R5\_9);

b) the traditional families with people with less than 15 years (NORM\_FCPME15) and
the resident population between 0 and 4 years old (NORM\_R0\_4) and 5 and 9 years old
(NORM\_R5\_9);

c) the total dependency ratio (IND\_DT) and the resident population over 65 years old(NORM\_R65)

315 3) the two variables are inversely correlated, as is the case of:

a) the resident population over 65 years and the resident between 20 and 65 years old,
since areas with a higher percentage of active population, usually have a smaller percentage of
residents in the older age groups (typically the parishes located around cities) and vice-versa
(like the rural areas)

320 Since for all these cases, maintaining the two variables would not add any extra information 321 to the final model, one of the variables was excluded (variables marked in grey in Table 2). 322 Preference was given, in one hand, to variables with a broader scope and, on the other hand, a 323 focus on flood susceptible age groups (such as the children and the elderly). An example is the selection of the dependency ratios and the traditional families' indicators over the different 324 325 age groups of the resident population. The only exception was the exclusion of the aged 326 dependency ratio (IND DI), because it was already highly correlated with other broad 327 variables such as the total dependency ratio (IND\_DT) and the traditional families with 328 people with 65 or more years (NORM FCPMA65). By adopting this strategy it was possible 329 to exclude a wider number of variables and maintain only the more transversal ones with 330 useful information in flood social susceptibility. Nevertheless, it should be noted that this type 331 of analysis is subjective and therefore open to different interpretations.

Apart from the age related variables, only three other <u>collinear</u> pairs were found, all inversely
 correlated, meaning that they are complementary variables:

a. exclusively residential buildings (NORM\_ER) and mainly residential buildings(NORM\_PR);

b. traditional families without unemployed (NORM\_FCP0) and traditional families with oneunemployed (NORM FCP1);

c. not economically active population (NORM\_IR\_SAC) and employed population(NORM\_IR\_EP).

340 The criteria for maintaining one variable fromFor each of these pair was the maintained
341 variable was either a the one with an higher representativity of the variable in the Portuguese
342 territory (a. and c.) or a higher information content regarding flood social susceptibility (b.).

343

**344 Table 2** 

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This step excluded 11 variables which meant only 28 were introduced into the PCA.

347 The first full model approach PCA provided an overall KMO statistic of approximately 0.7, 348 well above the 0.5 minimum threshold referred in the Methods section. This means that the 349 variables have some common variance and therefore the dataset can be reduced using a factor 350 analysis method like the PCA. This value progressively increased to a final value of 0.86 as 351 the variables with individual KMO statistics lower than 0.5 were removed in a recursive way, 352 following the order given in Table 3. Three of removed variables refer to building typology 353 (NORM\_EORE, NORM\_EPAT and NORM\_EARG): This is not surprising since most of the 354 variables in the dataset refer to socioeconomic characteristics of either individuals or families 355 which might not correlate as well with building related variables. The remaining variables 356 refer to income/unemployment (NORM\_IRD1E, GMMTCO and NORM\_IRDNE), one to 357 education (NORM\_IRQA\_110) and another to building function (NORM\_IRQA\_110). 358 Although any of these variables could help characterize flood social susceptibility, the 359 decision to remove them took into consideration that other variables could provide similar 360 information, like, for instance, in the case of building typology, the "Buildings with concrete 361 structure" (NORM\_EBAR) variable.

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363 Table 3

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Finally, as shown in Table , the off-diagonal values exclusion criteria also reduced the number of variables included in the final model. As in previous steps, the selection of the excluded variables within each pair took in consideration their relative territorial representativeness and

their importance to characterize flood social susceptibility. For instance, the decision to keep the variable "Residents with secondary education" (NORM\_IRQA\_200) and exclude the variables "Residents with 3rd Cycle of basic education" (NORM\_IRQA\_130) and "Residents with Higher education" (NORM\_IRQA\_400) was based on two reasons: a) it is broader variable than NORM\_IRQA\_130 since it represents all stages of secondary education and; b) in the opinion of the authors, it represents a more significant cut-off education group. regarding social susceptibility to floods than NORM\_IRQA\_400.

- 375
- 376 Table 4
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378 After arriving to a set of the most representative variables to include in the final model, the 379 PCA was recalculated. From all the calculated components, three were selected to define the 380 main flood social susceptibility indicators that will compose the SSI (Table 5). These three 381 components were the only with eigenvalues higher than 1, explaining approximately 63% of 382 the total dataset variability. Table 5 shows the correspondence between original variables and 383 components based on their higher loadings. The definition of the three flood social 384 susceptibility indicators represented by these components resulted from an interpretation of 385 their main variables:

386 1. Regional conditions included most of the education variables (NORM IRQA 001, 387 NORM IRQA 120, NORM IRQA 200, NORM IRQA 300) as well as an income 388 variable related to average annual value of pensions (VMAP), a population density 389 variable (DENS\_POP) able to differentiate urban and rural areas and a building 390 typology variable that identifies areas with higher or lower presence of concrete based 391 buildings. As referred above in the description of the study area, all these variables can 392 help to-characterize the significant regional inequalities between less susceptible 393 coastal urban areas and the more vulnerable inland regions. Furthermore, those 394 variables, can also help distinguish, within the inland areas, some important urban 395 areas from the remaining more-rural territory. The assumption of a higher vulnerability 396 in inland regions is mainly associated to lower education and income levels and higher 397 distance to institutions that provide assistance during and after flood events;

398 2. Age, that includes all variables related to more susceptible age groups (the children 399 - NORM FCPME15 - and the elderly - NORM FCPMA65) as well as the more 400 resilient (active population - NORM\_IR\_EP)

401 3. Social Exclusion, defined by variables characterizing the lower income 402 (NORM RSI Total, NORM Edif habit Social) or possibly less integrated emigrant 403 communities (NORM\_Imigrantes\_Varios).

404 Table 5

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406 Finally, for each indicator, up to two variables with a positive influence on flood social 407 susceptibility and two with a negative influence were selected to determine its final value. 408 The selection was based on the highest loadings present in each indicator and in the 409 interpretation of the role each variable played regarding flood social susceptibility (negative 410 or positive influence. Table 6 shows that: a) the first indicator uses two different positive 411 variables (higher value, lower susceptibility), residents with secondary education 412 (NORM\_IRQA\_200) and average annual value of pensions (VMAP), to characterize 413 education and income (residents with secondary education (NORM\_IRQA\_200) and average 414 annual value of pensions (VMAP)) and only one negative variable (higher value, higher 415 susceptibility) to characterize the presence of populations with lower education (residents 416 with no qualification, NORM IRQA 001); b) in the age indicator the selected positive 417 variable is related to the presence of people in active age, usually less susceptible to floods 418 and the two negative variables are related to the existence of higher susceptible age groups 419 (children under 15 and elderly over 65 years old); c) the social exclusion indicator is 420 composed of two negative indicators related to the presence of emigrant lower income 421 communities, which is understandable since it is an indicator aimed at characterizing highly 422 vulnerable populations.

423

424 Table 6

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426 The maps with the results, per parish, of each indicator and the aggregated index are shown in 427 Figure 2 and Figure 3. All indicators maps use a common scale of equal 0.1 intervals between 428 -1 (higher susceptibility) and 1 (lower susceptibility). The SSI index final map also uses a 0.1

429 equal interval scale between -1.5 and 1.5. Although the indicators do not cover the full scale

430 range, the definition of a common scale facilitates indicator interpretation, intercomparison

431 and the characterization of their relative influence to the final index.

432 Figure 2

433 The regional conditions indicator, related to education and income variables, expresses the 434 significant regional inequalities described in the Study Area section. The lower susceptibility 435 values are concentrated in the Setubal-Viana do Castelo coastal axis and along Algarve's 436 coastline (see Figure 2). Those correspond to the more developed Portuguese regions, where 437 the population has higher education and income levels. The major inland urban centers, where 438 most of the youth population of the surrounding rural areas migrated to; in search of better 439 work conditions, also present low susceptibility values. The higher susceptibility values are 440 associated with rural inland areas with a more fragile economy and an aging population.

This territorial dichotomy is also present in the age indicator, although the higher values are mostly focused in the Centre and North inland regions, due to a lower presence of individuals in active age and a higher incidence of elderly rural populations. In the northern part of Alentejo the aging population factor is partially absorbed by the higher presence of people in active age.

Finally the social exclusion indicator shows a more limited territorial influence, concentratedin the southern regions with a high incidence of low income and emigrant communities.

448 Figure 3

The SSI index compiles the partial information given by its indicators, highlighting, as expected, the coastal/inland differences and showing a higher ability to cope with floods in the more populated and developed coastal urban centers along the Atlantic coast. Within those areas, the metropolitan regions of Lisbon and Oporto have the lowest SSI values, mainly due to their higher per capita incomes and education and lower unemployment. Higher social susceptibility values are located in the poorer inland regions, with a focus on the north and center eastern quadrant and the northern and southern part of Alentejo.

456

# 457 **5** Conclusions

The main objective of this work was to develop a flood social susceptibility index for the continental Portuguese territory based on the most representative variables able to 460 characterize different influencing factors such as age, income, education and building 461 typology. This goal was achieved effectively using a PCA based methodology to reduce the 462 original set of 42 variables to eight, representing three indicators used in the final index: 463 regional conditions, which aggregated income and education variables; age with parameters 464 related to susceptible age groups and; social exclusion characterizing particularly susceptible 465 very low income and emigrant communities. The PCA based technique avoided successfully 466 most of the subjective selection processes based on expert analysis methodologies that can 467 add bias to the final index, based on personal assumptions. Nevertheless some degree of 468 subjectivity is unavoidable in different steps of this methodology, namely in the definition of 469 the role given to each variable to characterize flood social susceptibility. An optimization of 470 this process could only be achieved by the existence of flood effects validation data for the 471 Portuguese territory, since it would corroborate the selection of the final set of variables 472 included in the index and their respective role.

Furthermore, <u>(T</u>he use of a restrict set of variables contributed to index simplicity and consequently to its transparency, as shown in the straightforward interpretation of the results given in the previous section. In general, the index correctly identified populations more socially susceptible to floods, mostly concentrated in rural inland areas with lower income and education levels, when compared with the coastal region between Viana do Castelo and Setúbal.

479 Nevertheless, as referred above, this index would benefit in the future from a validation 480 procedure similar to the one developed by Feteke (2010). This study correlated questionnaire 481 answers given by people affected by floods in Germany with the variables in the main PCA 482 components to choose the variables to include in the index. The main reason not to pursue this 483 methodology in the work presented here was the lack of systematized information on flood 484 events in Portugal. Future integration with the results of projects like DISASTER (GIS 485 database on hydro-geomorphologic disasters in Portugal: a tool for environmental 486 management and emergency planning - http://riskam.ul.pt/disaster/) can improve this type of 487 information and provide a good framework for an extensive nationwide validation of the 488 current SSI.

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#### Table 1 – Variables used in this study (with the exception of the Percentage of urban area all data was obtained from Statistics Portugal).

Description	Name	Weight	Group Y	/ear
Buildings with concrete structure	EBAR	++	m t 2	2001
Buildings with walls of masonry mortar	EARG	-+		2001
Buildings with walls of stone adobe or pug masonry	EPAT		nilo o d	2001
Buildings with other resistance elements (wood, metal)	EORE			2001
Exclusively residential buildings	ER		lding n 5	2001
Mainly residential buildings	PR	-+	5 fur	2001
Traditional families without unemployed	FCD_0	++	2	2001
Traditional families with one unemployed	FCD_1	-+	2	2001
Employed population	IR_EP	++	2	2001
Unemployed population seeking the 1st employment	IRD1E	-	2	2001
Unemployed population seeking a new employment	IRDNE		e 2	2001
Not economically active population	IR_SAC	-+	0, 2	2001
Foreign population with legal resident status (no UK) <sup>1</sup>	IMIG_VAR	-	드 2	2010
Guaranteed minimum income <sup>1</sup>	RSI		2	2010
Percentage of social housing buildings	HAB_SOCIAL	-	2	2010
Monthly net average wage <sup>1</sup>	GMMTCO	+	2	2009
Average annual value of pensions <sup>1</sup>	VMAP	+	2	2010
Traditional families with people with less than 15 years	FCPME15	-	2	2001
Traditional families with people with 65 or more years	FCPMA65		t 2	2001
Families with children under 6 years old	NFF6	-	ଅନ୍ମ 2	2001
Child dependency ratio <sup>2</sup>	IND_DJ	-	led 2	2001
Aged dependency ratio <sup>2</sup>	IND_DI	-	<u> </u>	2001
Total dependency ratio <sup>2</sup>	IND_DT	-	2	2001
Resident population between 0 and 4 years old	R0_4		2	2001
Resident population between 5 and 9 years old	R5_9		2	2001
Resident population between 10 and 13 years old	R10_13	-	2	2001
Resident population between 14 and 19 years old	R14_19	+	Bage 2	2001
Resident population between 20 and 64 years old	R20_65	++	2	2001
Resident population with 65 years and over	R65		2	2001
Retired persons and pensioners	IR_PR	-	2	2001
Residents with no qualification	IRQA_001		2	2001
Residents with 1st Cycle of basic education	IRQA_110	-	.u 2	2001
Residents with 2nd Cycle of basic education	IRQA_120	+	2 cat	2001
Residents with 3rd Cycle of basic education	IRQA_130	++	P 2	2001
Residents with secondary education	IRQA_200	++	2	2001

<sup>&</sup>lt;sup>1</sup> Value given for the entire municipality and calculated for the parish by pondering the original value by the percentage of area each parish represents in the municipality <sup>2</sup> Calculated from the 2001 census (Population - n / parish area -km<sup>2</sup>)

**Table 2** – Variable pairs within the correlation matrix with extreme multicollinearity ( $|R| \ge 0.9$ ). In grey561are the variables excluded from the PCA. In some pairs both variables are marked as excluded because562of other high correlations they exhibited with different variables.

Variable pairs with  R ≥0.9				
IND_DI	NORM_FCPMA65			
IND_DI	NORM_R20_65			
IND_DI	NORM_IR_PR			
IND_DI	NORM_R65			
IND_DJ	NORM_R5_9			
IND_DT	NORM_R20_65			
IND_DT	NORM_IR_PR			
IND_DT	NORM_R65			
IND_DT	IND_DI			
NORM_FCPMA65	NORM_R20_65			
NORM_IR_PR	NORM_FCPMA65			
NORM_NFF6	NORM_FCPME15			
NORM_R0_4	NORM_FCPME15			
NORM_R0_4	NORM_NFF6			
NORM_R20_65	NORM_FCPMA65			
NORM_R5_9	NORM_FCPME15			
NORM_R65	NORM_FCPME15			
NORM_R65	NORM_FCPMA65			
NORM_R65	NORM_R20_65			
NORM_R65	NORM_IR_PR			
NORM_PR	NORM_ER			
NORM_FCD_0	NORM_FCD_1			
NORM_IR_SAC	NORM_IR_EP			

564	<b>Table 3</b> – Excluded variables due to low individual KMO values ( $<0.5$ ) taken from the diagonal of the
565	anti-image correlation matrix

Excluded variables (individual KMO<0.5)
NORM_EORE
NORM_EPAT
NORM_IRD1E
GMMTCO
NORM_IRDNE
NORM_IRQA_110
NORM_EARG

NORM\_ER

566

567 **Table 4** – Variable pairs with off-diagonal anti-image correlation matrix values > 0.6. In grey are the

568 excluded variables based on this criterior	568	excluded	variables	based	on	this	criterior
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Variable pairs			
IND_DJ	NORM_FCPME15		
IND_DT	NORM_FCPMA65		
PERC_AREAURB_FREG	DENS_POP		
IND_DJ	NORM_R10_13		
NORM_IRQA_200	NORM_IRQA_130		
NORM_IRQA_400	NORM_IRQA_200		

569

570 Table 5 - Final components and their corresponding variable loadings. The name given to each

571 component was based on the interpretation of the flood social susceptibility characterization given by 572 the variable group that composes it

Variables	Component			
v ariables	<b>Regional conditions</b>	Age	Social Exclusion	
NORM_IRQA_001	-0.647			
NORM_IRQA_120		0.835		
NORM_IRQA_200	0.882			
NORM_IRQA_300	0.753			
VMAP	0.784			
DENS_POP	0.715			
NORM_EBAR	0.385			
NORM_R14_19		0.747		
NORM_FCPME15		0.925		
NORM_FCPMA65		-0.801		
NORM_IR_EP		0.634		
NORM_Imigrantes_Varios			0.800	
NORM_RSI_Total			0.432	
NORM_Edif_habit_Social			0.787	

573

574 **Table 6** – Final set of variables included in each indicator that composed the final flood SSI

Indicators	Final Index Variables		
mulcators	Positive influence on FSS	Negative influence on FSS	
Designal conditions	NORM_IRQA_200		
Regional conditions	VMAP	NORM_IRQA_001	

Age	NORM_IR_EP	NORM_FCPME15 NORM_FCPMA65
Social Exclusion		NORM_Imigrantes_Varios NORM_Edif_habit_Social





579 Figure 1 - Characterization of the study area – (i) Portuguese NUTS II regions, main cities
580 and municipalities; (ii) Portuguese Parishes.







585 Figure 2 – Maps of the three flood social susceptibility indicators for the continental Portuguese
586 territory: (a) Regional Conditions; (b) Age; (c) Social Exclusion.





Figure 3 – Flood Social Susceptibility Index (SSI) for the continental Portuguese Territory