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# Continental Portuguese Territory Flood Social Susceptibility Index

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Received: 13 November 2014 – Accepted: 20 November 2014 – Published: 15 December 2014

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Published by Copernicus Publications on behalf of the European Geosciences Union.

**NHESD**

2, 7553–7582, 2014

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In the last decades the frequency and intensity of natural extreme events has been increasing (Ge et al., 2013) as a result of climate change induced changes in climatic patterns, which, most likely, will be aggravated in the next years (e.g. Øystein Hov et al., 2013; IPCC, 2012).

5 For this reason, vulnerability assessment techniques are becoming a fundamental tool in flood risk management, helping to define more effective risk reduction strategies and promoting societal disaster resilience (Birkmann, 2006). The concept of vulnerability was introduced in the 1970s in the context of social sciences and was originally oriented to the risk perception related to catastrophes (Birkmann, 2006). Currently, there are currently several definitions derived from the different scopes of application of the scientific communities behind them (Veen et al., 2009; Thywissen, 2006).

In general, vulnerability can be defined as the loss potential of assets or individuals when exposed to a natural disaster of a certain magnitude (Ionescu et al., 2009; Cutter et al., 2000; Schanze et al., 2006). This definition covers several vulnerability dimensions, namely, physical, social, economic, politic, cultural and environmental that, when aggregated with a physical component (Thywissen, 2006), form a composed vulnerability index (See e.g. Balica et al., 2012; Sebald, 2010). This scope has been expanding to include nowadays concepts such as coping capacity ad resilience (Armaş and Gavriş, 2013). The work presented here refers solely to the social component of this composed index.

Nowadays, there are still many difficulties to determine the flood loss potential due to the lack of data to estimate affected area and their associated costs, mainly at the national level. For that reason, most of the studies developed at this scale only include the main characteristics that define the societal or individual predisposition to be affected, resist, adapt or recover, when exposed to a flood (Ge et al., 2013; Armaş and Gavriş, 2013). In the opinion of the authors of this paper, this characterization, also adopted here, is better suited to define flood social susceptibility (FSS) and therefore the developed index was designated as a Social Susceptibility Index (SSI). Nevertheless the









this scale. In the specific cases of the Dependency Ratios the values were calculated based on the 2001 census and refer to:

1. Youth Dependency Ratio (IND\_DJ) – defined by ratio between the sum of the population in the 0–14 age groups and the active population, defined by the 15–64 age group.
2. Aged Dependency Ratio (IND\_DI) – defined by ratio between the sum of the population in the over 65 age groups and the active population.
3. Total Dependency Ratio (IND\_DT) – the ratio between the sum of the population in the 0–14 and over 65 age groups and the active population.

### 3.3 Methods

The methodology adopted to develop the Portuguese flood social vulnerability index was based on the work of Fekete (2010), and it is comprised of three main stages: (a) pre-selecting census data variables that could better describe social vulnerability to floods in Continental Portugal (Table 1) and characterizing their role and influence, (b) using a Principal Component Analysis to define the variables or group of variables that better represent the different components of flood social susceptibility, (c) aggregating those variables into indicators, according to the components defined in the previous step. This aggregation takes into account the role and influence in flood social susceptibility of the variables (subtracting the sum of the negative ones from the sum of the positive variables), (d) composing the final index by summing the different components. This methodology follows the SoVI model, an approach perceived as more appropriate for this study, since it provides a less subjective selection procedure of the most representative variables in large datasets.

The variable pre-selection step consisted of an expert analysis comparing the statistical datasets available for the Portuguese territory with the most relevant factors, identified in previous studies (e.g. Vörösmarty et al., 2013; Fekete, 2010; Azar and

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(c) the total dependency ratio (IND\_DT) and the resident population over 65 years old (NORM\_R65);

3. the two variables are inversely correlated, as is the case of:

(a) the resident population over 65 years and the resident between 20 and 65 years old, since areas with a higher percentage of active population, usually have a smaller percentage of residents in the older age groups (typically the parishes located around cities) and vice-versa (like the rural areas).

Since for all these cases, maintaining the two variables would not add any extra information to the final model, one of the variables was excluded (variables marked in grey in Table 2). Preference was given, in one hand, to variables with a broader scope and, on the other hand, a focus on flood susceptible age groups (such as the children and the elderly). An example is the selection of the dependency ratios and the traditional families' indicators over the different age groups of the resident population. The only exception was the exclusion of the aged dependency ratio (IND\_DI), because it was already highly correlated with other broad variables such as the total dependency ratio (IND\_DT) and the traditional families with people with 65 or more years (NORM\_FCPMA65). By adopting this strategy it was possible to exclude a wider number of variables and maintain only the more transversal ones with useful information in flood social susceptibility. Nevertheless, it should be noted that this type of analysis is subjective and therefore open to different interpretations.

Apart from the age related variables, only three other pairs were found, all inversely correlated meaning that they are complementary variables:

(a) exclusively residential buildings (NORM\_ER) and mainly residential buildings (NORM\_PR);

(b) traditional families without unemployed (NORM\_FCP0) and traditional families with one unemployed (NORM\_FCP1);



was based on two reasons: (a) it is broader variable than NORM\_IRQA\_130 since it represents all stages of secondary education and, (b) in the opinion of the authors, it represents a more significant cut-off education group regarding social susceptibility to floods than NORM\_IRQA\_400.

After arriving to a set of the most representative variables to include in the final model, the PCA was recalculated. From all the calculated components, three were selected to define the main flood social susceptibility indicators that will compose the SSI (Table 5). These three components were the only with eigenvalues higher than 1, explaining approximately 63 % of the total dataset variability. Table 5 shows the correspondence between original variables and components based on their higher loadings. The definition of the three flood social susceptibility indicators represented by these components resulted from an interpretation of their main variables:

1. Regional conditions included most of the education variables (NORM\_IRQA\_001, NORM\_IRQA\_120, NORM\_IRQA\_200, NORM\_IRQA\_300) as well as an income variable related to average annual value of pensions (VMAP), a population density variable (DENS\_POP) able to differentiate urban and rural areas and a building typology variable that identifies areas with higher or lower presence of concrete based buildings. As referred above in the description of the study area, all these variables can help to characterize the significant regional inequalities between less susceptible coastal urban areas and the more vulnerable inland regions. Furthermore, those variables, can also help distinguish, within the inland areas, some important urban areas from the remaining more rural territory. The assumption of a higher vulnerability in inland regions is mainly associated to lower education and income levels and distance.
2. Age, that includes all variables related to more susceptible age groups (the children – NORM\_FCPME15 – and the elderly – NORM\_FCPMA65) as well as the more resilient (active population – NORM\_IR\_EP).

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3. Social Exclusion, defined by variables characterizing the lower income (NORM\_RSI\_Total, NORM\_Edif\_habit\_Social) or possibly less integrated emigrant communities (NORM\_Imigrantes\_Varios).

Finally, for each indicator, up to two variables with a positive influence on flood social susceptibility and two with a negative influence were selected to determine its final value. The selection was based on the highest loadings present in each indicator and in the interpretation of the role each variable played regarding flood social susceptibility negative or positive influence. Table 6 shows that: (a) the first indicator uses two different positive variables (higher value, lower susceptibility), residents with secondary education (NORM\_IRQA\_200) and average annual value of pensions (VMAP), to characterize education and income and only one negative variable (higher value, higher susceptibility) to characterize the presence of populations with lower education (residents with no qualification, NORM\_IRQA\_001), (b) in the age indicator the selected positive variable is related to the presence of people in active age, usually less susceptible to floods and the two negative variables are related to the existence of higher susceptible age groups (children under 15 and elderly over 65 years old), (c) the social exclusion indicator is composed of two negative indicators related to the presence of emigrant lower income communities, which is understandable since it is an indicator aimed at characterizing highly vulnerable populations.

The maps with the results, per parish, of each indicator and the aggregated index are shown in Figs. 2 and 3. All indicators maps use a common scale of equal 0.1 intervals between  $-1$  (higher susceptibility) and  $1$  (lower susceptibility). The SSI index final map also uses a 0.1 equal interval scale between  $-1.5$  and  $1.5$ . Although the indicators do not cover the full scale range, the definition of a common scale facilitates indicator interpretation, intercomparison and the characterization of their relative influence to the final index.

The regional conditions indicator, related to education and income variables, expresses the significant regional inequalities described in the Study Area section. The lower susceptibility values are concentrated in the Setubal-Viana do Castelo coastal



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duce the original set of 42 variables to eight, representing three indicators used in the final index: regional conditions, which aggregated income and education variables; age with parameters related to susceptible age groups and; social exclusion characterizing particularly susceptible very low income and emigrant communities. The PCA based technique avoided successfully most of the subjective selection processes based on expert analysis methodologies that can add bias to the final index, based on personal assumptions. Furthermore, the use of a restrict set of variables contributed to index simplicity and consequently to its transparency, as shown in the straightforward interpretation of the results given in the previous section. In general, the index correctly identified populations more socially susceptible to floods, mostly concentrated in rural inland areas with lower income and education levels, when compared with the coastal region between Viana do Castelo and Setúbal.

Nevertheless this index would benefit in the future from a validation procedure similar to the one developed by Feteke (2010). This study correlated questionnaire answers given by people affected by floods in Germany with the variables in the main PCA components to choose the variables to include in the index. The main reason not to pursue this methodology in the work presented here was the lack of systematized information on flood events in Portugal. Future integration with the results of projects like DISASTER (GIS database on hydro-geomorphologic disasters in Portugal: a tool for environmental management and emergency planning – <http://riskam.ul.pt/disaster/>) can improve this type of information and provide a good framework for an extensive nationwide validation of the current SSI.

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**Table 1.** Variables used in this study (with the exception of the Percentage of urban area all data was obtained from Statistics Portugal).

Description	Name	Weight	Group	Year
Buildings with concrete structure	EBAR	++	Building construction typology	2001
Buildings with walls of masonry mortar	EARG	--		2001
Buildings with walls of stone adobe or pug masonry	EPAT	--		2001
Buildings with other resistance elements (wood, metal)	EORE	--		2001
Exclusively residential buildings	ER	--	Building function	2001
Mainly residential buildings	PR	--		2001
Traditional families without unemployed	FCD_0	++	Income	2001
Traditional families with one unemployed	FCD_1	--		2001
Employed population	IR_EP	++		2001
Unemployed population seeking the 1st employment	IRD1E	--		2001
Unemployed population seeking a new employment	IRDNE	--		2001
Not economically active population	IR_SAC	--		2001
Foreign population with legal resident status (no UK) <sup>1</sup>	IMIG_VAR	--		2010
Guaranteed minimum income <sup>1</sup>	RSI	--		2010
Percentage of social housing buildings	HAB_SOCIAL	--		2010
Monthly net average wage <sup>1</sup>	GMMTCO	+		2009
Average annual value of pensions <sup>1</sup>	VMAP	+	2010	
Traditional families with people with less than 15 years	FCPME15	--	Dependent	2001
Traditional families with people with 65 or more years	FCPMA65	--		2001
Families with children under 6 years old	NFF6	--		2001
Child dependency ratio <sup>2</sup>	IND_DJ	--		2001
Aged dependency ratio <sup>2</sup>	IND_DI	--		2001
Total dependency ratio <sup>2</sup>	IND_DT	--		2001
Resident population between 0 and 4 years old	R0_4	--		Age
Resident population between 5 and 9 years old	R5_9	--	2001	
Resident population between 10 and 13 years old	R10_13	--	2001	
Resident population between 14 and 19 years old	R14_19	+	2001	
Resident population between 20 and 64 years old	R20_65	++	2001	
Resident population with 65 years and over	R65	--	2001	
Retired persons and pensioners	IR_PR	--	2001	
Residents with no qualification	IRQA_001	--	Education	
Residents with 1st Cycle of basic education	IRQA_110	--		2001
Residents with 2nd Cycle of basic education	IRQA_120	+		2001
Residents with 3rd Cycle of basic education	IRQA_130	++		2001
Residents with secondary education	IRQA_200	++		2001

<sup>1</sup> Value given for the entire municipality and calculated for the parish by pondering the original value by the percentage of area each parish represents in the municipality.

<sup>2</sup> Calculated from the 2001 census ( $\text{Population} - n/\text{parish area} - \text{km}^2$ ).



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**Table 3.** Excluded variables due to low individual KMO values ( $< 0.5$ ) taken from the diagonal of the anti-image correlation matrix.

Excluded variables (individual KMO  $< 0.5$ )

NORM\_EORE  
 NORM\_EPAT  
 NORM\_IRD1E  
 GMMTCO  
 NORM\_IRDNE  
 NORM\_IRQA\_110  
 NORM\_EARG  
 NORM\_ER

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**Table 4.** Variable pairs with off-diagonal anti-image correlation matrix values  $> 0.6$ . In grey are the excluded variables based on this criterion.

Variable pairs	
IND_DJ	NORM_FCPME15
IND_DT	NORM_FCPMA65
PERC_AREAUrb_FREG	DENS_POP
IND_DJ	NORM_R10_13
NORM_IRQA_200	NORM_IRQA_130
NORM_IRQA_400	NORM_IRQA_200

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**Table 5.** Final components and their corresponding variable loadings. The name given to each component was based on the interpretation of the flood social susceptibility characterization given by the variable group that composes it.

Variables	Component		
	Regional conditions	Age	Social Exclusion
NORM_IRQA_001	-0.647		
NORM_IRQA_120		0.835	
NORM_IRQA_200	0.882		
NORM_IRQA_300	0.753		
VMAP	0.784		
DENS_POP	0.715		
NORM_EBAR	0.385		
NORM_R14_19		0.747	
NORM_FCPME15		0.925	
NORM_FCPMA65		-0.801	
NORM_IR_EP		0.634	
NORM_Imigrantes_Varios			0.800
NORM_RSI_Total			0.432
NORM_Edif_habit_Social			0.787

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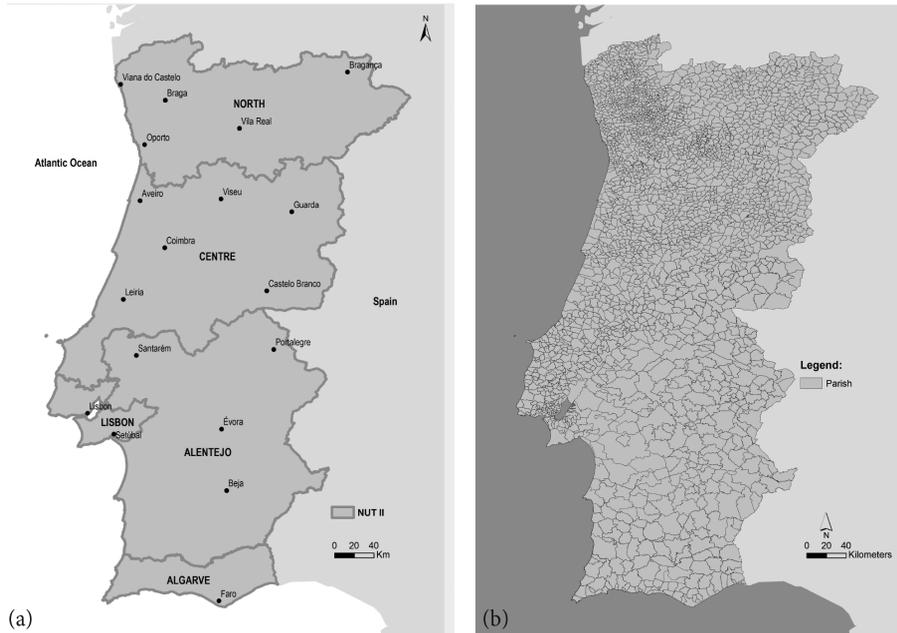
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[Title Page](#)[Abstract](#)[Introduction](#)[Conclusions](#)[References](#)[Tables](#)[Figures](#)[Back](#)[Close](#)[Full Screen / Esc](#)[Printer-friendly Version](#)[Interactive Discussion](#)**Table 6.** Final set of variables included in each indicator that composed the final flood SSI.

Indicators	Final Index Variables	
	Positive influence on FSS	Negative influence on FSS
Regional conditions	NORM_IRQA_200 VMAP	NORM_IRQA_001
Age	NORM_IR_EP	NORM_FCPME15 NORM_FCPMA65
Social Exclusion		NORM_Imigrantes_Varios NORM_Edif_habit_Social

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**Figure 1.** Characterization of the study area – (a) Portuguese NUTS II regions, main cities and municipalities; (b) Portuguese parishes.

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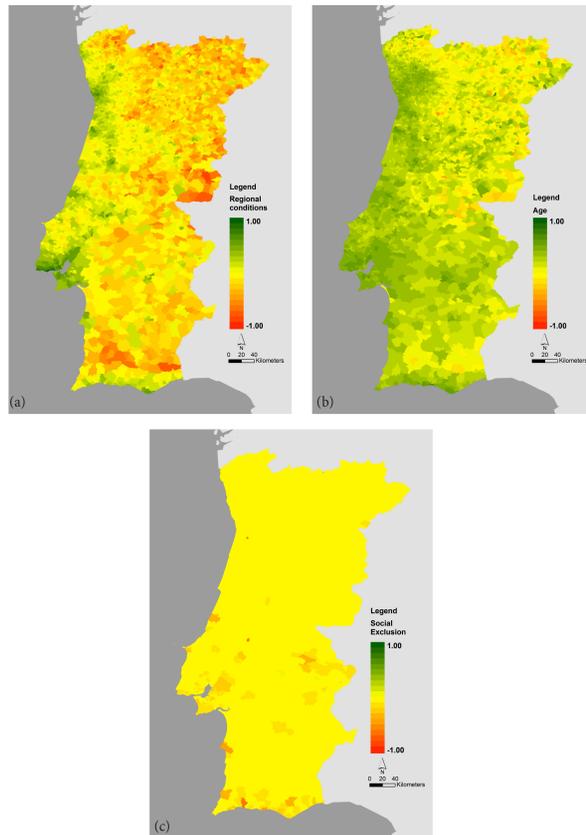
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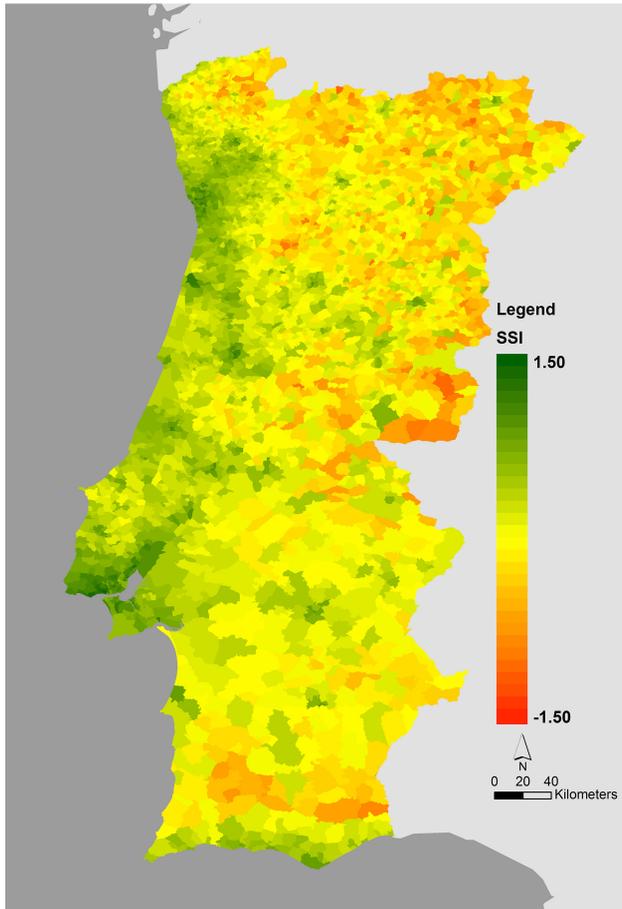
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**Figure 2.** Maps of the three flood social susceptibility indicators for the continental Portuguese territory: **(a)** regional conditions; **(b)** age; **(c)** social exclusion.

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**Figure 3.** Flood Social Susceptibility Index (SSI) for the continental Portuguese territory.

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