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Continental Portuguese Territory Flood Social Susceptibility Index

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In the last decades the frequency and intensity of natural extreme events has been increasing (Ge et al., 2013) as a result of climate change induced changes in climatic patterns, which, most likely, will be aggravated in the next years (e.g. Øystein Hov et al., 2013; IPCC, 2012).

5 For this reason, vulnerability assessment techniques are becoming a fundamental tool in flood risk management, helping to define more effective risk reduction strategies and promoting societal disaster resilience (Birkmann, 2006). The concept of vulnerability was introduced in the 1970s in the context of social sciences and was originally oriented to the risk perception related to catastrophes (Birkmann, 2006). Currently, there are currently several definitions derived from the different scopes of application of the scientific communities behind them (Veen et al., 2009; Thywissen, 2006).

In general, vulnerability can be defined as the loss potential of assets or individuals when exposed to a natural disaster of a certain magnitude (Ionescu et al., 2009; Cutter et al., 2000; Schanze et al., 2006). This definition covers several vulnerability dimensions, namely, physical, social, economic, politic, cultural and environmental that, when aggregated with a physical component (Thywissen, 2006), form a composed vulnerability index (See e.g. Balica et al., 2012; Sebald, 2010). This scope has been expanding to include nowadays concepts such as coping capacity ad resilience (Armaş and Gavriş, 2013). The work presented here refers solely to the social component of this composed index.

Nowadays, there are still many difficulties to determine the flood loss potential due to the lack of data to estimate affected area and their associated costs, mainly at the national level. For that reason, most of the studies developed at this scale only include the main characteristics that define the societal or individual predisposition to be affected, resist, adapt or recover, when exposed to a flood (Ge et al., 2013; Armaş and Gavriş, 2013). In the opinion of the authors of this paper, this characterization, also adopted here, is better suited to define flood social susceptibility (FSS) and therefore the developed index was designated as a Social Susceptibility Index (SSI). Nevertheless the

adopted methodology derives from the existing bibliography on flood vulnerability indexes.

2 State of the art

There are usually two different methodologies to evaluate flood social vulnerability: (a) the SoVI (Social Vulnerability Index) model and, (b) the SeVI (Social vulnerability assessment using spatial multi-criteria analysis) model. The first was developed by Cutter et al. (2003) and uses a Principal Component Analysis (PCA) to select the most representative indicators to compose the final index without providing different variable weights. Since its formulation, this method has been widely used in the United States and more recently in Europe, becoming the standard vulnerability assessment method (Armaş and Gavriş, 2013; Ge et al., 2013). The second is based in a multicriteria analysis developed by Saaty (1980) named analytical hierarchical process (AHP). This method combines expert evaluation and statistical methods to determine the relative weight for each variable.

The main objective of this work is to develop a SSI for the Portuguese territory based on the approach initially proposed by Cutter et al. (2003) and further developed by Fekete (2010). Although there are some studies in European countries, to develop national flood vulnerability indexes, in Portugal there is only one published social vulnerability index for some municipalities, implemented by de Oliveira Mendes (2009), that includes both natural and technological risks and does not differentiate floods.

Although outside the scope of this paper, the results presented here are part of a composed flood vulnerability index for continental Portugal that also includes exposure and physical susceptibility. This index was developed in the scope of the CIRAC project (Flood Risk Mapping in Climate Change Scenarios – <http://siam.fc.ul.pt/cirac/>).

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3 Materials and methods

3.1 Study area

Continental Portugal, situated in the southwest of Europe, is part of the Iberian Peninsula and occupies an area of 89 015 km², currently divided into five NUTS II regions, 278 municipalities and 28 824 050 parishes. In 2001 the number of parishes was significantly higher (4037) and only decreased to the current number in 2013, after a national administrative reorganization process (INE, 2011) (Fig. 1).

According to the 2011 census data (INE, 2011), its number of inhabitants increased approximately 2%, between 2001 and 2011, from 9 869 343 to 10 047 083, which represented a decrease in the growth rate, when compared to the 5% registered in the previous decade. From the 278 municipalities, 171 in 2001 and 198 in 2011 have registered a decrease in population, contributing to an unbalance in population spatial distribution (INE, 2001), with an overall movement from rural to urban municipalities. In the last decades, the migratory movements within the Portuguese territory, together with the emigration and, more recently, immigration phenomena contribute to this tendency. In fact, until the mid-1970s, there was a significant exodus from rural inland regions towards the urban coastal areas, especially in the Lisbon region, where employment opportunities were higher. At the same time, some of those rural populations also emigrated to other European countries, resulting in a decrease of the country's population. In a second phase and until the end of the 1990s, population increased due to a decrease in emigration fluxes, associated with an economic growth after Portugal joined the EU, and an influx of Portuguese, during the African decolonization process. This process also originated a smaller immigration movement to Portugal from the former colonies that has remained constant since then. In this last decade, there was a significant increase in immigration from the new Eastern countries joining the EU, which has been progressively replaced, in the last few years, by immigrants from Brazil and Asia. In parallel, the migratory movements from urban to rural areas inside Portugal continue through: (a) the concentration of population along the coastline and, (b) the

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population displacement from rural inland areas to the main cities nearby. Despite this last process the inland municipalities still register an overall population decrease.

Parallely, other demographic phenomena have intensified in Portugal. On one hand, according to the 2011 census, the double aging of the population process, characterized by a decrease in youth population and an increase in older aging groups, has continue to strengthen in the last 40 years. The total dependency index, defined by ratio between the sum of the population in the 0–14 and over 65 age groups and the active population, defined by the 15–64 age group, has increased 4% in the last decade, supported solely by the 21% growth in the older population.

On the other hand, two other factors had a positive evolution in the last 10 years: education and income. Regarding the first, the percentage of people with higher education almost double, going from approximately 6 to 12% (INE, 2011), while the percentage of people with no education or only the first two cycles of basic education (between the 1st and 6th grade) completed from approximately 67 to 57%. There is also a significant regional unbalance in the evolution of the Portuguese population educational level, with higher educated people are usually more concentrated in the coastal urban municipalities. As for average monthly income, statistics show an increase from EUR 729.4 in 2000 to EUR 1083.8 in 2011. The average income spatial distribution also highlights the same coastal/inland differences shown for other indicators. Those regional differences are visible when analyzing the classifications of the Portuguese NUTS II regions regarding their eligibility to European Cohesion Funds. Under the EU convergence objective, only Lisbon is considered to be a competitiveness and employment region, while Algarve is in the phasing-out stage, and the remaining tree NUTS are still in the group of convergence regions (European Communities, 2007).

Unemployment rate is another important socioeconomical to characterize flood social vulnerability in continental Portugal. In the last 10 years, this rate rose significantly from 6.8 to 13.2%, mostly after the 2008 crisis, after 20 years of low and stable values.

In summary, this characterization shows a slow growing and aging country with increasingly lower birth rates, higher education and higher income. Also highlighted by

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this scale. In the specific cases of the Dependency Ratios the values were calculated based on the 2001 census and refer to:

1. Youth Dependency Ratio (IND_DJ) – defined by ratio between the sum of the population in the 0–14 age groups and the active population, defined by the 15–64 age group.
2. Aged Dependency Ratio (IND_DI) – defined by ratio between the sum of the population in the over 65 age groups and the active population.
3. Total Dependency Ratio (IND_DT) – the ratio between the sum of the population in the 0–14 and over 65 age groups and the active population.

3.3 Methods

The methodology adopted to develop the Portuguese flood social vulnerability index was based on the work of Fekete (2010), and it is comprised of three main stages: (a) pre-selecting census data variables that could better describe social vulnerability to floods in Continental Portugal (Table 1) and characterizing their role and influence, (b) using a Principal Component Analysis to define the variables or group of variables that better represent the different components of flood social susceptibility, (c) aggregating those variables into indicators, according to the components defined in the previous step. This aggregation takes into account the role and influence in flood social susceptibility of the variables (subtracting the sum of the negative ones from the sum of the positive variables), (d) composing the final index by summing the different components. This methodology follows the SoVI model, an approach perceived as more appropriate for this study, since it provides a less subjective selection procedure of the most representative variables in large datasets.

The variable pre-selection step consisted of an expert analysis comparing the statistical datasets available for the Portuguese territory with the most relevant factors, identified in previous studies (e.g. Vörösmarty et al., 2013; Fekete, 2010; Azar and

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Rain, 2007; Cutter et al., 2003), influencing flood social susceptibility: age, income, education, urban/rural background and building function/typology.

After arriving to the final set of variables, shown in Table 1, a PCA was performed, using SPSS 20, to reduce dataset dimensionality to the variables that summarize the main characteristics of flood social susceptibility (Field, 2007). In parallel, analyzing the variables with higher loadings within the main final components variables can help derive a set of indicators that define a social susceptibility profile (Fekete, 2010). Before performing the PCA, a standardization procedure was implemented to render the variable values between different parishes comparable. The standardization reference values differed, according to the different variables: (a) building construction and typology variables were normalized by the total number of buildings, (b) family income related datasets by the total number of families, (c) employed and unemployed population variables by the total number of economically active people, (d) the not economically active population by the 2001 total population, (e) the foreign population variables and the number of people receiving guaranteed minimum income were divided by the 2010 total population, (f) the percentage of social housing buildings by the 2010 total number of buildings, (g) monthly net average wage and average annual pensions were not normalized because they already averaged values, (h) all gender, age and education variables were normalized by the total number of residents and, (i) the total, aged and youth dependency ratios, percentage of urban area and population density are already normalized values. All the reference values are given at the parish scale for the same year of the dataset being normalized.

After standardization, a variable correlation matrix was computed to identify cases of extreme multicollinearity, defined as the variables pairs with an absolute value of the Pearson's correlation coefficient R higher than 0.9. In these cases two variables have very similar behaviors and therefore the individual contribution cannot be assessed correctly within the PCA and therefore one of those variables is excluded from the analysis.

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These three criteria were applied in the order they are presented in this paper and whenever one variable was excluded, the PCA was reprocessed, since removing one variable changes the final model and it is necessary to recalculate all statistics.

After arriving to a final model, the final set of principal components was chosen based on an evaluation of the eigenvalues, a measure of the standardized variance associated with a particular factor, related to each principal component or factor. Only the components with an eigenvalue higher than 1 were included as flood social susceptibility indicators. Each variable was attributed to one of those specific components based on their highest loading value. A lower threshold loading value of 0.5 was defined to consider that a certain variable is strongly factored into a component. The final grouping of the variables into the different components and their respective signs was interpreted to identify the flood social susceptibility indicators being characterized by each component.

From the variables contained in each component/indicator, only two variables with a positive influence on flood social susceptibility and two with a negative influence were chosen to be included in the index, based on the highest loadings. To arrive to the final values per parish of each of the identified indicators, the values of the corresponding variables were aggregated by calculating the difference between the averaged sums of the variables with positive and negative influence, as can be seen in Eq. (1) (adapted from Feteke, 2010):

$$\text{Indicador} = \frac{\sum \text{Var}_P}{N_P} - \frac{\sum \text{Var}_N}{N_N}. \quad (1)$$

Where Var_P and Var_N correspond to the values of the variables with positive and negative influence, and N_P and N_N to their respective number of variables. All variables were previously normalized to a 0 to 1 scale, based on their minimum and maximum values. Therefore, the final indicator values varied between -1 (indicating higher flood social susceptibility) and 1 (lower).

The final step was to aggregate the different indicators into the final flood susceptibility per parish index by summing the values of all indicators. Since all indicator values

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could theoretically vary from -1 to 1 , the index can vary between $-N$ (highest flood social susceptibility) to N (lowest), where N is the total number of indicators.

4 Results and discussion

This results section is divided into two parts. The first focuses on the description of the main PCA results that established the set of indicators and variables introduced in the final index. The second discusses the index's capability to characterize flood social susceptibility index across the Portuguese territory and the main reasons behind its spatial distribution.

As described in the Methods section, the first variable selection step was to compute a correlation matrix based on the normalized variable values to identify cases of extreme multicollinearity ($|R| \geq 0.9$). As shown in Table 2, several age related variables pairs exhibited high correlation values. This was expected for several reasons:

1. some variables often refer to very similar age groups like, for instance:
 - (a) the aged dependency index (IND_DI) and the traditional families with people with 65 or more years (NORM_FCPMA65);
 - (b) the retired persons and pensioners (NORM_IR_PR) and the
2. one variable is included in a broader one and can be the main responsible for its variance, such as:
 - (a) the youth dependency index (IND_DJ) and the resident population between 5 and 9 years old (NORM_R5_9);
 - (b) the traditional families with people with less than 15 years (NORM_FCPME15) and the resident population between 0 and 4 years old (NORM_R0_4) and 5 and 9 years old (NORM_R5_9);

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(c) the total dependency ratio (IND_DT) and the resident population over 65 years old (NORM_R65);

3. the two variables are inversely correlated, as is the case of:

(a) the resident population over 65 years and the resident between 20 and 65 years old, since areas with a higher percentage of active population, usually have a smaller percentage of residents in the older age groups (typically the parishes located around cities) and vice-versa (like the rural areas).

Since for all these cases, maintaining the two variables would not add any extra information to the final model, one of the variables was excluded (variables marked in grey in Table 2). Preference was given, in one hand, to variables with a broader scope and, on the other hand, a focus on flood susceptible age groups (such as the children and the elderly). An example is the selection of the dependency ratios and the traditional families' indicators over the different age groups of the resident population. The only exception was the exclusion of the aged dependency ratio (IND_DI), because it was already highly correlated with other broad variables such as the total dependency ratio (IND_DT) and the traditional families with people with 65 or more years (NORM_FCPMA65). By adopting this strategy it was possible to exclude a wider number of variables and maintain only the more transversal ones with useful information in flood social susceptibility. Nevertheless, it should be noted that this type of analysis is subjective and therefore open to different interpretations.

Apart from the age related variables, only three other pairs were found, all inversely correlated meaning that they are complementary variables:

(a) exclusively residential buildings (NORM_ER) and mainly residential buildings (NORM_PR);

(b) traditional families without unemployed (NORM_FCP0) and traditional families with one unemployed (NORM_FCP1);

was based on two reasons: (a) it is broader variable than NORM_IRQA_130 since it represents all stages of secondary education and, (b) in the opinion of the authors, it represents a more significant cut-off education group regarding social susceptibility to floods than NORM_IRQA_400.

After arriving to a set of the most representative variables to include in the final model, the PCA was recalculated. From all the calculated components, three were selected to define the main flood social susceptibility indicators that will compose the SSI (Table 5). These three components were the only with eigenvalues higher than 1, explaining approximately 63 % of the total dataset variability. Table 5 shows the correspondence between original variables and components based on their higher loadings. The definition of the three flood social susceptibility indicators represented by these components resulted from an interpretation of their main variables:

1. Regional conditions included most of the education variables (NORM_IRQA_001, NORM_IRQA_120, NORM_IRQA_200, NORM_IRQA_300) as well as an income variable related to average annual value of pensions (VMAP), a population density variable (DENS_POP) able to differentiate urban and rural areas and a building typology variable that identifies areas with higher or lower presence of concrete based buildings. As referred above in the description of the study area, all these variables can help to characterize the significant regional inequalities between less susceptible coastal urban areas and the more vulnerable inland regions. Furthermore, those variables, can also help distinguish, within the inland areas, some important urban areas from the remaining more rural territory. The assumption of a higher vulnerability in inland regions is mainly associated to lower education and income levels and distance.
2. Age, that includes all variables related to more susceptible age groups (the children – NORM_FCPME15 – and the elderly – NORM_FCPMA65) as well as the more resilient (active population – NORM_IR_EP).

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Table 1. Variables used in this study (with the exception of the Percentage of urban area all data was obtained from Statistics Portugal).

Description	Name	Weight	Group	Year
Buildings with concrete structure	EBAR	++	Building construction typology	2001
Buildings with walls of masonry mortar	EARG	--		2001
Buildings with walls of stone adobe or pug masonry	EPAT	--		2001
Buildings with other resistance elements (wood, metal)	EORE	--		2001
Exclusively residential buildings	ER	--	Building function	2001
Mainly residential buildings	PR	--		2001
Traditional families without unemployed	FCD_0	++	Income	2001
Traditional families with one unemployed	FCD_1	--		2001
Employed population	IR_EP	++		2001
Unemployed population seeking the 1st employment	IRD1E	--		2001
Unemployed population seeking a new employment	IRDNE	--		2001
Not economically active population	IR_SAC	--		2001
Foreign population with legal resident status (no UK) ¹	IMIG_VAR	--		2010
Guaranteed minimum income ¹	RSI	--		2010
Percentage of social housing buildings	HAB_SOCIAL	--		2010
Monthly net average wage ¹	GMMTCO	+		2009
Average annual value of pensions ¹	VMAP	+	2010	
Traditional families with people with less than 15 years	FCPME15	--	Dependent	2001
Traditional families with people with 65 or more years	FCPMA65	--		2001
Families with children under 6 years old	NFF6	--		2001
Child dependency ratio ²	IND_DJ	--		2001
Aged dependency ratio ²	IND_DI	--		2001
Total dependency ratio ²	IND_DT	--		2001
Resident population between 0 and 4 years old	R0_4	--		Age
Resident population between 5 and 9 years old	R5_9	--	2001	
Resident population between 10 and 13 years old	R10_13	--	2001	
Resident population between 14 and 19 years old	R14_19	+	2001	
Resident population between 20 and 64 years old	R20_65	++	2001	
Resident population with 65 years and over	R65	--	2001	
Retired persons and pensioners	IR_PR	--	2001	
Residents with no qualification	IRQA_001	--	Education	
Residents with 1st Cycle of basic education	IRQA_110	--		2001
Residents with 2nd Cycle of basic education	IRQA_120	+		2001
Residents with 3rd Cycle of basic education	IRQA_130	++		2001
Residents with secondary education	IRQA_200	++		2001

¹ Value given for the entire municipality and calculated for the parish by pondering the original value by the percentage of area each parish represents in the municipality.

² Calculated from the 2001 census (Population – n/parish area – km²).

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Table 3. Excluded variables due to low individual KMO values (< 0.5) taken from the diagonal of the anti-image correlation matrix.

Excluded variables (individual KMO < 0.5)

NORM_EORE
NORM_EPAT
NORM_IRD1E
GMMTCO
NORM_IRDNE
NORM_IRQA_110
NORM_EARG
NORM_ER

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Table 4. Variable pairs with off-diagonal anti-image correlation matrix values > 0.6 . In grey are the excluded variables based on this criterion.

Variable pairs	
IND_DJ	NORM_FCPME15
IND_DT	NORM_FCPMA65
PERC_AREAUrb_FREG	DENS_POP
IND_DJ	NORM_R10_13
NORM_IRQA_200	NORM_IRQA_130
NORM_IRQA_400	NORM_IRQA_200

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Table 5. Final components and their corresponding variable loadings. The name given to each component was based on the interpretation of the flood social susceptibility characterization given by the variable group that composes it.

Variables	Component		
	Regional conditions	Age	Social Exclusion
NORM_IRQA_001	-0.647		
NORM_IRQA_120		0.835	
NORM_IRQA_200	0.882		
NORM_IRQA_300	0.753		
VMAP	0.784		
DENS_POP	0.715		
NORM_EBAR	0.385		
NORM_R14_19		0.747	
NORM_FCPME15		0.925	
NORM_FCPMA65		-0.801	
NORM_IR_EP		0.634	
NORM_Imigrantes_Varios			0.800
NORM_RSI_Total			0.432
NORM_Edif_habit_Social			0.787

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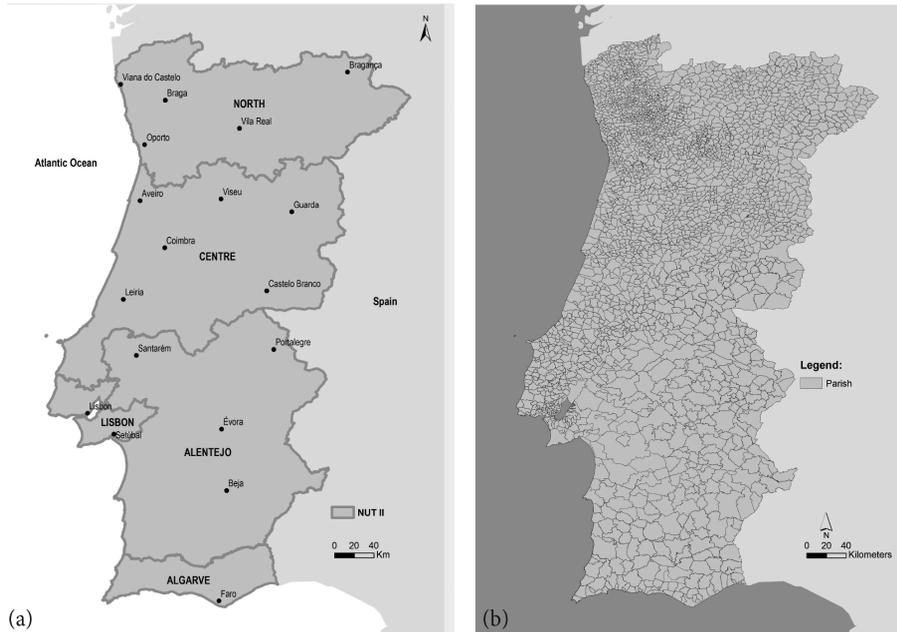


Figure 1. Characterization of the study area – (a) Portuguese NUTS II regions, main cities and municipalities; (b) Portuguese parishes.

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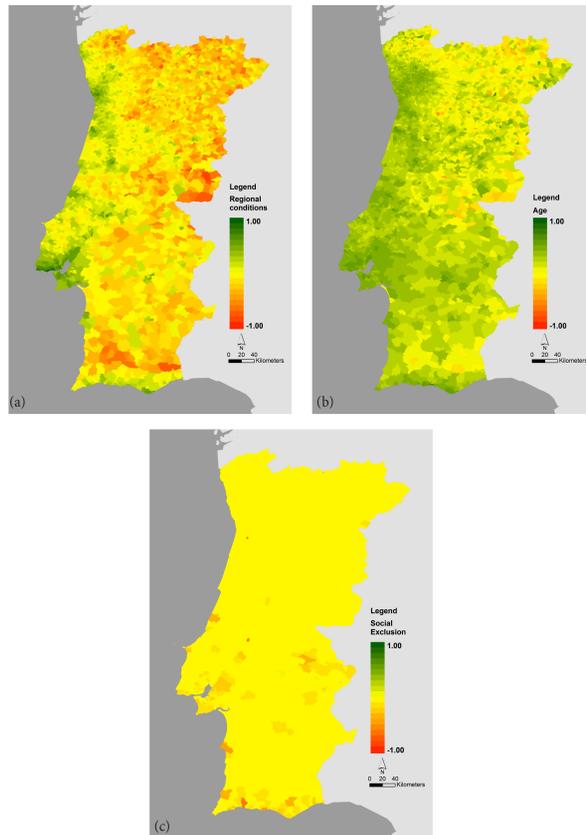


Figure 2. Maps of the three flood social susceptibility indicators for the continental Portuguese territory: **(a)** regional conditions; **(b)** age; **(c)** social exclusion.

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