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Review “Structural flood-protection measures referring to several European case studies”

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Abstract

The paper presents a critical review of structural measures that were taken to cope with floods in some cities along the Danube River, such as Vienna, Bratislava, Belgrade, and Barcolenette area along the Ubaye River. These cities are also taken as case studies within the KULTURisk project. The structural measures are critically reviewed and compared to each other. Based on this review some suggestions are given how to improve the flood defense in flood prone areas.

1 Introduction

Flooding is the most common of all environmental hazards (Smith, 2001). Catastrophic floods endanger lives and cause human tragedy as well as heavy economic losses. Between 1998 and 2009, Europe suffered over 213 major damaging floods, including the catastrophic floods along the Danube and Elbe rivers in summer 2002. Severe floods in 2005 further reinforced the need for concerted action. Between 1998 and 2009, floods in Europe have produced around 1126 human fatalities, the displacement of about half a million people and at least 52 billion in insured economic losses (EEA, 2010). In addition to the economic and social damage, floods can have severe environmental consequences as well.

Based on this and because in the coming decades there are likely to see a higher flood risk in Europe and greater economic damage, a new EU floods directive “Directive 2007/60/EC” has been proposed by the European Commission. Its aim is thus to prevent and reduce the damage caused by floods (e.g. environmental damage, damage to the cultural heritage and economic activity, and so on), and to emphasize that despite the fact floods are natural phenomena, their likelihood and impacts can be significantly reduced if adequate and coordinated measures are taken. In view of this, there is an ongoing project called “Knowledge-based approach to develop a culture of risk prevention” or shortly “KULTURisk”. It focuses specifically on water-related hazards and

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3.1.2 Bratislava

Description

Some parts of Bratislava, particularly Devín and Devínska Nová Ves, are vulnerable to floods. These regions have been prone to floods for many years due to storm rain-falls events especially during the snowmelt period. Historically the Danube floods at Bratislava most often occur in May and June. The flood of August 1501 can be taken as the highest flood that was ever observed in the upper Danube reach (and also in Bratislava) according to reliable historical records of the Austrian Hydrographic Service. The peak discharge at Vienna was estimated up to $14\,000\text{ m}^{-3}\text{ s}^{-1}$. There is also some evidence of floods in the 16th–17th centuries 1594, 1598, 1670, and 1682). The first flood records in the Slovak portion of the Danube date back to 1526 and are documented in the municipal archives of the city of Bratislava. However, the morphology of the watercourse was different at that time. In the medieval ages, there were either none or only very low flood-preventing dikes alongside the river. The stream channel had low capacity and the water often flooded the lower parts of the city (including a part of the city's downtown - Main Square). From the whole 130-yr series of mean daily discharge of the Danube at Bratislava in 1876–2005, it is encountered a total of 4 floods with peak discharge exceeding $10\,000\text{ m}^{-3}\text{ s}^{-1}$. Since 1920, there have been two such floods. Such extreme floods occurred once in July 1954 and in August 2002.

Structural measures

Main flood protection measures taken to cope with floods are located in the southwestern part of Slovakia on the border with Austria and Hungary and include the capital area of Bratislava with its neighbourhoods, see Fig. 4. These measures were taken to address gaps and under-protected areas of the Danube flood protection system in the Slovak territory, which was built to protect the vast territory of Bratislava in Slovakia and western regions. High flow of the Danube during extreme floods can have disastrous

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consequences such as the flooding of the 383 km^2 built-up urban area and 2000 km^2 of agricultural land, which would directly affect some 490 000 people. The structural flood mitigation measures include reconstruction of existing and construction of new flood control structures on both sides of the Danube. These flood protection structures are dams, levees, reinforced concrete protective walls, and mobile elements, and so forth (Fig. 5). For technical review of the type and amount of the measures built see Table 2. All these structures are designed for flow corresponding to $13\,500\text{ m}^3\text{ s}^{-1}$ which has an estimated return period of around 1000 yr. For the Danube, the requested security freeboard was 0.5 m above the estimated water level.

Experience

The structural measures constructed within the project named Bratislava – Flood protection, project number “CCI 2004 SK 16 C PE 007”, were implemented by the Government of Slovakia and co-financed by the Cohesion Fund (up to 85 %). The planning and permitting process started in 2004, while the construction started in 2007 and finished in December 2010. All objectives of the project

- construction of new flood protection lines in urban and suburban areas of Bratislava,
- complete restoration (replacement and increase) of the initial flood protection line in Bratislava Old Town,
- increase of the flood protection line in the municipality Petržalka Bratislava,
- increase of the safety of levees on the left side of the flue channel Gabčíkovo municipalities,
- prevention of economic damages in the project area including the capital city Bratislava and its neighbourhood municipalities,

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protection system has been built, the potential risk of flooding exists, since the protection facilities are often not appropriate and the flood-protection system is usually built only locally and thus no closed areas of defense are provided. In addition, it is also observed that the flood-protection structures have not properly been built and maintained (Babić et al., 2003). Thus, we can conclude that the most densely populated city area is not adequately protected from flooding of Danube and Sava Rivers. From this perspective, a new implementation of the flood-protection system of the city of Belgrade against flooding of Danube and Sava Rivers has to be proposed as soon as possible. The level of flood-protection should be increased from current 100-yr to at least 200-yr flood. Finally, the goal should be to assure protection against 1000-yr flood. The later can be achieved with the combination of the fixed facilities with the prefabricated or mobile elements (Kreibich and Thieken, 2009).

3.2 Barcelonnette (Flash floods)

Description

The Barcelonnette basin is situated in the southern French Alps, in the department “Alpes-de-Haute-Provence” at an average elevation of approximately 1130 m. The basin extends over an area of 200 km^{-2} , with a length of 22 km, and a maximum width of 10 km, and is drained by the Ubaye River. High crests, reaching altitudes from 2800 m to about 3100 m, enclose this basin. Due to its local climatic, lithological, geomorphological and landcover conditions the region is highly affected by various natural hazards such as floods, landslides, earthquakes, debris flows, avalanches, rock falls and soil erosion. Figures 6 and 7 show a map of the study area. Because records of hazards 1850–2006 show that the area is mainly affected by floods (Weber, 1994), in what follows, the emphasis will be devoted to a flash flood problem in the region.

Structural measures

The Barcelonnette area is situated in an elongated form. The elongated structure makes it highly dependent on structural measures such as dykes levees, dams and flood related channels, see Fig. 8.

Since the levees that have been repaired after the 1957 flood event do not offer enough protection if a flood of the same magnitude happen again, the Municipality has decided to increase the dike by 1.5 m in some areas, to renovate sections of the river banks, to reinforce the concrete embankments, to built sheet piles at the “shoreline of scouring”, and increase the height of the embankment of the bridges.

Thus, at the moment, the town of Barcelonnette is consulting widely on how to better defend the town from flood risk and debris flow. Therefore, prior to the flood event of May 2008 the implementation of dike raising in Jausiers (approximately 1.5 m), the reconstruction of a new bridge with a bigger clearance, appropriation of land to increase the flood plain and a municipal law that all new construction should be built 1.5 m above the ground level. This actions protected the town from the flood event of May 2008.

Parts of the Barcelonnette were inundated during the June 1957 flood event as a result of a breach of the dyke caused by a bridge with a low conveyance capacity. The inundation extent and location of the dike breach was determined using a post event analysis of the deposited debris (Lecarpentier, 1963). Consequently, reconstruction of one of the destroyed bridges was done and portions of the dike were reconstructed and raised a further 600 mm. Also important to note is that that the construction of checkdams along the tributaries is continuous process every year with new infrastructure being built to reduce the sediment load into the main channel, thus reducing the chance of damming and cutting communication lines. Maintenance activities are also being carried out along the dikes to clear vegetation that could increase the roughness of the channel and also to maintain the dike integrity. The most challenging issue at the moment is a solution to increase the conveyance capacity of the bridges in

Barcelonnette (to accommodate at least a 100-yr flood event), which have a potential to cause obstruction and consequently overtopping of water into the town area.

Experience

Although several mitigation measures have been put in place, the risk to flood events, such as 2008 flood, still exists particularly due to the expansion of the city to accommodate tourists, industrial activities, ski resorts and houses.

Even though structural measures such as embankments have been used as a mitigation measure, research has shown that people feel a strong sense of security when a disaster is not prevalent or has never occur in an area for a long time. This is the case of Barcelonnette that experienced the last major flood event in 1957. This event caused severe damage to infrastructures, buildings and resulted in one death. Like the Dutch who were surprised by an unexpected flood scenario in 1953 and who were once again under another threat in 1995, Barcelonnette had a near flood event in 2008 that has reinforced the possibility that a flood can happen in the area (Henry, 2010).

The 2008 near flood event is a constant reminder of Barcelonnette's vulnerability to flooding. As indicated in Fig. 7, the occurrence of a flood in Barcelonnette is not merely a probability but has demonstrated some level of certainty that it can happen. Furthermore, the 1957 flood event is proof of the devastation that can happen in the area. The only difference is that, the area was not inhabited by a lot of people then. Therefore a flood event of that nature or greater may have a more devastating impact on the lives of the current Barcelonnette Populous since more people resides in the area. The 1957 flood occurred many years ago and so may not active in the minds of the residents and may be unknown to the new migrants.

Various stake-holders are interested in research that is centred towards floods since majority of the research that have been done in the area pertains to debris flow and landslides. There is therefore, the need for a study that incorporates different flood scenarios with perception of the people at risk in Barcelonnette.

Results from the survey showed that while few of the respondents were directly affected by a flood event, majority of them were aware of the possibility of a flood occurring in Barcelonnette.

While the Municipality is ardent at implementing permanent structural measures, it simply cannot afford the exuberant amount of money that the project would cost especially in an economy marred by recession. Private organizations should therefore provide funding for the plans that could improve the mitigation measures in the area.

4 Conclusions

The paper presents a critical review of structural measures that were taken to cope with floods in some cities along the Danube, such as Vienna, Bratislava, Belgrade, and Barcelonnette area along the Ubaye River. These cities have also been taken as case studies within the KULTURisk project. Based on the review of the structural measures in each particular case study, the following general conclusions can be drawn:

1. Because flood defences can be very costly to design, construct, and maintain, the flood control projects are in general very expensive and take years to complete. In the cities of Vienna and Belgrade the construction of flood-protection system started in 1970s, but still has not been finished. Because local communities usually can not afford the great amount of money the significant investment by governments would be required.
2. The level of flood-protection in the city of Vienna is assured against approximately 10.000-year flood. On the other hand, in the cities Bratislava and Belgrade, the level of this protection is assured against 1000-yr flood.
3. Analysing the flood defense system measures in the case studies, it can be concluded that even with significant investment, flood risk can be reduced but not completely eliminated. Thus, almost in all case studies further flood mitigation measures will still be needed to address this residual risk.

4. For sufficient, appropriate, and successful flood protection along the international rivers, a good transboundary cooperation is indispensable. This depends above all on understanding and respecting the problems and needs of transboundary partners as well as the causes of these problems with respect to natural and social processes. For progress to occur, common goals and agreed strategies are needed, as well as in some cases, compensation mechanisms to balance advantages and burdens. These can be only reached if the partners get to know each other by working frequently together and have shared access to all relevant information, thus creating the necessary level of trust.
5. In the future, the concept of the flood defence system will have to be based on modern world trends, which are to be introduced respecting the current conditions of the system and economic possibilities of the society.
6. As flood safety cannot be reached in most vulnerable areas with the help of structural means only, further flood risk reduction via non-structural measures is usually indispensable (Kundzewicz, 2002a,b), and a site-specific mix of structural and non-structural measures seems to be a proper solution.

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Fig. 3. The Danube Island; (http://www.viennaresidence.com/files/800px-Wiener_Donaubruecken.JPG).

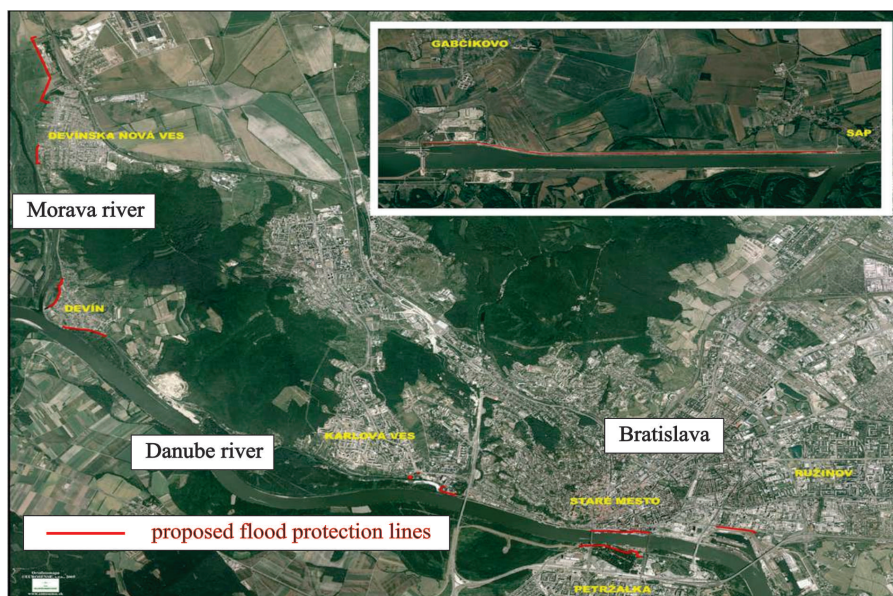


Fig. 4. Proposed flood protection lines in the city of Bratislava and its neighbourhoods.



Fig. 5. Various structural flood protection measures in the city of Bratislava; **(a)** concrete wall, **(b)** underground sealing wall, **(c)** reinforced concrete wall, **(d)** mobile flood wall.

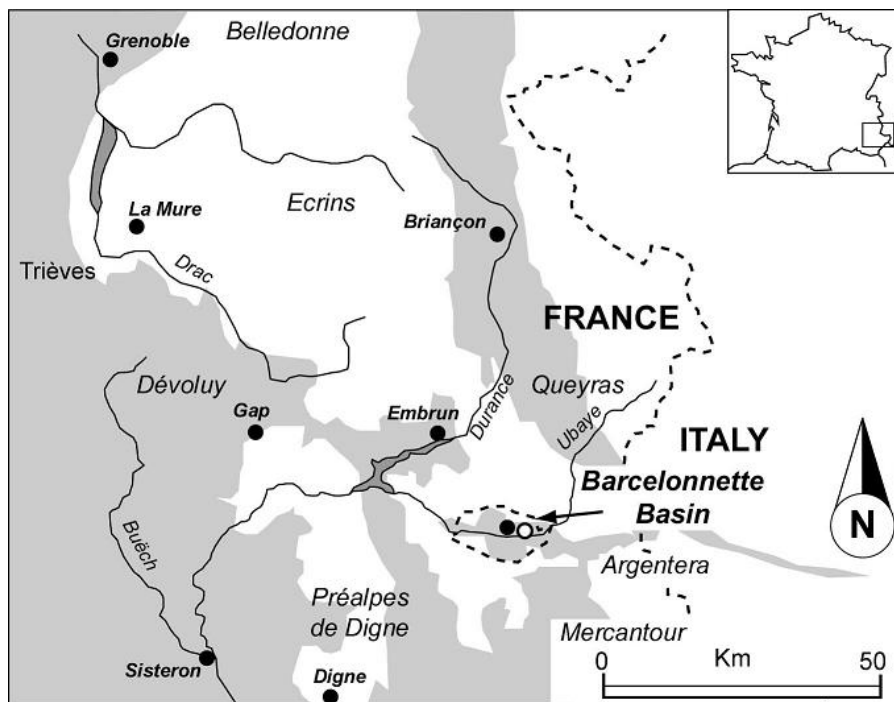


Fig. 6. The location of the Barcelonnette basin; source <http://www.unicaen.fr/mountainrisks/spip/spip.php?article47> and (Flageollet et al., 1999).

