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Public participation in recovery after earthquakes in Friuli (NE Italy) and the Upper Soča Valley (NW Slovenia) in 1976, 1998, and 2004

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Abstract

The article deals with public participation in recovery after earthquakes in the border region of Friuli (NE Italy) and the Upper Soča Valley (NW Slovenia) in 1976 (magnitude 6.4, 6 May; magnitude 6.1, 15 September), 1998 (magnitude 6.0, 12 April), and 2004 (magnitude 4.9, 7 July). It highlights the differences in the concepts of the post-earthquake recovery, taking into consideration the different political systems between the two countries (capitalist Italy vs. communist Slovenia in 1976) and changes in recovery after the change of political system in Slovenia (communist Slovenia in 1976 vs. capitalist Slovenia in 1998 and 2004).

1 Introduction

The wider area along the border between Friuli, Italy, and the Soča Valley, Slovenia, is known for major earthquakes (e.g., with a magnitude exceeding 5.0: these include a 5.3 magnitude earthquake in 1279, 6.5 in 1348, 7.0 to 7.2 in 1511, 6.2 in 1690, 5.6 in 1788, and 5.4 in 1857; Vidrih, 2008). This article discusses the most recent “major” earthquakes in this area.

The 1976 earthquakes with magnitudes of 6.4 (6 May) and 6.1 (15 September), or an intensity between IX and X and between VIII and IX on the European Macroseismic Scale (EMS), with an epicenter in the Venzone area in Italy claimed 939 lives, and 157 000 people lost their homes (Geipel 1982). There were no deaths in Slovenia, but 12 000 buildings were damaged and 13 000 people were left homeless (Orožen Adamič, 1980).

The 1998 earthquake (12 April, the “Easter Earthquake”) with an epicenter in the Krn Mountains in Slovenia had a magnitude of 6 and an intensity between VII and VIII on the EMS-98 scale (Gosar et al., 1999; Ušeničnik, 1999). Approximately 4000 structures were damaged in Slovenia.

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Table 1. Selected cases (Fig. 2; Pipán, 2011a).

Case study (settlement)	Country	Year of earthquake	Political system	Basic features of recovery
Venzone	Italy	1976	Capitalism	A low-lying settlement along the main road affected in the 1976 earthquakes. As a cultural monument of national importance, the historical center inside the city walls was renovated as a model example of cultural heritage protection. It is the seat of the Municipality of Venzone.
Portis	Italy	1976	Capitalism	A small low-lying settlement along the main road in the Municipality of Venzone affected in the 1976 earthquakes. Due to the risk posed by a rockfall triggered by the earthquake, the settlement was rebuilt at another location.
Oseacco	Italy	1976	Capitalism	A settlement in the remote hilly border Municipality of Resia with a Slovenian ethnic minority. It was the most severely affected settlement in this municipality in the 1976 earthquakes. In terms of the post-earthquake recovery approach, its recovery differs from that in other settlements in the municipality.
Breginj	Slovenia	1976	Communism	A remote, hilly border settlement that was so severely damaged in the 1976 earthquakes that it was rebuilt at a new location. Through this, valuable architectural cultural heritage was destroyed.
Drežniške Ravne	Slovenia	1998	Capitalism	A small remote hilly settlement in the Municipality of Kobarid, in which nearly all the buildings were damaged in the 1998 earthquake. The Municipality of Kobarid adopted a special regulatory plan that envisaged the comprehensive renovation of the settlement.
Čezsoča	Slovenia	1998, 2004	Capitalism	A small settlement in the Municipality of Bovec, not far from the municipal seat, which was severely damaged by the 1998 and 2004 earthquakes. In the 2004 earthquake, buildings were also damaged that had already been renovated after the 1998 earthquake.

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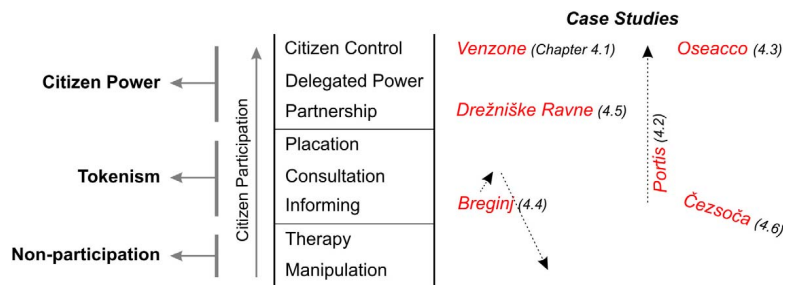


Fig. 1. Arnstein's Ladder of Citizen Participation (Arnstein, 1969, 2009) and the ranking of the settlement recovery studied.

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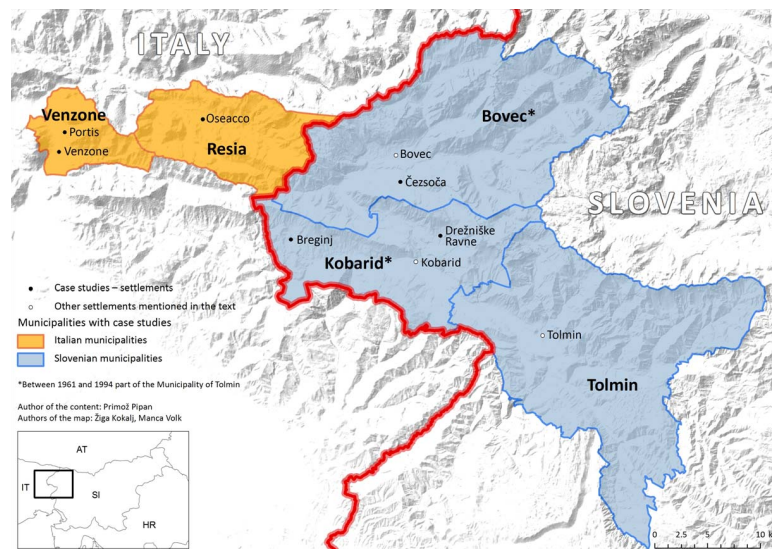


Fig. 2. Study area with selected settlements.

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Fig. 3. Markings based on which parts of the buildings were reconstructed after the two earthquakes are still visible on many buildings in the old town of Venzone (photo: Primož Pipan).

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Fig. 4. Portis after the September 1976 earthquake. Rockfalls, which were the main reason for relocating the settlement, can be seen in the background (Archive of Ezio Gollino).

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Fig. 5. Relocation of Portis following the 1976 earthquakes.

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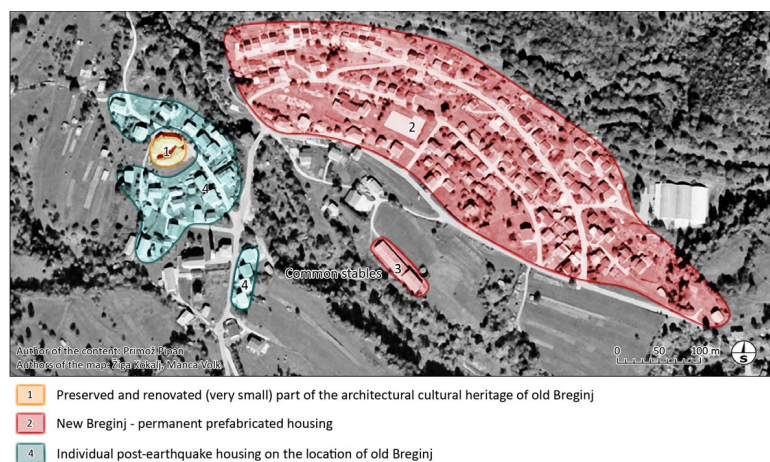


Fig. 6. The old and new Breginj. Only a tiny part of the former architectural heritage has been preserved in the old Breginj. It is surrounded by individual houses that were built after the earthquake. Cookie-cutter prefabricated houses are typical of the new Breginj.

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Fig. 7. Damage to buildings in Drežniške Ravne after the 1998 earthquake (photo: Matija Zorn).

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Fig. 8. Damage to buildings in Čezsoča after the 2004 earthquake (photo: Matija Zorn).

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Fig. 9. New house build in Čezsoča after the 2004 earthquake (photo: Primož Pipan).