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# Community-driven natural hazard and physical vulnerability assessment in a disaster-prone urban neighborhood

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Abstract. Effectively reducing the risk of disasters in urban neighbourhoods is a key policy priority, which is becoming more pressing due to climate change. However, disaster risk reduction and climate adaptation efforts are often hampered by data gaps regarding the physical vulnerability and local impacts of hazards at the neighbourhood level. These gaps are particularly pronounced for informal settlements and marginalized communities of cities in the Global South, which are frequently invisible in official hazard and risk maps. Community-generated data and participatory methods are promising approaches to address these gaps, but there is a lack of guidelines and empirical examples of effective integration of communities into vulnerability assessment. This study presents the co-production of a physical vulnerability assessment framework, between academia, practitioners, and community researchers, using an iterative and easily replicable methodology. Working with community researchers from the self-constructed community El Pacífico in Medellín (Colombia), we developed a hazard perception exercise based on vulnerability indicators and produced hazard perception and physical vulnerability usable maps. We show how this work was able to refine the spatial scale of the hazard maps available for the neighbourhood, going bevond the city planning tools and enabling a building-scale vulnerability assessment that is valuable not only to support community decision-making and planning but also to advocate for public interventions towards reducing disaster risks.

#### 1 Introduction

The United Nations Agency for Disaster Risk Reduction defines vulnerability as the conditions shaped by physical, social, economic, and environmental factors or processes that heighten the susceptibility of an individual, a community, an asset, or system to the impacts of hazards (UNDRR, 2017). Fast-growing cities around the developing world show the relationship between deprivation and vulnerability (Kabiru et al., 2023; Jankowska et al., 2011), the rapid growth of urban settlements with precarious infrastructure and without access to basic services presents a major challenge to disaster risk management in most Latin American cities. These communities tend to face higher vulnerability factors (Abunyewah et al., 2018; Williams et al., 2019) which adds to the fact that they are located within areas highly susceptible to disasters. The impact of catastrophic events triggered by natural hazards and climate change are largely determined by the settlements' exposure and vulnerability (Handmer et al., 2012; Bello et al., 2021).

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Effectively reducing the risk of disasters in these urban deprived neighborhoods is a key policy priority for many countries in the global South (Ulbrich et al., 2023; UN-DRR, 2022), and is becoming more pressing due to climate change around the globe (Khan et al., 2022). The effort is hampered by governance gaps regarding hazard susceptibility and physical vulnerability of these urban neighborhoods which limits the establishment of effective disaster risk reduction (Sachs et al., 2021). For example, current official hazard maps from institutional disaster risk and land use planning in Medellín, Colombia, do not have a sufficiently high resolution to capture all neighborhoods and to fully represent communities' risks (Municipio de Medellín, 2014). As with many other locations, this data inequality is strongly associated with social inequality; i.e., there is less, lowerquality data available for the most deprived and impoverished urban areas. Compounding this, these areas tend to be the locations that are most exposed to natural hazards (Porto de Albuquerque et al., 2023).

The generation of data by citizens and communities is considered an effective mechanism to fill the data and knowledge gaps regarding urban development challenges and environmental change impacts (e.g., de Sherbinin et al., 2021; Fraisl et al., 2022). However, integrating community-generated data into methods for assessing the local vulnerability conditions and hazard impacts requires careful investigation, curation, and validation. Physical vulnerability can be quantitatively and qualitatively assessed in a range of ways, such as: (1) Developing fragility or damage curves that provide the conditional probability that a given building will reach or exceed a certain level of damage severity as a function of the hazard intensity (Peduto et al., 2017; Menoni, 2006). (2) Damage matrices, which link observed damage to specific levels of hazard intensity (Menoni, 2006). (3) Hazard indicators which reflect the hazard and vulnerability of individual buildings. Indicators are calculated by standardizing any quantitative data, ranking criteria, applying a weighting factor, and then summing all components (Papathoma and Dominey-Howes, 2003; Dominey-Howes et al., 2010; Dall'Osso et al., 2010; Kappes et al., 2012; Khan et al., 2019; Kassem et al., 2021).

All those methods have shortcomings when used in datascarce contexts like the ones in the urban/rural border of Medellín where hazard information lacks detail, the interaction between the hazards and the buildings is difficult to model, and/or there is no geolocation or geoinformation available. One approach is to use community-generated data (Sekajugo et al., 2022; Hicks et al., 2019; Ferri et al., 2020) to overcome these issues and provide detailed information for the physical vulnerability analysis. However, there is a lack of guidelines for co-producing indicators incorporating community goals, community information, and a feedback process where community researchers play a key role in the physical vulnerability analysis.

To address this knowledge gap, we propose a method for enhancing the indicators approach to incorporate community goals, community information, and a feedback process where community researchers play a key role in the physical vulnerability analysis. We introduce a co-created approach to assess the physical vulnerability of the community to three distinct hazards: landslides, floods, and rockfalls. This approach bridges the gap between current official hazard assessments, which often lack specificity and context, and the community needs through co-designing the methodology for data creation with the community. Additionally, we show how this approach contributed to strengthening the community's capacity to identify precautionary actions for reducing and managing risks effectively. The results presented in this article are one of the outcomes of the URBE Latam project (https://gtr.ukri.org/projects?ref=ES%2FT003294%2F1, last access: 5 September 2025), which aimed to bridge the gap between sustainable development and equitable resilience. URBE Latam employed a transdisciplinary research approach to empower residents in disaster-prone urban poor neighborhoods.

This study focuses on work developed with the El Pacífico community, located on the urban-rural border of Medellín, Colombia (Fig. 1). In this study, we worked with the community to (i) increase the resolution of the existing landslide hazard map; (ii) create a community hazard assessment for flood, rockfall, and landslide; (iii) perform a community building survey and code for building type, quality, etc.; (iv) generate a physical vulnerability assessment for the individual hazards – landslide, flood, and rockfall. These project goals were informed by the community's objectives to understand their physical vulnerability to improve their reduction risk management strategies (Rivera Flórez et al., 2020) and, to negotiate with local authorities to keep inhabiting their socially constructed territory, which despite its risk conditions, they deem worthy of inhabiting.

# 2 Study location and Methods

# 2.1 Study Location

El Pacífico is a self-built neighborhood located in the city of Medellín central-western urban-rural border (Figs. 1 and 2). Medellín is situated inside the narrow Aburrá Valley within the central Andes mountain range in Colombia (Fig. 1). It is part of a conurbation of 10 municipalities known as the Aburrá Valley Metropolitan Area (https://www.metropol.gov.co/, last access: 5 September 2025). El Pacífico covers an area of approximately 12 000 m². This community, with around 780 inhabitants living in 184 buildings is located in a high-risk area and is highly susceptible to natural hazards such as landslides and flooding due to its location on steep slopes, downhill from areas of active deforestation (Municipio de Medellín, 2014).

Construction of the neighborhood began in the mid-1990s as a consequence of displacement caused by Colombia's armed conflict displacement. This conflict generated a migration influx into major cities, where the lack of institutional support and the inability of those displaced to return to the countryside led people to seek and build shelter on the uninhabited slopes of the city. These settlements, located outside the historical city boundaries, were constructed on steeper, more marginal land (Comisión de la Verdad, 2022; Pérez Fonseca, 2018) making them more vulnerable to natural hazards. As a result, these areas have accounted for an overwhelming number of fatalities (more than 1400 in the last 100 years due to landslides alone) and significant economic losses (Rivera Flórez et al., 2020).

By 2010, the neighborhood had approximately 780 inhabitants, distributed across 184 houses (according to community leaders). Due to the continuous hazard imposed by hydrometeorological events such as floods or landslides, both the community and local authorities have focused on reducing the impacts of disasters in the area. Community leaders now have an advanced understanding of methods for risk reduction and risk management (Rivera Flórez et al., 2020).

### 2.2 Geological and Hydro-meteorological hazards

Due to the climatic and meteorological conditions in Medellín, areas like El Pacífico are highly susceptible to landslides, rockfalls, debris flows, and flash floods (Poveda, 2004; Poveda et al., 2025; Mejía et al., 2021; Aristizabal et al., 2022; Builes-Jaramillo et al., 2022; Salas et al., 2022) (https: //www.desinventar.net, last access: 5 September 2025). According to the Department of Disaster Risk Management of Medellín (DAGRD, for its Spanish acronym), the city experienced more than 1650 landslides between 1930 and 2019. From 2004 to 2021, DAGRD responded to 35 827 natural hazard events. In the Aburrá Valley Metropolitan Area, there is evidence of critical rainfall, and rainfall accumulation indices over periods of 1 to 15 d triggering landslides (Guerrero and Aristizabal Giraldo, 2019). These conditions are exacerbated by the nature of the buildings in poorer areas, which are often located in more marginal, high-risk zones. Therefore, understanding the physical vulnerability factors that influence the risk to the population is essential for providing insights and resources for disaster risk management.

Catastrophic events have been part of El Pacífico's collective memory since its early settlement. Between 2000 and 2001, early in the community's development, they were exposed to both, rockfall and a flash flood from La Rafita Creek (Fig. 1), with the flood impacting several homes. From 2012 to 2017, there were several rockfall events, though they fortunately caused no harm to people. However, in 2020, a flash flood from La Rafita Creek destroyed seven homes, caused partial damage to three more, and resulted in eviction orders from the municipality for over 52 dwellings. Figure 3 shows

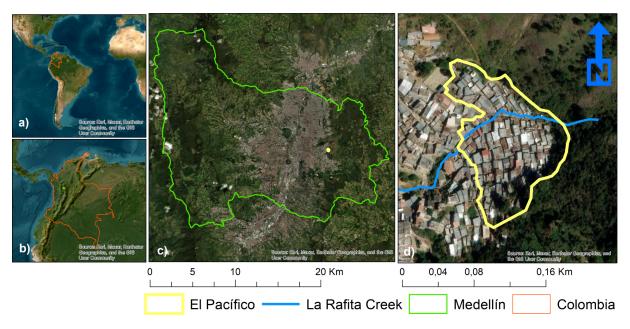
photographs taken by the community during the 2021 flash flood event in the neighborhood.

# 2.3 Method for the development of participatory vulnerability assessment

In the case of El Pacífico much of the information regarding the engineering of buildings and the hazard intensity and frequency was unavailable. Instead, the primary data source was the community's knowledge of the hazards they are exposed to and their impacts. With this in mind, we developed a participatory methodology to assess community vulnerability to hazards. Developing community risk assessments is a technique that is commonly employed by NGOs and community-based organizations, especially within the field of climate change adaptation (van Aalst et al., 2008), where it is recognized that bottom-up approaches can be more impactful than top-down policies. Previous studies have highlighted the need for community members to be embedded in the coproduction and co-synthesis of knowledge so that learning from the processes can be beneficial to both researchers and community members (Fazey et al., 2010; Xu et al., 2025; Ahmed, 2025). Developing qualitative indicators with community members in an iterative process with researchers to ensure that they are maximally accurate, reliable, and sensitive is therefore highly beneficial (Reed et al., 2006).

Employing a participatory approach to integrate interdisciplinary knowledge ensures that the maps or particular outcomes from the process represent a tool useful according to the needs of the end users and also increases the acceptance of the resulting vulnerability indicators (de Brito et al., 2018). This ensures that the end users (the community of El Pacífico) are confident in using the outputs from this study to advocate for themselves and are fully aware of the inherent uncertainties of the data sets before they rely on them for decision-making purposes. We use this approach to create physical vulnerability assessments for a range of hazards (flood, landslide, rockfall) for the community of El Pacífico.

For the purposes of this work, we consider a "hazard" to be a natural process such as flooding, landslides, and rockfalls which may or may not be exacerbated by anthropogenic actions. When assessing "exposure" we primarily consider the location of buildings, and when considering vulnerability we determine any preexisting characteristics of the buildings in the community (Cardona, 2011; Lavell et al., 2012) that may make them more or less susceptible to hazards. By independently assessing these different factors we can assess the physical vulnerability of the community. The project team brought together community researchers with long-standing experience collaborating with academic partners, researchers from local universities, geologists from the British Geological Survey, and researchers from the University of Glasgow. This diverse and interdisciplinary collaboration was developed within the framework of the URBE-Latam project, funded by UKRI



**Figure 1.** Location of El Pacífico. (a) Location of Colombia and Medellín in the context of South America. (b) Location of Medellín in the central Andean mountains of Colombia. (c) Location of El Pacífico en the eastern slopes of Medellín. (d) Location of El Pacífico in the urban-rural border of the city. Maps were created using ArcGIS software by Esri. Basemap by: Esri, Maxar, Earthstar Geographics, and the GIS User Community.



Figure 2. (left) View of Medellín from El Pacífico. (right) Stairs inside the neighborhood with yellow footprints are made as community-made evacuation routes. Photos: Alejandro Builes-Jaramillo.

(https://gtr.ukri.org/projects?ref=ES%2FT003294%2F1, last access: 5 September 2025), highlighting the integration of local knowledge and scientific expertise.

The main objective of this study is to establish the physical vulnerability of the community to three types of risks (rock falls, landslides, flash floods) in an urban self-build settlement in the city of Medellín. This is based on the coconstruction and analysis of historical information of events and community perception of risk, to generate useful hazard information with an adequate spatial scale and a detailed buildings dataset. This approach is described below. The methodology for assessing the physical vulnerability of

a community based on physical vulnerability indicators and community-generated data is formed of three stages (Fig. 4), namely: Project scoping, Data collection, and Data validation and modeling. In the following sections we will present the result of co-constructing and iterating the methodology with the community researchers. Our advise for those who will replicate this process is to assess the particular needs of each community and reinterpret the approach we are showing next.



Figure 3. Pictures from the 2020 La Rafita Creek Flash flood event in El Pacífico. (a) cleaning process of mud and debris by the community. (b) household affected by the flood. (c) Upper part of the neighborhood after the flash flood. (d) mud in the lower portion of the neighborhood. Photos: Junta de Acción Comunal El Pacífico.

#### 3 Results

## 3.1 Project scoping

In creating the methodology for generating the physical vulnerability assessment we focus on three main areas: a review of previous methods, the derivation of appropriate vulnerbaility factors and iterative community engagement. El Pacífico is a close-knit community that has a well-organized structure. They have previously conducted risk assessments and have particularly engaged with risk studies. Indeed, this project recognises the importance of key figures as community researchers. This was essential for ensuring equitable community engagement in the project whose outputs are a collaborative effort between all stakeholders involved.

# 3.1.1 Community Engagement

El Pacífico has been actively engaged in research since 2016 when they collaborated with researchers from Colegio Mayor de Antioquia (Colmayor) to conduct a community census to establish a baseline for the provision of public services in households within the neighborhood (Agencia IPC, 2016). Later, they participated in a community risk reduction program and helped define risk scenarios to create a community action plan (Grupo de Investigación Ambiente Hábitat y Sostenibilidad et al., 2019). As a consequence of this, the community already identified their needs with respect to knowledge gaps. They were specifically focused on the risk posed to the community by floods, landslides and rockfalls and that this information was required at the household/building scale. Therefore, we determined that data collection would need to focus on a building survey and records

of past hazard events, both conducted by the community researchers and iterated with key community members.

# 3.1.2 Literature review & Derive vulnerability factors for assessment

Before conducting the building survey it was essential to define relevant vulnerability factors that would form the basis of our analysis. We therefore conducted a literature review (Kappes et al., 2012; Silva and Pereira, 2014; Papathoma-Köhle et al., 2017; Singh et al., 2019; Pereira et al., 2020; Rodríguez-Gaviria et al., 2019) to identify the appropriate variables. These focused on criteria that would change the vulnerability of a building to damage by the three different hazards that are the focus of this study. For example, a building made of concrete will likely have a lower vulnerability to landslide events than a building made of wood. These vulnerability factors were iterated with the community to ensure that they fully captured their areas of interest (Table 1).

# 3.2 Data Collection

As part of the wider URBE Latam project an overarching household survey was conducted (Fig. 5). The community in El Pacífico is not represented in the official census of the area so collecting this data is important to ensure representation of their needs. As this survey was already planned we were able to add additional criteria that represented the information required for the physical vulnerability assessment (Table 1).

| Indicator              | Hazard                           | Potential Values  |
|------------------------|----------------------------------|---|
| Building material      | Landslide, Flash flood, Rockfall | Brick<br>Concrete block<br>Wood, Bamboo<br>Mixed materials<br>Other   |
| Number of floors       | Landslide, Flash flood, Rockfall | 1<br>2<br>3   |
| Building reinforcement | Landslide, Flash flood, Rockfall | Yes/No  |
| Roof structure         | Rockfall                         | Clay tile<br>Zinc tile<br>Asbestos tile<br>Concrete slab<br>Wood roof |
| Floor material         | Landslide, Flash flood, Rockfall | Marble Porcelain tile Concrete Wood Dirt                              |
| Distance to the slope  | Landslide, Flash flood, Rockfall | Distance (m)  |

**Table 1.** Physical Vulnerability Indicators defined with the community and the literature review.

# 3.2.1 Household survey

The survey was co-created with the community and had five main sections: (i) consent, (ii) general information of the household (telephone, address, sector), (iii) family info (for the use of the community census), (iv) household information (5 first rows of Table 1) and, (v) information of previous events (the document is included as Appendix A1). The survey was undertaken with a geographical disaggregation of the neighborhood in four sectors following the proposal of the community researchers (Fig. 6). The research team, including engineers from the local Universities, along with the community researchers undertook the neighborhood collection of the data (Table 1) and took pictures of each one of the surveyed buildings. As a household identifier, we used the provisional number given by the utility company, called "interior", which is used as an address for the billing of electricity, water, gas, and/or internet, as the neighborhood does not have official addresses. Due to COVID-19 restrictions, the survey was done after the most strict phase of confinement ended, the consent included permission to take pictures of each household, and all the data was uploaded to an online repository where it was cleaned and classified.

#### 3.2.2 Data review and ranking

Once uploaded to the online repository the data collected from the household survey was reviewed trough online meetings with engineers from the local universities, geologists

from the BGS in the UK and the community researchers, to ensure that the data met a minimum standard. This included reviewing whether answers from the survey matched photographs taken, to limit any bias the inhabitants may have regarding their households or limited knowledge of materials as well as the quality and completeness of each one of the entries. Pictures were analyzed visually and a numerical score for each indicator was awarded for a range of potential values (Table 1). The survey managed to collect data from 120 buildings in total (out of approximately 270 buildings in the neighborhood), with each building scored for each hazard for 6 criteria in Table 1. Weighting factors were defined to reflect the vulnerability of a particular criteria to a particular hazard. For example, how the impact of a landslide might be dictated by the construction materials of a building, with wood being less resilient to withstanding landslides than brick. These weights were defined by reviewing literature from similar studies (Kappes et al., 2012), and then were reviewed by the in-country partners to ensure that they were appropriate, given their knowledge of the communitybuilding practices (Table 2). In this sense, there were several interactions with the community to guarantee data quality. Creating a dynamic data collection strategy where the quality of data collection per building was independently validated.

**Table 2.** Weights of indicators. In bold there is the relative weight of each indicator within each hazard.

| Building material  | Indicator                       | Category        |           | Hazard      |          |
|--|---------------------------------|-----------------|-----------|-------------|----------|
| Brick   Nixed Materials   Ni   |                                 |                 | Landslide | Flash flood | Rockfall |
| Mixed Materials   0.8   0.6   0.6   0.6   Wood   1   1   1   1   1   1   1   1   1   | Building material               |                 | 0.25      | 0.15        | 0.1      |
| Building Condition         Cood (O.2) (O.3) (O                                 |                                 | Brick           | 0.5       | 0.5         | 0.4      |
| Building Condition         Good 0.2 0.3 0.3 0.3 0.5 0.5 0.5 0.5 0.5 0.5 0.5 0.5 0.5 0.5  |                                 | Mixed Materials | 0.8       | 0.6         | 0.6      |
| Good   0.2   0.3   0.3   0.5   |                                 | Wood            | 1         | 1           | 1        |
| Acceptable   0.5   0.5   0.5   0.5   Poor   0.8   0.7   0.7   0.7  | Building Condition              |                 | 0.25      | 0.2         | 0.1      |
| Building reinforcement         Poor         0.8         0.7         0.7           Building reinforcement         Yes (0.3) (0.3) (0.2) (0.3) (0.3) (0.8)   |                                 | Good            | 0.2       | 0.3         | 0.3      |
| Building reinforcement   Yes   0.3   0.2   0.3   No   0.8   0.7   0.8  |                                 | Acceptable      | 0.5       | 0.5         |          |
| Yes   No   0.8   0.7   0.8   No   0.8   No   0.8   0.9   0.9   No   0.5   0   |                                 | Poor            | 0.8       | 0.7         | 0.7      |
| Number of floors         No         0.8         0.7         0.8           Number of floors         1         2         0.3         0.3         0.3         0.3         0.3         0.3         0.3         0.3         0.3         0.8         0.9         0.7         0.5         0.5<  | Building reinforcement          |                 | 0.15      |             |          |
| Number of floors   |                                 | Yes             | 0.3       | 0.2         | 0.3      |
| 1  |                                 | No              | 0.8       | 0.7         | 0.8      |
| Roof Material  | Number of floors                |                 | 0.05      | 0.3         | 0.05     |
| Roof Material  |                                 | 1               | 1         | 1           | 1        |
| Roof Material  |                                 | 2               | 0.5       | 0.5         | 0.5      |
| Asbestos Tile  |                                 | 3               | 0.3       | 0.3         | 0.3      |
| Zinc   | Roof Material                   |                 | _         | _           | 0.3      |
| Concrete         -         -         0.2           Roof Condition         -         -         0.15           Good         -         -         0.2           Acceptable         -         -         0.5           Deficient         -         -         0.7           Number of rows from the slope         1         1         1         1         1           2         0.7         0.9         0.7         0.9         0.7         0.9         0.7           3+         0.5         0.6         0.3         0.1         -         -         0.1         -           Number of rows from the channel         -         0.1         -         -         0.1         -           1         -         1         -         1         -         -         0.1         -           2         -         0.7         0.9         0.7         -         -         0.1         -  |                                 | Asbestos Tile   | _         | _           | 0.8      |
| Roof Condition   |                                 | Zinc            | _         | _           | 0.8      |
| Good Acceptable Deficient         -         -         -         0.2 0.5 0.5           Number of rows from the slope         0.3         0.1         0.25           1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1   |                                 | Concrete        | _         | _           | 0.2      |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | Roof Condition                  |                 | _         | _           | 0.15     |
| Deficient         -         -         0.7           Number of rows from the slope         0.3         0.1         0.25           1         1         1         1           2         0.7         0.9         0.7           3+         0.5         0.6         0.3           Number of rows from the channel         -         0.1         -           1         -         1         -           2         -         0.7         -  |                                 |                 | _         | _           | 0.2      |
| Number of rows from the slope  1 1 1 1 1 1 1 1 1 2 0.7 0.9 0.7 0.9 0.7 0.9 0.7 0.5 0.6 0.3  Number of rows from the channel  - 0.1 - 1 - 1 - 1 - 2 0.7 - 0.7 |                                 |                 | _         | _           | 0.5      |
| $ \begin{array}{cccccccccccccccccccccccccccccccccccc$  |                                 | Deficient       | _         | _           | 0.7      |
| $ \begin{array}{c ccccccccccccccccccccccccccccccccccc$   | Number of rows from the slope   |                 | 0.3       | 0.1         | 0.25     |
| Number of rows from the channel     -     0.5     0.6     0.3       1     -     1     -       2     -     0.7     -  |                                 | 1               | 1         | 1           |          |
| Number of rows from the channel  |                                 | 2               |           | 0.9         |          |
| 1 - 1 -<br>2 - 0.7 -   |                                 | 3+              | 0.5       | 0.6         | 0.3      |
| 2 – 0.7 –  | Number of rows from the channel |                 |           | 0.1         | _        |
|  |                                 |                 | _         | 1           | _        |
| 3+ - 0.6 -   |                                 | 2               | _         | 0.7         | _        |
|  |                                 | 3+              | _         | 0.6         | _        |

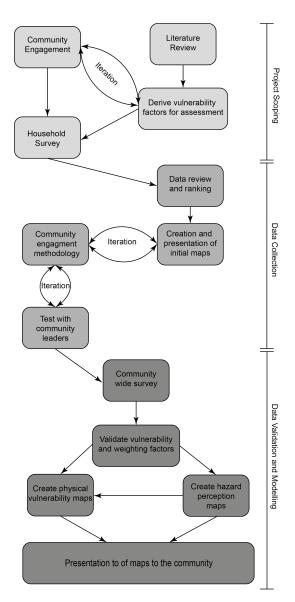
### 3.2.3 Creation of maps

Once the data repository was created a first set of maps was produced. This process consisted of giving a color code to each building in the survey according to its state (Fig. 6): (i) complete survey with picture (green), complete survey without picture (red), incomplete survey with picture (blue), mismatch information between survey and picture (yellow) and abandoned household (magenta). The community researchers each took responsibility of data collection in specific zones of El Pacífico, the areas of which are described in Fig. 6. Complete surveys with households on the map with pictures were reviewed by a team of civil engineers and geologists to confirm the information given by the household dwellers. For those surveys without pictures and mismatched information (yellow and red), data collection was iterated

with the community. This phase of data collection integrates the community knowledge and completes the database needed for the physical vulnerability assessment. Figure 5 shows how the research team conducted the onsite data collection.

# 3.2.4 Community engagement methodology

To facilitate cross-disciplinary discussion between different stakeholders and specialists involved in data collection, we developed a prescriptive protocol of what information the community engagement activities should attempt to capture. Within this framework, we endeavored to clearly define the objectives, aims, tools, and data that were required from each component of the community survey. The overarching objective of this community engagement activity and the protocol



**Figure 4.** Stages of the methodological workflow for the co-construction of physical vulnerability maps for the El Pacífico community.

we developed was to enable dialogue with the community and therefore promote greater understanding of the risk of natural hazards. In consultation with community researchers, we decided to produce a booklet for participants to work through. The workbook began with an update of the URBE-Latam project status, an introduction to the workbook and what we hoped to use the data for, and a request for consent to use the data in further studies. The protocol and therefore the booklet were split into 4 distinct sections: Part 1: Hazards, Part 2: Exposure, Part 3: Hazard Interventions, and Part 4: Vulnerability.

# 3.2.5 Test with community researchers

To ensure that the protocol would function was expected we asked the community researchers to beta test the first version. Community researchers then gave feedback, which focused mainly on simplifying technical language and the order of questions/sections. The primary concern raised in this session was that there would need to be technical team members involved in the dissemination of the survey in case explanations were needed during the engagement.

### 3.3 Data Validation and Modelling

The community-wide survey was completed with community researchers and inhabitants of the neigborhood using the following protocol:

Part 1: Hazard - This section aimed to understand if current hazard assessments for the area align with the community's perception of hazards. The existing hazard assessment that covers El Pacífico was created for the city of Medellin and as such does not include the fine detail that members of this community can provide. For this task, the hazards addressed were pre-selected based on previous interaction with community researchers. In the case of El Pacífico, this included: Flood, Torrential Avenues (a local term for a hyperconcentrated flood event), Landslides, and Rockfalls. Each of these hazards was defined in the workbooks, and example pictures were provided so that there was no confusion with terminology. The community members were also provided with multiple blank base maps of the settlement, and were asked to draw polygons that they felt defined the likely extent of these hazards.

For each hazard, participants were asked to consider whether they felt that the community ever experienced these events and if so they were asked to identify areas of high, medium, and low risk. To facilitate this segregation of the hazard they were asked to define areas where they have ever known of a hazard occurring, and then with a different color, identify areas where the same hazard occurs regularly i.e. yearly. From this description, we interpret areas that are identified as being frequently exposed to a hazard as highhazard areas, areas that have ever been exposed to a hazard as medium-hazard areas and the areas that were identified as never having suffered from a hazard as low hazard areas. This is, of course, a simplified characterization of the hazard and perhaps underestimates the impact of low frequency, high magnitude events but to translate the community knowledge we felt that this approach captures some granularity in the characterization of hazard that would otherwise be missing. For larger events that would likely impact the entire community, the existing lower-resolution hazard maps communicate the overall hazard potential.

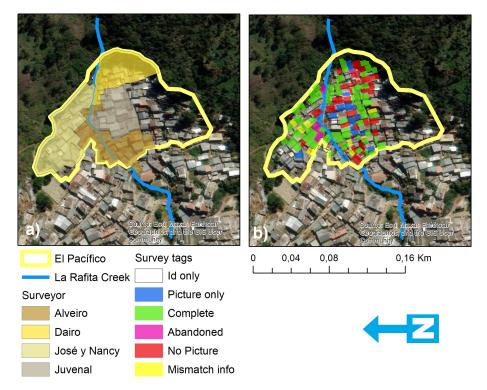
Finally, participants were asked if they had experience with these types of hazard events and to identify on the map the location of these events and record any damage that was







Figure 5. Data collection during the household survey (left) one-story household. (center) three-story household. (right) one-story household. Photos: Urbe-Latam survey team.



**Figure 6. (a)** Survey sector defined by the community researchers. **(b)** Stages of quality control of the household survey dataset. Maps were created using ArcGIS software by Esri. Basemap by: Esri, Maxar, Earthstar Geographics, and the GIS User Community.

associated. Participants were then asked questions related to the frequency of these hazards relative to each other as well as the likely impact of each hazard relative to each other. Here, we wanted to explore community perception of the frequency magnitude relationships of these hazards, which gives us more information for tuning the weighting factor for each relative vulnerability map. To capture this information participants were asked to rank hazards relative to each other for frequency and potential damage, they were also asked to explain their reasoning for the final ranking.

Part 2: Exposure of significant collective infrastructure – This section of the community engagement aimed to increase our understanding of the key infrastructure that the community may: (a) use as a service, (b) use as a point of congregation, (c) be dependent upon for social/physical/cultural or

religious welfare. Whilst the outcome of this exercise will not play a part in the computation of the final model, it will help to correlate high-vulnerability buildings and areas that intersect with the community's other needs. From here the community can make decisions about whether they wish to re-locate any of these key services.

For this section of the community engagement, the participants were given a fresh, blank paper map of the community and asked: Which buildings are most important to the community as a whole? Why is this? Locate the buildings on your map and annotate the function (i.e. school, shop, church, etc). Are there other physical assets/spaces within the community that you regard as important? Locate these on the map and describe their function and value. This prompted discussion of how hazards may generate a negative social impact and

what services or social interactions would be restricted as a consequence of this disruption.

Part 3: Ideas for hazard interventions – In this section we assess the community awareness of processes that increase or decrease the hazard potential of landslides, floods, and rockfalls. Is there a clear understanding for example, that decreased infiltration will lead to a faster flash flood responses or that deforestation on slopes above the community is likely to increase the landslide potential? Understanding the community's view of these processes strengthens their capacity to perform mitigation interventions. Their increased awareness will also enable them to fully advocate their key priorities to local policymakers.

This section of the community engagement was recorded as a discussion where facilitators encouraged attendees to discuss whether there were any processes or practices that they felt might make hazards better or worse within their community. They were also encouraged to review the outputs from Part 1 and Part 2 of this exercise and consider any locations that are exposed to multiple hazards and contain key elements at risk or else are important spaces to the community. These would be areas that in the future would benefit from resource prioritization. They were also asked to comment on whether or not they found any of the results from the previous sections surprising if there were areas that seemed to be higher risk than they had previously considered.

Part 4: Vulnerability (validating vulnerability and weighting factors) – As part of the original data collection process we assessed the building vulnerability in regards to the building materials, building condition, building reinforcement, number of floors, and state of the roof (see details above). This assessment, coupled with a survey of the literature allowed us to derive several weighting factors to use in the model to represent the vulnerabilities of different buildings to each hazard. We felt however that, as with the hazard assessment, it was important to understand and quantify the community's perception of these different factors to the building's vulnerability. In this section we therefore asked inhabitants and community researchers to give weights regarding the vulnerability of given materials, conservation, and location of buildings already classified by the community and academic researchers. Through this process, we analyzed the potential biases and validated the robustness of weights in the communities perception.

#### 3.3.1 Create Hazard Perception Maps

If no hazard maps are available, there are different ways to create maps based on community knowledge (Kienberger, 2014; Ruin et al., 2007; Chowdhooree et al., 2019; Khan et al., 2019; Rasool et al., 2022). In the case of El Pacífico they had been aware of participatory mapping with previous results (Grupo de Investigación Ambiente Hábitat y Sostenibilidad et al., 2019), and for this particular task, we used a dialogic approach based on Milton Santos and developed in

the URBE-Latam framework (Rivera-Flórez et al., 2024). To create the hazard perception maps, 16 members of the community who have lived there for more than 15 years (ensuring historical knowledge of catastrophic events), including community researchers, generated hand-drawn hazard maps for each hazard (Fig. 7a) and asked to give a qualitative classification of each hazard as high, medium, or low. They then worked in small groups to construct a new consensus map that gathered the perception of each member of the group. We therefore obtained four maps that were the result of the consensus between four community researchers each (Fig. 8a, b, c and d). The hand drawn maps were digitised by applying a common grid of  $10 \times 10$  m. To produce a final hazard perception map we defined two approaches: (i) the median map, which is the median between all the qualifications, and (ii) the worst-case scenario map, which is produced with the least favorable qualifications in each one of the grids.

Figure 8e presents the result for the worst-case scenario for the rockfall hazard perception. Is worth noting that the selection of the worst-case scenario was the result of an effort to pursue community's safety, nevertheless, we computed the residuals from worst-case minus the median-case (Fig. 11) as a sensitivity approach, acknowledging the drawbacks related to index-oriented methods not only in regards to data dependency but also due to representation, normalization and presenting of results (Papathoma-Köhle et al., 2019).

# 3.3.2 Creation of Physical vulnerability Maps

Physical vulnerability maps were generated by combining the hazard perception outputs with the data collected from the household survey concerning exposure and vulnerability, integrated spatially. The following formula was used to aggregate all data. This was done using Microsoft Excel spreadsheets as the (a) the data sets were small and (b) using a straightforward, easily available program makes it easy for the community to input new data as they produce it and update the maps. Each hazard is treated separately, creating a relative vulnerability map where hazards are comparable.

$$RHpv_i = L_i \left( \sum HBm_w HBc_w HBr_w L / TaBf_w RfRc_w HRo_w TaRc_w \right)$$
 (1)

where [RHpv $_i$ ] is the relative physical vulnerability of location i relative to the hazard,  $[H_i]$  is the hazard derived from community perception at location i, [HBm $_w$ ] is the weighting factor related to how building materials are expected to withstand the specific hazard, [HBc $_w$ ] is the weighting factor related to how the condition of a building is linked to the potential damage the hazard could do, [HBr $_w$ ] is the weighting factor related to how the reinforcement of a building is related to how that building will respond to the hazard, [L/TaBf $_w$ ] is the weighting factor linking the number of floors in a building to how that building is likely to respond to a landslide or a torrential avenue, [RfRc $_w$ ] is the condition of the building roof (only relevant for rockfall), [HRo $_w$ ] is the number of rows the building is from the hillside behind the community,

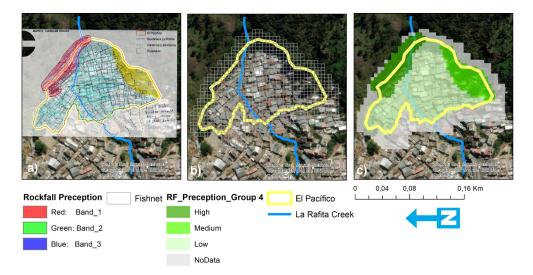
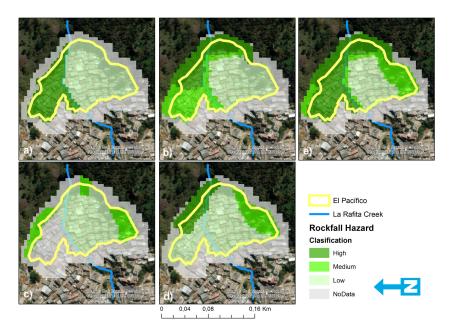


Figure 7. (a) Map of rockfall hazard drawn by group 3 during the completion of the data collection protocol workshop. (b)  $10 \,\mathrm{m} \times 10 \,\mathrm{m}$  grid overlapped with the perimeter of the neighborhood. (c) Rockfall hazard perception drawn by group 3 in gridded format. Maps were created using ArcGIS software by Esri. Basemap by: Esri, Maxar, Earthstar Geographics, and the GIS User Community.



**Figure 8.** (a) Rockfall hazard perception for Group 1 (b) Rockfall hazard perception for Group 2 (c) Rockfall hazard perception for Group 3 (d) Rockfall hazard perception for Group4 (e) Worst-case scenario for the Rockfall hazard perception. Maps were created using ArcGIS software by Esri. Basemap by: Esri, Maxar, Earthstar Geographics, and the GIS User Community.

 $[TaRc_w]$  is the number of rows the building is from the river channel that flows through the community (only relevant for torrential avenues).

# 3.3.3 Hazard perception maps & Physical vulnerability maps

Figure 9 shows the three hazard perception maps formed by community consensus. With this information, the community obtained a new high-resolution dataset of hazards that

helped them and the local authorities to better plan further mitigation or interventions in the neighborhood. In Fig. 10 we present the results of the estimated physical vulnerability for the worst-case scenario. For each hazard, we computed the physical vulnerability in each household. Results show that: (i) for the torrential avenue both the southern and northern sides of the La Rafita Creek are areas with higher physical vulnerability, with vulnerability being higher in all the southern portion (Fig. 10a), (ii) for the rockfall hazard the

higher physical vulnerability is found in the eastern part of the neighborhood, next to the mountain slope, particularly in the northeastern slope and north side of the La Rafita creek (Fig. 10b), and (iii) for landslide hazard the results show that in general, the household conditions of the neighborhood combined with high landslide hazard induce a mid to high physical vulnerability (Fig. 10c).

Regarding the decision to consider the worst-case scenario for calculating physical vulnerability, Fig. 11 illustrates the residuals computed as the difference between physical vulnerability computed with the worst-case hazard scenario and that from the median hazard scenario. This outcome highlights the significant variability in hazard perception within the southern section of the neighborhood. This variability is particularly pronounced for landslides (Fig. 11). The uncertainty for landslides can be attributed to their infrequent occurrence in the neighborhood. Consequently, there is a lack of consensus among the residents who participated in the hazard perception exercise.

As for each one of the studied hazards, the El Pacifico community found the next: (i) the central portion of the neighborhood is under a high torrential avenue hazard, mainly in the La Rafita creek channel (Fig. 9 left); (ii) regarding rockfall the northern and northeastern portion of the neighborhood poses the highest hazard (Fig. 9 center), and (iii) for a landslide the community has a high hazard perception of nearly 80% of the neighborhood is classified with high hazard (Fig. 9 right). It is important to note that the results presented here regarding hazards are the worst-case scenario ones.

# 3.3.4 Presentation of maps to the community

The final step in the co-creation of the physical vulnerability maps was that they were presented to the community for their review. Community researchers led presentations to the wider community regarding the process of developing the maps. These sessions were interactive and provided the community with further opportunities for feedback. The reception of these maps was positive, with the community electing to adopt and hang the maps on the walls of their community center (Fig. 9). Follow-up sessions were carried out with the community to comprehend the usability of the maps and how they have included this results in the community planning and management. For these gatherings community researchers extended the invite to residents from all sectors, totaling around 16 participants, including children, adults, and elderly residents. Their engagement as key to the co-creation of the data created a strong sense of ownership over the final product, as well as the ability to continue to add to them. At its core this study aimed to co-produce knowledge that would increase community awareness of hazard and vulnerability, to empower them to make decisions that could lead to reducing their vulnerability and to give them the tools to advocate on their own behalf during negotiations with local authorities. With this in mind, the community selected the outputs that most suited their needs.

#### 4 Discussion

The community of El Pacífico approached this study with their own aims, specifically to reduce the communities vulnerability to natural hazard events and to be empowered to advocate for themselves to local decision makers. With this in mind, we have created a participatory mapping approach that allows the community to be at the heart of the data collection and interpretations methodology. This tunes the outputs to their specific needs and has ensured that they have been able to continue to grow their understanding of their physical vulnerability to hazards. All of the outputs presented here have been put to practical use by the community, and are publicly displayed in the community center (Fig. 12). Hazard perception maps along with Physical vulnerability maps are used as an aid for decision-making in the community and for that purpose the URBE Latam project developed instruments (Fig. 14). Their intention was to: (1) showcase their progress in mapping physical vulnerability and hazard in their community, which has already garnered the interest of neighboring communities who wish to replicate this within their territories, (2) to better represent the relationship that they have with specific risk scenarios that official maps simply do not showcase due to their scale. Furthermore, the maps serve as a positive reminder of their resilience, history, and collective relationship with disaster risk management which has led to a self-legitimization of the neighborhood. The process also called the attention of national and international media not only as a community disaster risk management practice but also as a climate change planning strategy (Monsalve, 2023; Telemundo, 2023).

We observed that when asked to define the hazard in their area, the community researchers sense of "memory" was key to their perception. In the case of a flash flood (Fig. 11a) there is a higher agreement between the worst-case scenario and the median-case, revealing that recent past events (i.e. the flooding event of 2020) generated the clearest sense of the possible high hazards. Comparatively, for rockfall and landslides, there is higher variability in the residuals (Fig. 11b and c) as these kinds of events are rare in the community and some of the participants in the construction of the hazard perception maps have never experienced one. These outcomes clearly show that our framework enabled the engagement of community members in data generation which not only succeeded in filling evidence gaps in existing official data but also triggered further positive effects by enhancing the critical consciousness about problems and supporting the exploration of solutions to reduce and manage disaster risks. This echoes recent studies (Porto de Albuquerque et al., 2023; Fraisl et al., 2022; de Sherbinin et al., 2021; Rodríguez-Gaviria et al., 2024) and confirms the benefits of

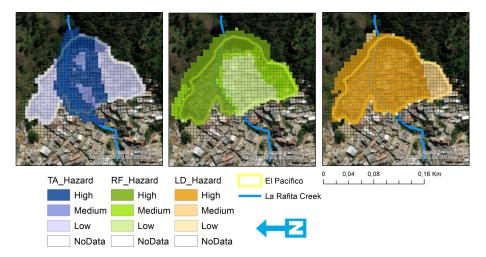


Figure 9. Torrential avenue (left), rockfall (center) and landslide (right) hazard perception maps for the worst case scenario. Maps were created using ArcGIS software by Esri. Basemap by: Esri, Maxar, Earthstar Geographics, and the GIS User Community.

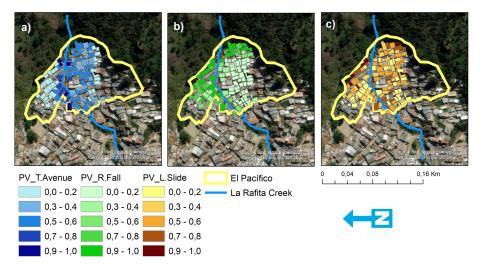


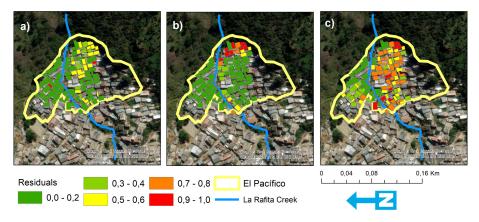
Figure 10. Flash flood (a), rockfall (b) and landslide (c) physical vulnerability maps for the worst case scenario. Maps were created using ArcGIS software by Esri. Basemap by: Esri, Maxar, Earthstar Geographics, and the GIS User Community.

participatory approaches to disaster risk reduction centered on community-generated data. Our study adds to these previous studies with a specific and validated methodological framework for vulnerability assessment.

The legal framework to strengthen and improve the usability of citizen-generated data exists, but something is still missing. Even when there is a policy change that should benefit these efforts, such as the climate change emergency act in Medellín (Municipio de Medellín, 2020), or the public policy for residents' protection (Municipio de Medellín, 2021), these do not seem to translate into tangible results for self-built communities (Ulbrich et al., 2023). A good contribution perhaps could be aimed at thinking beyond the classic notions of "lack of political will" or "lack of resources", and perhaps think more in terms of the unwillingness of governments to not only think but also act upon the possibility of

disasters. Disaster Risk Management does not make for appealing political proposals to the general public, since it predisposes the political agenda to pursue what-ifs instead of what is traditionally perceived as tangible problems, such as security, economy or education, which make for more appealing political pursuits.

Our methodological framework establishes the basis to replicate this methodology in other communities worldwide (Fig. 4) by following a participatory approach involving local stakeholders in all phases of the process. First, a scoping phase must be carried out through meetings with the community, identifying their concerns and establishing clear objectives regarding the risks and vulnerabilities to be assessed. Next, a participatory data collection is conducted, where residents as community researchers and leaders collaborate in gathering information about housing characteristics and risk



**Figure 11.** Residuals computed from the difference between physical vulnerability at the worst case scenario minus the median scenario for Flas flood (a), rockfall (b) and landslide (c). Maps were created using ArcGIS software by Esri. Basemap by: Esri, Maxar, Earthstar Geographics, and the GIS User Community.



Figure 12. Maps as wallpaper at the community center. Photos: Junta de Acción Comunal El Pacífico.

perceptions. This information is supplemented with technical verification through visual inspections and data review by experts. Once the data is collected and verified, community validation occurs, where preliminary results are presented to the residents for feedback and adjustment. Finally, a high-resolution physical vulnerability map is generated, which is used by both the community and authorities to improve risk management, enabling this process to be replicated and adapted in other areas exposed to natural hazards.

Understanding and reducing risk to hazards necessitates an assessment that is attentive to the many ways that communities perceive and respond, cope, and adapt to threats (van Aalst et al., 2008). The importance of a local perspective becomes especially critical in the context of multihazard land-scapes, where populations face threats that overlap in time

and space and may interact in complex ways (Gill and Malamud, 2016; Kappes et al., 2012; Mercer et al., 2010) Participatory mapping can provide a means to incorporate local knowledge into vulnerability assessments, potentially revealing vulnerabilities to multiple hazards that are co-produced at local scales. Participatory approaches include stakeholders in the knowledge production process to incorporate local knowledge in order to provide information that is not readily available from other sources, and is grounded in the experiences of those populations experiencing exposure to hazards. Many agencies engaged in Disaster Risk Reduction and Climate Change Adaptation have begun to focus on community-based approaches to assessing and reducing vulnerability.

# 4.1 Applications

Below, we present the positive outcomes from the application of our methodological approach in form of responses included in quotes and actions implemented by the community Fig. 13. These evidences were drawn from informal conversations and workshops with the community members and community researchers during the follow-up sessions included in the final step of the methodology.

- Disseminating and upscalling risk reduction practices: The community of El Pacífico, as a consequence of their increased understanding, received requests to run a "Risk school" from surrounding communities. The publication and promotion of their maps increased interest in these tools locally and consequently the community leaders in El Pacífico have received requests to teach others how to enact this process. As they were key to the creation of this knowledge they are extremely well placed to lead knowledge exchange in their local area. The further use of these tools and updating of the outputs will ensure that this skill set will not be lost over time. The following quote provides a community perspective on how they see the "Risk school" progressing.
  - "The neighborhood is considered a trailblazer in the city. They are not only leaders within their community but also represent and guide new initiatives in the commune. They hope these initiatives will expand not only throughout the city but across the country. The Colombian Agency for Disaster Risk Management (https:// portal.gestiondelriesgo.gov.co/, last access: 5 September 2025) has shown interest in their experiences. We are striving to involve more members of the community in the new version of the risk management school. The interventions to reduce vulnerability have been mobilizing more community members, and the attention gained not only within the city but also nationally and internationally has been beneficial not only for the community but also for others. We hope that our methodology becomes an exemplary model for other communities to follow." (Community Member, September 2022).
- Usage of Maps: At the onset of this study, one of the key concerns in El Pacífico was that the existing available hazard maps were not of sufficient resolution to support community decision making. In creating these maps the community wished to highlight to local decision makers a high level of understanding of their needs and the potential interventions that would lower their vulnerability to hazards.
  - "Maps serve as useful references and can be shared with other communities to encourage them to adopt similar exercises. They are also beneficial in demonstrating to the municipality that the neighborhood is prepared for potential challenges. However, the most crucial aspect

- is that the maps represent the methodologies and knowledge acquired through hard work." (Community Member, September 2022)
- Monitoring change in vulnerability and risk: The researchers in this study were careful to highlight that the maps that have been produced represented relative vulnerability. The community understand that as they add more buildings to the study and make interventions to buildings in the study, the maps that they have produced will change. This was initially of some concern to the researchers as we anticipated this might undermine the communities faith in the outputs of the study. We found however, the community to be incredibly receptive to the concept that the profile of their vulnerability will change through time, indeed it is their intention to enact interventions to ensure that this is the case. Figure 14 shows the poster that has been produced to explain physical vulnerability to the community.
  - "Yes, we are aware that the maps will change with each intervention in the neighborhood, particularly those related to physical vulnerability. For instance, Fig. 12 includes building DZ2, which is already undergoing improvements with better materials and reinforcement. Additionally, some houses with high physical vulnerability, located at the edge of the slope, are being demolished and replaced with orchards. As we implement actions to improve food autonomy post-pandemic, we believe that the knowledge gained will help us maintain the results over time. We hope to achieve this either independently or through collaboration with universities and researchers with whom we have established strong ties of cooperation over the years." (Community Member, September 2022)
- Supporting community-led risk reduction: In this study the hazards were selected by the community, those which caused them the greatest amount of concern. There is a high level of understanding in El Pacífico, that the impacts of hazards such as these are likely to increase as the effects of climate change become more marked. With this in mind the community are already planning to add further hazards to their assessment.
  - "Currently, we are focusing on managing the hazards that concern us the most and have been identified on the maps. We are taking measures to prevent rockfalls using local scale slope reinforcement, constructing speed reducers for the creek, demolishing buildings with the highest physical vulnerability, growing orchards in areas of high hazard to prevent new construction, and the installation of emergency signaling. However, it is essential to address new hazards, such as those arising from drought due to El Niño and climate change, as well as potential risks associated with new and taller buildings that may have heavy reinforcement but lack

sufficient soil resistance or structural studies. To prepare and support the community's well-being, we must consider these emerging hazards." (Community Member, September 2022)

The level of trust between the community and the research team was a key factor for the overall success of this project. Without the relationship that the community had built since 2016 with researchers (both national and international), it is doubtful that they would have been so open to co-constructing the methodology presented. Likewise, academic actors were able to have reliable trust in the community given their past experiences with disaster risk management research. The communities ability to adapt to the inherent uncertainties of the hazard and vulnerability data increased the comfort of researchers in communicating and exploring these complex issues. In this environment of mutual respect the outcomes of the project have had impact far beyond the end of the initial study. This suggests that longlasting relationships based on trust can be a determining factor for the success of similar research in the future, especially in the face of disasters such as the ones seen in the territory as well as unexpected global events such as pandemics.

#### 4.2 Limitations

The process of determining physical vulnerability in the community of El Pacífico was strongly influenced by health and safety concerns due to the COVID-19 pandemic. As a consequence there are some limitations to this study that must be acknowledged and could be improved upon through time

Firstly, whilst every effort was taken to create hazard maps with the community, these hazard perception maps have not been validated against recorded hazard events. To our knowledge these inventories do not exist at a resolution that would be appropriate for the community level outputs. However, if independent data sources could be validated against the communities perception maps then it would likely improve the uptake by local response organisations.

The hazard perception maps where also produced by a relatively small number of participants (16). This creates the risk of them being unrepresentative of the communities views. We aimed to mitigate these effects by selecting senior members of the community who we felt would have a good overview of the way that hazards have affected the area. It isn't possible however, to know whether these participants were biased by either their experiences or strong voices within the group. Introducing bias due to small groups is recognized as an inherent risk in the participatory modeling process (Garmendia and Stagl, 2010) as they often involve only a few participants. This could be further controlled by introducing a formal expert elicitation process. In this case we felt that that this would introduce more decision fatigue into the

process and cause the community members to disengage and so we did not include it.

This also means, however that our method as it stands is unable to give a quantification of the uncertainty of the data we have produced. Where possible we have made efforts to perform sensitivity and validation assessments. For example we compared the median hazard map values with the worst case maps and sense checked our vulnerability assessment through the community survey. Quantifying uncertainty in an inherently qualitative process is complex, we have attempted to mitigate the effects of this by keeping an honest and open dialogue with the community. They are aware that what they have produced with one possible interpretation of their vulnerability and that this will likely change through time as a more detailed, quantitative understanding emerges.

Finally, we were not able to conduct a full sensitivity assessment of the vulnerability factor weights. This could mean that the prioritization of factors relative to each other is not well defined. We managed this by deriving the weighting factors from other similar studies and by discussing and iterating them with the community. Furthermore we created the final vulnerability maps by mutual consent, allowing all participants to review weighting scheme and come to a consensus on the final hazard perception maps. We have therefore controlled these limitations to the best of our abilities, any further assessment would require the integration of more quantitative data, which we do not currently have access to.

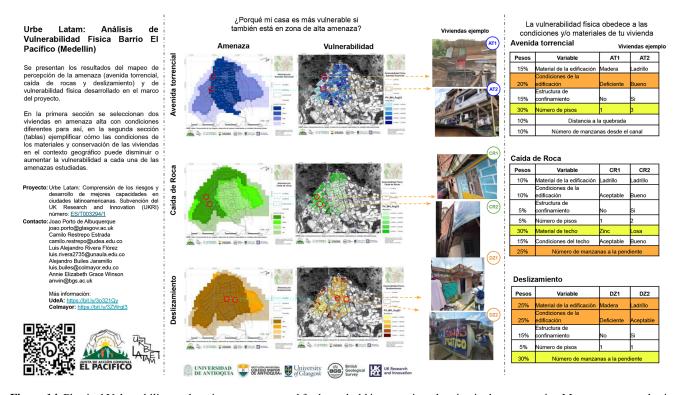
## 5 Conclusions

Implementing a participatory methodology for the assessment of physical vulnerability in self-built communities can be a powerful tool, not only to generate vulnerability data on a physical scale of the neighborhood but also to strengthen the resilience of the community. By actively involving residents in data collection, analysis and validation, this approach fosters not only a better understanding of risk, but also a sense of ownership of the disaster management process within the community. This methodology, replicable in other urban risk contexts, helps overcome the limitations of official planning systems that, in many cases, fail to capture the complexity of marginal areas. The results obtained not only contribute to improving decision-making and negotiations with authorities but also enhance the community's capacity to manage their territory more safely and equitably in the face of future disasters.

Granularity in disaster risk management must be an important part of territorial management. Spatial abstraction has translated into a broad generalization of risk scenarios, especially in self-built territories. Such generalizations can blur the practices that must be improved upon to strengthen resilience and aid communities in better understanding their risk conditions. For this to happen, trust must become an integral part of risk governance, both from inside and outside



Figure 13. Location of the actions taken by the community to mitigate and adapt. Photos: Junta de Acción Comunal El Pacífico. Maps were created using ArcGIS software by Esri. Basemap by: Esri, Maxar, Earthstar Geographics, and the GIS User Community.



**Figure 14.** Physical Vulnerability explanation poster as a tool for household intervention planning in the community. Maps were created using ArcGIS software by Esri. Basemap by: Esri, Maxar, Earthstar Geographics, and the GIS User Community. Photos: Urbe-Latam survey team. Logos: Junta de Acción Comunal El Pacífico, URBE-Latam project, Universidad de Antioquia, Institución Universitaria Colegio Mayor de Antioquia, University of Glasgow, British Geological Survey and UK Research and Innovation.

communities and local instances of government. Currently, in Colombia, the laws that define the spatial scale of the most detailed studies for urban planning is defined to be 1:2.000. Such coarse spatial scale is insufficient to address dwelling

or even neighborhood scale analysis like the one we just presented. In this sense, our methodology of co-producing hazard and physical vulnerability assessments can become a tool

to integrate citizen-generated data and gain more insights by refining the scale of urban planning in Colombia.

In the Colombian context, Ley 1523 de 2012 (Congreso de Colombia, 2012) already mandates the integration of citizengenerated data into disaster management plans at different territorial scales. However, this requirement is rarely enforced, due to both a lack of incentives for producing such data and the absence of effective mechanisms for incorporating it into official plans. The proposed methodology can help unlock this potential by providing a practical framework for doing so. Beyond Colombia, the approach can be adapted to strengthen academic—community collaboration and to generate more granular data that grassroots organizations can use at neighborhood or local scales, particularly when institutional data is unavailable.

The methodology proposed in this study is a result in itself and gives a structured approach to bridge the gap posed by the quality assessment of citizen-generated data sets by translating community-generated knowledge into formats and scales that can be incorporated into municipal planning. The feedback between the community researchers and the academia was key for the effective integration of citizengenerated data into the hazard and physical vulnerability assessments.

# Appendix A: Appendix A. Household Survey

|   | Junta de Acción Comunal El Pacífico<br>Personería Jurídica Número 97 de 2009<br>NIT: 900301828-8 <b>EL PACÍFICO</b>   |                                  | Junta de Acción Comunal El Pacifico<br>Personería Jurídica Número 97 de 2009<br>NIT: 900301828-8 PACIFI  |  |  |  |
|---|---|----------------------------------|--|--|--|--|
|   | , identificado/a con C.C, en calidad de   | 3.3.                             | ¿Cuál considera que es el estado de conservación de su edificación?  |  |  |  |
| habitante de El Pacífico, he sido informado/a por la JUNTA DE ACCIÓN COMUNAL (JAC) del barrio sobre el presente censo, el cual tiene como finalidad recolectar información sobre las familias y viviendas del barrio para fortalecer estrategias de evacuación y de gestión de riesgos en el futuro. Acepto que la información aquí consignada puede ser utilizada por la JAC, así mismo que por terceros |   |                                  | Bueno (No hay humedades / grietas / b) Aceptable (Hay al menos una humedad / grieta / hundimiento) c) Deficiente   |  |  |  |
| siempre y cuando estos cuenten con la autorización escrita de la JAC de El Pacífico y se respete la   |   | 3.4.                             | ¿Cuál es el material predominante del techo de la edificación?   |  |  |  |
|   | lencialidad de mi persona y mi familia.<br>::   | b)                               | Teja de barro d) Techo de madera<br>Teja de zinc e) Losa de concreto   |  |  |  |
| Fecha   | a:  |                                  | Teja de asbesto cemento (Eternit)<br>¿Cuál considera es el estado de conservación del techo de la edificación?   |  |  |  |
| <b>1.</b><br>1.1.<br>1.2.   | Información general: Encuestador: Sector en el que se encuentra la edificación:   | a)                               | Bueno (la madera de soporte no tiene deterioro / hay amarre de las tejas-losa de concreto)   |  |  |  |
| 1.3.<br>1.4.<br>1.5.  | irección de vivienda:eléfono de contacto:<br>uma de vivienda:   |                                  | ¿Cuántos años tiene la edificación?: ¿Cuándo fue renovada por última vez la edificación?: Número de pisos de la vivienda: ¿En qué piso habita usted?  Material predominante del piso en el que habita:   |  |  |  |
| a)  | Información sobre la familia:  Número de personas que habitan en la vivienda:  Menores de 18 años de edad: c) Mayores de 55 años de edad:  Personas entre 18 y 55 años de edad: | a)                               | Mármol, porcelanato, parqué, madera c) Cemento o mortero d) Madera burda, madera en mal estado, baldosa, cerámica, vinilo, tableta o ladrillo e) Tierra o arena de ladrillo en |  |  |  |
| 2.2.<br>2.3.  | ¿Habitan en la vivienda personas con alguna discapacidad motriz?: ¿Cuántas?:<br>Número de mascotas en la vivienda:  | <b>4.</b><br>4.1.                | Información sobre desastres:<br>¿A la edificación han llegado derrumbes, caída de rocas o inundaciones?  |  |  |  |
| a)<br>b)  | Información sobre la vivienda:  Material predominante de vivienda:  Ladrillo  | 4.2.<br>4.2.1.<br>4.2.2.<br>4.3. | Si b) No En caso de responder si, ¿qué tipo de evento y cuándo?: Tipo de evento:  Mes (estimado) y año del evento: ¿Hubo daños derivados del evento?: b) No  |  |  |  |
| 3.2.  | ¿La edificación cuenta con estructuras de confinamiento como vigas y/o columnas de concreto o acero?  |                                  | En caso de que la respuesta anterior sea si, en su criterio los daños fueron de impacto:  Alto (La vivienda tuvo afectaciones estructurales en sus muros, cimientos o techo)   |  |  |  |
| a)  | Si b) No  | 4.5                              | significativos)<br>Los daños fueron principalmente reparados de manera;  |  |  |  |
|   |   |                                  | Autónoma (Asumidos por la familia) b) Colectiva (En convite con colaboración de la comunidad)  |  |  |  |

Figure A1. Household survey template used for the project scoping phase. Logo: Junta de Acción Comunal El Pacífico.

Code availability. No new software was developed for this study. All analyses were conducted using existing, publicly available tools and packages as cited in the Methods section.

Data availability. The data supporting the findings of this study contain sensitive information related to the local community and cannot be shared publicly due to confidentiality agreements. Access to the anonymized version of the dataset may be requested from the corresponding author and is subject to approval by the local community council (Junta de Acción Comunal) and to appropriate data protection and anonymization procedures.

Author contributions. ABJ: Conceptualization, Methodology, Data collection, Data Curation, Writing – Original Draft, Writing – Review & Editing. AEGW: Conceptualization, Methodology, Data collection, Data Curation, Writing – Original Draft, Writing – Review & Editing. NQ – DU – JR: Methodology, Data collection, Data Curation, Uniting – Review & Editing. EB – CD: Methodology, Data collection, Data Curation, Data Curation, Data Curation, Data Curation, Data Curation, Data Curation, Writing – Review & Editing. JPA: Methodology, Writing – Review & Editing, Supervision, Funding Acquisition.

Competing interests. The contact author has declared that none of the authors has any competing interests.

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